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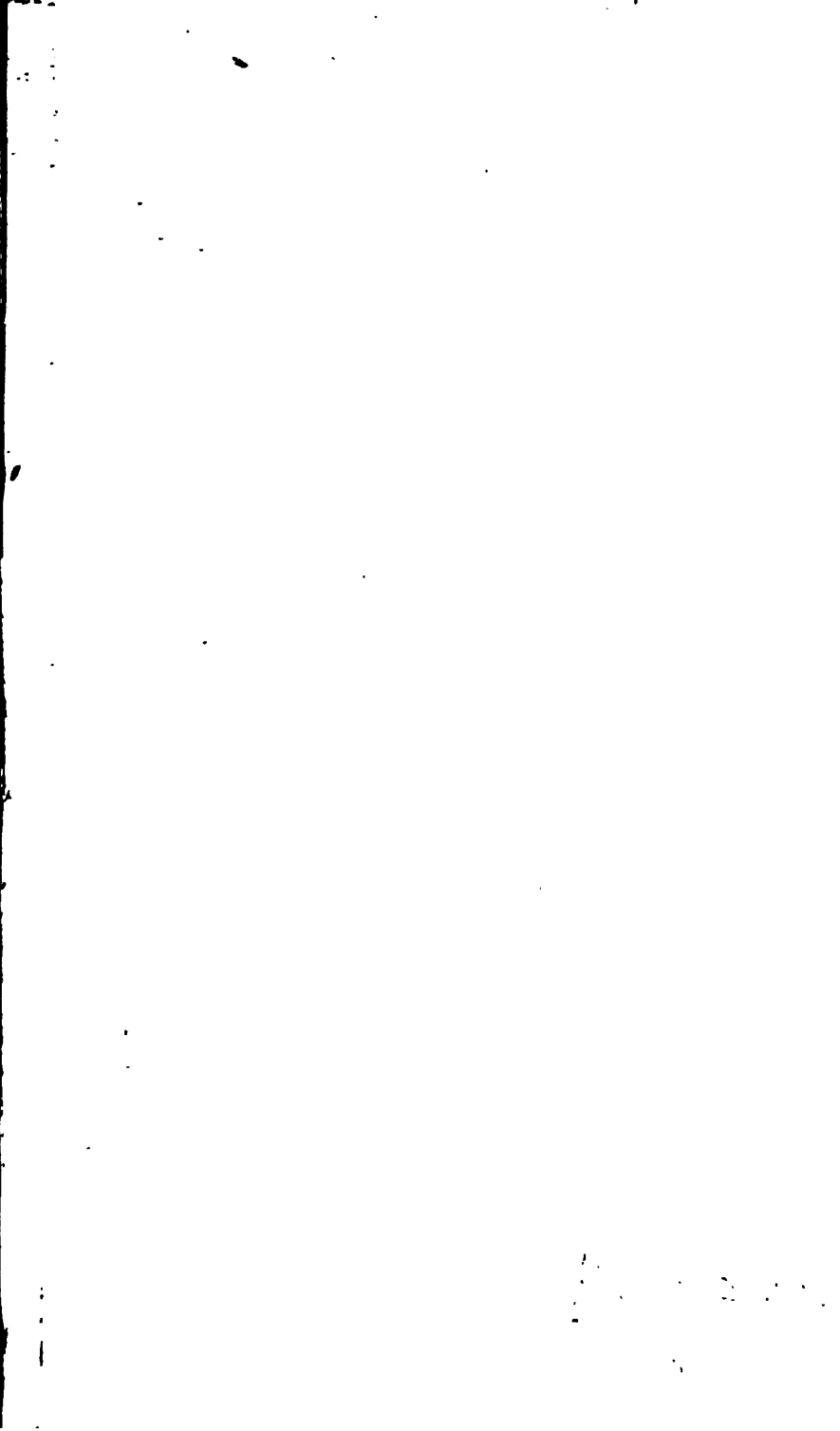
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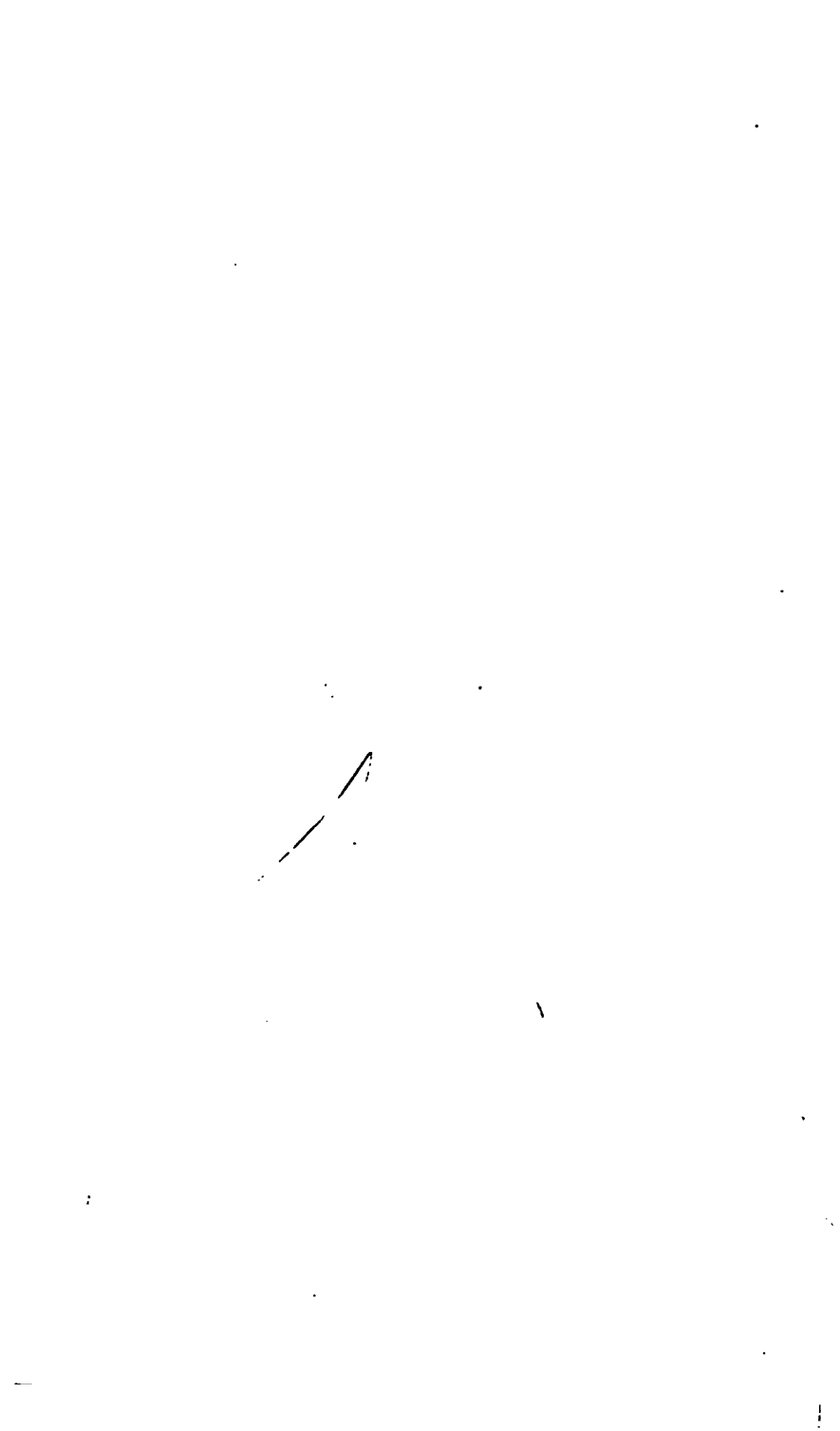
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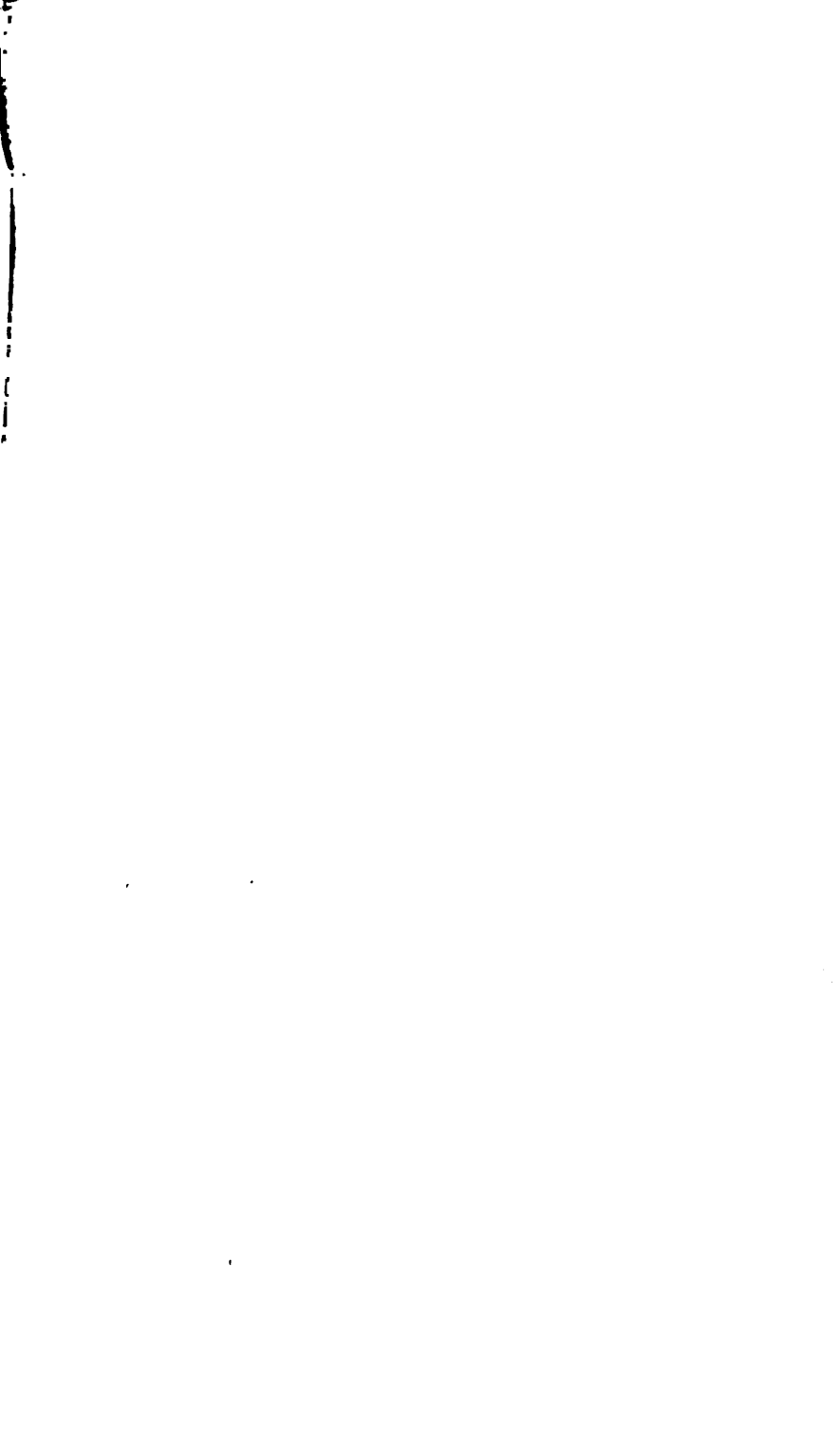
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THE
HISTORY
OF
ENGLAND,

FROM
THE ACCESSION
OF
KING GEORGE THE THIRD,
TO THE
CONCLUSION OF PEACE

IN THE YEAR
ONE THOUSAND SEVEN HUNDRED AND EIGHTY-THREE.

BY
JOHN ADOLPHUS, ESQ. F.S.A.

IN THREE VOLUMES.
VOL. II.

LONDON:

PRINTED FOR T. CADELL, JUN. AND W. DAVIES,
IN THE STRAND.

1802.

J. L. Nascher
N.Y.S. 1900
New York

JOY WEB
CLUB
MAGAZINE

Luke Hanford, Printer,
Great Turnstile, Lincoln's-Inn Fields.

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THE
HISTORY
OF
ENGLAND.

GEORGE THE THIRD.

CHAPTER THE TWENTIETH:

1770—1774.

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CHAP.
XX.

Affairs of
India.

THE affairs of India now again claimed the attention of the public, and the interference of the legislature: the brilliant prospect exhi-

exhibited in 1765 was overcast: the accounts from India presented nothing but rapine, tyranny, and misery; while the finances of the company seemed irreparably deranged, and their trade almost stagnant.

CHAP.
XX.
1770.

THE remoteness of the court of directors from the country subjected to their government facilitated abuses, and rendered their commands contemptible and unavailing. Men who became rich by disobeying the orders of their employers, and by an unprincipled disregard of the ordinary dictates of justice, returned elated with their acquisitions, and not only defied punishment, but their clamours against others, who had shared in or impeded their success, rapidly augmented the wide-spreading and well-founded odium which prevailed against the administration in India.

Causes of
mismanagement.

FORTUNE also combined against the company: the ship in which the supervisors failed, from whose exertions the most beneficial effects were expected, was lost, and no certain accounts ever received of the time or manner of the catastrophe: thus, for a while, abuses were suffered to remain uncontrouled, because the operation of the measure intended for suppressing them was suspended, and a new appointment could not, with propriety, be made.

Loss of the
super-
visors.

IN the year which succeeded the improvident and ruinous war with Hyder Ally, a great failure was occasioned in the crops of rice, by the uncommon dryness of the season. Notwithstanding the strict prohibitions of the court of directors against the interference of their servants in the inland trade, this opportunity was eagerly seized, by interested and unprincipled individuals; to enhance the public misery, and accumulate immense fortunes from

Famine in
India.

CHAP.

XX.

1770.

Monopoly.

April and
May.Extreme
distress of
the natives.Prodigious
mortality.

the groans of famine and despair. When the state of the season made it apparent that the crop of rice would be generally defective, the English capitalists became eager purchasers, and such was the effect of their pernicious industry, that the natives, before they apprehended the extent of their combinations, were already exposed to the pressure of distress, and complained to the nabob that the English had ingrossed all the rice. A traffic of unexampled iniquity now began; rice, which had been purchased at a hundred and twenty or a hundred and forty seers^a for a rupee, was re-delivered to black merchants at the rate of fifteen seers for a rupee; this enormous effort of avarice was sufficient to reduce the inhabitants of India, whose chief food is rice, to utter despair; when their distress was increased by the burning of several granaries in which the black merchants had deposited their purchases. The nabob and great men of the country having exhausted their stores in benevolent donations to the poor, and the fields no longer affording the means of subsistence, the cities were thronged with starving multitudes, who in the agonies of death implored a termination of those miseries from which they were not permitted to hope relief. Thousands died daily in the streets; the air was infected with the unwholesome exhalation; one hundred men were constantly employed on the company's account in Calcutta, with sledges and other vehicles, to remove the dead, and throw them into the Ganges. Unusual quantities of dogs, jackalls, and vultures

^a A seer is the fortieth part of a maund; a maund an undetermined quantity; in Bengal it is from 72 to 80 pounds: a seer may therefore be estimated about two pounds.

flocked

flocked to the scene of desolation, and by devouring the dead, added inconceivably to the general horrors of the spectacle. The Europeans, who no longer possessed any great quantity of rice, could not effectually relieve the miserable Gentoos, and were themselves severe sufferers by this unexpected effect of their iniquitous monopoly: the river being filled with human carcases, fish was no longer considered wholesome food; hogs, geese, and ducks, feeding also on the dead, mutton became the only innoxious aliment, and even this, from the nature of the season, was poor and scarce. Thus were the miserable natives harassed and destroyed, till means could be adopted for facilitating their subsistence till the next harvest; and thus, by the act of interested individuals, transgressing no less the orders of their employers than the laws of humanity, was an unmerited reproach entailed on the British name. The company, far from being benefited, was irreparably injured by these iniquities; which tended only to the aggrandizement of speculists, who acquired unlimited wealth, while the coffers of the directors remained empty, and their best hopes frustrated.*

No spirited or general measure was attempted for the purpose of restoring order to government, and plenty to finance; but petty resurrections, and violations of the treaty of 1765, were considered as the means of repairing the deficiency which threatened ruin to their affairs. With this view, orders were issued by the select committee, for their resident to withhold at least thirty lacks from the tribute and other allow-

Retention of the sums stipulated by treaties.

28th May
1770.

* Account of the late dreadful famine in India.—Transactions in India, Chap. v.

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1770.
Effect of
these
events in
England.

ances, so that the receipts and disbursements might bear some proportion to each other.^c

It was not possible for the British nation to behold this progress of iniquity and calamity without sentiments of anxiety and terror. The East India company was no longer a firm of merchants trading on a private capital to a distant shore; the possessions in India were not simply beneficial appendages connected with the empire: but such was the intermixture of their revenues with the public finance; such the intimate intertexture of their commerce with the property and welfare of the state; such the union of interest and co-existence of the company with government, that its ruin was regarded as portending downfall to the whole edifice of the British empire.^d

Impotency
of the
company.

THE company could not, by themselves, or the utmost exercise of any authorities with which they were invested, remedy the growing evils. They were, in fact, without importance in affairs over which they nominally presided. Radical defects in their very institution; their distance from the scene of action; their being individually called from narrow and confined occupations to the extensive field of political management; their fugitive authority, the duration of which was merely sufficient for the transportation of orders; and their want of acquaintance with the peculiar circumstances of the regions committed to their superintendence; rendered them liable to be deceived, diminished their importance, and frequently sanc-

^c Bengal select consultations. It is to be observed, that on the death of Najim ul Dowlah (8th May 1766) the allowance to the nabob was reduced from 55 lacks to 41 lacks 81,131 rupees a year.

^d The right, interest, and duty of government, as concerned in the affairs of the East Indies, by governor Pownall, p. 4.

tioned

tioned a disregard of their commands. It too often happened that a seat in the court of directors was solicited merely as a source of patronage, as the means of providing for relations and dependents; and while such motives were easily discernible, the benefits of such masters, delivered in pompous diction, and with the influence of despotic power, met with little regard from those to whom they were addressed, and who, in fact, only obeyed them when they accorded with their own views. Those who returned enriched from India, and obtained seats at the board, made use of their authority in procuring their own immunity, and in protecting and supporting the friends whom they had left employed in the attainment of a surreptitious and exorbitant fortune.*

THE present state of the company was a difficult problem in government: their charters guaranteed both their authorities and possessions; but it was obvious that neither such possessions, nor such authorities, were in view when the charters were granted, nor were they compatible with the nature of government, or supported by any precedent in ancient or modern history. On general principle, their possessions, in the exclusive sense, were not tenable;† yet as they were gradually acquired, and the claims of the company sanctioned by official acts of government,‡ any attempt to disturb

Difficulties
in regulat-
ing their
transac-
tions.

* History and management of the East India company, chap. vi.

† In the year 1757, the attorney and solicitor general, Mess. Pratt and Yorke, united in opinion, that it was not warranted by precedent, nor agreeable to sound policy, nor to the tenor of the charters which had been laid before them, to make a general grant, not only of past but of future contingent conquests, made upon any power, European or Indian, to a trading company. Governor Pownall's pamphlet, above quoted, p. 27.

‡ Particularly during the late treaty of peace at Paris.

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Improvi-
dence of
the com-
pany.

them could not fail of being regarded with jealousy and apprehension.

BUT the time was now arrived when the active exertion of government became necessary. The malversation of affairs had grown to a most awful extent: the company, with thoughtless prodigality, plunged into unlimited expences; they disbursed for fortifications alone 3,728,552l.;^a and although incapable of performing their existing engagements, declared very high dividends; while the factions which rent the India house rather portended a perpetuation of distress through anarchy, than an extrication from difficulty by vigilance, prudence, and perseverance.

30th Mar.
1772.
Select
committee
appointed
in the
house of
commons.

DURING the late session, a bill was proposed, for regulating the servants and court of judicature of the East India company. This measure originated in the India house; the motion was made by Mr. Sullivan, deputy-chairman of the court of directors, who stated, that the bad prospect of affairs in India was occasioned by the want of power in the directors, to punish their servants for disobedience or malpractices. The enormities complained of in India, he said, arose from the solecism in politics, that the governors of a country were allowed to act as merchants, which gave birth to an odious and destructive monopoly. The bill, after some opposition, was brought in, but did not pass. As one of the great objections against it was the want of due information, a select committee of thirty-one members was appointed,¹

on

^a First report of select committee. Reports, vol. iv. p. 30.

¹ The committee consisted of the following persons; colonel Burgoyne, Sir William Meredith, Sir George Savile, lord George Germaine,

on the motion of colonel Burgoyne, to inquire into the nature, state, and condition of the East India company, and of the British affairs in the East Indies.

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1772.

DURING the recess of parliament, the distress of the company was considerably augmented: the inconveniences resulting from misconduct became pressing, and increased in an alarming degree. The treasury was empty, and bills accepted to an amount exceeding a million sterling were nearly payable; the company was indebted to the bank for cash advanced, to the revenue for custom-house duties, and to the treasury for the annual stipulated payment, as well as on an agreement respecting an indemnification for teas, which was attended with great loss.* They were besieged with multifarious demands, while the intelligence from India presented no consolatory prospects.¹

Increasing distress of the company.

DISTRACTED with internal dissensions, and alarmed at the disposition manifested by government to interfere decisively in the arrangement of their affairs, fear and jealousy were conspicuous in all their proceedings. They were, however, obliged to negotiate with the ministry for a loan, to answer their immediate exigences; yet, as if anxious to shew an independence in authority which they no longer

They negotiated a loan.

Germaine, Rose Fuller, F. Vane, colonel Barre, the attorney and solicitor general, lord Howe, Robert Sutton, Thomas Pitt, Welbore Ellis, Sir Gilbert Elliot, George Rice, Pultney, C. J. Fox, Cornwall, lord Folkestone, general Conway, Hotham, H. Ongley, G. Johnstone, alderman Trecothick, Edward Bacon, A. Curzon, Sir John Turner, captain Phipps, Mr. Gregory, lord Clive, and Mr. Strachey: any seven to be a committee.

* Annual Register 1773, p. 67. History of lord North's administration, p. 85.

¹ They suffered a severe loss by the blowing-up of a powder-magazine at Trichinopoly, which occasioned a grievous and extensive destruction of lives and property.

possessed

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1772.

3d Oct.
Appoint
super-
visors.

possessed the means of retaining, they rashly proceeded to nominate a fresh committee of supervisors for India.^m

THE first lord of the treasury received their application for a loan with haughty reserve, and referred them to parliament, the meeting of which being intended for an early day, no measures were pursued for giving effect to the vote for new supervisors.

26th Nov.
Notice of
their af-
fairs in
the King's
speech.

IN the speech from the throne on the first day of the session, the king said, "It is impossible that I can look with indifference upon whatever concerns either the commerce and revenue of the kingdom at large, or the private rights and interests of considerable numbers among my people: neither can I be insensible how materially every one of these great objects must be interested in the maintenance of the credit and prosperity of the East India company. When, therefore, I received information of the difficulties in which that company appear to be involved, I determined to give you an early opportunity of informing yourselves fully of the true state of their affairs; and of making such provisions for the common benefit and security of all the various interests concerned, as you shall find best adapted to the exigences of the case."

Secret
committee
appointed.

IN the debate on the address, the subject came immediately under discussion, and as soon as that was voted, lord North moved for a secret committee of thirteen members, chosen by ballot, to take into consideration the affairs

^m The persons nominated were lieutenant-general Monckton, George Cuming, William Devaynes, Peter Lascelles, Daniel Wier, and Edward Wheeler, esqrs.

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of the company, which was agreed to without a division.^a This committee was furnished with full powers, and particularly instructed to take into consideration the measure of sending out supervisors. The select committee of the preceding year, some members of which thought their labours too slightly regarded by the new nomination, was also revived.

THE secret committee proceeded in their business with extraordinary dispatch, and in seven days after their appointment, presented a report on the proposed measure of sending out supervisors, recommending a bill to prevent its being carried into effect.

Mr. HARLEY having delivered this report, as chairman of the committee, immediately proposed to bring in the bill: the rapidity with which the report was prepared, and the unexpected manner in which it was introduced, did not escape animadversion. Several directors, who were members, contended that the report was unconstitutional and unnecessary, as the expence attending the commission was not yet ascertained, and the directors had resolved to suspend their proposed measure until the determination of parliament should be known. Lord North, reasoning from analogy, and a comparison of the charges of the late commission of supervision with the present, inferred, that the expence could not be less than 120,000*l.* a year, and Wedderburne shewed the futility of the supposed promise of the court of directors. It

^a The members were Alderman Harley, chairman, (whose great uncle, the first earl of Oxford, was an arbitrator chosen to adjust the interests of the two East India companies, when they were united in 1701) lord Frederick Campbell, lord Palmerstone, Mess. Rigby, Stanley, Jenkinson, Jackson, Fitzpatrick, Burrell, Ryder, Walpole, Eames, and Gilbert.

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XII.
1772.
30th Nov.

Select
committee
continued.

First report
of the se-
cret com-
mittee.
7th Dec.

Debate on
the motion
for a bill
to prevent
the sending
out super-
visors.

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1772.

was not in their power, he said, to keep their engagement; they were inferior to a general court, and if on the recess of parliament a general court were called, a ship might be ordered, and the supervisors many leagues at sea before the houses were again assembled: in such a case not the promise of the directors, not even the opinion of the two houses, nothing but an act of parliament could be a sufficient guaranty. Burke declared the proposed measure to be an invasion of the company's charter, and a direct infringement of the law of the land. In ridicule of the secret committee, he said, "Here is a committee appointed last year; a fair and open committee, which has produced nothing. This was a lawful wife publicly avowed; but finding her barren, they have taken a neat little snug one, which they call a secret committee; and this is her first-born. Indeed, from the singular expedition of this extraordinary delivery, I am apt to think she was pregnant before wedlock." Continuing in the same vein of pleasantry, intermixed with more solid argument, he observed, "If we suffer this bill to pass, we shall, in fact, become the East India company; and you, Sir, will be seated in that chair, with a little hammer, by an inch of candle. The treasury bench will be the buyers, and on this side we shall be the sellers. The senate will become an auction-room, and the speaker an auctioneer!" The motion was however adopted, and in three days afterwards the bill was introduced.

10th Dec.

Proceedings of the directors.

THE directors were not so depressed by untoward circumstances, as to survey these pro-

ceedings with indifference. On the appointment of the secret committee, a general court resolved to petition parliament against the right claimed of inspecting their books; but the rapid proceeding of the committee having frustrated that intention, they now petitioned against the bill, and were heard by counsel. The petition, however, did not appear intitled to much attention, it was feebly composed, and signed by no more than fourteen proprietors of stock. The grand point insisted on by counsel was, that the malversation in India being enormous in its amount and extent, the saving which might accrue to the company by a commission of honest and able men, would be so great as to render the expence of trivial importance; but they failed in proving that the company possessed sufficient authority over their servants in India, to restrain those abuses which by long forbearance were grown inveterate. The increase of these malpractices was clearly demonstrated; and the rapacity and odious means used to oppress the natives, without benefit to the company, fully displayed: but it was not advanced, that any powers delegated by the company alone could be sufficient to remedy the evil, which was more likely to infect the supervisors themselves than be removed by their exertions. Burke spoke with his accustomed wit and eloquence: he displayed (to use the words of an anonymous author) all those rare qualities of the head and heart, with which he was so eminently gifted.* He inveighed with severity against the conduct of ministers, who, since the year 1767, had been receiving from the East India company four

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1772.
1st Dec.

14th and
18th Dec.
Their petition
against the
bill.

Burke's
speech.

* History of lord North's administration, p. 92.

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hundred thousand pounds per annum, and yet conniving at their notorious maladministration, for the purpose of subjecting them so intirely to their own mercy, that they might plunder their property, and invade their chartered rights without fear or scruple. Alluding to the dilatoriness of the select, and the extraordinary dispatch of the secret committee, he said, "One has been so slow in its motions that the company have given up, long since, all hopes of redress from them; and the other has proceeded altogether as rapidly; so that no one knows where they will stop. Like the fly of a jack, the secret committee has gone round, hey go mad! the select committee has moved like the ponderous lead at the other end; and in that manner, have they roasted the India company." The reasonableness and absolute necessity of the proposed restrictions were, however, too evident to be removed by rhetorical ingenuity, and the motion for the third reading of the bill was carried by a majority of more than five to one.¹

Bill passes
the com-
mons.

Opposed
in the
house of
lords.

23d Dec.
Petition.

IN the upper house the bill was principally opposed by the duke of Richmond, who, as a proprietor of India stock, was also conspicuous at the India house in resisting the measures of government. A petition was offered against the third reading, similar to that which was presented to the house of commons, and the same counsel heard, and evidence examined.² The debate was not distinguished by a great

¹ 153 to 28.

² From the statements made to the house, it appeared, that the nett duties paid to government of 1,000,000 l. per annum, the indemnity upon tea, and the 400,000 l. paid to government, amounted in the whole to an annual sum little short of 2,000,000 l. That the company lost

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a great display of talent; the motion for the third reading was carried,* and a protest, not remarkable for argument or ingenuity, signed by five peers, was entered on the journals.

DURING the recess, the court of directors adopted a measure which prudence and integrity ought to have suggested at an earlier period: they reduced their dividend to six per cent. This palliative, for it was no more, could not however restore order to their finances; and the court, feeling the necessity of an application to parliament for a loan, endeavoured first to learn from the minister the general plan he intended to propose for the mutual good of the public and of the company. To the message which conveyed the request of information, lord North declined any reply, and the general court was obliged to pass a vote, that application should be made to parliament for the loan of 1,500,000*l.* or so much as should be wanted for four years, at four per cent. with liberty of discharging the debt, by payments of three hundred thousand pounds each.

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1772.
Bill passed.

29th Dec.
Dividends
reduced.

12th Feb.
1773.

24th Feb.

Applica-
tion to
parliament
for a loan.

lost by the indemnity agreement, since its commencement, at least 1,000,000*l.* of which 700,000*l.* was to be paid to government, and 300,000*l.* to the purchasers. That the sale of 31,000,000 pounds of tea, sold in the last five years, produced a sum less by 100,000*l.* than 21,000,000 pounds sold in the preceding five years: from which it appeared the company suffered a total loss of 100,000*l.* and 10,000,000 pounds of tea. That government had profited by the company, within the last five years 3,395,000*l.* that is to say, 2,200,000*l.* being the produce of five years and a half of the 400,000*l.* per annum which the company stipulated to pay, and 1,195,000*l.* increase of the revenue on that branch, compared on a medium of the preceding five years. That the whole of the company's receipts of dividend, during the same period, was short of 900,000*l.* above six per cent. the lowest trading dividend in time of war; and on the whole, that the mercantile profits being on an average 464,000*l.* per annum during the above period, they would afford a dividend of twelve and a half per cent. from whence it was evident that government reaped an advantage of 3,395,000*l.* and the company or proprietary not a single shilling.

* Contents 26—Non-contents 6.

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X.

1773.
2d March.
Petition.

IN pursuance of this resolution, a petition was presented to parliament, proposing that the company should not make a dividend of more than six per cent. until one-half of the proposed loan was discharged; that the surplus of the net profits arising in England above the said dividend, should be appropriated to the payment of the company's bond debt, until it was reduced to a million and a half; and from thence that the surplus profits should be equally divided between the public and the company. It was also requested, that the company should be released from the heavy penal interest incurred by the non-payment of money due in consequence of the late acts for the indemnities on teas, and also discharged from the annual payment of four hundred thousand pounds to the public, for the remainder of the five years specified in the agreement. Lord North, in a committee of the whole house, after exculpating government from many insinuations, respecting the payment of four hundred thousand pounds a year, moved a series of resolutions, which establishing the necessity of parliamentary assistance, and the propriety of a loan, ordered a supply of 1,400,000*l.* with a proviso that due care should be taken to prevent the recurrence of similar exigences.

9th Mar.
Lord
North's
motion.

23 March.
Restrictions on
the com-
pany.

THE regulations intended to produce this effect were, a restriction from making a greater dividend than six per cent. till the loan should be repaid; from augmenting their dividend to a greater amount than seven per cent. till their bond debts should be reduced to a million and a half; and no larger dividend than eight per cent. was to be allowed until a participation of profits between the public and the company

pany should take place; which participation was thus defined: after payment of the required loan, and the reduction of their bond-debt to 1,500,000*l.* three-fourths of the net surplus of the territorial revenues of the company, to be paid into the exchequer, and the remaining one-fourth set apart as a fund, for discharge of contingent exigences.

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1773.

5th April.

LORD NORTH afterwards moved, that the company should be permitted to export tea duty free to America; a permission deemed highly beneficial, as seventeen millions of pounds were then in the warehouses; and finally he proposed his great plan for regulating the company's affairs, as well in India as in Europe, the outline of which was, that the court of directors should be elected for four years, six members annually, but none to hold their seats longer than four years; no person to vote at the election of the directors who had not possessed his stock twelve months; the qualification, instead of five hundred pounds, to be one thousand. That the mayor's court at Calcutta should be confined to small mercantile causes, to which only its jurisdiction extended before the territorial acquisition; in lieu of this court a new one was established, consisting of a chief justice and three puisne judges, appointed by the crown. And a superiority was given to the presidency of Bengal, over the other presidencies in India.[†]

27th April.

Leave granted to export tea, duty free, to America.

General regulations.

THESE resolutions gave rise to many animated debates, in which the rights of the

Opposition to these measures.

[†] The salaries of the judges were fixed at 8,000*l.* to the chief justice, and 6,000*l.* a year to each of the others. The governor-general was allowed 25,000*l.* a year, and the members of the council 10,000*l.* each.

CHAP. crown, the chartered privileges of the company, the conduct of ministers, and the expediency of the proposed measures, were severely arraigned, and ably defended. The city of
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 1773.

28th May. London, and the proprietors who possessed votes by holding stock of greater amount than five hundred pounds, but less than a thousand, petitioned parliament against the bill. The East India company presented several petitions, and were heard by counsel; they even desired to withdraw their petition for relief, declaring they would rather submit to temporary difficulties than accept a loan on such severe conditions; these applications were all unavailing; the bill framed in pursuance of the resolutions of the house was approved, and on the third
10th June. reading passed by a large majority;" the blanks being filled up with the names of Warren Hastings, esq. governor-general, and lieutenant-general Clavering; the honourable George Monson, Richard Barwell, and Philip Francis, esqrs. as counsellors for the presidency of Bengal.

In the
 lords.

In the house of lords the bill also met with strenuous opposition, and occasioned two protests, signed by seven and by thirteen peers."

Attack on
 lord Clive.

30th Mar.
 1772.
 His defence.

In the course of the debates on India affairs, many reflections were made on the character and conduct of lord Clive. While the bill brought in by Mr. Sullivan was before the house, his lordship, in a long and eloquent harangue, defended himself against the aspersions with which the press then teemed. His exculpation extended only to the transactions

" 131 to 21.

" The report of these proceedings is extremely imperfect in Debrett's debates; but I have been materially assisted by consulting the history of lord North's administration.

of his last government: he depicted with force and truth the felicities of his situation, and the total want of any motive to stimulate avarice or ambition, when in a precarious state of health he abandoned his home, his relations, and his ease, to visit a distant and insalubrious clime on the invidious task of reformation. He stated the difficulties in which he was involved from the insincerity of the court of directors in wording his instructions; how easily he might have added to his fortune, by conniving at and participating in the abuses he was commissioned to restrain, or have consulted his own ease by resigning himself to the indolence of despair. He, on the contrary, pursued an intricate path, beset with difficulties and dangers, the welfare of the company required vigorous exertion, and he took the resolution of cleansing the Augean stable, "It was that conduct," he said, "which had occasioned the scurrility and abuse against me, with which the public papers have been filled ever since my return. That conduct occasioned these charges. But that conduct enables me now, in day of judgment, to look my judges in the face.—That conduct enables me now to lay my hand on my heart, and most solemnly declare to this house, to the gallery, and to the world at large, that I never, in a single instance, lost sight of what I thought the honour and true interest of my country and the company; I was never guilty of any acts of violence or oppression, unless the bringing offenders to justice can be deemed so; an idea of extortion never entered my mind; I did not suffer those under me to commit any acts of violence or oppres-

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“ sion : my influence was never employed for
 “ the advantage of any man, contrary to the
 “ strictest principles of honour and justice; and,
 “ far from acquiring personal benefit by the
 “ expedition, I return to England less opulent
 “ by many thousand pounds.”

HIS lordship then defended himself on the several specific charges of monopolies in cotton, diamonds, and salt, beetel-nut, and tobacco; of frauds in the exchange and gold coinage, and of taking presents from Mir Jaffier. Of all these accusations he shewed the futility and want of foundation; and particularly as to the last, he proved, that instead of receiving money from the nabob for his own use, he converted a legacy, amounting to seventy thousand pounds, together with forty thousand more, which he prevailed on the nabob to bestow, to the purpose of establishing a military fund for the relief of invalid officers and soldiers, and the support of their widows.

BUT the most interesting part of lord Clive's defence was that where he analysed the state of India, and described those enormities which degraded the British name, and impoverished the company, while individuals were suddenly enriched, and the natives grievously oppressed. The germ of the evil was truly and forcibly displayed in the animated portrait which he gave of a young adventurer first seeking the shores of Asia. “ Let us for a moment,” he said, “ consider the education of a youth “ destined for India. The advantages arising “ from the company's service are now generally known; and every man is desirous to “ get his son appointed a writer to Bengal; “ which is usually at the age of sixteen. His “ parents and relations represent to him the “ certainties

“certainties of making a fortune, inflaming
 “his ambition by reference to peers and com-
 “moners, who have amassed great treasures in
 “short periods. Thus are their principles early
 “corrupted; and, as they generally go in con-
 “siderable numbers, they mutually inflame
 “their expectations to such a degree, in the
 “course of the voyage, that before their ar-
 “rival the period of return is fixed. Let us
 “now view one of those writers arrived in
 “Bengal, and not worth a groat. As soon as
 “he lands, a banyan, possessed perhaps of one
 “hundred thousand pounds, desires he may
 “have the honour of serving this young gen-
 “tleman at four shillings and sixpence per
 “month. The company has provided cham-
 “bers for him, but they are not good enough;
 “the banyan finds better. The young man, in
 “walking about the town, observes that other
 “writers, arrived only a year before him, live
 “in splendid apartments, or have houses of their
 “own, ride upon fine prancing Arabian horses,
 “and in palanquins and chaises; that they keep
 “seraglios, make entertainments, and treat with
 “champaigne and claret. When he reports his
 “observations, the banyan assures him he may
 “soon arrive at the same good fortune; fur-
 “nishes him with money, and acquires over
 “him absolute power. The advantages of the
 “banyan advance with the rank of his master,
 “who in acquiring one fortune generally spends
 “three. But this is not the worst; he is in a
 “state of dependence on the banyan, who
 “commits acts of violence and oppression, un-
 “der the pretended sanction and authority of
 “the company’s servant. And hence arises
 “the clamour against the English gentlemen in
 “India.”

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1772.

LORD CLIVE, in conclusion, displayed, in detail, all the advantages to be derived from the situation of the English in India; shewed the dangers which menaced their prosperity, and indicated the means of avoiding them: he displayed the utility of his own reforms, and demonstrated that a temperate pursuit of a similar system was alone requisite to render the British empire in Asia permanent, honourable, and advantageous.

Reply.

A REPLY was made by governor Johnstone, but the effect of lord Clive's speech was not materially diminished; it was regarded as a complete exculpation, and as a noble lesson of political wisdom.

Renewed
attack on
lord Clive.

THE system of persecution against lord Clive did not here terminate, but his last government was no longer the object of attack; it was thought proper to recur to a more distant period; to the deposition of Surajah Dowlah in 1757.*

30th Mar.
1773.

THE examination of evidence before the select committee introduced the discussion, and the opponents of lord Clive seized the favourable opportunity of attempting to turn to his prejudice and disgrace, those very circumstances of his life from which he derived the greatest honour.

8th April.
Third re-
port of the
select com-
mittee.

GENERAL BURGOYNE, on presenting the third report of the select committee, declared it contained an account of crimes shocking to human nature. He first moved some general propositions, affirming that all acquisitions made under the influence of a military force, or by treaty with foreign powers, do of right belong to the state. To appropriate acquisitions ob-

* See Smollet's continuation of Hume, vol. iv. p. 116.

tained under the influence of a military force, or by treaty with foreign powers, to private use, is illegal; and that great sums of money have been obtained by such means from the sovereign princes in India. These resolutions were carried, though not without considerable opposition.

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1773.

On a subsequent day, general Burgoyne returned to the subject, and directed a motion personally against lord Clive, which was supported by Sir William Meredith, and resisted by Wedderburne, who ably exposed the impropriety of accusing an individual of delinquency, upon the bare report of a select committee. The motion was not then discussed on its merits, but evidence ordered to be heard at the bar.

21st April.
General
Bur-
goyne's
motion;

On a subsequent day, general Burgoyne, after entering fully into the evidence detailed before the committee, said, he regarded the deposing of Surajah Dowlah, and the revolution in favour of Mir Jaffier, as the origin of all those evils which operated to the temporary distress, if not total destruction, of the company; he enlarged upon the perfidy employed to bring about that revolution; stated the fictitious treaty, forged in order to elude the payment promised to Omichund (a black merchant and confidant of Surajah Dowlah, whom lord Clive and the select committee in India prevailed upon to join in a scheme to dethrone his master;) exposed the conduct of lord Clive, in causing admiral Watson's name to be signed, contrary to the admiral's express inclination, to this treaty; and added, that the perfidy towards Omichund was of the blackest dye. He concluded with moving, that "Robert lord Clive, about the time of deposing Surajah Dowlah, nabob of Bengal, and establishing Mir Jaffier on

3d May.
And
charge
against
lord Clive.

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“ the musnud, did, through the influence of
 “ powers with which he was intrusted, obtain,
 “ under various authorities, sums amounting
 “ to two hundred and thirty-four thousand
 “ pounds, and in so doing, abused those powers,
 “ to the evil example of the servants of the
 “ public.” Some amendments were moved,
 and, in the debate, lord Clive made a masterly
 defence of his conduct.

His de-
 fence.

HE investigated, with minuteness, the reports
 of the committees, so far as they applied to him,
 and in answer to the surmises attempted to be
 established, read irrefragable documents, prov-
 ing the manner in which his conduct was viewed
 at the time, and by those who were best qual-
 ified to judge. They consisted of the nabob's
 letters to him as president of the select com-
 mittee, the committee's letter to the directors,
 and finally, the letter of approbation from the
 directors to him. He shewed the remissness
 of former administrations in neglecting the af-
 fairs of the East India company, and pointed
 out the personal malevolence which produced
 this untimely and unfounded crimination.
 “ The directors,” he said, “ for two years past,
 “ either through ignorance or design, had kept
 “ the affairs of the company a secret; they had
 “ rioted at taverns, dissolved in dissipation and
 “ luxury, but entirely neglected their duty, em-
 “ ploying a man to think for them, to whom
 “ they allowed four hundred pounds per an-
 “ num; hence many of their orders were so
 “ absurd and contradictory, that their own ser-
 “ vants were almost justified in refusing obe-
 “ dience.”

HIS lordship then exposed the invidious
 manner in which the committees pursued their
 inquiries,

inquiries, limiting them entirely to his conduct, instead of exploring subjects of general utility; he was examined before them, he said, more like a sheep-stealer than a member of their own house. He vindicated the receipt of presents as being at that time perfectly legal and universally practised, and proved that if avarice had been his passion, he could have realized a fortune too great for a subject.

He entered into a detail of all the transactions in which he was engaged; and after displaying the desperate situation of the company's affairs, when it pleased God to make him the instrument of their delivery, related the circumstances of the fraud practised on Omichund. "We soon discovered," he said, "that Surajah Dowlah only waited for the departure of the fleet to exterminate the English. But the nabob, like other treacherous men, was surrounded by persons of the same cast and disposition. Omichund, his confidential servant, told his master of an agreement made between the English and monsieur Duprée to attack him, and received for that advice four lacks of rupees. Finding this to be the man in whom the nabob entirely trusted, we considered him as a most material engine in the intended revolution. We therefore made such an agreement as was necessary for the purpose, and entered into a treaty with him to satisfy his demands. When all things were prepared, and the evening of the event was appointed, Omichund applied to Mr. Watts, who was at the court of the nabob, insisting on thirty lacks of rupees, and five per cent. on all the treasure that should be found; threatening, unless this demand was immediately

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“diately complied with, to disclose the plan to
 “the nabob; and that Mr. Watts, with the two
 “other English gentlemen then at court, should
 “be put to death before the morning. Mr.
 “Watts immediately dispatched an express to
 “me at the council. I did not hesitate in find-
 “ing a stratagem to save their lives, and secure
 “the success of the intended event. We pre-
 “pared another treaty; this was called the red,
 “the other the white treaty. It was signed by
 “every one except admiral Watson; and I
 “should have considered myself sufficiently
 “authorized to affix his name, by a conversa-
 “tion I had with him. His name was, however,
 “subscribed by another person, whether in his
 “presence or not, I cannot say; but I know,
 “he thought he had sufficient authority. This
 “treaty was transmitted to Omichund, who
 “did not suspect the stratagem; and success
 “attended the project. The house, I am fully
 “persuaded, will agree, that, when the very
 “existence of the company was at stake, and
 “the lives of these people so precariously
 “situated, and so certain of being destroyed, it
 “was true policy and justice to deceive so great
 “a villain.” Lord Clive then read letters from
 admiral Watson and others, fully approving
 his conduct, and similar papers from the court
 of directors, who presented him with a sword
 richly adorned with diamonds, and after highly
 extolling his proceedings, termed the elevation
 of Mir Jaffier, a glorious and profitable revo-
 lution. In closing this part of his defence, he
 said, “A late minister (lord Chatham) whose
 “abilities have been an honour to his country,
 “and whom this house will ever revere, will, I
 “am sure, come to your bar, and not only tell
 “you

“you how highly he thought of my services at the time, but also what his opinion is now.”

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HE complained, that after such certificates, and so merited, he should be brought before the house like a criminal, and the very best parts of his conduct construed into crimes against the state. “I cannot say,” he concluded, “that I either sit or rest easy, when I find that all I have in the world is confiscated, and no one will take my security for a shilling. These are dreadful apprehensions to remain under, and I cannot look upon myself but as a bankrupt. I have not any thing left that I can call my own, except my paternal fortune of five hundred pounds per annum, and which has been in the family for ages. But upon this I am content to live; and perhaps I shall find more real content and happiness, then in the trembling affluence of an unsettled fortune. But, if it should be the case, I have a conscious innocence that tells me my conduct is irreproachable. *Frangas, non flectes*. They may take from me what I have; they may, as they think, make me poor, but I will be happy! I mean not this as my defence. My defence may be made at the bar; but before I sit down I address one request to the house, that, when they come to decide upon my honour, they will not forget their own.”

HAVING finished his defence, his lordship quitted the house. A sentence of censure proposed against him was negatived, by a motion for the previous question; and at five o'clock in the morning, on the motion of Wedderburne, a resolution was passed unanimously, merely asserting the fact of lord Clive having received the

Exculpatory resolution.

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the sum of two hundred and thirty-four thousand pounds, with the additional observation, that, at the same time, he rendered great and meritorious services to his country."

10th May.
Continued
rancour
against
lord Clive.

IN a subsequent debate, lord Clive recapitulated the topics contained in his speech of the last session, and exculpated himself from the charges, made through the medium of the press, on his conduct during his last government. After this he intruded on the house no further, except to rectify a mis-statement of some facts, and then, such was the fury of party-spirit, that a member permitted himself to sneer at lord Clive's former defence, by saying, "the noble lord was a long speech maker, and would, perhaps, offer another harangue of two hours and twenty minutes."

He is ably
defended
by Wed-
derburne.

THE defence of lord Clive's conduct did not, however, rest on himself alone: Wedderburne, the solicitor-general, displayed an unusual portion of learning, logic, and practical good sense, in his behalf. He reproached the committees with having, instead of an open, liberal, and manly endeavour, to bring forward such regulations as would prevent future evils, restricted themselves to a narrow, contracted, invidious attention to the conduct of individuals. He justified the deposition of Surajah Dowlah, on the grounds of justice as well as of policy. Far from admitting that such a transaction was dishonourable to Britain, he claimed the admiration of the historian, who in future times should record, "that a revolution which acquired to the company a dominion larger, wealthier, and more populous than ever Athens possessed, or than Rome itself, when she had conquered the Italian states; larger than

“than France, and in revenues superior to
 “most of the powers of Europe; that in the
 “career of such conquests—of such great
 “events, so few actions are to be discovered
 “by the most inquisitive examination (and a
 “more prying one never was known) so few
 “that reflect dishonour on individuals—none
 “that tarnish the British name.” He removed
 every imputation of blame from the artifice
 used to circumvent the traitor Omichund, and
 appealed to the honour and gratitude of the
 nation, against an attempt to deprive an indi-
 vidual of the remuneration of actions, which
 had been the admiration of the world—the pride
 of Britain—the envy of Europe. In answer
 to the question, Where such oppressions and
 tyranny were to be found as were practised in
 Bengal? he said, “In the democratical tyranny
 “of an Athenian mob, envious of every great
 “and noble name, taking off one for his wealth,
 “banishing another for his family, and a third
 “for his fame. This detestable spirit occasioned
 “real tyranny, and we are now following the
 “example.”

THURLOW, the attorney-general, was on the
 other side, but the exculpation of lord Clive
 appears complete. He committed no illegal
 act towards his employers; he used no unne-
 cessary cruelty towards those whom he con-
 quered; nor did he, in the pursuit of wealth,
 avail himself of the means which lay so abun-
 dantly before him, to accumulate an enormous
 mass of riches; the fortune he possessed was un-
 doubtedly ample, but few in his situation would
 have evinced so much self-denial, as to be satis-
 fied with a first acquisition, when many years
 of subsequent service afforded opportunities,
 and

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1773.
Contest
with the
Carribs of
St. Vin-
cent's.

Early his-
tory of the
island.

and a pretence for additions of infinitely greater importance.[†]

THE attention of parliament was also engaged, and the public feeling considerably interested, on a contest with the Carribs of St. Vincent's, respecting which many forcible appeals were directed to the house of commons and to the nation. To understand this question it will be necessary to recur to a distant period, and examine historically the state of the island.

SAINT VINCENT'S, one of the discoveries of Columbus, contains about 84,000 acres, and is twenty-four miles in length, and twelve in breadth. The Spaniards were not sufficiently numerous to attempt obtaining possession, because the Indians, who made it their place of rendezvous in expeditions to the continent, were in great force. These Indians, who are commonly taken for the Aborigines, are denominated *red*, sometimes *yellow* Carribs.[‡] They are described as a mild and moderate race, and of low stature; inhabiting the woods in scattered families, in a state of primitive simplicity, and under a kind of patriarchal government.

[†] Although, throughout this inquiry, lord Clive displayed the greatest firmness and magnanimity, his mind never recovered its proper bias. Wedded to glory, and pluming himself upon those actions which had elevated him to an unparalleled degree of fame, and unexampled grandeur of fortune, he could ill brook the necessity of defence, and felt as an ignominy the necessity of pleading for his character and property. He, upon whose pleasure had so often depended the fate of sovereigns and of states, who might with truth be styled "the fetter-up and puller-down of kings;" sickened at the recollection of that ingratitude which degraded him to the position of a culprit. A feverish uneasiness took possession of his mind; his feelings becoming daily more agonizing, brought on at length a delirium, one of the paroxysms of which terminated his existence. His death happened the 22d of November 1774.

[‡] I have adopted the common orthography of this word: it is sometimes spelt Charibb, and Bryan Edwards writes it *Charaibes*.

AT

AT a period which cannot be exactly ascertained, but towards the latter end of the seventeenth century, a ship from Guinea with a large cargo of slaves, was wrecked or run on shore, the negroes escaped, and, either by favour or force, established themselves on the island. These negroes were of the Mocoa race, tall, stout, violent, irritable, and crafty. They soon increased their numbers by intermarrying among themselves and with the natives, and began to invade the property of their too confiding hosts. After a series of struggles, the intruders obtained possession of the most valuable parts of the country, and by frequent slaughter reduced the number of their opponents to comparative insignificance. The descendants of these Africans were called *black* Carribs.

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1773.
Distinction between red and black Carribs.

IN the year 1719, the disputes between the races of Carribs being carried on with great violence, the French inhabitants of Martinico conceived hopes, that by favouring one party, and subduing the other, they might gain possession of the island; they therefore landed a considerable force, and, calling themselves allies of the red Carribs, committed some hostilities on the other party. The expected assistance was however withheld, either through fear or jealousy, and after losing many lives, the French were compelled to make peace. Failing in their hopes of conquest, they succeeded in obtaining an establishment by negotiation, and from small beginnings increased their number of settlers to eight hundred whites and three thousand slaves. They did not acquire this advantage without many humiliating concessions, and mortifying insults; they were obliged to submit, without resistance, to all the caprices of savage licentiousness, to permit the seduction of

The French obtain a settlement.

CHAP. of their slaves, the plunder and burning of their
XX. estates, and to compromise with the black Car-
 1773. ribs under terms of the most abject and degrad-
 ing submission.^a They hoped, by temporizing,
 to gain an entire ascendancy, and for that rea-
 son endeavoured to live on amicable terms with
 the ferocious Carribs, to whom they imparted
 a small knowledge of the catholic religion, af-
 fecting towards them an extraordinary attach-
 ment.

Arrange-
 ments in
 the treaty
 of Aix la
 Chapelle;

WHILE Saint Vincent's, and other islands in-
 habited by the Carribs, were thus anxiously
 coveted by the French, they were no less ob-
 jects of desire to the English; but after a long
 and ineffectual contest, it was agreed by the
 treaty of Aix la Chapelle, in 1748, that those
 islands should be considered neutral, the pro-
 perty being vested in the Carribs, but the Eu-
 ropean subjects retaining their private posses-
 sions. Both nations were afterwards dissatisfied
 with this arrangement, in which, from mutual
 jealousy, they had conceded their own rights
 into the hands of a race who were not parties to
 the contract. In the negotiation of 1762, they
 adopted a contrary system, and without naming
 the Carribs, or adverting to their rights, real
 or imaginary, the islands of Dominica, St. Vin-
 cent, and Tobago, were allotted to Great Bri-
 tain, while France kept possession of St. Lucia.^b

At the
 peace of
 1762.

^a The following instance is given by the Abbé Raynal. "The
 " black Carribs, conquerors and masters of all the leeward coast,
 " required of the Europeans, that they should again buy the lands
 " they had already purchased. A Frenchman attempted to shew the
 " deed of conveyance from a red Carrib; I know not, says a black
 " Carrib, what thy paper says; but read what is written on my ar-
 " row. There you may see, in characters which do not lie, that if you
 " do not give me what I demand, I will go and burn your house to-
 " night."

^b In this account I have principally followed Edwards's history of
 the West Indies, vol. i. b. iii. chap. 3, with occasional references to
 Raynal, Guthrie, and the papers produced to the house of commons.

MANY of the French inhabitants, on the arrival of the English, left St. Vincent's, and the Carribs also solicited from the French governor of St. Lucia, permission to settle there, which was refused. A commission was framed for surveying and disposing of the lands; but although no stipulation was made in the treaty of peace, the lords of the treasury forbade the commissioners to suffer any survey of the territory inhabited or claimed by the Carribs, till the receipt of further instructions, that their numbers, dispositions, and settlements might be more fully known.

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Proceedings of the British government with respect to the lands.
24th Mar.
1764.

At first the Carribs, uncertain of their future destiny, shewed the utmost humility, and in compliance with the propositions of government, many of them took the oaths of allegiance, and were received as subjects, shewing a perfect understanding of the transaction, expressing themselves much favoured and obliged by being placed on such a footing, and consenting to give up such lands as they could not cultivate.^c Afterwards, however, when they understood the nature of the instructions to the commissioners, and had received advice from the French, they claimed more land than could be useful, or than, under other circumstances, they would have presumed to demand.^d

Conduct of the Carribs.

AFTER three years, William Young, esq. first commissioner for the sale of lands, in a memorial to the treasury, stated, that the total number of Carribs did not exceed two thousand, including women and children: the original

11th April
1767.
Mr.
Young's
memorial.

^c See report of Mr. Maitland and other persons concerned in the island of St. Vincent, to lord Hillsborough; Debrett's Debates, vol. vi. p. 366.

^d See Memoir of Mr. William Young; Debrett's Debates, vol. vi. p. 339.

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Carribs being reduced to a very small number,* living remote from the blacks, and under continual apprehensions from their known ferocity. The black Carribs were scattered over the most extensive and finest part of the island, but they cultivated only a small portion of the land in detached pieces, principally relying for subsistence on hunting and fishing. It was considered dangerous to the colonists that these lands should remain in the possession of lawless and wild savages, and therefore further instructions were requested. Mr. Young intimated the propriety of affording protection to the red Carribs, as permitting their extermination by the blacks, would be repugnant to humanity; and he considered, as a subject of curious speculation, the adoption of such measures as would reconcile the happiness of both races of Carribs, with the safety and welfare of the British subjects.^f

Jan. 1768.
Survey ordered.

IN pursuance of Mr. Young's recommendation, the lords of the treasury instructed the commissioners to survey and dispose of certain parts of the island claimed by the Carribs; but not to attempt removing them until notice of the whole arrangement and design should be fully imparted to, and understood by their chiefs: humanity, mildness, and attention to the habits and convenience of the Carribs were expressly enjoined; the commissioners were restricted from receiving fees, directed to avoid violence, and to observe the strictest good faith in their transactions. In the lands allotted in exchange no quit-rent was to be reserved, and the Carribs were to receive the sum of four

* According to the best accounts not above one hundred families.

^f See this memorial at length, Debrett's Debates, vol. vi. p. 336.

johannes, or seven pounds four shillings sterling, for every acre they had cleared.^a

ON receipt of these instructions, the king's surveyors began to examine the country, and make a road. The black Carribs, filled with alarm and indignation, assembled a force of two hundred men in arms, and, loudly declaring their resolution to maintain their freedom and preserve their lands, insulted and obstructed the surveyors, and surrounding a detachment of forty men, sent to guard them, cut off every supply of water and provisions. Mr. Alexander, president of the council, acting for the governor in his absence, collected a force of a hundred men, but having positive instructions to avoid hostilities, proposed to suspend making the road, and desist from all proceedings till further orders from the king, of which he would give due notice: the Carribs, satisfied with this declaration, promised to return quietly to their habitations; the forty men were liberated, and tranquillity restored without bloodshed.^b

AN appeal to force now seemed inevitable. The Carribs declared their resolution not to suffer the proceeding of the surveyors; prevented the military from going to their new barracks at Mercerika; pulled down the house allotted for that purpose; denied subjection to the king, and resolved to preserve their independence. After the arrangements with Mr. Alexander, they broke up the road begun by the troops and surveyors, burned the huts

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May 1769.
Proceedings of the commissioners.
Hostility of the black Carribs.

Arrangement.

Their further violences.

^a Debrett's Debates, vol. vi. p. 342.

^b See lieutenant-governor Fitzmaurice's letter to lord Hillsborough; Mr. Wm. Young's letter to Harry Alexander; the letter of Mr. Alexander to lieutenant-governor Fitzmaurice, and the memorials and subsequent papers, passim. Debrett's Debates, vol. v. p. 346, et seqq.

CHAP. erected for their use, and committed many ravages on the neighbouring plantations. The red Carribs did not interfere in the contest: the lords of the treasury shewed humane attention towards them, by directing, that if the remains of this unfortunate people wished to be settled apart from the negroes, their inclination should be complied with.

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 Artifices  
 of the  
 French.

None would the black Carribs probably have shewn so determined an opposition, on a point of no importance to them, but for the artful instigation of the French, who used every means to excite antipathy against the English; even the little information they imparted of the catholic religion was subservient to this purpose; and in execrating the British name, the Carribs did not forget to stigmatize them as heretics. For some time after the peace, however, no instance of disaffection had appeared, except that of maintaining a contraband intercourse with the French inhabitants of St. Lucia and Martinico, and declining all commerce with the English in St. Vincent's. From the vicinity of St. Lucia, and the ancient habits of the Carribs, this preference might have been considered of small importance, had not the malignant genius of the French soon rendered it extremely dangerous. The Carribs were instigated to resist the claims of England by French emissaries, whose intrigues in the West Indies formed a part of the plan which prompted the attack on the British property at Falkland's Islands. They taught the black Carribs to believe, that, as they were mostly descended from a race of slaves, bound in an English ship to Barbadoes, the heir of the owner had obtained an order to sell them as his own property. When animosity was sufficiently

ficiently excited by these calumnies, the French supplied them with fire-arms, and encouraged hostilities.

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THE removal of four companies of the regiment stationed at St. Vincent's to Dominica, was the signal for armed opposition, and at that crisis they attacked the surveyors.

THE planters of St. Vincent's were in daily expectation of a war with France; and saw that in the defenceless state of the island, surrounded by a numerous and inveterate enemy, well armed, and disciplined by French fugitives, their property and lives were on a most insecure and hazardous tenure. Rumours of projected massacres and conflagrations were circulated. The planters represented their condition with anxiety and solicitude, and all their dispatches to government, after the late commotion, earnestly requested an augmentation of the armed force. Avarice too had its share in these representations; as the letter of Mr. Alexander expressed in strong terms his impatience at being restrained from extremities, his reluctance at leaving so soon *that fine cream part of the island*, and his hopes that his absence from it would be but short.<sup>1</sup>

Alarms and remonstrances of the planters.

THE lieutenant-governor, however, endeavoured to restore tranquillity; he embodied the militia, and issued a mild and temperate proclamation to the Carribs. He forwarded to government, by the hands of the speaker of the assembly, a correct delineation of the state of the colony, but forcibly represented the impossibility of retaining an advantageous possession while so large a portion of the island was occupied by the negroes, without any mixture of

Efforts of the lieutenant-governor.  
10th June, 1769.

<sup>1</sup> See the papers in Debrett's Debates, vol. vi. p. 346 to 355.

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white inhabitants, as they must continue uncivilized, lawless, disaffected, useless, and prone, in case of war, to join the enemy. He also observed, that, "as from the most exact calculations they could not exceed a thousand fighting men, though headed by several intelligent and resolute chiefs; another regiment properly disposed, assisted by his majesty's ships, together with some expence for presents, and other incidental charges, would insure their submission to government, with little or no bloodshed; the white inhabitants could then live peaceably among them, and the expence would be greatly overpaid by the sale of the lands."<sup>k</sup>

Orders of  
govern-  
ment.

4th Aug.  
1769.

THE British cabinet was not influenced by these representations to adopt rash or violent measures. The earl of Hillsborough, in a prudent and temperate letter to Fitzmaurice, approved his measures of defence, authorised him, in case of continued hostility, to make application to general Gage, at New York, for additional troops; but expressly ordered him, at the same time, to transmit to the general a full and explicit representation of the state of the island, a minute explanation of his reasons for making such requisition, and his motives for fixing on any precise number of men.<sup>l</sup>

Increasing  
insolence  
of the Car-  
ribs.

ELATED with their success in opposing the surveyors, the black Carribs increased in insolence and ferocity. They sent an embassy to count d'Ennery, or d'Henri, governor of Martinico, offering, with a small assistance, to cut off all the English, and destroy their settlements.

<sup>k</sup> See Fitzmaurice's letter to lord Hillsborough, *Debrett's Debates*, vol. vi. p. 356, and his proclamation, p. 361.

<sup>l</sup> See lord Hillsborough's letter to lieutenant-governor Fitzmaurice, *ibid.* p. 355.

The humanity of the French governor prevented his acceding to this horrible proposition, and as the militia was soon afterwards raised, the Carribs for a short period affected an humble and submissive tone.<sup>m</sup> Yet they continued an illicit intercourse with the French islands, and the successor of count d'Ennery, as well as the governor of St. Lucia, appear to have encouraged them in acts of hostility and insubordination. The Carribs used continual endeavours to seduce or even steal the slaves belonging to the planters; cruelly murdering those who would not work or consent to be sold to the French. Although the magistrates received full information of the names and residences of the perpetrators of these enormities, they durst not attempt punishing them: the Carribs, armed and insulting, traversed every part of the British territory, while their jealousy guarded every access to their own domain.<sup>n</sup> They blocked up the high road, burned the houses of obnoxious persons, and threatened to destroy the king's barracks at Prince's Bay, a settled part of the country, far distant from that which they inhabited or claimed.

THESE violences, and the alarms they excited, occasioned many applications to the king and council, supported by affidavits and documents, to prove the dangerous connection between the Carribs and the French. The proprietors of lands, in their memorial, demonstrated, that the defence of the whole colony in case of a war would be incumbent on them, while the Carribs not only forbid all approach

Representations of the planters to the king.

22d June, 1770.

<sup>m</sup> See reports of Mr. Maitland and others, in Debrett's Debates, vol. vi. p. 366.

<sup>n</sup> Idem. p. 367. Report of the commissioners, Debrett's Debates, vol. vi. p. 378.

**CHAP.** to great part of the island, but were ready with  
**XX.** a superior force to assist the enemy. The plan-  
 ters disclaimed every wish to treat the savages  
 with inhumanity, but merely required protec-  
 tion for their lives and properties, for the pur-  
 pose of enjoying, advantageously, the estates  
 which they had purchased under the express  
 guaranty of the crown. The commissioners for  
 the sale of lands, in a report to the board of  
 trade, certified many of the same facts, and the  
 board, in their representation to the king, con-  
 curred in the necessity of increasing the insular  
 military establishment.

26th July,  
1769.

29th Mar.  
1770.

Deputa-  
tion of the  
Carribs to  
Grenada.

STILL the ministry was desirous to avoid ex-  
 tremities, and governor Melville, in conse-  
 quence of the indulgent and favourable orders  
 transmitted to him, received with kindness a  
 deputation of about fifty Carribs, who attended  
 him at Grenada, and endeavoured to exculpate  
 themselves from the charge of disaffection to  
 the British government, and undue intercourse  
 with the French.\*

25th Jan.  
1771.  
Interview  
between  
British  
commis-  
sioners and  
the Car-  
ribs.

INFLUENCED by governor Melville's repre-  
 sentations, the ministry again sent instructions  
 to the commissioners, who obtained an inter-  
 view with the principal Carribs, at a place  
 called Morne Garou, and made a very liberal  
 proffer for the purchase of about four thousand  
 acres of practicable land, which they only  
 claimed but did not inhabit, with an assurance,  
 that the rest of their possessions should be in-  
 alienably secured; but the Carribs positively  
 and inflexibly refused to permit a settlement in  
 any part of the country over which they ex-  
 tended a claim. Being asked, whether they  
 would take the oath of allegiance as subjects

\* His letter giving an account of the interview, is dated 5th July,  
 1770. Debates, vol. vi. p. 375.



to the king of Great Britain, one, in the name of the rest, answered, they were equally independent of the kings of Great Britain and France; but confessed a great partiality to the French, and said, the governor of Martinico had promised them protection, if they obeyed his orders in refusing to surrender any portion of land. This explicit avowal, combined with the general tenour of the conference, convinced the commissioners, that the Carribs acted intirely under French influence. The chief did not appear disinclined to accede to the proposals, but the principal speaker, who seemed to possess the greatest share of influence, had resided in Martinico from his infancy, and was but lately returned to St. Vincent's.

IN reporting these transactions, the commissioners represented the impossibility of so small an island continuing long divided between a civilized people, and savages bound by no ties of law or religion; exempt, by their situation, from fear of punishment, and prompt at the earliest instigation to ruin the colony. They observed, that the sale of the land was no longer the most important object; but the honour of the crown became concerned for the protection of its subjects against a lawless race, who might commit any kind of violence without control; and they recommended the former plan of making a road and mixing white inhabitants among the natives.\*

16th Oct.  
1771.  
Report of  
the commissioners.

THE alarms of the people of St. Vincent's received an additional impulse, from the interception of a letter from the governor of St. Lucia, in which the Carribs were treated as an independent people; the French complained of

Treachery  
of the  
French.

\* See Debates, vol. iv. p. 363.

their

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1771.

30th May,  
1771.  
Remon-  
strances  
from the  
island.

their deviations from propriety to themselves alone, demanded redress, without reference to the authority of the British government; and with the threats, it was judged expedient to use, mingled such flatteries and complacencies as tended to make these savages still more proud, stubborn, and uncomplying towards the English.<sup>1</sup>

Mr. LEYBOURNE, the governor of St. Vincent's, inclosed to lord Hillsborough the intercepted letter, and suggested, that as an hostile correspondence was now clearly proved, and lenient measures had been found ineffectual, force must be the last resort; the tranquillity of the island with its neighbours, and respectability of the fleet in those seas rendered the time particularly advantageous.\* The council and assembly, at the same time, in a memorial to the king, detailed their fears at being surrounded by lawless savages, in strength and number far superior to themselves, and notoriously at the disposal of a foreign enemy. After displaying the insults and injuries they were obliged to sustain without possibility of redress, they claimed protection as a right, from their having purchased crown lands at high prices, adventured their health and fortunes, and strained their utmost credit in forming the settlement, all which they had done under a firm assurance of being placed in as secure a situation as the sister islands. They observed, that the suffering such a separate empire was not only incompatible with their safety, but highly derogatory from the honour and dignity of the British

\* See the intercepted letter, dated Sept. 1771. Debrett's Debates, vol. vi. p. 371.

† Idem. p. 372.

crown; that lenity, and every humane expedient, had been long tried without success; but with natures incapable of gratitude or sentiment, the mild hand of benevolence lost its effect, and forbearance would only serve (as it had already done) to increase the insolence of the Carribs, while it would eventually prove the greatest cruelty to the king's own subjects.

THE experience of near five years, from the period when an attempt was first made to purchase from the Carribs a part of their lands, had fully convinced the British government that the tenure of the island in its present state was impossible, and that they must either yield it up to the French, or reduce the Carribs to subjection. The delicacy shewn in the year 1764, in not immediately assuming possession of the vacant lands, and the respect paid to a claim without either occupancy or cultivation, had subjected them to much opposition, rendered the savages haughty and inflexible, and enabled them to court and obtain that countenance by which they were encouraged to insult the British authority, and spurn control.

ORDERS were now dispatched to the commanders of ships on the leeward station, to prevent all communication between the Carribs and the islands of Martinico and St. Lucia, and an armed force was ordered to St. Vincent's. In a letter to governor Leybourne, the secretary of state explained the intentions of the cabinet. It was hoped that the Carribs, when they saw the hostile preparations, and knew the resolution of government, would avoid extremities, and the governor was directed to use his utmost efforts in promoting such a disposition; to avoid unnecessary severities, and in whatever mode

CHAP.  
XX.  
1772.

16th April  
1772.  
Hostile  
operations  
against the  
Carribs.

18th April.

CHAP.

XX.

1772.

mode the submission of the Carribs might be obtained, the desirable object was to continue them on the island, under conditions, which might be a sufficient pledge of safety, and with an allotment of a necessary portion of territory. If, however, necessity should demand their removal, they were to be conveyed to some unfrequented part of the coast of Africa, or desert island adjacent, to be treated on the voyage with every humanity, and when put on shore, supplied with provisions, tools, and implements requisite for their present and future subsistence.\*

Two regiments were dispatched from New York, and some battalions from Dominico and other islands: the operations being commenced late in the year, the result was unknown when the affair was discussed in parliament.

9th Dec.  
Discussion  
in the  
house of  
commons.

THE army estimates being presented, Mr. Thomas Townshend required an examination into the management of troops in the West Indies; he had certain information that the regiments in St. Vincent's were without tents or camp equipage, and slept in the woods without covering. Alderman Trecothick asserted, that a scene of iniquity and cruelty was transacting in St. Vincent's, similar to the conduct of the Spaniards towards the Mexicans, and demanded the cause of those hostilities against a defenceless, innocent, and inoffensive people. Colonel Barre made a speech of some length, in reprobation of the wanton manner in which the lives of the troops were sacrificed; and lord George Germaine spoke with vehemence on the same side. Lord North barely reminded

\* See lord Hillsborough's letter to governor Leybourne, Debrett's Debates, vol. vi, p. 388.

the house, that they were deserting the business of the day, professed his willingness to meet the inquiry, and furnish the house with all proper information. Mr. Townshend promised to prosecute the subject, and in two days afterwards made a motion for papers which was acceded to without a division. These papers clearly proved that the charge of neglecting the accommodation of the troops was unfounded.

CHAP.

XX.

11th Dec.

1772.

THE general question came again under consideration after the recess, when Mr. Townshend moved, that generals Wooten and Trapaud, commanders of the two regiments employed at St. Vincent's, should be examined. General Wooten had received no accounts; general Trapaud read an extract of a letter, dated the fourteenth of November, and received the seventeenth of December, in these words: "The mortality among the men is very great, owing to the heavy and continual rains which we have at this season. The poor Carribs have been ill used. They act with great caution; and the woods are so thick that they knock our men down with the greatest security to themselves, as it is impossible we can see them. We have only been able to penetrate four miles into the country. God knows how this pretty expedition will end; all we hope for, is, that the promoters and contrivers of it will be brought to a speedy and severe account." The credit which might be due to this imperfect and speculative scrap was greatly diminished, by a declaration from the minister, that no letter either of complaint or intelligence had been received by the secretary of state, since the seventeenth of November.

10th Feb.

1773.

Witnesses examined.

CHAP.

XX.

1773.

12th Feb.

ON a subsequent day, evidence was examined, chiefly respecting the disposition of the Carribs. Two witnesses, lieutenant Fletcher and governor Gore, spoke of them in advantageous terms, but the former left the island in 1757; the latter in 1765. Captain Farquhar, who had acted as governor Melville's deputy for eleven months, declared, he knew no instances of their ill behaviour, but found them peaceable and disposed to trade. On the other hand, captain Ross, who had recently left the colony, declared, they were by nature thieves, and unworthy of confidence. Mr. Sharpe, the speaker of the assembly, deposed, that they were a faithless people, and while they continued in the island, neither the lives nor properties of his majesty's subjects could be secure; that murders and robberies were frequent; that his own negroes had been murdered in the field; and no inducements were wanting to encourage the slaves to desert; the Carribs were much addicted to drinking, and in their debaucheries were cruel, and abandoned to every species of vice. The overtures to count d'Ennery were also proved.

15th.

Mr.  
Townshend's  
motions.

Mr. TOWNSHEND expatiated on the cruelties and injustice to which the Carribs were exposed, and descanted on the unparalleled inhumanity of sending them to an uninhabited island, where they must perish by famine, or, if landed on the continent, fall a prey to the merciless negro inhabitants; and that, by means of the still more merciless negroes of the cabinet. He made two motions, first, That the expedition to St. Vincent's was undertaken without sufficient provocation, upon the representations of interested men, and must, if successful,

ful, end in total extirpation; the other, That the military were sent out in an improper season of the year, and that the ruin of some of the best troops in the service was likely to ensue.

CHAP.  
XX.  
1773.

A LONG debate was maintained, in which few arguments of great weight or importance were used. Colonel Barre was singularly happy, in a ludicrous comparison, between Mr. Alexander, the president of the council, and Alexander of Macedon. In descanting on the conduct of the commissioners towards the Carribs, he introduced an anecdote of the late war in America. A volunteer being on a party with some light infantry, and a few friendly Indians, they were surrounded; the volunteer shewing signs of fear, an Indian, and old friend, inquired the cause; the volunteer expressed a dread of being scalped by the enemy. O! replied the Indian, I will remove that uneasiness, for I shall take care to scalp you myself. The proceedings of government were ably defended by Hans Stanley, lord Barrington, and lord North. The motions were lost by great majorities, as was another, for an address to inform the house, by whose advice the expedition was undertaken.

BEFORE these debates were terminated, the subject ceased to exist: After a campaign, inevitably protracted by the nature of the country, and of the enemy, the British troops, aided by the vigilance of the fleet, which prevented all extraneous succour, reduced the Carribs to the necessity of acceding to a treaty, by which every point in contest was fully adjusted. The Carribs acknowledging subjection, and agreeing

Termination of the contest.

17th Jan.

CHAP.

XX.

1773.

to take the oaths of allegiance, an ample portion of land was allotted, and guaranteed to them for ever. The British subjects were allowed free access to their territory in search of runaway slaves; to make roads in every direction; and the laws of Britain were to be resorted to in every case between the Carribs and the colonists, although, in their transactions with each other, the savages were left at liberty to regulate themselves by their own customs. The loss in this expedition was about a hundred and fifty killed; one hundred and ten fell victims to the climate, and at the time of concluding the treaty, four hundred and twenty-eight were sick and wounded."

9th Feb.  
Increase of  
pay of cap-  
tains in  
the navy.

A PETITION from the captains of the navy, for an increase of pay, was presented by lord Howe, and though opposed by lord North and Mr. Fox, adopted," in consequence of which, their salary was augmented, by the addition of two shillings a day:

Feb. and  
March.  
Bill for re-  
lief of dis-  
senters re-  
jected.

A BILL was again brought in, though considerably altered from that of last year, for relief of the protestant dissenters. It was debated in an animated manner, in the house of commons, and passed; but was rejected by the lords.\* Sir William Meredith also made a motion relative to subscribing the thirty-

23d Feb.

\* See the treaty of peace, comprized in 24 articles; History of lord North's administration, p. 95, et seq. I have detailed this transaction at great length, and quoted the authorities with minuteness, on account of the misrepresentations which have prevailed on the subject. It is somewhat extraordinary, that while this struggle was maintained in St. Vincent's, the Portugueze in the Brazils, and the Dutch in Surinam, both allies of England, were engaged in contests with the natives, and with their rebellious slaves.

† 154 to 145.

\* Contents 26—proxies 2.—Non-contents 65.



nine articles, at the time of matriculation in the universities; but after a long debate, it was negatived.<sup>7</sup>

CHAP.  
XX.  
1772.

<sup>7</sup> On this occasion, the following observations are said to have been made by lord Chatham. Dr. Drummond, archbishop of York, having called the dissenting ministers "Men of close ambition;" lord Chatham accused him of judging uncharitably: "Whoever brought such a charge against them defamed,"—Here he paused, and then proceeded—"The dissenting ministers are represented as men of close ambition. They are so, my lords; and their ambition is to keep close to the college of fishermen, not of cardinals; and to the doctrine of inspired apostles, not to the decrees of interested and aspiring bishops.—They consent for a spiritual creed, and spiritual worship. We have a Calvinistic creed, a Popish liturgy, and an Arminian clergy." This debate is not reported, and for this speech I have no authority, except a report of Burke's speech, on the 2d of March, 1790, in Debart's Parliamentary Register, vol. xxvii. p. 379.

## CHAPTER THE TWENTY-FIRST:

1771—1774.

*View of the war between Russia and the Porte. — Commencement of hostilities. — Successes of Russia. — Destruction of the Turkish fleet. — Jealousy of France. — Congress at Fokshiani. — Preparations of France. — Augmentation of the British naval force. — French minister eager for war. — The king averse. — Preparations at Brest. — Conference of lord Stormont with the French minister. — Armament at Brest discontinued. — New one at Toulon. — Preparations in England. — Second conference of the British ambassador with the French minister. — France deterred from hostilities. — Preparations mutually suspended. — Peace between Russia and the Porte. — Transactions of the city of London. — Resolutions respecting the duration of parliament. — Address and remonstrance to the king. — Ineffectual efforts to revive the popularity of Wilkes. — He moves an address to the king, which is negatived. — Libels the lord-mayor — And is unsuccessful as candidate to succeed him. — State of Ireland. — Meeting of parliament. — The house surrounded by a mob. — Opposition to, and protest against the address. — Resignation of Mr. Ponsonby. — Proceedings in the ensuing session. — Addresses opposed. — Amended money bill rejected. — Alterations in the establishment of revenue officers. — Hearts of Steel. — Loan negotiated. — Prorogation of parliament. — Lord Townshend recalled. — Succeeded*

*Decided by lord Harcourt.—Affairs of America.—Contest of the New England assembly with the governor.—Taxation of revenue officers.—Address—Remonstrance—And prorogation of the assembly.—Progress of opposition.—Influence in the assembly.—Perverse use of the press.—Dependent state of the judges.—Governors prohibited from receiving presents.—Proceedings of the assembly.—Legislature removed back to Boston.—Tumultuous state of that town.—Revenue officers insulted.—The schooner Gaspee burned.—Report of the intention to fix the salaries of the judges.—Town meeting.—Corresponding committees appointed.—Observations on them.—Declaration of rights.—Address to the people.—Meeting of the legislature.—They deny the legislative authority of parliament.—Transactions respecting the salaries of judges.—The governor assents to the act—But refuses to assent to a further grant.—Activity of the corresponding committees.—Publication of letters from Hutchinson and Bernard.—Proceedings of the assembly.—They petition the king to remove the governor and lieutenant-governor.—Effect of the publication in America.—Effect of the act for exporting tea duty-free.—Proceedings at Boston.—Arrival of a ship.—Body meeting.—Other ships arrive.—Their cargoes thrown into the sea.—Proceedings in other provinces.—Impeachment of the chief-justice.—His letter.—Assembly dissolved.*

**I**N his speech, at the close of the session of parliament, the king mentioned the affairs of the continent in these terms: “The continu-  
“ance of the war between Russia and the Porte,  
“with both of whom I am closely connected

CHAP.  
XXI.

1st July,  
1773.  
King's  
speech at  
the close of  
the session.

CHAP.

XXI.

Com-  
mencement  
of hostili-  
ties be-  
tween Rus-  
sia and the  
Porte.

“ in friendship, although under no engagement  
“ to either, gives me great concern. But, from  
“ the pacific disposition of other powers, I have  
“ reason to hope that these troubles will extend  
“ no further. I shall persevere in my earnest  
“ endeavours to preserve the general tranquil-  
“ lity of Europe; at the same time it shall be  
“ the constant object of my care, to be suffi-  
“ ciently prepared against any event which  
“ may affect the honour, safety, or interest of  
“ my kingdoms.”

HOSTILITIES between these two powers had  
raged since the year 1769: their first spring may  
probably be found in the intriguing genius of  
Choiseul, who fomented disturbances in Poland,  
for the purpose of reserving to his cabinet the  
power of interfering, when a favourable occa-  
sion should present itself. By the exertions of  
the French minister, a party was fostered, called  
the Confederation of Bar, who, uniting reli-  
gion with patriotism, maintained open rebellion  
against the authority of king Stanislaus Augus-  
tus. They frequently solicited the assistance of  
the Turks, but without effect, till, in October  
1768, prince Gallitzin, in pursuing a party of  
Poles, not only entered the Turkish dominions,  
but burned Balta, a small town belonging to  
the sultan.

IRRITATED by this violation of territory,  
and instigated by the interested representations  
of France, the sultan imprisoned, in the Seven  
Towers, Osbrekow the empress's minister at  
Constantinople. This violence occasioned the  
commencement of a war, during which the  
Russian empire first effectually displayed its  
mighty energies; the contest was conducted  
with great animosity, but generally favourably  
to the Russians: they over-ran Wallachia and  
Moldavia;

Moldavia; and the empress having adopted the novel and bold measure of sending a fleet into the Mediterranean, had the satisfaction of seeing the Turkish marine effectually destroyed, in the harbour of Chesné, on the coast of Natolia.

CHAP.  
XXI.  
Destruc-  
tion of the  
Turkish  
fleet.

FRANCE beheld the progress of the Russians with jealousy and alarm: she had encouraged the commencement of hostilities, in the hope of reducing the power of Russia, and was proportionally irritated at finding them tend to the aggrandizement of the empress, and the disgrace of the Turks. The Russian naval power was regarded with peculiar malevolence; and the French cabinet made several efforts to assist the grand sultan, but were always over-awed by the resolution and formidable appearance of the British fleet.

Jealousy of  
France.

IN August 1772, a pacificatory congress was ineffectually held at Fokshiani, and probably the French influence was still exerted, in preventing the Turks from acceding to terms, humiliating to them, and advantageous to Russia.

Congress  
at Fok-  
shiani.

CONSIDERABLE maritime preparations were made in the French ports, and every means attempted to lull the suspicions, or elude the vigilance, of the British ministry; but in vain. The king, bound by treaties with both the contending powers, refused to permit the undue interference of a foreign nation, or an armament, for the purpose of dictating a mode of pacification. Early in the late session of parliament, measures were adopted for putting the navy on a respectable establishment; twenty thousand men were voted for the service of the year; and although the delicacy of the crisis forbade the ministry to disclose the real motive

Prepara-  
tions of  
France.

2d Dec.  
1772.  
Augmen-  
tation of  
the British  
naval  
force.

CHAP.  
XXI.

French mi-  
nister eager  
for war.

28th Mar.  
1773.

The king  
averse.

Prepara-  
tions at  
Brest.

30th Mar.

of their preparations, it did not escape the penetration of opposition, who observed, that while the king's speech breathed sentiments of peace, the measures of his servants indicated nothing but hostility.\*

THE duke d'Aiguillon, who was at the head of the French ministry, was anxious to engage in the contest, and essayed every art to make the British court regard the proceeding with indifference. In a council at Versailles, d'Aiguillon announced a demand made by Sweden, for certain succours stipulated by France, on the plea that her independency was threatened by a joint attack from Russia and Denmark: the king, and many members of the cabinet, were averse from hostility, as other great nations would also interfere, and a general war would probably ensue: they proposed a supply in money, but d'Aiguillon asserted, that Sweden insisted on a succour *de force*; a fleet of fourteen sail, he said, might be equipped in a month; England would not oppose, and Holland would assist in the measure. Louis xv. was displeased at the prospect of impending hostilities; but the other members of the council having declared their sentiments, did not venture further to oppose the minister, and orders were dispatched to Brest for arming twelve ships of the line and two frigates, manned with seven thousand sailors, a number so greatly exceeding the usual complement, that it was supposed officers and soldiers were intended to be included under that description.

IN an interview with lord Stormont, the Bri-

\* See Debrett's Debates, vol. vi. p. 301 to 314. Also respecting the war, Œuvres du Roi de Prusse, vol. iv. Life of the Empress Catherine, vol. ii. c. v. vi. and vii. Eton's Survey of the Turkish Empire, c. v.

fish ambassador, d'Aiguillon dwelt on the ambitious views of Russia, her demands on the Porte, and her aiming to reign despotically in the north, by regulating the government of Sweden, and attacking that kingdom in concert with Denmark; France, he said, was bound by every tie of interest and honour, to support Sweden, if attacked. Lord Stormont, perceiving the drift of these observations, answered, much would depend on the mode of supporting Sweden; for although the king wished to avoid whatever could disturb the harmony subsisting between the two courts, a French fleet in the Baltic would draw a British fleet there also. The duke, dissatisfied at this intimation, observed, that England always backed her friendly professions with a declaration, insisting, that France should renounce her honour, by abandoning her ancient ally, threatened with destruction; a requisition with which he could never comply. Lord Stormont replied, that France might give other succours, but the entry of two fleets into the Baltic, would in effect be no more beneficial than a neutrality: this declaration was carefully qualified, by observing, he had never said the British would attack the French fleet, but he could not be responsible for contingencies arising from two fleets in the same seas.

THIS vigorous language produced some effect; the preparation at Brest was countermanded: but still the French court, hoping to elude the vigilance of the British government, directed an armament of twelve or thirteen sail of the line to be equipped at Toulon, under pretence of exercising the sailors; and the order for seven thousand men at Brest was not retracted.

CHAP.  
XXI.

1773.  
Conference of  
lord Stormont with  
the French  
minister.

4th April.  
Armament  
at Brest  
discontinued.

New one  
at Toulon.

## CHAP.

XXI.

1773.

4th April.  
Prepara-  
tions in  
England.

7th April.

IN announcing this information, lord Stormont suggested, that vigorous and immediate preparations, on the part of Great Britain, without affected secrecy or affected ostentation, might be the most effectual means of preserving the public tranquillity. This prudent advice was perfectly consonant to the judgment of the cabinet, and on the same day his letter was received, the ambassador was instructed to declare, if France stirred an oar, England would immediately bend her sails: no proposal could be admissible, tending, in any shape, to lead Great Britain to connive at France sending a fleet into the Baltic or Mediterranean.

6th April.  
Second  
conference  
of the Bri-  
tish embas-  
sador with  
the French  
minister.

BEFORE the receipt of these instructions, d'Aiguillon expressly avowed to lord Stormont the intended armament at Toulon, though he declared it was only equipped for the purpose of performing evolutions. After much discussion, lord Stormont observed, that although he had not, in his former discourse, mentioned the Mediterranean, yet his arguments respecting the Baltic applied with equal force to that sea; he then asked the duke if he seriously meant the fleet for evolutions alone? d'Aiguillon replied, he indeed intended it so, but it might possibly be employed in assisting Sweden.

7th April.

CONVINCED from the manner of the French minister, that he was bent on plunging the two kingdoms in war, and apprehensive he did not truly represent to his sovereign the sentiments of the British court, lord Stormont suggested the propriety of delivering a memorial to the duke, as he then must submit it to the king of France; he also announced, that the Toulon squadron would be ready for sea by the end of May,



May, and recommended an immediate armament as the best means of preserving peace.

IN pursuance of these suggestions, a memorial was forwarded to lord Stormont; and proper orders issued for a naval equipment.

IN the mean time, another council was held at Versailles, in which d'Aiguillon faithfully reported the sentiments of the British minister; and lord Stormont was soon informed that the Toulon squadron was either disbanded or considerably reduced. This information was confirmed by the duke himself, who negligently said, orders had been issued to suspend the armament, and the sailors countermanded: two frigates only would be sent to the Archipelago, and three ships of the line to Brest.

SHORTLY afterwards, d'Aiguillon interrogated lord Stormont on the naval preparations in England, who answered, that the proceedings of France would regulate those of his sovereign; in a few days he was officially informed, that the armament was abandoned till further orders.\*

THUS, by a timely exertion of resolution and vigour, tempered with moderation, Great Britain not only avoided the calamities of war, but effectually served the cause of her ally, and facilitated the peace, which was in the next year concluded between Russia and the Porte.†

THE progress of this affair occasioned no great sensation in England. The faction in the city was reduced by divisions to the lowest ebb. They attempted to interest the public by recur-

CHAP.

XXI.

1773.

14th April.

Memorial

to the

French

court.

20th, 21st,

23d, 12th.

France de-

ferred from

hostilities.

18th.

20th.

26th.

Prepara-

tions mu-

tually sus-

pended.

30th.

Peace be-

tween the

belligerent

powers.

16th Feb.

\* From private information; letters and minutes taken on the occasion.

† The British fleet was in June assembled at Portsmouth: on the 22d, the king went to view this grand national bulwark, and endeared himself to every one by his affability and bounty.

## CHAP.

XXI.

1773.

Resolutions passed by the city of London, respecting the duration of parliament.  
24th Mar.

ring to general topics of legislation, and therefore, on the motion of Oliver, the court of aldermen passed a resolution, "That a frequent appeal to the constituent part of the people, by short parliaments, was their undoubted right, and the only means by which the right of a real representation could be enjoyed and maintained." In consequence of this vote a livery was called, who passed a similar resolution, and proposed a test for the city candidates at any future election, by which they should bind themselves to use every endeavour in obtaining annual, or at least triennial parliaments.

Address and remonstrance to the king.

THEY also agreed to a new address, petition, and remonstrance, on the old subjects of the Middlesex election, the imprisonment of the magistrates, and the erasure of the record in Wilkes's case, and praying for a dissolution of parliament, and dismissal of the ministry. The king, when it was presented, said, it was so void of foundation, and conceived in such disrespectful terms, that he was convinced the petitioners themselves did not seriously imagine it could be complied with.

Efforts to revive Wilkes's popularity.  
7th April.

Many attempts were ineffectually made to revive the popular enthusiasm for Wilkes. On a call of the house, the sheriffs summoned him among the county and city members, and omitted Mr. Luttrell; Wilkes, in a letter to the speaker, renewed his claim to a seat, and in the usual manner inveighed against the return of his opponent: he applied at the petty-bag office for a certificate of his election, which was refused, as the first return of the writ had been altered by the house. He transmitted his complaint on the subject to serjeant Glynn, who mentioned it in parliament, and made an unsuccessful

20th.

successful motion, that Wilkes should be permitted to substantiate his charge. Sir George Savile availed himself of this opportunity to renew his motion relative to the rights of election; it occasioned a debate, but was negatived.<sup>d</sup>

CHAP.  
XXI.  
1773.

WILKES, who in pursuing his favourite object of wounding the feelings of the king, was never restrained by delicacy or decorum, made a motion, in a court of common-council, for an address, congratulating his majesty on the safe delivery of the dukes of Gloucester. This effort of mean and wanton insolence, was opposed as an affront to the king, and at length negatived, because it was not usual for the city to address, except for the issue of the immediate heir to the crown.

9th June.  
He moves  
an address;

Which is  
negatived.

LIBELS against the members of different juries in the city were now no less common and frequent than those against the court and courtiers. Wilkes, in a public paper, stigmatized the rule of the lord-mayor (Townshend) for violence, tyranny, neglect of public business, contempt of order and decorum, and the most sordid parsimony. For this offence he was called to account by the court of aldermen; but instead of denying, he gloried in the charge, and added partiality and cruelty to his former accusations. Wilkes was candidate for the mayoralty, but without success; alderman Bull was elected, and the vote of thanks to the late magistrate was accompanied by a motion of censure on his libeller, which was only withdrawn on the intercession of Townshend himself.

Wilkes's  
aspersions  
on the  
lord-  
mayor.

10th Sept.

17th Nov.

DISCONTENT and turbulence still prevailed in Ireland. The sudden prorogation of parliament was not forgiven, and those who felt the

State of  
Ireland.

CHAP.  
XXI.

greatest resentment employed the interval in reinforcing their friends, and concerting new measures. Lord Shannon and Mr. Ponsonby were, during the recess, deprived of all their places, and the accession of their strength and influence was anxiously expected by the minority.

26th Feb.  
1771.  
Meeting  
of parlia-  
ment.

THE lord-lieutenant met the legislature with a conciliatory speech, informing them, that the bounties on exportation of linen were continued and extended; and that, with a very strict economy, the duties granted in the last session would be sufficient for the expences of the year, and no supply required. He rejoiced in the opportunity of co-operating with them for the public welfare, and flattered himself that their mutual endeavours would bring the session to a speedy and happy conclusion.

27th.  
House sur-  
rounded  
by a mob.

ON the ensuing day, when the address was to be moved, a mob, armed with clubs and cutlasses, surrounded the house of parliament, and attempted to compel several members to take an oath of their dictating, which being refused, many persons distinguished for their adherence to government were insulted and mal-treated, nor was the tumult quelled without the assistance of the military.

Addres-  
ses op-  
posed.

Protest.

THE addresses were strenuously opposed in both houses; and a paragraph, thanking the king for continuing lord Townshend in the lord-lieutenancy, occasioned a strong protest, signed by fifteen peers, and concluding in these terms:  
“ Because moderation, firmness, consistency, a  
“ due distinctive regard to all ranks of persons,  
“ a regular system of administration, being, as  
“ we conceive, indispensably requisite to the  
“ support and dignity of government, and to  
“ the

“ the conduct of his majesty’s affairs, we cannot, without violation of truth and justice, return thanks to the king for continuing a chief governor, who in contempt of all forms of business, and rules of decency, heretofore respected by his predecessors, is actuated only by the most arbitrary caprice, to the detriment of his majesty’s interest, to the injury of this oppressed country, and to the unspeakable vexation of persons of every condition.” Mr. Ponsonby, the speaker of the house of commons, at the same time, resigned the chair, declaring by letter, that he considered the address, after the transactions of the last session, derogatory to the dignity of the house: he was succeeded by Mr. Pery. The king returned a gracious answer to the address; but the business of the session was not important.

Resignation of Mr. Ponsonby.  
4th March,  
1778.

DURING the recess, the press teemed with publications relative to the state of Ireland, and the conduct of the lord-lieutenant; and opposition prepared to exert itself with increased vigour. The viceroy, in his speech, observed, that the revenue had fallen considerably short of its intended purposes, and attributed the deficiency, in a great degree, to the premiums and bounties allowed by parliament, and the expences of public works.

Efforts of opposition.

8th Oct.  
Proceedings in the ensuing session.

THE strength of opposition was again essayed in both houses, in combating the addresses: in the lords, the minority, headed by the duke of Leinster, and lord Moira, insisted, that the deficiencies complained of in the lord-lieutenant’s speech did not arise from the causes he assigned, but from the late unconstitutional prorogation. Failing in their attempt to negative the

Addresses opposed.

Protest.  
9th Oct.  
1778.

CHAP. the address;\* all the peers who composed the  
 XXI. minority, joined in a protest.

IN the house of commons, several eminent orators distinguished themselves in resisting the address: they alleged the impropriety of concurring in it, at least, till accounts delivered to the house enabled them to judge whether the deficiency in revenue was truly attributed to patriotic exertions, or whether it arose, in fact, from the great number of places and pensions so flagrantly distributed among the members composing the court party. The conduct of the lord-lieutenant in proroguing parliament was also severely arraigned. The measures of government were defended with equal ability, and the vote of the last session, thanking the king for continuing lord Townshend in his situation, was applied in convicting those who were now so anxious to criminate him, of inconsistency; and attempting to mislead the house. After a debate, which lasted till half after three o'clock in the morning, the address was carried.

Strenuous  
 exertions  
 of opposi-  
 tion.

5th Dec.

THE opposition party were neither dispirited nor disconcerted by this failure: they saw their importance and numbers increase on every division, and persevered with all the ardour inspired by a view of success. For four months the house never rose before ten o'clock, and frequently sat several hours after midnight: a new attack was almost every day made on government. On a proposition for a new board of accounts, after a protracted debate, the opposition divided a minority of five only,<sup>f</sup> but in the rejection of a money bill, obtained a complete triumph.

\* It was carried by 25 to 11. <sup>f</sup> 124 to 119.

AN act of the Irish parliament was sent to England, containing means of supply, but was returned from the British council altered in three material particulars. On its return, after an animated debate, it was rejected without a division; but the house of commons, to avert the calamities which would result from a want of supplies, instantly brought in a new bill, containing all the grants of the former, and even admitting two of the three amendments which occasioned its rejection: they read it three times in the same sitting, and sent it to the lords. The whole transaction did not occupy two hours. The speaker, in presenting the bill to the lord-lieutenant, assured him of the inviolable attachment of the commons to the king, and their zeal for his service.

CHAP.

XXI.

Money bill amended in England, rejected in Ireland. 20th Dec.

1st Jan. 1772.

ANOTHER measure of government which gave great offence, was the increase of revenue officers, by putting the customs and excise under separate boards; this alteration created an additional expence of sixteen thousand pounds per annum, but the difference was abundantly repaid by the prevention of frauds. The party in opposition alleged, that a great part of the revenue officers, already appointed, resided in England, and the increase of the number tended merely to the augmentation of patronage. A resolution passed the house of commons, expressing disapprobation of the measure before it was known to have been adopted by the king; and when the appointment was announced, a resolution was passed, declaring, that whoever advised the increase of commissioners of the revenue beyond seven, advised a measure contrary to the sense of the house.\* A bill was also brought

Alteration respecting revenue officers. Feb. 1772.

\* The division was equal, 106 on each side; the speaker gave a casting

CHAP.  
XXI.

1772.  
Hearts of  
Steel.

Loan ne-  
gotiated.

2d June.  
Termina-  
tion of the  
session.

brought in for limiting the number of places-  
men to sit in parliament, but failed.

MEANWHILE the north of Ireland was over-  
run by a turbulent and savage banditti, who,  
under the name of *Hearts of Steel*, perpetrated  
the greatest outrages, and the blackest crimes;  
they were in sufficient force to keep the whole  
country in alarm, and were not quelled without  
the aid of the military.

SUCH continual efforts of opposition, fre-  
quently attended with success, and such fre-  
quent insurrections in the country, not only  
impaired the energies of government, but di-  
minished its pecuniary credit. The receipt of  
revenue was so much impeded, and the expen-  
diture so much overcharged, in consequence  
of popular motions, that an alarming deficiency  
which had been felt for many years, and was  
continually increasing, was submitted to par-  
liament. The house of commons proposed to  
assist government by a loan of two millions;  
but men of property were not easily induced to  
advance the requisite sums on the slender secu-  
rity of tax acts, passed for only two years, while  
by the efforts of opposition, the permanent re-  
venue was incumbered to the annual amount  
of fifty thousand pounds; and while the turbu-  
lence of the populace was in some measure sanc-  
tioned, and instigated, by repeated attacks on  
the constitution.

THE viceroy, at the close of the session, ex-  
pressed approbation of several acts of the legis-

---

casting voice in the affirmative. The resolution was a mere nullity,  
as the king had created the commissioners, before the passing of the  
resolution alluded to, containing the sense of the house; but the  
motion, and the strength of opposition, shew the state of public  
opinion.

lature,



latute, but complained of the smallness of supplies, and suggested the impossibility of their sufficing, unless a considerable increase in the revenue was effected. The conclusion of his speech had a valedictory appearance, and before the next meeting of the legislature he was recalled,<sup>†</sup> and replaced by lord Harcourt, who was received with great joy by the Irish. Dissatisfaction was however generally prevalent, and exaggerated accounts were circulated, tending to impress a belief of emigrations, to an enormous and dangerous amount, from all the towns and manufacturing counties in the kingdom.<sup>‡</sup>

CHAP.  
XXI.  
1771.

9th Oct.  
Lord  
Town-  
shend re-  
called.

28th Nov.  
Lord Har-  
court, lord-  
lieutenant.

THE rising and widely diffused spirit of dissatisfaction and opposition, which had already occasioned so much embarrassment in the government of America, now assumed a more formidable aspect, and produced those events by which the separation of the parent state from its colonies was effected.

Affairs of  
America.

THE repeal of American duties was not satisfactory to the opposition party in the colonies, the exception of tea afforded an opportunity of urging that, although Great Britain had been twice foiled in attempts to raise a revenue, the intention was not abandoned, but the right being reserved, an opportunity alone was wanting to carry it into execution. The insinuation was not devoid of plausibility, and the press frequently adverted to it for the purpose of exciting dissatisfaction; but, although

1771.

<sup>†</sup> Lord Townshend was not recalled under circumstances of disgrace: he was immediately appointed master-general of the ordnance. The personal rancour excited by his administration was so great, that he was obliged to fight (4d Feb. 1773) a duel with lord Ballantrae, who was dangerously wounded in the body, but recovered.

<sup>‡</sup> For these circumstances, see the accounts preserved in the periodical publications.

**CHAP.** jealousy and alarm were thus kept alive, the  
**XXI.** majority of the people were not easily propelled  
 1778. to action by mere theoretical statements and  
 surmised possibilities. Yet cordiality was not  
 restored: tea from Great Britain was still a  
 prohibited article, and the inhabitants of the  
 New England provinces assiduously cherished  
 the sentiments of disaffection, which, though  
 not immediately, they hoped ultimately to im-  
 part to other colonies. These resolute repub-  
 licans would not have been satisfied with a  
 total abolition of the claim to taxation; they  
 anxiously awaited such concession from the  
 mother-country, as would, in fact, render Ame-  
 rica independent.

Contest of  
 Massachusetts  
 Bay  
 with go-  
 vernor  
 Hutchin-  
 son.

30th May,  
 1771.

THE removal of the legislature from Boston  
 to the town of Cambridge, distant about four  
 miles, afforded room for strenuous complaints  
 from the house of representatives to Mr.  
 Hutchinson, Sir Francis Bernard's successor in  
 the government of Massachusetts Bay. In  
 answer to a message on this subject, he assured  
 them he was unable to comply unless autho-  
 rized by the king, but would solicit his permis-  
 sion, and hoped to obtain it before another  
 session.

Taxation  
 of revenue  
 officers.

BEFORE the end of the session, however, he  
 found it necessary to alter this conciliatory  
 language. The establishment of a board of  
 customs, and the powers committed to the re-  
 venue officers, formed a more important ground  
 of complaint than any taxation imposed or at-  
 tempted by Great Britain; and the legislators  
 of New England, although they could not  
 make the prevention of smuggling a subject of  
 invective, used every little art and sinister  
 chicane to oppress the persons employed in pro-  
 tecting the revenue. During late years they  
 had

had introduced a practice of assessing the officers of the crown, residing among them, for the profits derived from their commissions: the governor, in consequence of representations on the subject, was expressly instructed to withhold his consent from such laws, on whatever pretence they might be founded.

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XXI.  
1772.

THE legislature having passed an act, in the new form, for "apportioning and assessing a tax of 1,500l," the governor, in very mild terms, informed them of his instructions, and stated that the general clause in the bill, empowering assessors to tax all commissions of profit, needed qualification, and should extend only to commissions peculiarly relating to the province, otherwise, any of his majesty's servants, occasionally resident for a short term, might be taxed for profits received from their commissions and places in Great Britain, or any other part of his majesty's dominions.

4th July,  
1772.

A STRENUOUS debate ensued, and a copy of the instructions being communicated, the assembly unanimously voted an address, in which they termed the governor's reason for refusing to sanction the bill, surprising and alarming. "We know of no commissioners of his majesty's customs," they said, "nor of any revenue, his majesty has a right to establish in North America: we know, and we feel a tribute levied and extorted from those, who, if they have property, have a right to the absolute disposal of it."

5th.  
Address of  
the assembly.

A REMONSTRANCE was also agreed to on the governor's refusal to ratify the grant of certain sums of money to Messrs. Bollan and De Berdt, the colonial agents. Hutchinson checked the progress of these debates, by proroguing the general court. In his speech, he

Remon-  
strance.

Assembly  
prorogued.

## CHAP.

XXI.

1771.

said, whatever might be the rights of the legislature in matters of taxation, the crown had reserved to itself the prerogative of disallowing laws; and as the rejection of a tax act, after it was in part executed, would cause great perplexity, the king's instructions, pointing out those parts which he disapproved, afforded an unexceptionable instance of tenderness and paternal regard. He promised also to transmit his message, and their extraordinary answer, to be laid before his majesty.

Progress of  
opposition.

THE determined spirit of opposition shewn by the assembly, and the system and perseverance with which it was prosecuted, indicated great strength of combination, and firmness of arrangement. Every measure taken by the popular party since the commencement of disputes between the mother-country and colonies, tended to give vigour, and ensure success, to their ulterior efforts. The government, when tranquillity was apparently restored, rejoiced in the absence of discontent, and banished all fear and jealousy; the opposition party, on the contrary, dreaded the abatement of public effervescence, and stimulated suspicion and apprehension by the revival of old topics of dispute, and the suggestion of new ones, either existing or probable. Effigies, paintings, and other imagery, were exhibited to inflame the public mind; the fourteenth of August was annually celebrated as a festival in commemoration of the destruction of a building, the property of the lieutenant-governor, which was demolished by a mob, on the supposition of its being designed for a stamp-office, and of the owner's being compelled to resign his office of stamp-master under the tree of liberty. The fifth of March, the anniversary of the pre-  
tended

tended massacre of Boston, was also marked out for the periodical delivery of orations at one of the meeting-houses; lists of imaginary grievances were continually published; the people were told that the ministry had formed a plan to enslave them, and conjured, by the duty they owed to themselves, their country, and their God, by the reverence due to the sacred memory of their ancestors, and by their affection for unborn millions, to rouse and exert themselves in the common cause. They were farther stimulated by pretences that the people of England were depraved, the parliament venal, and the ministry corrupt; nor were attempts wanting to traduce majesty itself. The kingdom of Great Britain was depicted as an ancient structure, once the admiration of the world, now sliding from its base, and rushing to its fall; at the same time the natives were called upon to mark their own rapid growth, and to behold the certain evidence, that America was upon the eve of independent empire. The dissenting ministers actively inculcated the same sentiments from their pulpits, and with religious solemnity, with forcible appeals to Heaven, and with all the advantages derived from habit, religious opinion, and popular predilection, enforced the topics and principles which their audience had before read in newspapers. The friends of government could not recur to the same, or even ordinary means, in support of their cause, as the press was intirely enslaved to the other party; printers were threatened with ruin for publishing in their behalf, and one printer was, for his perseverance, compelled to abandon the country.

The legislature was intirely subjected to a committee of the most active amongst the popular

Influence  
in the as-  
sembly.

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XXI.  
1771.

popular members; who, in secret, framed the popular resolves, and other violent measures. It was their policy to particularize the votes of every member, which were published in the ensuing gazette, with the names of the representatives, who were exposed to resentment and contempt by severe strictures and invectives. Individuals thus rendered objects of detestation to their constituents, were easily supplanted at a new election; and although the loss of a seat was not in itself of great importance, yet, when the unsuccessful candidate became stigmatized as an enemy to his country, he was exposed to insult, his professional pursuits were impeded, and the welfare of himself and family rendered precarious. Under the influence of these terrors, few members could be found sufficiently hardy to oppose the popular voice; the apparent unanimity of the assembly encouraged factious proceedings out of doors; and the popular party in the legislature derived new courage from the success of their adherents in the town.\*

Dependent  
state of the  
judges.

WHILE such was the state of the legislative body, no reliance could be placed on the due administration of justice, as the governor and the judges were dependent for their salaries on the votes of the colonial legislature, although their commissions were given by the king, and tenable during his pleasure. The salaries of the judges were inadequate to the dignity of their stations, and disproportionate to those of other officers of government: they had often petitioned for an advance, but without effect; and their known dependence diminished their authority. In vain did they, in their charges

\* See *Massachusettsensis*, a series of Letters by Mr. Leppard, a member of the council of Massachusetts Bay; Boston, printed; London, reprinted for Mathews in the Strand, 1776.—Letter iii.

to grand juries, recommend the prevention of riots and insurrections; the jurors, who were men of property, and invariably of the popular party, refused attention to the instructions of men whose rank in society was rendered less respectable by the want of a sufficient establishment; and libels on magistrates and government, were repeatedly suffered to pass unnoticed, although the proof was copious and flagrant. Party extended its influence to the whole administration of justice; juries, even in cases of property, gave decisions biased by the political connections of the suitors, and the judges, restrained by a recollection of their own dependence, could not reverse, by a declaration of the law, these injurious proceedings.

SENSIBLE of the necessity of terminating this disgraceful subjection, the ministry, in pursuance of an act of parliament, enjoined the governors of provinces to withhold their consent from any act, for a gift or present from the assembly or others to them, on pain of recall.

THE house of representatives of Massachusetts Bay, in a message to Mr. Hutchinson, required information, whether provision was made for him as governor, in any other than the usual manner by gifts and grants from the general assembly? He answered, That his majesty, in pursuance of an act of parliament, had made certain and adequate provision for his support in his station; and supposed he could not, without special permission, accept of any grant from the province for his ordinary services.

ON this answer, the assembly voted the go-

1772.  
Governors prohibited from receiving presents

May, 1772.  
Proceedings of the assembly.

1. Massachusettsensis, letter iii.

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vernor's acceptance of support not derived from the general assembly, a dangerous innovation, which rendered him independent of the people, and not such a governor as the people consenting to at the time of granting their charter: and they most solemnly protested against the innovation, as an important change of the constitution, which exposed the province to despotism.

23th June.  
Legislature  
removed  
back to  
Boston,

Tumultu-  
ous state of  
that town.

Revenue  
officers in-  
sulted.

Burning of  
the school-  
ner Gaf-  
per.

NOTWITHSTANDING this contumacious proceeding in the assembly, the governor was disposed to conciliatory measures, and, on the favourable report of the council, complied with the wishes of the people, by adjourning the session for a few days, and appointing their next meeting at Boston. But, although the council certified, on their oaths, that the governor might, with a proper regard to the king's instructions, remove the general court to Boston, that town was still in a most tumultuous state, and the spirit of insubordination active and unsubdued.

The establishment of a board of commissioners, and the activity employed in the prevention of smuggling, occasioned the utmost discontent; and, after the removal of the troops from Boston, the revenue officers were exposed to constant insults: the offenders were not restrained by the magistracy, and openly encouraged by the wealthiest merchants. Obnoxious persons were stripped, drubbed with tar, then covered with feathers, and, in that state, carried through the streets, derided, struck, and trampled by the populace.

THE other New England provinces participated in the same spirit; at the town of Pro-

\* See Almon's Collection, vol. 2, p. 249.

vidence,



vidence, in Rhode Island, a place notorious for smuggling, a king's schooner called the *Gaspee* was stationed; the commander of which, lieutenant Duddingstone, was detested for his vigilance and activity. At midnight, the *Gaspee* was boarded by two hundred armed men from boats, who, after wounding the commander, and forcibly carrying him and the crew on shore, burned the vessel. The perpetrators of this daring exploit were never discovered, although a reward of five hundred pounds was offered, together with a pardon, if claimed by any of the accomplices.

SHAR.  
XXI.  
1772.

10th June.

During a recess of the legislature of Massachusetts Bay, it was rumoured, as the fact really was, that the ministry intended to make, not merely the governor, but the judges, independent in their offices, by assigning to them adequate salaries, payable out of the public revenues: the popular party represented this as a ministerial plan, to render the judges dependent on the crown; and the press immediately teemed with new invectives. Great Britain, it was said, having failed in the attempt to dragoon the province into a slavish submission, was now aiming at the accomplishment of the same end, by corrupting the source of justice.

Report of the intention to fix the salaries of judges.

The select men immediately appointed a town meeting at Faneuil Hall, to enquire into the grounds of the report. A message was transmitted to the governor, stating, the alarm excited among all considerate persons, by the report of a measure, tending rapidly to complete the slavery, which originated in a power assumed by the house of commons of Great

25th Oct.  
Town meeting.  
Message to the governor.

Spencer, — Anderson.

Britain,

CHAR.

XXI.

1772.

Corre-  
sponding  
committees  
appointed.

Observa-  
tions on  
them.

Britain, to grant the money of the colonists without their consent; and requesting information, Whether he had received advice on the subject? Hutchinson answered, it was not proper for him to lay before any town his correspondence as governor, or to acquaint them whether he had or had not received advices relating to the public affairs of government. His answer was deemed unsatisfactory, and a committee appointed to petition him to convene the assembly, which he declined, assigning his reason. They then resolved to petition the king for redress of grievances, and established a committee to correspond with other provinces.

THE baleful effects of these committees had been already experienced in the colonies; their introduction into America is attributed to Franklin,<sup>a</sup> and is aptly termed, "the foulest, subtlest, and most venomous serpent that ever issued from the eggs of sedition."<sup>b</sup> The committees were generally chosen at town meetings,

<sup>a</sup> The practice is far more ancient; corresponding committees were established among the republicans and sectaries in the time of Charles I. They were probably revived in America at the suggestion of Franklin.

<sup>b</sup> An American writer, exulting in the effect already produced by these committees, and auguring the purposes to which they might be converted in other countries, expresses himself in these terms:

"If we recollect how many states have lost their liberties, merely from want of communication with each other, and union among themselves, we shall think that the committees of correspondence may be intended by providence to accomplish great events. What the eloquence and talents of Demosthenes could not effect, among the states of Greece, might have been effected by so simple a device. Castile, Arragon, Valencia, Majorca, &c. all complained of oppression under Charles the Fifth, flew out into transports of rage, and took arms against him; but they never consulted or communicated with each other. They resisted separately, and were separately subdued. Had Don Juan Padilla, or his wife, been possessed of the genius to invent a committee of correspondence, perhaps the liberties of the Spanish nation might have remained to this hour."

See Almon's Remembrancer, vol. i. p. 35.

most

and composed of the most fiery and uncontrollable spirits of opposition; they had an opportunity, under the apparent sanction of their towns, of clandestinely wreaking revenge on obnoxious persons, by traducing and representing them as enemies to the country. Thus many individuals of principle and property, while travelling, found themselves insulted and reviled by men whom they had never seen, and for whose malevolence they were at a loss to divine a motive. Thus was sedition propagated, and misrepresentation, both of individuals and of public measures, rendered current through all parts of this vast continent: by these means did the same clamours arise in so many parts of the colonies at the same moment, that to those who supposed the proceeding spontaneous, it appeared almost miraculous.\*

From the committee at Boston originated a report, containing a new declaration of rights, more extensive than any hitherto framed; the authority of parliament to legislate for the colonies, in any respect whatever, was explicitly denied. The rights of the colonists, and the violations of them, were enumerated. The declaratory act of 1766, was particularly complained of; by this, they said, the British parliament assumed the power of legislating for them without their consent; and, under pretence of that authority, imposed taxes in the colonies, and appointed new officers to be resident amongst them, unknown to their constitution, because unauthorized by their charter. The British ministry, by framing the new regulation for granting salaries to the judges and crown officers out of this odious tribute, were

and Nov. 1774.  
The committee frame a declaration of rights.

\* Massachusetts, letter iv.

CHAP. charged with designing to complete the system  
 XXXL of slavery commenced in the house of com-  
 1773. mons.

Address to  
 the people.

THIS report being approved at an adjourned meeting of the inhabitants, six hundred copies were printed, and dispersed through all the towns of the province, with an address to the people, exhorting them, in the common cant used for purposes of faction; "By the regard  
 " they owed to the rising generation, not to  
 " *dose, or sit supinely indifferent, on the brink*  
 " *of destruction, while the iron hand of oppres-*  
 " *sion was daily tearing the choicest fruits*  
 " *from the fair tree of liberty, planted by their*  
 " worthy predecessors at the expence of their  
 " treasure, and abundantly watered by their  
 " blood."

6th Jan.

1773-  
 Meeting of  
 the legisla-  
 ture.

As these general speculations had been so unsparingly promulgated, and with some appearance of authoritative sanction, Hutchinson thought proper, at the opening of the general court, to afford the legislature an opportunity of disavowing any concurrence in such dangerous sentiments, and therefore took occasion to insist on the supreme legislative authority of parliament. The assembly, however, were not disposed to recede as a body from the pretensions which, as individuals, they had laboured to maintain: in their address they denied the competency of parliament, not only to levy taxes, but to legislate for them in any respect; and they added, "If, in any late instances, there had been a submission to acts of parliament, it had been, in their opinion, rather from inconsideration, or reluctance to contend with the parent state, than from a con-

They deny  
 the legisla-  
 tive autho-  
 rity of par-  
 liament.

"vision or acknowledgment of the supreme legislative authority of parliament."

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1773  
Messages  
respecting  
the salaries  
of judges.  
23d. Jan.  
3d Feb.

THE grand popular topic was not long permitted to remain quiescent: the house of representatives voted salaries to the judges, as a compensation for their services for one year ending the first of January. The governor delaying to sanction this vote, was requested to make known his difficulty, and acquainted that the people were universally alarmed with the report of salaries being fixed to the offices of the justices by order of the crown. His excellency avowed his information that the king had directed salaries; but had received no intelligence of warrants being issued for payment; he had therefore delayed giving his immediate assent to the grants, lest when the warrants from the crown should be transmitted, they might include sums due for part of the time for which the assembly had provided.

4th Feb.

A DEPUTATION was, in consequence of this message, instructed to wait on the governor, and represent, that, "no judge, who had a due regard to justice, or even to his own

12th Feb.

Such was the improper tendency of this address, that the assembly themselves thought proper, in a letter to the earl of Dartmouth, secretary of state for American affairs, dated 29th June 1773, to retract and apologise for the expressions they had used. Even this was not done without some chicane and hypocrisy: they accused the governor of having unnecessarily brought the subject of parliamentary authority under consideration, and that by his speech at the opening of the session, Hutchinson called on the two houses in such a pressing manner, as amounted to little short of a challenge to answer him. Into such a dilemma were they brought by the speech, they say, that they were under a necessity of giving such answers as they did, or having their conduct construed into an acquiescence with the doctrines contained in it, which would have been an implicit acknowledgment that the province was in a state of subjection, differing very little from slavery. The answers were the effect of necessity, and this necessity occasioned great grief to the two houses. "The people of this province, my lord," they continued, "are true and faithful subjects of his majesty, and think themselves happy in their connection with Great Britain." Stedman, and Almon.

"character,

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“character, would chuse to be placed under  
 “an undue bias, by accepting of, and becoming  
 “dependent on the crown for their salaries.” The measure was imputed to the king’s being misinformed respecting their constitution, and the governors reasons for delay were treated with great disregard, “When we consider,” they said, “the many attempts that have been made, to render null and void those clauses in our charter, upon which the freedom of our constitution depends, we should be lost to all public feeling, did we not manifest a just resentment. We are more and more convinced, that it has been the design of administration totally to subvert the constitution, and introduce an arbitrary government in this province; and we cannot wonder that the apprehensions of this people are thoroughly awakened.” In conclusion, they expressed a hope that the judges would refuse to accept of support in a manner so justly obnoxious to the disinterested and judicious part of the community, being repugnant to the charter, and utterly inconsistent with their safety, rights, liberties, and property.

Hutchinson assents to the act of the assembly.

Further grants voted.

Which the governor refuses to sanction.

THE governor, contrary to the expectations of the demagogues, at length gave his consent to the vote; but as the question would now remain at rest for a longer period than suited the views of the popular faction, they adopted an unprecedented measure for the purpose of instantly reviving it, by voting similar grants for the year ensuing. Hutchinson refused to confirm this proceeding; he alleged, that as there was no instance, since the charter, of an allowance made to judges for services not actually performed, and as those grants were prospective, and passed in so short a time after the

the information he had given the house, his assent would appear to counteract the king's intentions.

THE year 1773 produced abundant causes of discontent in New England; the dispute respecting the judges was never relinquished; and the committees of correspondence were actively employed in disseminating sedition. In consequence of the outrage committed on board the *Gaspee*, a court of inquiry was instituted at Rhode Island, with powers, conformably to a late act of parliament, to send the offenders to England for trial. A sub-committee of correspondence was formed by the people of Boston, to inquire by what authority the court of inquiry held its sittings; the assembly of Virginia, and several other legislative bodies, adopted the corresponding scheme, and the whole continent was thus prepared for the instantaneous reception of an uniform impulse.

THE hatred of the people of Massachusetts Bay to their governor, and to the British government, received at this time new force from a treacherous and unwarrantable act, committed by Dr. Franklin their agent. The appointment of Franklin at a critical period has already been mentioned: his continuance in his appointment was owing to the influence of the opposition party in the assembly; who, contrary to the practice and forms of the colonial constitution, which required the concurrence of the three branches of the legislature in the nomination, continued him, although the council had appointed another person to officiate for them. Franklin's information was, however, highly prized by his adherents; his delineations of the disposition of the king, the ministry, the parliament, and the nation, were deemed most authentic.

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1773

Activity of  
the committees of  
correspondence.

Publication of the  
letters of  
Hutchinson and  
Bernard.

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Their characters.

Proceedings of the assembly.

authentic. He advised the colonists to pett<sup>r</sup> seve<sup>r</sup>e in distressing government by reiterated resolutions, to cherish a military spirit; and assured his constituents, that, if firm, they had nothing to fear from the people of England. He suggested modes of resistance to government, and the popular measures were generally introduced to the house by letters from him. The rancorous opposition which was displayed during the governments of Bernard and Hutchinson, was attributed to the misrepresentations of party agents. Bernard was a man of acknowledged abilities, and the utmost integrity; he came to the government of Massachusetts Bay, recommended by the affections of the people of New Jersey, over whom he had before presided. Hutchinson's character in private life was amiable and exemplary: his abilities, humanity, and honour, were well known to the province; from his conduct in various important departments, particularly that of chief justice, and he was endowed with a thorough knowledge of the interests, connections, and affairs of his government. As a friend to the constitution established by charter, he opposed the innovations of the republicans, and his confidential communications with the ministry of Great Britain, expressed with freedom his sentiments respecting the origin, continuance, and means of preventing those disturbances which agitated the colony.

By means which have never been ascertained, Franklin became possessed of some of these letters; the mode of obtaining them could not be honourable, and the use to which he converted them was highly flagitious: he

\* Massachusettses, letter iii.



transmitted them immediately to the house of representatives, where they gave birth to the most violent proceedings. A committee waited on Hutchinson, and, refusing to trust the letters from their own custody, inquired whether he acknowledged his signature. Having received an explicit avowal, the assembly prepared a petition and remonstrance to the king, charging the governor with betraying his trust, and endangering the people, by giving private, partial, and false information; he was declared an enemy to the colony; and they prayed for his removal, and that of Mr. Oliver, the lieutenant-governor.

Observations on the letters.

THESE letters have been much descanted on, and produced in vindication of proceedings which they are not calculated to justify: in the situation in which the governor was placed, viewing with alarm and apprehension the daily inroads made on a constitution which he perfectly understood, and was commissioned to protect, his counsels do not seem dictated by a spirit of violence, or communicated in terms of undue warmth: they are the effusions of a thinking mind, occupied in discussing public affairs of the first moment: he did not pretend to disclose private or confidential communications, but detailed free opinions relative to the politics of government, and the means of securing the dependence of the colonists, the termination of which he clearly anticipated. As he wrote with the utmost frankness, some of his expressions might be descanted on to his disadvantage; but his letters contained no information unfounded on fact, nor were his reasonings recommended by any promises to unite a party, or to assist in subverting the charter of the colony: he merely pointed out such means

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as were in his opinion calculated to counteract the daily infractions of the constitution, which were made under an affected pretence of aspiring at English liberty, but were, in fact, most frequently founded on appeals to the abstract and anti-social rights of nature. The letters of Oliver\* were of the same character, but his counsels were more specific; he recommended the removal of the principal incendiaries; the establishment of a patrician order, and several other measures; but his advice was no more than a confidential disclosure of his own particular opinions, and not combined with any proposition for giving effect to measures which might result from it.

Their effect in America.

IN the state of mind which prevailed in America, a temperate view of these letters could not be expected; passion, interest, and faction, combined in the efforts to render the writers universally odious. The committees of correspondence printed and inclosed in a circular address, the letters of the governor and lieutenant-governor, and the resolves of the assembly: the ferment became general; town meetings were held, and violent resolutions adopted; one town even declared it was better to risk their lives and fortunes in defence of their rights, civil and religious, than to die by piece-meal in slavery.

Effect of the act for exporting tea.

WHILE the spirit of opposition was at the utmost height, intelligence was received of the act of the British legislature, permitting the East India company to export tea, free from

\* The letters at large have been frequently published; and the reader may form a candid judgment from a perusal of the whole; a few phrases maliciously selected and falsified by typographical artifice, can only lead to misapprehensions and fallacious conclusions.

duty,

duty, to all parts of the globe, while it was charged with a duty of three-pence per pound, on its arrival in America. Since the non-imp-  
portation agreements, the colonists had been principally supplied with tea smuggled from Holland; as the duty taken off in England was one shilling per pound, if the introduction was now permitted, its cheapness would form an irresistible counteraction to the non-imp-  
ortation covenants, and a duty would be received by England from America, notwithstanding all the efforts of opposition. The press again poured forth a torrent of invective, and im-  
puted every sinister design to the mother-country; the duty on tea was represented as a prelude to various other impositions, and the colonists were taught to expect a window-tax, a hearth-tax, a land-tax, and a poll-tax, as im-  
mediate and inevitable consequences.

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SEVERAL of the provinces, influenced by these representations, compelled the consignees of tea to renounce their agency, and entered into strenuous resolutions against purchasing or permitting it to be landed. In Boston the same attempts were made; but the consignees, instead of yielding to the commands of the populace, implored protection of the governor, who immediately convened the council, and submitted the petition to their consideration. The council declined giving advice; the mob surrounded the houses of the consignees, and on their still refusing to renounce their employ, broke their doors and windows, and compelled them to take refuge in Castle William: the governor's proclamation for suppressing this riot was contemned and derided, and the sheriff insulted while attempting to read it.

Proceed-  
ings at  
Boston,

19th Nov.

THE most violent opposition to the landing of a ship.

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Body-  
meeting.

of tea being now expected, the first ship which arrived was detained below Castle William. An assembly of the people was convoked at the Old South meeting-house, called a body-meeting: this convention differed from a town-meeting, by being open to all persons, without inquiry as to qualification. It consisted of several thousands, collected, not only in Boston, but from all the circumjacent towns: the owner of the tea ship was summoned before them, and required to bring his vessel to the wharf; his compliance, as they knew, compelled him to enter his cargo at the custom-house, and he accordingly reported his tea, after which twenty days were allowed to land it, and pay the duty.

THE body-meeting having thus succeeded in creating a difficulty, passed a resolution, that the tea should not be landed, nor the duty paid, but return in the same bottoms in which it was brought. This was placing the captain in an inextricable dilemma; for as the ship had been compelled to come to the wharf, and was entered at the custom-house, it could not be cleared out without the previous payment of the duties, nor could the governor grant a permit for the vessel to pass Castle William, without a certificate from the custom-house.

THE body-meeting then appointed a military guard, to watch the ship every night till further orders. The consignees having been compelled to seek refuge from the fury of the populace, the council had declined interfering, and the governor persevered in that line which the law marked out as his duty: his inflexibility in this point was opposed by an equal obstinacy on the part of the towns-people, who rejected, with disdain, the offer of the consignees to land the tea, and store it under the  
care

care of the select men, or a committee of the town, till they could receive further orders from England.

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Two more ships were now arrived, when the military guard was unexpectedly withdrawn, or the renewal omitted. A numerous mob, in the disguise of Mohawk Indians, suddenly sallied forth, boarded the ships, split open the chests, and committed the whole cargoes of tea to the waves.

Tea  
thrown  
into the sea.

MEASURES were adopted in other provinces to prevent the landing; some ships were compelled to return without coming to anchor; and several cargoes were destroyed; but in no other place was such a systematic and overbearing spirit of opposition manifested as in Boston.

Proceed-  
ings in  
other pro-  
vinces.

THE assembly were too much animated with the popularity of the late proceedings, to omit any opportunity of renewing personal contests with the governor. In the last session they declared, that judges, who received salaries from the crown instead of the people, would no longer enjoy the public confidence and esteem, and it would be the indispensable duty of the province to impeach them before the governor and council. Not intimidated by these threats, the judges refused to accept more than half of the sums granted by the house of representatives, who, in this session, put their menace in execution, by voting articles of impeachment against Peter Oliver, esq. chief-justice of the superior court of judicature, charging him with a design to subvert the constitution of the province, and to introduce into the court over which he presided, a partial, arbitrary, and cor-

Impeach-  
ment of the  
chief-  
justice.

24th Feb.  
1774.

\* Stedman—Andrews—Massachusettsensis, letter iv.

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1774

His letter.

30th Mar.  
Assembly  
dissolved.

rupt administration of justice, in consequence of which he had declined receiving grants of the general assembly, but accepted an annual stipend from his majesty's ministers.

IN a letter addressed to the house, the magistrate remonstrated, that during the seventeen years he had been in office, he was unconscious of any violation of the laws in his judicial capacity; he had sustained by privation of business, and the insufficiency of his stipends, a loss exceeding three thousand pounds sterling; he had not solicited a salary from the king; but when it was offered, duty and gratitude to the best of sovereigns, induced him to accept the munificent donation. This appeal was insufficient to disarm the fury of the assembly; the impeachment was voted by a large majority; but the governor disclaiming any authority to try and determine high crimes and misdemeanors, refused to receive it. The representatives, however, persevering in their attempt, and renewing the impeachment in another form, Hutchinson dissolved the assembly. His speech was couched in terms of severe reprehension; he said, "As some of your votes, resolves, and other proceedings, which you have suffered to be made public, strike directly at the honour and authority of the king and parliament, I may not neglect bearing public testimony against them, and making use of the power vested in me by the constitution, to prevent your further proceeding in the same way."

CHAPTER THE TWENTY-SECOND:

1774.

*Meeting of parliament. — King's speech. — Peace establishment. — Woodfall and Horne brought before the house of commons for a libel — and discharged. — Act for trying the merits of controverted elections made perpetual. — Petition from Massachusset's Bay, heard before the privy-council. — Franklin dismissed from the post-office. — American papers laid before parliament. — The king's message. — Bill for shutting Boston port. — Its progress through the house of commons. — Petition from the Americans resident in London. — Opposition in the house of lords. — Bill for regulating the government of Massachusset's Bay. — Proceedings in the house of commons. — Protest in the upper house. — Bill for the impartial administration of justice in America. — Opposition in the lower house. — Debates and protest in the lords. — Second petition from the Americans in London. — Motion for repealing the duty on tea. — Burke's famous speech. — Lord Chatham's speech on American affairs. — Bill for the government of Canada. — View of the bill — And of the opposition, and defence in both houses. — Petition from the Penn family — And from the Canada merchants. — Evidence examined. — Petition to the king. — Miscellaneous acts of the legislature. — Close of the session. — King's speech.*

## CHAP.

XXII.

23th Jan.  
1774.  
Meeting of  
parlia-  
ment.  
King's  
speech.

THE extent of American disturbances was not fully known when the British parliament assembled. The king, in his speech, reviewed the state of the continent, and anticipated a long duration of peace: he recommended attention to internal and domestic improvement, and mentioned the deteriorated state of the gold coin, as an object claiming peculiar exertions. The address was carried in both houses without division or debate.

Peace esta-  
blishment.

THE early part of the session was employed in fixing the number of seamen and soldiers on the peace establishment; on Sawbridge's annual motion for shortening the duration of parliament; and on Sir George Savile's similar effort to procure a bill, for securing the rights of electors, and for declaring the proceedings relative to the Middlesex election illegal; both which were rejected.

11th Feb.  
Woodfall  
and Horne  
brought  
before the  
house of  
commons.

SOME attention was also excited by the proceeding against H. S. Woodfall, printer of the Public Advertiser, and the Rev. John Horne, for a libel on the speaker of the house of commons, charging him with injustice and partiality. Sir Fletcher Norton complained to the house, and having obtained the testimony of Sawbridge, who knew the progress of the affair, in favour of his rectitude, declared himself satisfied, and expressed contempt of the imputations of faction.

Mr. HERBERT conceiving the dignity of parliament would be degraded, if a matter of such importance passed with impunity, moved for bringing the printer before the house. Sir Joseph Mawbey thought the intention of the libeller was to injure the liberty of the press, and create a variance between the king and the city, and therefore wished the house to abstain  
from



from noticing the libel, and referred the speaker to the courts of law for redress. Mr. Fox agreeing with Sir Joseph, respecting the views of the writer, differed in his conclusions. The letter was full of such flagrant falsehoods, that no man of sense could place belief in it; but, was any member, much more the speaker, to be so grossly libelled, and obliged to descend to a law-suit? No! he hoped they would always maintain their prerogative, and protect themselves; for it would be no less absurd for them to appeal to an inferior court, than for the court of king's bench to apply for protection to the court of common pleas. The consequences arising from the motion were dreaded, because the lenity formerly shewn had led printers to conceive themselves entitled to libel any member, and if suffered to proceed, they would next claim, as a privilege, the right of libelling whom they pleased. After a debate of some length, in which a resistance to the order of the house, by some alderman, ambitious of popularity, was anticipated, and the futility of the claim of the city to obstruct the execution of the speaker's warrant, fully established, the paper was unanimously voted a libel, and the printer ordered to attend.

WOODFALL obeyed without hesitation, and, on his interrogatory, declared the Rev. John Horne author of the obnoxious paper. A strenuous debate ensued, in which lord North proposed committing the printer to the Gatehouse, and Mr. Fox recommended Newgate; but he was ordered to be taken into custody by the serjeant-at-arms. After some demurs, relative to the summons, Mr. Horne was brought before the house. He extricated himself from the accusation with great dexterity: having attempted

14th Feb.

17th

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1774.

18th Feb.  
And dis-  
charged.

25th Feb.  
Grenville  
act made  
perpetual.

attempted to remove the imputation of contumacy, he inquired whether Woodfall's declarations were to be taken as evidence, or as the charge against him; after some hesitation, he was told, they constituted the charge, and pleaded, as in any other court, *not guilty*. The house was embarrassed: Woodfall was again called, and confronted with Horne; but as he was implicated in the guilt of the publication, his testimony was deemed insufficient to warrant conviction. Three of Woodfall's journeymen afterwards attended; they failed, however, in proving the accusation, and Mr. Horne was discharged.

SIR EDWARD STANLEY, anticipating a general election, moved for leave to bring in a bill, to render perpetual the law, introduced under the auspices of the late George Grenville, for trying controverted elections by committees. The motion produced an animated debate, in which the question was not treated as an affair of party, but discussed freely on the merits. The principal objections against rendering the act perpetual, were, the approach of a general election, which would afford opportunities of making more decided experiments of its benefits; and the impropriety of the house surrendering its own privileges. In answer to the first, it was stated, that five instances had already occurred, and not one trial had been improperly decided. Dunning humourously apologised for supporting the motion: "No person," he said, "had a juster right to resist the bill than himself, it had done him great injury; for, since the act, not one trial had come into Westminster-hall; and, he was confident, were it made perpetual, there never would be one." In answer

Answer to the argument against the resignation of privileges, the improper means used to influence members in former times, were detailed by lord George Germaine. "The parties used," he said, "to apply to one set of the house to be their managers, another set to give their attendance and interest; to a third set, with whom they were intimate, they would apply for their vote; and, to the lazy part of the house, they would say, We won't trouble you to attend the dry examination of witnesses; only let us know where you will be, and when the question is going to be put, we'll send you a card." The motion was at length carried,<sup>b</sup> and the bill passed.<sup>b</sup>

<sup>a</sup> 250 to 222.

<sup>b</sup> The merits of this celebrated law, are thus elegantly described by Dr. Johnson: "The new mode of trying elections, if it be found effectual, will diffuse its consequences further than seems yet to be foreseen. It is, I believe, generally considered as advantageous only to those who claim seats in parliament; but, if to chuse representatives be one of the most valuable rights of Englishmen, every voter must consider that law as adding to his happiness, which makes his suffrage efficacious; since it was in vain to chuse, while the election could be controuled by any other power. With what imperious contempt of ancient rights, and what audaciousness of arbitrary authority, former parliaments have judged the disputes about elections, it is not necessary to relate. The claim of a candidate, and the right of electors, are said scarcely to have been, even in appearance, referred to conscience; but to have been decided by party, by passion, by prejudice, or by frolic. To have friends in the borough was of little use to him who wanted friends in the house; a pretence was easily found to evade a majority, and the seat was at last his, that was chosen not by his electors, but his fellow senators. Thus the nation was insulted with a mock election, and the parliament was filled with spurious representatives; one of the most important claims, that of a right to sit in the supreme council of the kingdom, was debated in jest, and no man could be confident of success from the justice of his cause. A disputed election is now tried with the same scrupulousness and solemnity as any other title. The candidate that has deserved well of his neighbours, may now be certain of enjoying the effect of their approbation; and the elector who has voted honestly for known merit, may be certain that he has not voted in vain." See *The Patriot*, Johnson's Works.

MEANWHILE

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Petition  
from Mas-  
sachusetts's  
Bay heard  
before the  
privy-  
council.  
29th Jan.

Franklin is  
deprived of  
his office.

MEANWHILE the ministry received full intelligence of the late transactions in America, and were preparing to submit to parliament, measures of correction and prevention. The petition from the legislature of Massachusetts Bay was heard before the privy council; Dr. Franklin, as agent for the house of representatives, was examined as a witness, and fully avowed his own flagitious conduct in obtaining and publishing the letters which had excited so much rancour. Wedderburne, who attended as council for the governor, delivered an animated and eloquent oration against the conduct of Franklin; the petition was declared groundless, vexatious, and scandalous, and Franklin deprived of his office of deputy post-master general for the colonies.\*

\* Franklin himself speaks of the transactions in the following terms: "This petition was heard before a committee of the lords of the privy-council, where an illiberal lawyer was hired and permitted to abuse the petitioners, and their agent, in the grossest terms scurrility could invent; and the lords reported, that the petition was groundless, vexatious, and scandalous, and calculated only for the seditious purposes of keeping up a spirit of clamour and discontent in the province. That nothing had been laid before them which did, or could in their opinion, in any manner, or in any degree, impeach the honour, integrity, or conduct, of the governor or lieutenant-governor." Before this discussion in the privy-council, Franklin, in consequence of a duel between Mr. Whately a banker, brother of the late secretary to the treasury, and Mr. Temple, lieutenant-governor of New Hampshire, avowed himself alone to be the person who obtained the letters, and transmitted them to Boston. See Annual Register, 1773, p. 152. After the decision of the privy-council, the effigies of Wedderburne and Hutchinson were, by the populace of Boston, placed in a cart, with rancorous and scurrilous libels, and after being exposed several hours, hung and burned. I was in hopes of obtaining an authentic minute of Wedderburne's celebrated speech, of which, I am assured, no correct outline has yet been given to the public; but, for the present, I am disappointed; all I have been able to learn is, that the eloquent and indignant advocate applied to Franklin the lines from Juvenal,

" \* \* \* Sed quo cecidit sub crimine? Quisnam,

" Delator? Quibus indiciis? Quo teste probabit?

" Nil horum verborum et grandis epistola venit.

" It would be an eternal stigma," he added, " on the name of Franklin, to call him a man of letters."

THE information from America excited considerable alarm and eagerness in the public, when lord North, having previously intimated his intentions, submitted to parliament the papers relative to the destruction of tea. They were introduced by a message from the throne, stating that unwarrantable and outrageous proceedings, obstructing the national commerce, and subversive of the constitution, having been adopted in North America, and particularly at Boston, the king thought fit to lay the whole matter before parliament; confiding in their zeal for his authority, and attachment to the welfare of all his dominions, for effectual powers to put an immediate stop to those disorders; and for further regulations, and permanent provisions, for better securing the execution of the laws, and the just dependence of the colonies on the crown and parliament of Great Britain. Loyal and affectionate addresses were unanimously returned.

THE documents presented to parliament were ample, and upwards of one hundred in number, consisting of copies and extracts of letters from the different magistrates and officers in America, the votes and resolutions of the inhabitants of Boston, and other interesting communications. Lord North founded on them a motion for a bill to remove the revenue officers from Boston, and to discontinue the landing and shipping of merchandize at the town or within the harbour.

IN recommending this measure, the minister asserted, that the present disorders were intirely occasioned by the inhabitants of Boston: our commerce could not be secure while it remained in that harbour, where the officers of the customs had been thrice prevented from doing their

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1774.  
American papers laid before parliament.  
4th Mar.  
7th.  
King's message.

11th.

Bill for shutting Boston port.

Lord North's speech.

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1774.

their duty ; and stated the necessity of finding some other port, where the laws could afford full protection. Anticipating an objection that, in a measure so general, some innocent persons would suffer with the guilty ; he said, where the authority of a town had been, as it were, asleep and inactive, it was no new thing for the whole town to be fined ; he instanced the city of London, in the reign of king Charles II. when Dr. Lamb was killed by unknown persons ; the case of Edinburgh, in captain Porteus's affair ; and Glasgow, where the house of Mr. Campbell was pulled down, and part of the revenue of that town was sequestered for the purpose of indemnity. Boston, he observed, did not stand in so fair a light as either of these places, for it had been upwards of seven years in riot and confusion. He then detailed the proceeding with respect to the tea ships, and denounced it as a most violent outrage, by people who could not, in any shape, claim more than the natural privilege of trading with their fellow subjects. The violence of Boston had influenced the rest of the continent ; Boston was alone to blame, and should alone be the object of punishment. A clause in the bill would prevent the crown from re-establishing the harbour, till full satisfaction was made to the East India Company for the loss of their tea ; and this, not as a tax, but by requisition. He should be happy that the promoters of the disturbances were discovered, and compelled to make reparation ; but as they were unknown in England, Boston would, no doubt, endeavour to discover them, or pass acts of their own assembly, to levy the money in the most equitable manner. He always regretted the necessity of punishment, and therefore hoped

for that unanimity which would give strength to the measure. He trusted all would agree with him, peers, members, and merchants, and unanimously animadvert upon such parts of America as denied the authority of this country. We must punish, controul, or yield to them.

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1774.

SOME slight opposition was made, principally by Mr. Dowdeswell, who inquired for evidence of general concurrence in the inhabitants of Boston; he said, the examples of punishment which had been mentioned were not similar to the present case; the obligation on the counties to compensate for losses between sun and sun, was an ancient regulation not enacted for a particular purpose; but this would be an *ex post facto* law. The case of a corporation was also different; they chose their own officers, while the magistrates of Boston were elected by the province at large. Would the house condemn without evidence, in the absence of the parties? The motion was, however, supported by some opposition members, and carried without a division.

Opposed  
by Mr.  
Dowdes-  
well.

THE bill was twice read, and committed without opposition; but, in the committee, the lord mayor, Mr. Bull, presented a petition from several natives of North America resident in London. They claimed, as an inviolable rule of natural justice, that no man should be condemned, without being called upon to answer, to hear evidence, and make a defence. But under the intended bill, no individual or corporate body in America, could enjoy security: for should judgment immediately follow an accusation, supported even by persons notoriously at enmity with them, the accused, unacquainted with the charge, and from the nature of their

18th and  
21st Mar.  
25th.  
Petition of  
Americans  
in London.

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1774.

their situation incapable of defending themselves, every fence would be pulled down, justice no longer be their shield, nor innocence an exemption from punishment. The petitioners hardly asserted that justice was executed by law with as much impartiality in America, as in any other part of his majesty's dominions; distinguished between the case of Boston, and those of London and Edinburgh, mentioned in lord North's speech; and attempted to fix the blame of the tumults on the governor, who had omitted to restrain them by means of the executive force. They declared, a proceeding of such excessive rigour and injustice would sink deep in the minds of their countrymen, and tend to alienate their affections. The attachment of America, they said, cannot survive the justice of Great Britain; and if the Americans see a new mode of trial established for them, which violates the sacred principles of natural justice, it may be productive of national distrust, and extinguish those filial feelings of respect and affection which have hitherto attached them to the parent state.

Amend-  
ment mov-  
ed.

AFTER the reading of this petition, Mr. Rose Fuller moved an amendment, mitigating the rigour of the original proposal into a fine. The Bostonians, he said, would refuse to remit money to pay their debts; and numerous confederacies would be created; the bill could not be carried into execution without a military force: if a small number of men were employed, the Boston militia would cut them to pieces; and if a large number, the Americans would seduce them.

Opposed  
by lord  
North.

THE proposition of a fine was opposed as tending to increase the difficulty, and lord North said, though he was no enemy to lenient proceedings,



proceedings, he found resolutions of censure and warning unavailing, and coercive measures necessary. "Now is the time," he said, "to persist, to defy them, to proceed with resolution, and without fear. This bill should convince all America of our firmness and vigour; but that conviction would be lost did they perceive in our councils, hesitation and doubt." In answer to the suggestion that the Americans would withhold the payment of their debts to British merchants, he said, they used similar threats, unless the stamp act were repealed, but though they obtained that point, they did not pay their debts, and he believed their conduct would be the same on this occasion. If parliament were to be influenced by such threats, all remedies would become nugatory, and the proposed fine could be as effectually resisted as the operation of the bill. He denied that a military force would be necessary to enforce the act, as four or five frigates would suffice; but were it necessary, he should not hesitate to compel due submission to the laws. "If their disobedience to this act," he continued, "is to produce rebellion, that consequence belongs to them, not to us; they alone occasion it; we are only responsible for the equity of our measures; firmness, justice, and resolution alone can secure obedience and respect to the laws, and security to trade."

THE debate was maintained with considerable ability, and at much length; the principal speakers in favour of lord North's measure, were Messrs. Gascoigne, Montagu, Stanley, Ward, Jenkinson, and general Conway. On the other side were Mr. Byng and Mr. Dempster. The necessity of shewing resentment by

Amendment rejected.

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1774.

punishment being, however, generally admitted, and the difference arising only as to the mode; the committee adopted the proposal originally suggested, without alteration.

25th Mar.  
Opposition  
on the third  
reading.

ON the third reading, Fox, for the first time, appeared in opposition, and particularly censured the clause which vested in the crown the power of restoring the port. It confided to the crown that authority with which parliament was afraid to trust itself. The quarrel was with parliament, and parliament was the proper power to end it. He was answered by Mr. Phipps, who shewed the propriety of continuing to the crown, that which had always been its attribute, mercy: nor could the restoration of the port be so well vested in the legislature, for parliament might happen not to be sitting at the moment when the exercise of lenity became proper.

THE debate assumed, for a moment, a new colour from the intemperance of Mr. Van, who, descanting on the flagitiousness of the offence committed by the people of Boston, said, their town ought to be *knocked about their ears* and destroyed. "*Delenda est Carthago!*" he exclaimed: "you will never obtain proper obedience to the laws, until you have destroyed that nest of locusts."

THIS excessive vindictiveness called up colonel Barre, who earnestly deprecated such language: he expressed approbation of the bill, though he feared it was intended to involve the fatal doctrine of taxation. "I have not a doubt," he said, "but a very small part of our strength will at any time overpower the Americans. I think this bill moderate; but I augur that the next proposition will be a black one. You have not a loom, nor an anvil."

"but what is stamped with America; it is the  
"main prop of your trade."

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THE clauses objected to were acquiesced in without a division, and the speaker put the question for passing the bill.

Mr. Fox then revived his objections, in order, he said, to shew on the journals that some member had resisted those clauses.

Mr. DOWDESWELL opposed the whole principle of the bill; censured the celerity of passing it, which prevented the tendering of petitions from the manufacturers, whose interests it would affect; blamed the selection of Boston for signal vengeance, when many other places had been equally culpable, and considered the measure more likely to injure the merchants of England, than the delinquents in America.

BURKE derided the notion of a local remedy for a general disorder. One town in proscription, the rest in rebellion, can never be a remedial measure for general disturbance. "Have you considered," he said, "whether you have troops and ships sufficient to enforce an universal proscription to the trade of the whole continent of America? If you have not, the attempt is childish, and the operation fruitless." He blamed Hutchinson for not having recourse to the assistance of the military, who, it appeared from the papers on the table, could have quelled the riot, though not without killing many innocent people: the fault of the governor ought not to be the means of punishment on the innocent. Universal discontent prevailed throughout America, he said, from an internal bad government. He wished to see a new plan of legislation in that country, not founded on the laws and statutes of Great Britain,

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Britain, but on the vital principles of English liberty.

BURKE was answered by Mr. Grey Cooper, who expressed surprize and sorrow at hearing him upbraid government for not using military force. "It has been said," he continued, "that the Americans cannot be heard in their own defence before this measure takes effect. Look at the papers on the table, where you see the resolutions of their public meetings, ordered to be transmittted for our information." After such a defiance, could they be expected to appear at the bar, and defend themselves by those laws which they expressly refused to obey? He compared the mode of punishment to the black act, where the whole hundred, although not present, is fined for the misconduct of individuals. The bill was framed for the protection of trade; it was a mild measure, and if opposed in America, the result would make the punishment.

ALDERMAN SAWBRIDGE also opposed the bill, and governor Johnstone predicted that it would occasion a general confederacy to resist the power of Great Britain: it would be no more prejudicial and absurd to prevent the inhabitants of Middlesex from sowing corn, than to hinder the town of Boston, from reaping profit from their trade and merchandize.

LORD NORTH ably vindicated his measures, as being founded in justice, and the most eligible under all circumstances; he opposed the suggestion that a foreign enemy would take advantage of our contest with the colonies, by declaring the time of peace to be the only period for regulation, and the present time the crisis when the dispute ought to be decided.

Bill passed.

THE bill passed without a division.

IN

IN the house of lords it was actively opposed by the earl of Shelburne, who presented a petition from the natives of America resident in London, similar to that submitted to the house of commons.

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Opposition  
in the house  
of lords.

Lords Mansfield, Gower, Lyttleton, Weymouth, and Suffolk supported the bill, which was opposed by the dukes of Richmond and Manchester, the marquis of Rockingham, and lords Camden, Shelburne, and Stair. It passed the house in five days, and no protest was entered on the journals.<sup>d</sup>

30th Mar.  
Bill passed.

ON introducing the Boston port bill, lord North said it was not the only measure he intended to propose; other parts of more nice disquisition would still remain for future consideration. Accordingly, while the Boston port bill was yet depending in the lords, he laid before the lower house, in a committee, the plan of a law, "For better regulating the government of Massachusetts Bay."

Bill for regulating  
the government of  
Massachusetts Bay.  
28th Mar.

He said, the papers would render indisputable the want of an executive power in that country, and the necessity of strengthening the magistracy; the force of the civil power consisted in the *posse comitatus*, and considering that posse as the very people who had committed all the riots, the preservation of the

Lord  
North's  
speech.

<sup>d</sup> See History of Lord North's Administration, p. 136. Soon after the address was voted on the presentation of the papers, Mr. Bollen, agent for the council of Massachusetts Bay, presented to the house of commons a petition, which was received, and ordered to lie upon the table. During the progress of the bill, he tendered another petition, in the same character, but the house refused to admit it, alleging, that the agent of the council alone was not competent to appear for the whole corporation. This refusal was warmly censured, as creating an inconsistency between the proceedings of the two houses, and between two proceedings of the same house, and it was said, as similar reasons would apply against all the American agents, the house would thus cut off all communication between themselves and the colonists whom their acts most immediately affected.

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peace could not be expected from them. The constitutional power appeared totally defective. If the democracy shewed contempt of the laws, the governor had no authority to appoint a magistrate willing to enforce them, nor to remove one who would not act; that power was vested in the council, whose dependence was on the democratic part of the constitution. If the governor published a proclamation, there was hardly found a magistrate to obey it; nor could he issue any order, without the consent of seven of the council; government was in so forlorn a situation, that no governor could enforce obedience; nor, with such a want of civil authority, could it be supposed that the military, however numerous, could be serviceable. To remedy these evils, the minister proposed that the governor should act as a justice of peace, with power to appoint civil officers, such as sheriffs, and provost-marshal, (the chief-justice, and judges of the supreme court excepted), removeable only by the king, under his sign manual, and upon good representations made in England. The irregular assemblies, or town-meetings held in Boston, were no longer to be convened without the consent of the governor, unless for the annual election of certain officers, whom it is their province to choose, and the nomination of juries required regulation. The minister professed himself open to discussion, and inclined to reform his opinions where erroneous; he conceived some immediate and permanent remedy necessary, and submitted the bill as tending to purge the constitution of Massachusset's Bay of all its crudities, and give strength and spirit to the civil magistracy, and executive power.

AFTER a few unimportant observations, and  
an

an explanation from lord North, informing the house, that nothing in the bill was intended to affect the legislative power of either the council or assembly, lord George Germaine expressed a wish that the minister had made his scheme more extensive. He approved the abolition of town-meetings, and declared it highly improper for men of a mercantile cast to assemble daily, for the purpose of debating on political matters; they should follow their occupations as merchants, and not consider themselves as ministers of the country. He recommended that the council of Massachusetts Bay should be put in the same state with those of other colonies: the formation of juries he particularly exposed, as replete with absurdities; the grand juries were chosen for life, with a yearly salary. The petty juries were elected annually from each town; thus offenders against government were enabled to ensure immunity, at the expence of law and justice. These juries, he said, were totally different from those of England, and required great regulation. He wished the council of Massachusetts Bay to be rendered similar to the house of lords; and advised the adoption of such a system as would obviate the necessity of asserting the rights of parliament by words, while the colonies denied their authority, and prevented the execution of their laws.

LORD NORTH complimented lord George Germaine's propositions as the offspring of a great mind, and promised to reserve them for the consideration of abilities superior to his own; the charter, he said, ought not to form an obstacle to the regulation of those defects in the colonial constitution which prevented the restoration of tranquillity.

SOME opposition was made by Mr. Phipps,  
H 4 and

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Lord  
George  
Ger-  
maine's  
sug-  
ges-  
tions.

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and by Pownall, who minutely investigated the constitution of Massachusset's Bay, where he had been governor; and affirmed the Americans to be a conscientious, good, religious, peaceable people; not less respectable than any his majesty's dominions could produce.

25th April.  
Debates on  
the bill.

AFTER the Easter recess, the minister presented his bill to the house, considerably altered from the original outline: the nomination of the council was vested in the crown; they were to have no negative voice, nor were the lieutenant-governor and secretary to be members, unless appointed by the king. The general functions of the council remained almost unaltered, except in the nomination of judicial officers. The mode of choosing juries was reformed according to lord George Germaine's suggestion; but lord North acknowledged this to be a regulation of peculiar delicacy, which, if the house required it, he would make the subject of a separate law.

THE principal opposition at the introduction of the bill, was made by Mr. Dowdeswell, who said it was calculated to destroy the charter of Massachusset's Bay. The Americans had laboured with unwearied industry, and flourished for near fourscore years, under that democratic charter; they had increased their possessions, and improved their lands, to an unexpected degree; and England had reaped the benefit of their labour: yet it was intended to abrogate that very charter which had so long subsisted to the mutual benefit of England and America. "The charter," he said, "breathes a spirit of liberty, superior to any thing either of the former or present times. It was granted in king William's days, and is more adapted to the spirit of a free people, than any that can possibly



"possibly be framed by a minister in these times." Applying the metaphor so frequently used of a parent and child, he compared the conduct of the mother-country to those perverse and splenetic exertions of authority in parents, by which evil dispositions in their offspring are fermented, and lasting animosities implanted in the bosoms of both.

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GOVERNOR POWNALL described several points of American polity, which appeared to be misunderstood, or misrepresented. The council were elected by the legislature, and not by the people at large; the select men were similar to the aldermen in English corporations. Great inconvenience would arise from the suspension of the town-meetings where all municipal business was transacted, till the governor's consent could be obtained, as the towns were, in many places, three hundred miles distant from the capital.

DURING the progress of this, and another act, the opposition increased in strength and resolution. On the second reading, a strenuous debate took place: Sir George Savile warmly deprecated the privation of charters, without hearing the parties, or going through a legal course of evidence.

22d April.

He was answered by Welbore Ellis, who considered chartered rights by no means so sacred as never to be altered; the prerogative of granting them, vested in the crown for the good of the people; if the legislature found charters, so granted, repugnant to public utility, they had a right to make them fit and convenient. The legislature would not take away private property without a full recompence; but in public regulation, they were entitled to correct, control, or deprive, as might best suit the public welfare,

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welfare. With respect to evidence, he deemed the papers on the table amply sufficient, as they proved the governor's application to the council for advice, their neglect; the petition of the inhabitants to the council for protection, their contumacious adjournment for ten days, while the governor was unable to act without their opinion, and finally their resolution, declaring the total insufficiency of their power. This was evidence competent to ground the bill, which had no further object than to remedy two defects stated by themselves: a form of government incapable of protecting property ought to be altered.

GENERAL CONWAY observed, the papers proved nothing, unless the allegations of the parties inculpated were heard. The Americans had only acted as every subject would act in an arbitrary state, where laws were imposed against their will; he predicted certain misfortune, and probable ruin, from the measure before the house.

LORD NORTH shewed the absurdity of postponing the assistance to be expected by the subject, for a whole twelvemonth, in expectation of hearing at the bar, men, who having disclaimed all obedience to government, would most probably not appear. "The Americans," he said, "have tarred and feathered your subjects, plundered your merchants, burnt your ships, denied all obedience to your laws and authority; yet so clement, and so long forbearing has been our conduct, that it is incumbent on us now to take a different course. Whatever may be the consequence, we must risk something; if we do not, ALL IS OVER."

Mr. JENKINSON, on the subject of chartered rights, declared, that where the right was a high

high-political regulation, parliament was not bound to hear the parties, but only where private property was concerned. Long-continued opposition to authority, refusal of protection to his majesty's subjects, and disobedience of the laws had rendered it necessary, either to forsake the trade with America, or to afford it due protection.

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GOVERNOR POWNALL, declaring that he spoke for the last time on the subject, uttered a most extraordinary prediction. He said, "The measure you are pursuing *will be resisted, not by force, or the effect of arms, but a regular united system.* I told this house four years ago, that the people of America would resist the tax, then permitted to remain on them—that they would not oppose power to power, but they would become implacable. Have they not been so from that time to this very hour? *I tell you now, that they will resist the measures now pursued, in a more vigorous way. The committees of correspondence in the different provinces are in constant communication—they do not trust in the conveyance of the post-office—they have set up a constitutional courier, which will soon grow up to the superseding of your post-office. As soon as intelligence of these affairs reaches them, they will judge it necessary to communicate with each other. It will be found inconvenient and ineffectual so to do by letters—they must confer. They will hold a conference—and to what these committees, thus met in congress, will grow up, I will not say. Should recourse be had to arms, you will hear of other officers than those appointed by your governor. Then, as in the late civil wars of this country, it*

" will

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" will be of little consequence to dispute who  
 " were the aggressors—that will be merely  
 " matter of opinion."

AFTER some conversation on the right of taxing America, Sir Richard Sutton closed the debate, by insisting that in the most quiet times, the disposition to oppose the laws of this country was strongly ingrafted in the Americans, and all their actions conveyed a spirit and wish for independence. " If you ask an American," he said, " who is his master? he will tell you, he has none, nor any governor, but " Jesus Christ." The opposition to the legislature of this country, is a determined prepossession of the idea of total independence.

ad May,

ON the third reading, the debate was no less strenuously maintained. Dunning took a long and critical review of the proceedings from the beginning of the session, compared the people of Massachusetts Bay to prisoners who had surrendered at discretion, and denied that any proof was adduced, or even alleged on the face of the bill, which could justify the inculcation of treason, or warrant the intended severity. " If there is treason," he said, " there are traitors; let them be discovered, and brought to condign punishment." He entered into a long discussion to prove the character of Massachusetts Bay not more defective than those of other colonies, and deprecated the measure before the house, as tending to disunite the affections of the American subjects from this country; and, instead of promoting peace, order, and obedience, to produce nothing but clamour, discontent, and rebellion.

THE right of parliament to tax America was ably vindicated by Sir William Meredith; and Mr. Stanley viewed historically the rise of American

ican government, and shewed how those erroneous opinions of independence had originated, which now claimed the correction of government.

MR. THOMAS TOWNSHEND, though an opposition member, supported the bill in an honourable and manly speech. He declared he should consider himself the lowest wretch on earth if he suffered party prejudices to smother private opinion. Though averse to meddle with charters, he thought the inconveniences arising from the town-meetings, justified an amendment. The juries were properly altered, according to the constitution of this country.

COLONEL BARRE strongly reprobated the violence in both houses: in the lords the phrase was, *We have passed the Rubicon*; in the commons, *Delenda est Carthago*. He descanted on the flourishing state of French finances, and argued that during our contest with the colonies it was impossible that France should abstain from interfering.

FOX denied the right to tax America, considered the bill as one of pains and penalties, and recommended that the colonies should be governed by management, rather than by force.

THURLOW, the attorney-general, declared, while the sovereignty remained in this country, the right of taxing was never surrendered. The charter of Massachusset's Bay was a matter of mere legislative power; and no power was given to control the right of taxation by Great Britain.

BURKE deprecated measures of severity, and recommended a repeal of the tax on tea as the means of restoring peace and quietness; but although the Americans could not resist the force

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force of Great Britain, a great black-book, and a great many red-coats, could not govern; they would make disturbances never to be quieted.

LORD NORTH farcastically deprecating a reference to *natural rights*, denied that the bill destroyed any *civil rights*; no military government was established; but the civil government was altered. The measure was adopted as the best at present; he did not say it would succeed, but hoped for good consequences; if Massachusetts Bay was to be governed by management, no other measure appeared so feasible; and the return of the Americans to their duty would re-animate the kindness of the mother-country.

AFTER a few remarks from Sir George Savile, the bill passed.\*

Opposition  
in the  
house of  
lords.  
21st May.  
Protest.

IT was vehemently opposed in the upper house, but the debates are not preserved.<sup>f</sup> A protest in seven articles was signed by eleven peers,<sup>g</sup> and supposed to contain all the arguments of the minority. Many of its positions are mere recapitulations of arguments already noticed in the other house, on the forms of inculcation, the right of defence, and the sacredness of charters. The precipitation in passing the bill was censured, because if the numerous land and marine forces employed, could not

\* 239 against 64.

<sup>f</sup> The impolicy of not suffering debates to be published is strongly evident in this instance. The protest on the journals, and an able pamphlet, by Dr. Shipley, bishop of St. Asaph, called "a Speech intended to have been spoken," convey all the arguments which could be urged against the measures of government, and both appear with an air of authority, while the ministry left their proceedings to be defended only by the ordinary means of the press; and their success in the house was converted into an argument of the impolicy of their measures.

<sup>g</sup> The division on the third reading of the bill, was 92 to 20.

maintain

maintain order in the province till their charter could be legally tried, no regulation in that bill, or in any other, could be effectual; and the mere celerity of a decision against the charter would not reconcile the minds of the people to that form of government which was to be established on its ruins. The mode of appointing the council, and nominating the judges and sheriffs, was objected to as means of tyranny, injustice, and oppression. The lives and properties of the subject were subjected to the governor and council, without control; and the invaluable right of trial by jury turned into a snare for the people, who had hitherto looked upon it as their main security against the licentiousness of power. Finally, the bill was declared to be intended for the support of an unadvised system of taxing the colonies, in a manner new and unfuitable to their situation and constitutional circumstances. The free grants of the American assemblies would be far more beneficial, far more easily obtained, less oppressive, and more likely to be lasting, than any revenue to be acquired by parliamentary taxes, accompanied by a total alienation of the affections of those who were to pay them. The contradictions in conduct which had arisen since the repeal of the stamp act, and the many weak, injudicious, and precipitate steps, accompanying that conduct, were alleged to have kept up a jealousy which was subsiding, revived dangerous questions, and gradually estranged the affections of the colonies from the mother-country, without any object of advantage to either. To render the colonies permanently advantageous, they must be satisfied with their condition, and that satisfaction could only be restored by recurring to the wise and

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25th April.  
Bill for  
impartial  
adminis-  
tration of  
justice.

and salutary principles on which the stamp act was repealed.

WHILE this bill was pending, lord North introduced another, "For the impartial administration of justice, in the cases of persons questioned for any acts done in execution of the laws, or for the suppression of riots and tumults in the province of Massachusetts Bay." By this law it was declared, if any person were indicted in that province for murder, or any other capital offence, and it should appear to the governor, by information on oath, that the fact was committed in the exercise or aid of magistracy, in suppressing tumults and riots, and that a fair trial could not be had in the province, he should send the person so indicted to any other colony, or to Great Britain, for trial. The charges on both sides to be borne out of the customs in England, and the act to continue in force four years.

Opposition  
and debates  
in the  
house of  
commons.

As the bill for regulating the government, and that for the administration of justice in Massachusetts Bay were before the house at the same time, the arguments of a general nature frequently applied to both, and the opposition was uniformly conducted.

ON moving for leave to bring in this bill, lord North expressed his hope that it would effectually secure the province from future disturbances. He then detailed the principal regulations, and proposed it as the last measure to be taken by parliament, after which vigilance and firmness in his majesty's servants would alone be required.

COLONEL BARRE, with reluctance, resisted a measure in its infancy, before its features were well formed, but blamed himself for his  
previous



previous moderation. He supported the Boston Port bill, though in many respects cruel, unwarrantable, and unjust; it was a bad-way of doing right, yet right was its object, and he would not, by opposing it, seem to countenance the violence which had been committed. But this proposition was so glaring; so unprecedented in parliamentary proceedings; so unwarranted by any delay, denial, or perversion of justice in America; so big with misery and oppression to that country, and with danger to this, that he was alarmed and roused to opposition. It was proposed to stigmatize a whole people as persecutors of innocence, and incapable of justice; yet no single fact was or could be produced to ground that imputation: the instances of captain Preston and Mr. Otis, were decidedly adverse to the proposition. Our government, on the contrary, had been, for many years, a series of irritating and offensive measures, without policy, principle, or moderation. "Have not your troops and your ships," he exclaimed, "made a vain and insulting parade in their streets and in their harbours? You have studiously stimulated discontent into disaffection, and you are now goading that disaffection into rebellion. Can you expect to be well informed, when you listen only to partisans? Can you expect to do justice, when you will not hear the accused?" He then examined, as precedents, the suspension of the Habeas Corpus act in 1745—the subjecting smugglers to trial in Middlesex, and the Scotch rebels in England, and proved them all incompetent to support the measure. Proceeding to investigate the military character, the colonel declared the bill a prelude to insolence and outrage, and that every passion pernicious to so-

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ciety would be let loose upon a people unaccustomed to licentiousness and intemperance. "I have been bred a soldier," he observed, "have served long, respect the profession, and live in the strictest habits of friendship with many officers: but no country gentleman in the house looks on the army with a more jealous eye, or would more strenuously resist the setting them above the controul of civil power. No man is to be trusted in such a situation. It is not the fault of the soldier, but the vice of human nature, which, unbridled by law, becomes insolent and licentious, wantonly violates the peace of society, and tramples upon the rights of human kind." He implored the house not to pursue measures tending to exasperate the Americans. "Alienate your colonies," he said, "and you will subvert the foundation of your riches and strength. Let the banners of rebellion be once spread in America, and you are an undone people. You are urging this desperate, this destructive issue. You are urging it with such violence, and by measures tending so manifestly to that fatal point, that (but that a state of madness only could inspire such an intention,) it would appear to be your deliberate purpose. You are becoming the aggressors, and offering the last of human outrages to the people of America, by subjecting them, in effect, to military execution. I know the vast superiority of your disciplined troops over the provincials; but beware how you supply the want of discipline by desperation. They may be flattered into any thing, but they are too much like yourselves to be driven. Have some indulgence for your own likeness; respect that sturdy

“sturdy English virtue; retract your odious exertions of authority, and remember that the first step towards making them contribute to your wants, is to reconcile them to your government.”

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1774.

WEDDERBURN explained, and defended the principles of the proposed bill, which was only intended, during a limited time, to procure that which every one must desire, a fair trial for imputed crime.

ON its introduction, alderman Sawbridge, in a vehement speech, declared, he should think himself highly unworthy a seat in parliament, if he suffered so pernicious a bill to pass in any stage, without his hearty negative. He termed the measure ridiculous and cruel, and denied that witnesses against the crown could ever be obtained from America. “I plainly foresee,” he said, “the dangerous consequences of this act; it is meant to enslave the Americans; and the same minister would, if he had an opportunity, enslave England; it is his aim, and what he wishes to do; but I sincerely hope the Americans will not admit of the execution of these destructive bills, but nobly refuse them; if they do not, they are the most abject slaves that ever the earth produced, and nothing the minister can do is base enough for them.”

To this vulgar ribaldry, lord North replied with great moderation; he wished to have the measure thoroughly discussed, and if bad, rejected. He disclaimed every intention of enslaving America, and declared the assertion to be no better founded in truth than another, importing, that the Americans had seen their error, and were willing to make reparation to the East-India company. So far were they from such

CHAP. such sentiments, that letters recently received  
XXII. brought accounts of renewed acts of violence.

ON the third reading, the debate was not  
1774.  
6th May. long or interesting, and the bill passed by a great majority<sup>b</sup>.

In the  
house of  
lords.

IN the house of lords, the opposition was similar to that on the former act. On the third reading, the marquis of Rockingham detailed at considerable length, his objections. He reviewed the transactions, relative to America, from the repeal of the stamp act during his own administration; and while he laboured to shew the propriety of that measure, stigmatized the tea-duty as an uncommercial, unproductive, pepper-corn claim, retained only for the sake of contention. He particularly objected to the bill in question, that if officers were men of sensibility and honour, their situation would be worse under the protection of such a law than without it, as no acquittal could be honourable where the prosecutor had not the usual means of securing a fair trial.

Protest.

THE bill passed by a great majority;<sup>d</sup> but a protest, signed by eight peers, and containing very forcible statements, was entered on the journals.

18th May.

THE protesting lords said, that after the variety of provisions made in the session, for new modelling the whole polity and judicature of the province, this bill was an humiliating confession of the weakness and inefficacy of all the proceedings of parliament. By supposing that it may be impracticable to obtain a fair trial

<sup>b</sup> 127 to 24.

<sup>d</sup> 43 to 12. The partial publication of debates precludes the possibility of estimating the arguments of the peers, who supported administration. The principal speakers on that side were the chancellor, and the earls of Denbigh, and Sandwich.

for persons acting under government, the house was made virtually to acknowledge the British government universally odious to the province. By supposing the case, that such a trial may be equally impracticable in every other province of America; parliament, in effect, admits that its authority is, or probably may, become hateful to all the colonies. The bill was described as one of the many experiments towards an introduction of essential innovations into the government of the empire; and the protest concluded, by declaring it a virtual indemnity for murder, and recapitulating the arguments against the difficulty and hardship of sending parties and witnesses so far for justice.

THE natives of America, resident in London, again attempted to interest the legislature by a petition; but if the temper of the colony had not been expressed in a manner sufficiently forcible, to justify the proceedings of administration, the terms in which this extravagant remonstrance was conceived, would have convinced the impartial, that the spirit of opposition, and contempt of government, by which the colonists were actuated, required vigorous repression, or that the claim of the mother-country was reduced to a mere verbal pretension.

THESE petitioners deprecated the two bills, as fatal to the rights, liberties, and peace of America; complained of the Boston Port act, as a violation of the first principles of justice, and the law of the land, as it punished without hearing the accused. After descanting on the violation of charters, and the proposed mode of appointing and removing judges, they added, they perceived a system of judicial tyranny deliberately imposed on them, which from bitter

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Second pe-  
tition of  
the Ameri-  
cans in  
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experience of its intolerable injuries, had been abolished in Great Britain. The bill for more impartial administration of justice was decried as an immunity for murder, of which the soldiery, already taught by the incendiary arts of wicked men, to regard the people as deserving of every species of violence and abuse, would not hesitate to avail themselves. The insults and injuries of a lawless soldiery, they said, were such as no free people could long endure; and they apprehended, in the consequences of this bill, the horrid outrages of military oppression, followed by the desolation of civil commotions, while the dispensing power given to the governor, advanced as he already was above the law, and not liable to impeachment from the people he might oppress, must constitute him an absolute tyrant. They boasted of the loyalty of the colony, and throwing all the blame of the late disturbances on the governor, boldly averred, that among a people hitherto remarkable for loyalty to the crown, and affection for Great Britain, no history could shew, nor would human nature admit of, an instance of general discontent, but from a general sense of oppression. They *wished* they could perceive any difference between the most abject slavery and an entire subjection to a legislature, in the constitution of which they had not a single voice, nor the least influence, and in which no one was present on their behalf. They strenuously urged the principle of taxation by consent alone, assimilated themselves to Ireland, and declared the bills would reduce their countrymen to the dreadful alternative of being totally enslaved, or compelled into a contest the most shocking and unnatural, with a parent-state, which had ever been the object of their  
veneration

veneration and love. They concluded with  
 these words, no less remarkable for hypo-  
 crisy than for resolute contumacy: In a dis-  
 tress of mind which cannot be described, the  
 petitioners conjure the house not to convert  
 that zeal and affection which have hitherto  
 united every American hand and heart in the  
 interests of England, into passions the most  
 painful and pernicious; most earnestly they  
 beseech the house not to attempt reducing them  
 to a state of slavery, which the English princi-  
 ples of liberty they inherit from their mother-  
 country, will render worse than death; and  
 therefore pray that the house will not, by pas-  
 sing these bills, overwhelm them with affliction,  
 and reduce their countrymen to the most abject  
 state of misery and humiliation, or drive them  
 to the last resources of despair.

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THE notion that the repeal of the duty on  
 tea would tranquilize opposition, and suppress  
 every disagreement between the colonies and  
 the parent-state, induced Mr. Rose Fuller, an  
 old member of parliament, and, in general, a  
 supporter of the minister, to move for a com-  
 mittee, intended to produce that measure; and  
 he introduced his proposition with great mo-  
 deration.

19th April.  
 Motion for  
 the repeal  
 of the duty  
 on tea.

HE was seconded by Mr. Pennant, and an  
 animated debate ensued. The supporters of  
 Mr. Fuller's motion argued chiefly the impor-  
 tance of retaining the friendship of America,  
 the trivial amount of the tea duty, the impro-  
 priety of founding a claim to real taxation on  
 mere imaginary, or virtual representation, and  
 the hostile appearance which the legislature  
 must assume by rejecting the motion. These  
 topics were principally enforced by captain  
 Phipps, Mr. Stephen Fox, Mr. Charles Fox,  
 Mr. Frederick Montague, and colonel Barre.

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ON the other side, it was contended that the amount of the tea duty was not unimportant; the Americans would not be satisfied with the repeal of the tax, but their views extended to an emancipation from all controul; this was proved by referring to the conduct of the legislature of Massachusset's Bay, long distinguished for its rebellious tendency, and the combinations, and illegal proceedings of the people. It was also argued that the repeal would be taken as an indication of weakness, rather than a conciliatory tenderness. It was even remonstrated that a want of unanimity in rejecting this question would be productive of dangerous consequences, by affording countenance to resistance; and firmness and resolution were recommended as the only means of restoring peace. The speakers on this side were Mr. Rice, Mr. Cornwall, lord Beauchamp, Mr. Buller, the solicitor-general, and lord North.

Burke's  
celebrated  
speech.

SOME reflections in the debate on the repeal of the stamp act, produced from Burke one of the most brilliant specimens of senatorial eloquence, which the records of any age or country can boast. He contended, that from the period of repealing the stamp act, the practical right of taxing America ought to have vanished from the minds of statesmen, and decried the absurdity of continuing a tax merely for the sake of a preamble to an act of parliament, when five sixths of the revenue intended to be raised were abandoned. He read a letter written by lord Hillsborough, when secretary of state for America, upon which he grounded an inference of an absolute promise that taxation would not be again attempted. He said, that from the passing of the navigation act, till the year 1764, trade, and not taxation, being the  
object



object of England, no attempt had been made to raise a revenue in America. The first glimmerings of the new colony-system dawned under Mr. Grenville. Burke then depicted in animated terms, and with considerable force and discrimination, the talents, politics, and measures of that minister. Pursuing his history of the stamp act, its repeal, and the subsequent proceedings, he delineated, in a similar manner, the marquis of Rockingham, lord Chatham, and his motley administration, and Charles Townshend, under whose auspices the existing American revenue act was passed. By the subsequent repeal of the whole series of taxes, excepting that on tea, the revenue was nearly annihilated, and nothing remained worth a contest, unless it were the preamble of the act which declared *it was expedient to raise a revenue in America*. He recommended the repeal of the tax as a measure of policy, and advised the house, if they afterwards apprehended ill effects from concession, to stop short, decline reasoning, and oppose the ancient policy and practice of the empire, as a rampart against innovators on both sides, and thus they would stand on great, manly, and sure ground. “ I am not going,” he said, “ into the distinctions of rights, nor attempting to mark their boundaries. I do not enter into those metaphysical distinctions; I hate the very sound of them. Leave the Americans as they anciently stood, and these distinctions, born of our unhappy contest, will die along with it. They, and we, and their and our ancestors, have been happy under that system. Let the memory of all actions, in contradiction to that good old mode, on both sides, be extinguished for ever. Be content to bind America

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“ America by laws of trade ; you have always  
 “ done it. Let this be your reason for binding  
 “ their trade. Do not burthen them by taxes ;  
 “ you were not used to do so from the begin-  
 “ ning. Let this be your reason for not tax-  
 “ ing. These are the arguments of states and  
 “ kingdoms ; leave the rest to the schools ; for  
 “ there only they may be discussed with safe-  
 “ ty.” If this advice were rejected, he augured,  
 as a certain consequence, resistance : if the  
 sovereignty of England, and the freedom of  
 America could not be reconciled, the Ameri-  
 cans would cast off sovereignty, for no man  
 would be argued into slavery.

IN reconciling his present opinion to the  
 declaratory act, Burke appears to have been  
 embarrassed ; he attempted a distinction some-  
 what too subtle to form a basis of action in go-  
 vernment. “ The parliament of Great Bri-  
 “ tain,” he said, “ sits at the head of her ex-  
 “ tensive empire in two capacities : one as the  
 “ local legislature of this island, providing for  
 “ all things at home, immediately, and by no  
 “ other instrument than the executive power.  
 “ The other, and I think her nobler capacity,  
 “ is what I call her imperial character ; in  
 “ which, as from the throne of heaven, she  
 “ superintends all the several inferior legisla-  
 “ tures, and guides and controuls them all  
 “ without annihilating any. As all these pro-  
 “ vincial legislatures, are only co-ordinate to  
 “ each other, they ought all to be subordinate  
 “ to her. It is necessary to coerce the negli-  
 “ gent, to restrain the violent, and to aid the  
 “ weak and deficient, by the over-ruling pleni-  
 “ tude of her power. She is never to intrude  
 “ into the place of the others, whilst they are  
 “ equal to the common ends of their institu-  
 “ tion.

tion. But in order to enable parliament to answer all these ends, of provident and beneficent superintendence, her powers must be boundless. Gentlemen who think the powers of parliament limited, may please themselves to talk of requisitions. But suppose the requisitions are not obeyed? What! Shall there be no reserved power in the empire to supply a deficiency which may weaken, divide, and dissipate the whole? We are engaged in war; the secretary of state calls upon the colonies to contribute; some would do it, I think most would cheerfully furnish whatever is demanded; one or two, suppose, hang back, and easing themselves, let the stress of the draft lie on the others; surely it is proper that some authority might legally say, Tax yourselves for the common supply, or parliament will do it for you. This backwardness, as I am told, was actually the case of Pennsylvania for some short time, towards the beginning of the last war, owing to some internal dissensions. But, whether the fact were so or otherwise, the case is equally to be provided for by a competent sovereign power. But, then this ought to be no ordinary power; not ever used in the first instance. This is what I meant, when I have said at various times, that I consider the power of taxing in parliament as an instrument of empire, and not as a means of supply." He recommended lenity, and that policy, not rancour, should be the rule of conduct. "Let us act," he said, "like men, let us act like statesmen; let us hold some sort of consistent conduct. It is agreed that a revenue is not to be had in America. If we lose the profit, let us get rid of the odium."

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By this speech, which was afterwards published, the orator acquired great applause, and his party an important benefit. The system recommended was specious, and calculated to captivate by a mixture of moderation and resolution; it unfolded many wise principles of policy, while every gratification was afforded to the fancy, by playful and elegant fallies of imagination, expressed in the happiest language, and illustrated by images irresistably pleasant; but the advice it contained was inadmissible: the time, the unrepented aggression of the Americans, the acknowledged necessity of punishment, and the propriety of restraining the exertions of disloyalty, forbade the adoption of a system which, instead of discouraging, appeared to proffer a premium for opposition to the supremacy of Great Britain.

Motion re-  
jected.

THE motion was rejected,\* and Mr. Rose Fuller, afterwards, in opposing the bill for regulating the government of Massachusetts Bay, said, "I will now take my leave of the whole plan. You will commence your ruin from this day. I am sorry to say, that not only the house has fallen into this error, but the people approve of the measure. The people are misled; but a short time will prove the evil tendency of this bill. If ever there was a nation running headlong to ruin, it is this."

27th May.  
Lord Chat-  
ham's  
speech on  
American  
affairs.

THE ranks of opposition in the house of lords were reinforced by lord Chatham, who, after entirely absenting himself from parliamentary attendance during the two last sessions, made his appearance on the third reading of a bill for quartering troops in America, and

stated, at large, his opinions on the proceedings relative to that country.

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HE began by observing, that a transient view of the motives which induced the ancestors of the Americans to quit their native land, and encounter the difficulties of unexplored regions in the western world, would remove all impressions of astonishment at the conduct of their descendants. There was no corner of the globe into which men of their free and enterprising spirit would not fly with alacrity, rather than submit to the slavish and tyrannical principles, which prevailed at that period in their native country; and shall we wonder if the progeny of such illustrious characters spurn, with contempt, the hand of unconstitutional power; that would snatch from them such dear bought privileges as they now contend for? Had the colonies been planted by any other kingdom than our own, the inhabitants would have carried with them the chains of slavery, and spirit of despotism; but as they are, they ought to be remembered as great instances to instruct the world, what exertions mankind will naturally make when left to the free exercise of their own powers. He blamed, in unqualified terms, the conduct of the Americans in some instances, particularly the riots in Boston; but the measures pursued to bring them to a sense of their duty, were astonishing from their diametrical opposition to the fundamental principles of sound policy. In proof of the gratitude of the Americans for the repeal of the stamp act, and their sincere loyalty at that period, lord Chatham read an extract of a letter from governor Bernard, and he inferred, that the same temper would have continued but for the fruitless endeavours, subsequently made,

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made, to tax them without their consent. From the complexion of the proceedings, he thought administration had purposely irritated them into those violent acts, for which they so severely smarted, purposely to be revenged for the victory they gained by the repeal of the stamp act; a measure in which the ministry seemingly acquiesced, but, at the bottom, were its real enemies. What could induce them to dress taxation, that father of American sedition, in the robes of an East India director, but to break in upon the peace and harmony, so happily subsisting? He advised the adoption of a more lenient plan in the government of America, as the day was not far distant when America might vie with these kingdoms, not only in arms, but in arts. The principal towns in America were learned and polite, understood the constitution of the empire, and consequently would have a watchful eye over their liberties, to prevent encroachment on their hereditary rights. In support of this opinion, he read an extract from the pamphlet of an American author, denying the right of the mother-country to tax the colonies. Affirming this to be his own opinion, which he would carry with him to the grave, he recommended the substitution of kindness for rigour. "Instead of adding to their miseries," he said, "adopt some lenient measures, which may lure them to their duty; act like an affectionate parent towards a beloved child; and, instead of those harsh and severe proceedings, pass an amnesty on all their youthful errors; clasp them once more in your arms, and, I will venture to affirm, you will find them children worthy of their fire. But should their turbulence exist after proffered terms of forgiveness,

“giveness, I will be among the foremost to  
“promote such measures as will effectually pre-  
“vent a future relapse, and make them feel  
“what it is to provoke a fond and forgiving  
“parent! A parent, whose welfare has ever  
“been my greatest and most pleasing con-  
“solation. This declaration may seem un-  
“necessary; but I will venture to declare, the  
“period is not far distant, when she will want  
“the assistance of her most distant friends: but  
“should the all-disposing hand of Providence  
“prevent me from affording her my poor assist-  
“ance, my prayers shall be ever for her wel-  
“fare — Length of days be in her right hand,  
“and in her left riches and honour; may her  
“ways be ways of pleasantness, and all her  
“paths be peace!”

ONE more law relative to America, was in-  
troduced during this session, and occasioned  
strenuous debates. Since the cession of Can-  
ada, that extensive sovereignty had been go-  
vernèd entirely by royal proclamations; no  
parliamentary system was established; the cus-  
toms of the land were not sanctioned by ex-  
plicit consent, or meliorated by a more perfect  
form of jurisprudence. Yet the subject had  
not lain dormant; the government of Canada  
was often deliberated in council; but the diffi-  
culty and danger of deciding on abstract prin-  
ciples of government, and the instability of ad-  
ministrations, had hitherto prevented an effec-  
tual progress. At length, in 1771, the king,  
by an order in council, directed the reports  
and papers relative to the laws and courts of  
judicature, and the defects in the mode of go-  
vernment of Quebec, to be referred to the ad-  
vocate, attorney, and solicitor-general, to pre-  
pare a general plan of civil and criminal law;  
and

Bill for the  
govern-  
ment of  
Canada.

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and they were subsequently directed to make separate reports to the king in council. Every species of information was resorted to, and diligently compared, and applied in the formation of these reports, on the basis of which a bill was framed, "For making more effectual provision " for the government of that province."

It passed, without material opposition, through the upper house, where it was first introduced; but in the house of commons the resistance was more strenuous than had been made to any measure during the whole session.

View of  
the bill,  
how op-  
posed and  
defended.

THE first object of the bill was to define the boundaries of Canada, which were enlarged to an unexpected extent, including all the lands in America not subject to any previous grant, or comprized in any charter. The limits thus extended, stretched from Chaleue bay, along the southern coast of St. Lawrence, almost to Crown Point; they were also carried over the whole interior country, which lay behind the New England provinces, together with those of New York and Pennsylvania, to the borders of Ohio. The boundary line then proceeded westward, through ten degrees of longitude, to the eastern banks of the Mississippi, whence it extended northward, to the southern boundary of the lands granted to the Hudson's Bay company, being from about the fortieth to the fiftieth degree of latitude.

THE government of this domain, which appeared from evidence to be inhabited by about three hundred and sixty English, and a hundred and fifty thousand French settlers, was modelled with strict attention, to the habits, prejudices, manners, and convenience of the people. Abstract theory, as well as national predilection,



predilection, would have pointed out the English constitution, both in church and state, as the best model for the government of Canada: But no wise statesman; no conqueror, unless a mere predatory tyrant, would attempt the rash experiment of forcing on a whole people, a scheme of government, formed at a distance from their abode, and arranged without a pretence of consulting their wants, their grievances, their means of information, or their views of happiness. The system of mutual representation, mutual reliance, and mutual responsibility, which forms the basis of the British constitution, and is admirably adapted to the genius, the manners, and the commercial and political relations of the nation, would, if applied to a people living widely scattered in a thinly inhabited country, and educated in habitual predilection for another mode of government, have been a curse instead of a benefit, a badge of slavery instead of a buckler of defence. Yet there were points of essential importance in the British constitution, which a due regard to the real happiness of the governed, would not justify the governors in omitting.

THE Canada or Quebec bill, therefore, granted the free exercise of the religion of the church of Rome, subject to the king's supremacy, and the clergy were permitted to enjoy their property, and receive the accustomed dues from persons professing that persuasion; with a proviso, that the king should not be disabled from making such provision as he should think fit for the protestant clergy.

ALL property was to be held, and all controversies relative to it among Canadians, were to be decided, by the existing laws of Canada, and without the intervention of a jury: a pro-

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vifo was made for freeing estates from feudal entails, and excepting from the rule, all lands granted by the king.

THE criminal law of England was instituted, with trial by jury.

A LEGISLATIVE body was constituted, consisting of persons resident in the province, in number not less than seventeen, nor more than twenty-three, who were to be appointed by his majesty in council. They were to make ordinances for the government of the province, but not to impose taxes; and their edicts were to be considered as absolutely repealed, if disapproved by the king in council. The legislature was also restrained from enacting severe penalties for religious offences, and from meeting at undue seasons of the year, and without sufficient notices.

FINALLY, the king was empowered to erect any courts, criminal, civil, or ecclesiastical, by letters patent under the great seal.

26th May  
to 13th  
June.  
Opposi-  
tion.

THE chief general objections to the bill were derived from its tendency to establish a despotic government, contrary to the royal proclamation in 1763, and the indecency of urging a business of so much importance, at a late period of the session, when many of the members had retired into the country.

THE several clauses were opposed on their respective merits. That which fixed the limits of the province was censured on two grounds, first, if in any future war, Canada should be restored to the French, they would, by the explicit avowal of the British parliament, possess an undoubted claim to a territory, more ample than they had ceded at the last peace; secondly, if we were to retain the province, the enormous addition operated as a grievance on the inhabitants

Inhabitants of the planted and chartered colonies. If, in order to live on what they had ever esteemed their direct property, they crossed an imaginary line, they found themselves suddenly deprived of all their own charters, and all the common privileges of Englishmen, and subjected to an arbitrary system of French government: this was decried as a violent, cruel, and odious measure, which tore up justice and all its principles by the root.

THE argument relative to the restoration of the colony to the French, was answered by Thurlow, who said, the limits and importance of cessions were never dependent on legislative arrangements, but on the length of the sword: success in war would give success in peace, and not imaginary lines drawn by a state for its colonies: nor had the limits now described any reference to old Canada: it was not a restoration of the limits once contended for by France, but a new scheme, including countries for which France had never contended.

WITH respect to the injury to be sustained by the inhabitants of chartered colonies, it was observed, that they must voluntarily place themselves in a situation to receive it; and it would be extremely imprudent, in favour of such a supposition, to leave without government all the chain of posts already established through the whole country included in the bill, and not protected by any law, or defended by any charter.

THE Penn family petitioned against this part of the bill, on the ground that it deprived them of part of their legal estate. The minister admitted the validity of the petition, and said, it never was the intention of the measure to affect the just rights of the proprietors or of the colonies.

Petition of  
the Penn  
family.

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Opposition  
on the sub-  
ject of re-  
ligion.

Petition  
from the  
city.

THE clause, allowing the exercise of the catholic religion, was not much opposed in the house. Some distinctions were made between toleration and establishment, but nothing of importance was urged, nor any amendment attempted, except in the form of one of the prescribed oaths. An effort was, however, made to excite popular prejudice on the subject, and the corporation of London, in their petition against the bill, did not forget to remind the king, that the Romish religion was idolatrous and bloody, and that his illustrious family was called to the throne, in consequence of the exclusion of the Roman Catholic ancient branch of the Stuart line, under an express stipulation to profess and maintain the Protestant faith.

Opposi-  
tion on the  
subject of  
law.

THE continuance of the French law, dispensing justice without a jury in civil cases, while the English code was granted in criminal matters, occasioned numerous and violent debates. The opposition insisted, that by this distinction, a complete despotism was established: the king, by mixing his English with French subjects, and involving both in the same law, obtained over both all the powers of a French king: he might even, if he pleased, imprison by *Lettres de Cachet*. The privation of the trial by jury, in all cases, and of the *Habeas Corpus*, was represented as an intolerable hardship.

Petition of  
the Canada  
merchants  
in London.

Evidence.

THE merchants of London trading to Canada, petitioned against this part of the bill, as tending to render their property less secure; and were heard by counsel. Two merchants were produced as witnesses,<sup>1</sup> who stated, that the people of Canada were highly pleased with the trial by jury in civil causes; and that a discontinuance of it would be highly prejudicial to

<sup>1</sup> Edward Watts, and Samuel Morin.

the colony.' On the other hand five witnesses were examined, some of whom had been long resident, and filled important stations in the colony;<sup>m</sup> from their information it generally resulted, that the Canadians, though highly pleased with the British form of criminal jurisprudence, had an insurmountable disgust to submit civil causes to the decision of a jury. The enormous expence of that mode of trial in a country thinly inhabited; the difficulty of obtaining the attendance of jurors, and the amount of their travelling charges and maintenance, were successfully urged as reasons against the establishment. An attempt was made during the progress of the bill to obtain a right for either party to demand a trial by jury, but without effect. The general arguments relative to tyranny, and the want of the Habeas Corpus, were not to be decided on mere suppositions; time would discover, and the legislature of the colony would announce, whether the king did in fact imprison his subjects by Lettres de Cachet, and whether they felt any real grievance from the non-introduction of a new writ, incompatible with the forms, and not understood in the texture of that law by which they preferred to be governed. It was also successfully urged, that if tyranny were the aim of the bill, the means taken to establish it were singular and unapt; a government by law was substituted for one purely optional, and the king's power of ruling by

<sup>m</sup> They were general Carleton, governor of Canada; Mr. Maseres, curátor baron of the exchequer, late attorney-general of the province, and agent to the English inhabitants; Mr. Hey, chief justice of the province; M. Lothiniere, a French gentleman of considerable property, and Dr. Marriott, the king's advocate-general.

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proclamation was abolished by act of parliament.

MANY objections were made against vesting the legislative power in the governor and council alone, without an assembly, as in other colonies. But the extreme absurdity of a pretended election, the rights of which should reside in three hundred and sixty persons, while the number governed was upwards of a hundred and fifty thousand, was an irrefragable argument against the proposition for establishing a representative senate. It was also proved in evidence, that the Canadians were not desirous of being represented in any assembly, and from the aspect of the times, policy dictated that they should, as little as possible, be placed in the same situation with the other provinces of America.

Debates in  
the lords.

17th June.

As several alterations were made in the bill, it became necessary to return it to the upper house. Although in a less exceptionable form it had passed almost without opposition, yet its principles were now strenuously resisted. Lord Chatham, on the third reading, recapitulated all the objections used in the house of commons, and called it the child of inordinate power. He invoked the bench of bishops to resist a law by which the Roman Catholic religion would become the establishment of a vast continent, and insisted that parliament had no more right to alter the oath of supremacy, than to repeal the Great Charter, or the Bill of Rights. Lord Dartmouth and lord Lyttleton defended the bill, but with no new argument.<sup>a</sup>

23d.  
Petition to  
the king.

THE corporation of London ineffectually pe-

<sup>a</sup> It was carried 26 to 7.

titioned

tioned the king to refuse his sanction to the bill.

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Other acts  
of parlia-  
ment.

DURING this long and active session, many other objects of public importance were agitated in parliament. The house of lords, by reversing a decree of the court of Chancery, established the principle that booksellers have not a perpetual right in the copies of works, which they possess by assignment from their authors. Several beneficial regulations were made in the gold coin, pursuant to the suggestion in the king's speech. A committee was appointed to consider and report on the state of the linen and woollen trades, and an act passed for the relief of insolvent debtors, and prisoners incapable of paying their fees.

IN terminating the session the king applauded the Quebec act, as founded on the clearest principles of humanity and justice, and calculated to produce the best effects in quieting the minds and promoting the happiness of the Canadians. He lamented the dangerous spirit of resistance displayed by the people of Massachusetts Bay, but approved the measures adopted by parliament to restrain them. He said, "The temper and firmness with which you have conducted yourselves in this important business, and the general concurrence with which the resolution of maintaining the authority of the laws in every part of my dominions hath been adopted and supported, cannot fail of giving the greatest weight to the measures which have been the result of your deliberations. Nothing that depends on me shall be wanting to render them effectual. It is my most anxious desire to see my deluded subjects, in that part of the world,

22d.  
King's  
speech on  
concluding  
the session.

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“ returning to a sense of their duty, acquiescing in that just subordination to the authority, and maintaining that due regard to the commercial interests of this country, which must ever be inseparably connected with their own real prosperity and advantage.”



CHAPTER THE TWENTY-THIRD:

1774.

*Proceedings in Massachusset's Bay. — Arrival and effect of the Boston port act. — The cause of Boston espoused in several colonies. — The assembly of Massachusset's Bay removed to Salem. — Their address to the governor. — Members appointed to a general congress. — Recommendations to the people. — Dissolution of the assembly. — Town-meeting at Boston. — Address of the merchants and freeholders of Salem to the governor. — Solemn league and covenant. — Efforts at conciliation. — Drafts of the other bills arrive — their effect. — Arrival of troops. — Alarm on placing guard at Boston Neck. — New council formed. — Juries and law officers refuse to act. — Militia disarmed and stores seized. — Public resentment. — Boston Neck fortified. — Outrages of the people. — they arm. — Suffolk meeting — their resolves and remonstrance. — Gage's answer. — The assembly meet in defiance of the governor. — Resolve themselves into a provincial congress. — Their remonstrance. — Gage's answer — and proclamation. — Sitting of the general congress at Philadelphia. — Formation. — Mode of voting. — Secrecy in debate. — Detached proceedings. — Declaration of rights. — Association. — Address to the people of Great Britain. — To the colonies. — To the people of Quebec. — Petition to the king. — Instructions to their agents. — Dissolution. — Observations on their proceedings. — Effects*

*fects of the congress. — Royal proclamation.  
— Insurrection at Rhode Island, and in New  
Hampshire.*

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Contumacious pro-  
ceedings in  
Massachusetts's Bay.

BEFORE intelligence of the parliamentary proceedings could be received, the people of Massachusetts's Bay manifested a disposition to exasperate the mother-country by repeated outrages. Tea ships which arrived after the destruction of the first cargoes, were treated in a similar manner; a post-office was projected to rival the government establishment; and the assembly, before their dissolution, found a new subject of contest with the governor, by resolving to continue Franklin their agent, while Hutchinson refused to ratify the appointment, or sanction the law for paying his salary.

General  
Gage ap-  
pointed go-  
vernor.

13th May.

AMONG other ministerial arrangements, was the removal of Hutchinson; he was succeeded by general Gage, who was married to an American, had long commanded the troops in the province of Massachusetts, and was respected for his prudence and urbanity. The auspices, under which he commenced his office, were in the highest degree discouraging, for some of the inhabitants of Boston, attempting the customary civility of a complimentary message to the ex-governor, their proceeding was protested against by many of the citizens, and the populace expressed their hatred and contempt by hanging him in effigy. General Gage was, however, received with the accustomed honours; the council, magistrates, clergy, military, and town officers respectively paying the usual homage.

Arrival  
and effect  
of the Bos-  
ton port  
act.

THE Boston port act was already arrived, and received with a mixed sensation of indignation

nation and terror. The severity of its enactments,\* and the impossibility of evasion, appalled the factious, and the uncertainty whether the other colonies would join in the cause, or take advantage of their situation, produced the utmost anxiety and consternation. The resolves of a meeting, held to take the act into consideration, no longer breathed the haughty and impetuous tone of former days, but indicated fear, hesitation, and irresolution. They declared, if the other colonies would decline all commercial intercourse with Great Britain and the West Indies till the repeal of the obnoxious act, their resolution would prove the salvation of North America and her liberties; but otherwise, fraud, power, and the most odious oppression, would rise triumphant over right, justice, social happiness, and freedom. The impolicy, injustice, inhumanity, and cruelty of the law, exceeded all their powers of expression: and they left it to the just censure of God and the world. Copies of this vote were transmitted to all the colonies; the act of parliament was printed on paper bordered with black, hawked about the streets as a barbarous, cruel, bloody, and inhuman murder, and in some places burned with great solemnity.

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14th May.  
Town-  
meeting.

THE horrors of suspense did not, however,

24th May.  
The cause  
of Boston  
espoused by  
Virginia.

\* By this act it was ordained, that from the first of June 1774, no person should receive or discharge any cargo or lading at the harbour of Boston, on pain of forfeiting the cargo and the vessel; and any wharfinger who permitted such lading or discharge to take place at his wharf, was to forfeit treble the value of the cargo, computed at the highest price, together with the craft employed on the occasion. No vessel was allowed to moor within the harbour, or to be seen hovering about the bay, after six hours notice, on pain of forfeiture. Several penalties were inflicted to prevent collusions, and the act was to continue in force till satisfaction made to the East India company, and till it should appear to the king in council, that the people of Boston were submissive to law and good order.

long

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long continue: the house of burgesſes in Virginia, decreed, that the day on which the operation of the Boſton port act was to commence, ſhould be ſet apart for faſting and humiliation: “ Devoutly to implore the divine interpoſition, for averting the heavy calamity which threatened deſtruction to civil rights; and the evils of civil war; and to give one heart, and one mind to the people, firmly to oppoſe every injury to the American rights.”

Assembly  
dissolved.

SUCH an encroachment on the governor's prerogative, as the appointment of a faſt without his concurrence, combined with the motives of the proceeding, induced him to diſſolve the aſſembly; but eighty-nine of the members ſigned an aſſociation, denouncing the attack on one of the ſiſter colonies to compel ſubmiſſion to arbitrary taxes, as an attack on all Britiſh America; they therefore recommended their committee of correſpondence, to communicate with other committees, on the expediency of appointing deputies from the ſeveral colonies, to form annually a general congreſs, and deliberate on meaſures conducive to the united intereſts of America. This paper avowed that other meaſures were in contemplation, and expreſſed a hope that Great Britain would not, by perſiſting in the ſyſtem of arbitrary taxation, compel them, reluctantly, to relinquish all commercial intercourſe.

20th May.  
Proceedings in  
Philadelphia.

THE people of Philadelphia, excepting the quakers, agreed to ſuſpend all buſineſs on the firſt of June, as an expreſſion of ſympathy, and in order to gain an opportunity of reflecting on the precarious ſituation of American rights. They alſo held a town-meeting, paſſed reſolutions in reprobation of the act, and in favour of a congreſs, and entered into a ſubſcription for relief of the ſuffering inhabitants

24th May.

inhabitants of Boston. Several other colonies subsequently adopted similar resolutions, and the cause of Boston was espoused with an ardour conformable to their most sanguine wishes.

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And other colonies.

25th May.

Proceedings of the assembly of Massachusetts Bay.

26th.

MEANWHILE the assembly of Massachusetts Bay met for the last time at Boston, and proceeded to the election of a council, on the day prescribed by their charter. General Gage opened the session, by expressing his inclination to concur in all measures tending to the welfare of the province, but announced the necessity of removing the general court to Salem. They petitioned him to set apart a day for general fasting and humiliation, with which he refused to comply, and apprehending the ill effects of protracted debates, adjourned the legislature to the seventh of June, then to meet at Salem.

IN this interval the people were apprized of the manner in which their cause was patronized; they had the satisfaction of learning that their sufferings occasioned universal indignation, and that the fast on the first of June was, almost every where, observed with fanatical strictness. Measures were generally adopted for contravening the interests of Great Britain. The wish for a congress was widely diffused, and the province of Maryland even instructed the lawyers not to commence suits for recovery of debts due to inhabitants of Great Britain, till the Boston port act should be repealed.

Effect of the conduct of other colonies.

ANIMATED by these assurances, the legislature took the earliest opportunity of insulting the governor, under pretext of answering his speech at the commencement of the session.

9th June. Address to the governor.

<sup>b</sup> A protest against this resolution was signed by a respectable body of merchants.

Thers

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Their address began with ordinary felicitations, but in its progress expressed a hope, that his administration, in principles and general conduct, might be a happy contrast to that of his two immediate predecessors. Gage interrupted the chairman of the committee, who read the message, refusing to receive an address, containing indecent reflections on the former governors, whose conduct had been approved by the king, after a trial and acquittal before the privy-council; he considered it an insult on his majesty, the lords of the council, and himself.

13th June.  
Members  
appointed  
to con-  
gress.

THE house of representatives next appointed a committee for a general congress, selecting for that purpose five of their body, who were most conspicuous in opposition; and voting five hundred pounds for their use, out of the treasury. In this appropriation of the public money, they exceeded their authority, and the governor refusing his assent to the vote, they recommended a levy to that amount, by equitable proportions, among the towns and districts of the province.

Committee  
appointed  
to frame  
recom-  
menda-  
tions.

17th June.

A PROROGATION or dissolution of the assembly being anticipated, a committee was appointed to prescribe rules of conduct to the people, under the form of recommendations, which, in the actual state of opposition, would have the effect of laws. They speedily presented a report, stating, that their colony, as well as others in North America, had long been struggling under the heavy hand of power; their dutiful petitions for redress of intolerable grievances disregarded, and the design totally to destroy the free constitution of America, to establish arbitrary government, and reduce the inhabitants to slavery, appeared to be more and more fixed and

and determined on: the inhabitants were therefore recommended to discontinue the consumption of tea, as well as of all other merchandizes imported from India and Great Britain, till a redress of grievances should be obtained; and encourage to the utmost the manufactures of America.

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ALTHOUGH the committee intended to keep their proceedings profoundly secret, and de-  
cluded the governor, by a pretence of being employed on conciliatory measures, they could not prevent the disclosure of their real intention, and Gage dispatched the secretary to the court-house to dissolve the assembly. The officer finding the doors locked, transmitted information to the speaker, that he was charged with a message to the house; the assembly, however, refused to open the doors; and the secretary, in presence of several members, made proclamation on the stairs, of the dissolution of the general court. They, however, considered the passing of their resolutions, as a material advantage gained over the governor.

Dissolution  
of the as-  
sembly.

NOTWITHSTANDING the dissolution of the legislative body, the efforts of opposition were not suspended: a town-meeting was held at Boston, where resolutions were passed, and ordered to be transmitted, by the corresponding committees, to other colonies, containing assurances of the zeal and activity prevailing in Massachusetts Bay, and the general anxiety to meet in congress.

Town-  
meeting at  
Boston.

At Salem, the merchants and freeholders presented an address to Gage, personally complimentary, but highly censuring the measures he was deputed to support. They commiserated the people of Boston, but declined availing themselves of the advantages tendered by the act,  
by

18th June.  
Address of  
the mer-  
chants of  
Salem to  
the go-  
vernor.

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His an-  
swer.Solemn  
league and  
covenant.

by removing the trade from the capital to their town. They said, "Nature, in the formation of their harbour, forbade a rivalship with the convenient mart of Boston, and were it otherwise, they must be dead to every idea of justice, lost to all feelings of humanity, could they indulge one thought to acquire wealth, and raise their fortunes on the ruin of their suffering neighbours." They spoke in high terms of the hardships encountered by their ancestors, who to avoid oppression, braved every danger, and began a settlement on bare creation; in a dreary wilderness filled with savage beasts, and yet more savage men; and complained of the hardships endured by themselves, the progeny of such ancestors, in being checked and dishonoured for exhibiting proofs of that spirit which in their fathers produced such astonishing effects. They ardently wished for a happy union with the British empire, and would gladly adopt every measure compatible with the dignity and safety of British subjects. The governor, in his answer, assured them of his sympathy with the people of Boston, and of the good will of Great Britain towards her colonies; but the mother-country retaining her ancient spirit, found it necessary to support her rights, as head of the empire, not by checking the free spirit which colonists derived from their ancestors, but by inculcating that due obedience to the king and parliament, which their fathers had acknowledged.

By the activity of the corresponding committees, a general association was framed throughout the continent, which was, according to the puritanical cant of the preceding age, called, *A Solemn League and Covenant*. In this compact, the parties, from a consciousness that no other



other means existed of avoiding the horrors of slavery, or the carnage and desolation of civil war, in the presence of God, solemnly, and in good faith, covenanted, to suspend all commercial intercourse with Great Britain, till the Boston port act should be repealed, and restoration made of their chartered rights: not to purchase or consume any goods or merchandize from Great Britain, after the last day of August; and to have no dealings with persons who should break this agreement; but to publish their names, as enemies to their country, and cut off from all social intercourse. This solemn league and covenant was received with the utmost alacrity by the people of Massachusetts Bay. In vain did Gage issue a proclamation, forbidding such unlawful and traitorous combinations, and commanding all magistrates and other officers to apprehend persons publishing or tendering them for signature: his orders were disregarded, and the compact generally received.

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20th June.  
Gage's  
proclama-  
tion.

AMIDST the exertions of opposition, some efforts were not wanting to effect a reconciliation with government. An address was presented to the governor, signed by a hundred and twenty gentlemen and merchants, inhabitants of Boston, containing a disavowal of lawless violences, and lamenting that he was not intrusted with a discretionary power of restoring commerce to its ancient course, without the loss of time, which must be occasioned by a reference to the king in council. The justices of the general session, on their meeting in the county of Plymouth, besides their congratulations to Gage on his appointment, expressed serious concern at seeing the inhabitants of some towns, influenced by certain persons, calling themselves committees of correspondence, and en-

Efforts at  
concilia-  
tion.

6th July.

**CHAP. XXIII.** country forgave them, they said, they could never forgive themselves.

1774-  
Militia  
disarmed.

2d Sept.

Stores  
seized.

Public re-  
sentment.

**DISAFFECTION** and tumult spread on every side; the reign of law was intirely dissolved, and Gage apprehending more serious consequences from force, took the opportunity of a general muster of the militia, to deprive them of their ammunition and stores, which he placed under especial custody; and removed to Boston all the military stores deposited at Charlestown, Cambridge, and Medford. These measures were not adopted without clamour and threats of resistance: the destruction of houses, and abuse of persons, awaited the friends of government; and even the governor's company of cadets, composed wholly of gentlemen, and supposed to be intirely attached to government, suddenly disbanded themselves, and returned their standard.

Gage's ex-  
ertions.

**YET** Gage did not lose his firmness, or abandon the cause of government. The select men of Salem, having, in defiance of the new laws, and of repeated admonitions, proceeded, according to their ancient custom, to the election of town-officers, he issued orders for apprehending them; but before the command could be executed, the meeting was dissolved. Seeing the indispensable necessity of separating the troops from the people, he resolved to fortify Boston Neck, and to erect barracks: but such was the effect of the spirit which animated all ranks, and of the exhortations by which they were daily inflamed, that though workmen were reluctantly engaged, the people shewed their antipathy against the measure, and impeded the projected works by every petty manœuvre: they burned a quantity of straw, sunk boats laden with bricks, and overturned carts

Boston  
Neck for-  
tified.

Outrages  
of the peo-  
ple.

carts

carts employed in conveying wood for the use of the army. Gage, however, though he anticipated scenes of bloodshed as inevitable, would not commence them by permitting the soldiers to fire on the offenders.

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EVERY effort was employed by the committees of correspondence, and the demagogues, to keep alive the flame of sedition. Continual alarms were circulated of massacres by the troops; of the town being cannonaded by the ships; and of dangers, the more terrific from not being precisely described. Arms were in every man's hand, and though the time did not yet appear ripe for the commencement of hostile operations against government, the intention was so decidedly manifested, as to leave no doubt of the event.

They arm.

IN this state of affairs, when the old charter constitution was abrogated, and the newly-established system suspended by violence, the leading men of the province determined on holding an assembly of delegates from all the towns of the county of Suffolk, of which Boston was the capital. This meeting passed resolutions more decidedly hostile to the authority of Great Britain, than any which had yet appeared explicitly sanctioned. They were pre-  
faced, it is true, with a formal profession of allegiance, but were calculated throughout to vindicate resistance and stigmatize obedience as a dereliction of natural right. The late acts were called gross infractions of their civil and religious liberties, and therefore ought to be rejected, as the wicked attempts of an abandoned administration to establish despotic government. They resolved to indemnify all sheriffs, jurors, and others, who should be prosecuted for not carrying into execution pro-

Suffolk  
meeting.

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cess issued by the present unconstitutional judges, and declared all members of the new council, who should persist in holding their commissions, incorrigible enemies to their country. Their resolutions also censured the fortifying of Boston Neck, and the Quebec act; whereby the religion of Rome, and laws of France were established; recommended a suspension of commerce with Great Britain, encouragement of home manufactures, the holding of a provincial congress, a strict obedience to the decrees of the continental congress; and the people were exhorted to perfect themselves in the military science, by appearing under arms once in every week. Adverting to the late intended arrest of the select men of Salem, they advised, in case such a measure should be again attempted, that all the officers of so tyrannical a government should be seized and detained, till the others were restored to liberty. They also took upon themselves to *recommend*, (which amounted to a decree) that the collectors and receivers of public revenues should retain the monies in their hands, till the civil government of the province was placed on a constitutional foundation, or the provincial congress should give different orders. They exhorted the people to restrain their resentments, to avoid riots, and convince their enemies that in a cause so solemn, their conduct should merit approbation from the wise, and admiration from the brave and free of every age and country. These violent and daring resolutions concluded with the following remarkable instruction, which shews the reliance placed on the committees of correspondence, and the purposes of their institution: "Should  
" our enemies, by any sudden manœuvre, ren-  
" der

“der it necessary to ask aid from our brethren  
 “in the country, some one of the committee  
 “of correspondence, or a select man from the  
 “town, where hostilities shall commence, or  
 “be expected, or from the town adjoining,  
 “shall dispatch couriers with written messages  
 “to the select men, or committees of corres-  
 “pondence of the towns in the vicinity, who  
 “shall send others to committees more remote,  
 “until sufficient assistance be obtained; the  
 “expence of couriers to be defrayed by the  
 “county, until otherwise ordered by the pro-  
 “vincial congress.”

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THEY also appointed a committee to wait  
 on the governor, with a remonstrance against  
 the fortifying of Boston Neck; the insults  
 which the soldiers, encouraged by their officers,  
 exercised against passengers; and the seizure of  
 public magazines. To these circumstances, and  
 the obnoxious acts of parliament, to which  
 they declared their firm resolution, *by divine*  
*assistance*, never to submit, the remonstrance  
 imputed the agitation of the public mind.  
 They desired to avoid hostilities with the king's  
 troops, disclaimed every wish and idea of in-  
 dependency, and attributed the troubles of the  
 colonies to misinformation, arising from the  
 sinister designs of individuals. The governor  
 returned a short answer, denying that he in-  
 tended to prevent free access to Boston, or  
 would suffer any one under his command to  
 injure the persons or property of the king's sub-  
 jects; but it was his duty to preserve the peace  
 and prevent surprize; and he gave assurances  
 the cannon would not be used unless hostile  
 proceedings rendered it necessary.

9th Sept.  
 Their re-  
 monstrance  
 to Gage.

His answer.

It has been already mentioned, that the go-  
 vernor issued writs, according to the form of  
 the

The assem-  
 bly meet in  
 defiance of  
 the go-  
 vernor.

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Resolve  
themselves  
into a pro-  
vincial con-  
gress.

21th Oct.  
Their re-  
mon-  
strance.

the new law, for convening an assembly, on the fifth of October; but the course of subsequent events, the tumultuous disposition of the people, and the numerous resignations of the members of council appointed by the crown, which had reduced them to too small a number to form a house, induced him to countermand, by proclamation, the execution of the writs of summons, and discharge those already returned from the duty of attendance. The advantage of meeting in a public manner to discuss and resolve, was not, however, to be so easily renounced; the leading men of the province declared the proclamation illegal; the representatives, who were elected, met at Salem, and having waited a day in pretended expectation of the governor, denominated themselves a provincial congress, chose Hancock for their president, and adjourned to Concord, a town distant about twenty miles from the seat of government, where they were less apprehensive of interruption or forcible dissolution.

ONE of their earliest proceedings was a remonstrance to the governor, in which they vindicated their meeting by a reference to the distracted state of the colony; complained that the rigour of the late laws was exceeded by the manner of putting them into execution, and decried the operation of those statutes as calculated to abridge the rights of the people, and licence murder. They represented the alarm from the great increase of troops, and the formidable preparations at Boston Neck, which endangered the lives, liberty, and property, of the people of Boston, and of the whole province. They therefore entreated him, by his regard for the king's honour, the dignity of the empire, and the public peace and welfare, to

to desist from the construction of the fortress at the entrance of the town, and restore that pass to its natural state.

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To this address, the general, although averse to a correspondence with an illegal assembly, answered in indignant terms: he said, the lives, liberty, or property of none but avowed enemies could be in danger from the troops of Britain, who could never harbour the black design of wantonly enslaving or destroying any people; in fact they had shewn no disposition to hostility, though they might be expected to feel resentment at the exertions used to deprive them even of the necessities of life. He reminded the self-constituted congress that while they affectedly complained of alterations in the charter, their very meeting was a direct violation of their own constitution; and admonished them to desist from such illegal and unconstitutional proceedings.

His answer.

Not intimidated, however, by this advice, they proceeded to adopt the measures suggested by the Suffolk meeting. They found their recommendations attended with the effect of laws, and therefore issued them on the most important subjects: they settled the militia, arranged means for providing arms, and ordered the receipt of taxes, and the retention of them, in the hands of sheriffs and collectors. They also appointed a day of public thanksgiving to the Almighty, for the union which so remarkably prevailed in all the colonies.\*

Their further proceedings.

SUCH proceedings aroused the governor, who issued a proclamation, cautioning the people against paying obedience, or affording sanction

10th Nov.  
Gage's proclamation against them.

\* This thanksgiving was celebrated the 15th day of December, following.

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to the requisitions, recommendations, directions, or resolves of an unlawful assembly, whose proceedings were censured as highly seditious, and approximating to treason and rebellion. But the governor's proclamation, as on former occasions, was contemned, and the recommendations universally obeyed. The congress, at length, dissolved themselves, having appointed the ensuing February for a new meeting.

5th Sept.  
Sitting of  
the general  
congress at  
Philadel-  
phia.

THE congress of Massachusset's Bay received a new impulse, and frequent advice from the continental congress, which was sitting at Philadelphia. It must have been a great triumph to the projector of corresponding committees, to observe the unanimity with which this measure was received and sanctioned. No longer did America exhibit the appearance of rival colonies, piquing themselves on separate rights, and boasting the relative advantages of different charters, and different constitutions; all such sentiments were buried in oblivion: the same grievances, though not felt by all, were complained of by all; and the same remedy, without apparent previous communication, was generally resorted to, with the only difference of more or less violence according to the genius of the people, or the temper of the favourite leaders. Georgia alone refused to send delegates; all the other colonies deputed various numbers of members, nine being the greatest, and two the smallest representation; they were qualified in various modes, some by the provincial assemblies, some by town-meetings, and some by the committees of correspondence. In Rhode island the election was ratified by the governor. The whole number who attended congress was fifty-six. The inequality of representation

Its formation.



presentation was remedied in the manner of voting, as each colony had one suffrage only in the decision of every question; although the representatives of each colony, separately declared, by the enumeration of a majority, on which side that vote should be recorded. This regulation had subsequently the effect of giving an appearance of unanimity to the proceedings; the precaution was also adopted of debating in private, with the doors carefully locked and guarded; thus the people being prevented from ever attaining a knowledge of the arguments by which any measure was combated or sustained; the results were received as the abstracts of wisdom and union, and hailed with the veneration due to oracular edicts.

SOME of the votes, or instructions to deputies, which were read as credentials at the first sitting of congress, were conceived in loose and general terms, and empowered the deputies to consult and advise on proper measures for advancing the *best good* of the colonies; but in general they specifically enjoined an attention to the redress of certain express grievances, and the renewal and maintenance of the connection and amity with Great Britain, so essential to the interests of both. Under these restraints, speculations of a different tendency could not be promulgated till the public mind was further prepared, and therefore, in all proceedings, a formal acknowledgment was made of the supremacy of the mother-country, and the subjection of the colonies, although, by subsequent definitions and restrictions, the power of the one, and the submission of the other, were reduced to mere names.

AFTER appointing officers, and establishing committees, they took into consideration the proceedings

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Mode of  
voting.

Secrecy in  
debate.

Terms of  
instruc-  
tions.

10th Sept.  
The con-  
gress ap-  
prove the

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resolutions  
of the Suff.  
folk meet-  
ing.

Further re-  
commen-  
dations.  
22d Sept.

27th.

30th.

Declara-  
tion of  
rights.

14th Oct.

proceedings of the Suffolk meeting, their resolutions, recommendations, and address to the governor; of all which they expressed the highest approbation, and recommended them to general adoption, as the means of carrying such conviction to the British nation, of the unwise, unjust, and ruinous policy of administration, as would quickly introduce better men and wiser measures. They approved of the opposition to the late acts of parliament, declared, that in case of an attempt to carry them into execution by force, all America ought to support the people of Massachusetts's Bay, and recommended a continuance of the subscriptions for relief of the inhabitants of Boston. They afterwards requested the merchants and all other persons in the various colonies, to transmit no new orders for goods to Great Britain, but to countermand, or suspend, those already issued; and formed resolutions for discontinuing, after the first of December, the importation and use of all goods from Great Britain and Ireland; and for the cessation of all exports to those countries and to the West Indies, after the tenth of September 1775; and they declared the seizure of any person, for the purpose of transporting him beyond the sea, to be tried for an offence committed in America, contrary to law; it would justify, and ought to meet with, resistance and reprisal.

MEANWHILE the committee, appointed for that purpose, had submitted to congress a series of resolutions, forming a DECLARATION OF RIGHTS, which were adopted, and published by authority. They were prefaced by an enumeration of grievances, since the termination of the last war; among which were cited, the declaratory act, establishing the right of Great Britain

Britain to bind America in all cases whatever; the imposition of taxes for the purpose of raising a revenue; the establishment of a board of commissioners; the extension of the jurisdiction of the admiralty; the alteration of the establishment of judges; the revival of the obsolete statute of Henry VIII.; the three acts of the late session relative to Massachusetts Bay, and that for establishing the government of Quebec; the dissolution of assemblies, and the disregard shewn by ministers to petitions for redress. Under these circumstances, the *good people* of the twelve colonies, justly alarmed at the arbitrary proceedings of parliament and administration, had appointed deputies to a general congress, in order to obtain such an establishment as would secure their religion, laws, and liberties from subversion. Therefore the deputies did, in the first place (as Englishmen, their ancestors, had usually done in like cases) form a declaration, for the purpose of asserting and vindicating their rights and liberties.

THEY claimed their RIGHTS as founded on the immutable laws of nature, the principles of the English constitution, and their several charters or compacts. From these latitudinarian, and incongruous sources, they principally assumed for themselves an absolute title to life, liberty, and property, which no sovereign power could dispose of without their consent. Their ancestors, they said, possessed, and had not forfeited by emigration, all the rights, liberties, and immunities of Englishmen, and their descendants were therefore intitled to them, so far as circumstances would admit. The foundation of all free government, being a right to participate in a legislative council, and the circumstances of America rendering it impossible  
for

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for them to be represented in the British parliament; they claimed a right to free legislation in all cases of taxation and internal polity, subject only to the king's negative: they were willing, however, to consent to the operation of British acts of parliament, *bona fide* restricted to the regulation of commerce, but excluding every idea of taxation, internal or external. The respective colonies were intitled to the common law of England, and to the benefit of all statutes which existed at the time of their colonization, and particularly to the inestimable privilege of a trial by their peers, and in their own vicinage. They were also intitled to all the immunities and privileges granted by their charters, and secured by the provincial laws. They had a right to assemble to consider of their grievances; and all prosecutions, prohibitory proclamations, and commitments, on that account, were illegal, as was the keeping a standing army in any of the colonies in time of peace, without consent of the people. And finally, the exercise of legislative power in several colonies, by a council appointed during pleasure, by the crown, was declared unconstitutional, dangerous, and destructive to the freedom of American legislation. These rights, they asserted, could not be legally taken from them, altered, or abridged, by any power whatever, without their own consent, by their representatives in their several provincial legislatures. Then recapitulating their grievances, to which they could no longer submit, they declared their adoption of the present measures to be founded on the hope that their fellow-subjects in Great Britain would restore the Americans to that state in which both countries had found happiness and prosperity.

THEIR

THEIR first proposition was an association, or agreement, against importation or consumption of any articles of British commerce, and against the exportation of their own produce to Great Britain, Ireland, or the West Indies, *except rice to Europe*. A committee was to be chosen in each colony, to superintend the execution of the agreement, and the committees of correspondence were directed frequently to inspect the entries at the custom-houses, for the purpose of informing against such merchants as violated the association, with whom the congress, for themselves and their constituents (who were bound by their signature) agreed to have no commerce or intercourse, but to consider them unworthy the rights of freemen, and inimical to the liberties of their country. The agreement was to continue in force till the repeal of *all* the acts of parliament which constituted their grievances; but some of the articles would in their effect be perpetual, particularly that for encouraging the growth of wool, and one for abolishing the slave-trade.

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Non-con-  
sumption  
association.

ANOTHER of their measures was to address the people of Great Britain; those of their own colonies, and of Canada separately. In each of these productions, great artifice was used in directing appeals to feeling and prejudice, and in citing such circumstances as were calculated, through hope or fear, to gain adherents to their cause. The people of Great Britain were reminded of the struggles maintained by their ancestors in the cause of liberty, and told that the project of ministers in endeavouring to enslave the Americans, derived from the same stock, tended only to the more easy introduction of slavery at home. They claimed a participation of British rights, and flattered the national

218 08.  
Address to  
the people  
of Great  
Britain.

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national pride, by affecting to make the freedom of Englishmen the model and scope of their wishes. They recapitulated their services in the former war, and proceedings of parliament since that time, extenuating the plunder of the tea ships, which they described as a personal, not a public affair, the remedy of which ought to have been sought by the sufferers in the courts of law, without an appeal to parliament. They endeavoured to excite national indignation against the late acts, and directed the severest invectives against the new system in Quebec, as being intended to overthrow the liberties of the British colonies by a vast influx of Catholics, swelled by emigrations from Europe: "We cannot suppress our astonishment," they say, "that a British parliament should ever consent to establish a religion which has deluged your island in blood, and dispersed impiety, bigotry, persecution, murder, and rebellion through every part of the world." Declaring that the view of ministers in endeavouring to tax America at pleasure was merely to draw such immense sums into the royal coffers as would render the king independent of parliament, and that a successful contest would be attended with no other consequence; they demanded, as the means of restoring harmony, to be placed in the same situation they were at the close of the last war.

Addresses to  
the colonies.

THE addresses to the colonists contained a recapitulation of all the acts of the British government, against which exceptions were taken; a review of the conduct of the American governors; a vindication of the proceedings at New York and Boston; and a general rehearsal of late grievances. The act for the government of Quebec was stigmatized, and every political  
and

and religious prejudice invoked against it. From this detail, as well as from *authentic intelligence received*, the congress inferred; as an indubitable position, that a resolution was formed, and then carrying into execution, to extinguish the freedom of the colonies by subjecting them to a despotic government. Though the state of affairs, they proceeded to observe, would justify *other measures*, yet weighty reasons induced the preference of those they had adopted. Then recapitulating the resolutions they had taken, they enforced the necessity of observing them, and frequently alluded to the probability of forcible resistance; advising the people to extend their views to the most unhappy events, and to be prepared for every contingency. The address concluded in the genuine style of puritanical cant, by an earnest entreaty that the people would, above all things, with devotion of spirit, penitence of heart, and amendment of life, humble themselves, and implore the favour of Almighty God; whose divine goodness was fervently besought to take them into his gracious protection.

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AFTER the abuse lavished in the foregoing addresses on the Canadians, and the malevolence employed in raising prejudices against their religion and laws, it appears surprizing to find them invoked as friends and fellow citizens to join the colonies, and send deputies to the next congress. They were told that the constitution bestowed on them by parliament was a violation of the king's promise at the peace; that British rights ought to have been in justice substituted for gallic jurisprudence. Liberty of conscience in religion was stated to be a right of nature, for which they

Address to  
the people  
of Quebec.

26th Oct.

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were not at all obliged to the act of parliament; for if laws divine and human could secure it against the despotic attacks of wicked men, it was secure before. These principles were enforced by artful citations from foreign writers, particularly Montesquieu and Beccaria, and recommended by insidious appeals to the love of glory, so prevalent in the French character. On an union with the other colonies, the people of Quebec were told, would depend the alternative of being governed and protected by just and equitable laws, or subjected to all the evils of the English constitution, and French government; these were enumerated in formidable array; the inquisition and the excise; partial judges, and arbitrary governors; privileges and immunities dependent on the smiles or frowns of a minister, lettres de cachet, jails, dungeons, and oppressive service, were displayed as the apparatus of a government no less absolute than that of the despots of Asia or Africa.

26th Oct.  
Petition to  
the king.

THE petition to the king, after enumerating all their grievances, some of which were of a specific, others of a general nature, presumed, that to a sovereign who "gloried in the name of Briton," the bare recital must justify the loyal subjects who fled to the foot of his throne, and implored his clemency for protection. They attributed all the distresses, dangers, fears, and jealousies, which overwhelmed the colonies with affliction, to the destructive system of colonial administration, adopted since the conclusion of the war. "Had our creator," they said, "been pleased to give us existence in a land of slavery, the sense of our condition might have been mitigated by ignorance and habit. But thanks be to his  
"adorable



"adorable goodness, we were born the heirs of freedom, and ever enjoyed our right under the auspices of your royal ancestors, whose family was seated on the British throne, to rescue and secure a pious and gallant nation from the popery and despotism of a superstitious and inexorable tyrant." Feeling as men, and thinking as they did, silence would be disloyalty, and as the king enjoyed the signal distinction of reigning over freemen, the language of freemen could not be displeasing, but his indignation would rather fall on those designing and dangerous men who daringly interposed between him and his faithful subjects, and who for several years past had been incessantly employed in dissolving the bonds of society, abusing his majesty's authority, prosecuting the most dangerous and irritating projects of oppression, and accumulating on the petitioners injuries too severe to be any longer tolerable. Such sentiments, they said, were extorted from hearts that would much rather bleed in the king's service. The charges of the administration of justice, and the support of civil government, they said, had been always sufficiently provided for; the constitutional militias were sufficient for protection of the colonies in time of peace, and in war they would always be willing, when constitutionally required, to make strenuous efforts in granting supplies and raising forces; these proofs of attachment were equally honourable to the prince who received, and the people who tendered them, the petitioners prized the privilege of so expressing their attachment too highly ever to resign it to any body of men on earth, and they doubted not that the purity of their intention, and the integrity of their conduct,

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would justify them at that grand tribunal before which all mankind must submit to judgment. They asked only for peace, liberty, and safety; not desiring a diminution of the prerogative, or the grant of a new right; the royal authority over them, and the connection with Great Britain, they would always carefully and zealously support and maintain. They presented their petition only to obtain redress of grievances, and relief from fears and jealousies, occasioned by a system of statutes and regulations adopted since the war, which they enumerated by recapitulating all the acts affecting America, and then, appealing to that Being who searches thoroughly the hearts of his creatures, solemnly professed that their councils had been influenced by no other motive than a dread of impending destruction.

Instructions to  
their  
agents.

THIS petition was transmitted to the colonial agents, with instructions, after delivering it into the king's hands, to make it public through the press, together with their list of grievances, and to circulate as early as possible their address to the people, through all the trading cities and manufacturing towns.

26th Oct.  
Dissolu-  
tion.

AFTER these proceedings they dissolved, having first passed a resolution for convening a new congress on the tenth of May.

Observa-  
tions on  
their pro-  
ceedings.

THE proceedings of congress and the general tenor of their resolutions, evidently indicated that a plan of hostility and separation from the mother-country was profoundly meditated, and unremittingly pursued by those who possessed the greatest influence, and whose exertions gave a colour to all the proceedings. Most of the resolutions adopted, and the general tenor, as well as many marked expressions, in the association, addresses, and petitions, pointed

pointed decidedly to resistance and independence: even the studious and laboured manner in which those views were verbally renounced, while they were really pursued, must contribute to enforce a conviction that the expressions of loyalty and submission were intended only to conceal sentiments diametrically opposite. Fettered as some of the members of congress were by the instructions of their constituents, many of which enjoined them to pursue none but proper, prudent, and lawful measures, they could not openly advance their claims, and were therefore obliged to assume such a mode of conduct as would secure the greatest share of popularity, and diffuse the smallest portion of alarm. Even in the bosom of the congress that unanimity did not prevail which is indicated in the publication of their proceedings: the measures recommended by some of the demagogues were too violent, and the principles advanced in their support too daring to be adopted by all the members; hence it frequently appears on the journals that strenuous debates were maintained; questions adjourned, and reports recommitted: the effect of these disagreements was, however, prevented from reaching the public, by an artifice of the leaders of the republican party, who, before any business was proceeded on, persuaded the other members to bind themselves in an agreement that their names should be subscribed to whatever might be decided by a majority, and no protest or dissent appear on the minutes.<sup>4</sup> Two

<sup>4</sup> The exception of rice in the association is an instance of the address of the leaders of congress, in managing individual interests, and suppressing opposition. The article was at first framed without any exception, but the delegates from Carolina insisting that their constituents would be ruined, and threatening to absent themselves unless a modification were devised, occasioned the ridiculous interpolation of the words *except rice to Europe*, in an agreement forbidding exports to Great Britain and Ireland.

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parties were formed at the beginning of the sittings: the one, consisting of men of loyal principles, and possessed of considerable fortunes, who had no intention but that of candidly and clearly defining American rights and charters, and explicitly and dutifully petitioning for redress of grievances; these meaning to do only such things as were reasonable and just, were open and ingenuous. The other party, composed of congregational and presbyterian representatives, men of bankrupt fortunes, and overwhelmed in debt to British merchants, were desirous to throw off all subordination and connection with Great Britain; they endeavoured, by every fiction, falsehood, and fraud, to delude the people from their allegiance, to reduce government to a state of anarchy, and incite the ignorant and vulgar to arms, for the purpose of establishing independence: these men were secret and hypocritical, and essayed every art to conceal their intentions. These parties held each other in check for some time; but at length the demagogues triumphed; the lassitude attending a perpetual system of defence, and the unwillingness continually to impute principles which were constantly denied, diminished their alertness, while the temper infused into the populace, the frequent messages from the provincial congress of Massachusetts Bay, and the examples daily exhibited, of tarring and feathering obnoxious persons, gave additional spirit to the violent, and increased the timidity of the moderate party.

THESE differences of opinion, and necessities of conciliation, account for some incongruities in the proceedings. The declaration of rights is a strong instance; it is founded at once on the laws of nature, those of society, and royal charters,

charters, professes at once a duty of obedience, and right of self-government; avows a dependence on British acts of parliament, to the period of the colonization of America, yet denies the right of the mother-country to a subsequent power of legislation. It would result from these principles, that colonies planted at different periods were subjects in different degrees, and that the parliament of Great Britain repealing one of the ancient statutes, could not give force to the repeal in America, without separately consulting each of the governments. The charters were appealed to as the basis of rights, and yet such of them as appointed an independent legislative council were to be abrogated as derogatory to the rights of nature. The petition to the king was merely an insidious mockery; the professions of loyalty were not calculated to give the sovereign assurances of peaceable domination, but to vindicate the petitioners from well merited charges of disaffection, without renouncing the mode of conduct by which those charges were incurred. The address to the people of America breathes a spirit of hostility and resistance alone; that to the Canadians discovers the deepest and most inveterate malignity against Great Britain, and is replete with mean artifices to cajole the people into disaffection: the appeal to the people of Great Britain is of the same order, tending to disseminate alarms and jealousies, and create, by means of terror, interest, or policy, a party favourable to the American cause. Their committees were always composed of the most fiery republicans, which may account for the extent and presumption of some of their claims, such as those of repealing all the acts made to affect them since the peace, of insisting on a

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change of ministers, and of obtaining every demand without the least concession or promise of reparation for the wrong avowedly committed.\* Yet whatever arts were used in conciliation, or whatever advantages gained in debate, the general congress seemed so little likely to gratify, in their utmost extent, the wishes of the leaders, that it was on the point of separating without passing a resolution to re-assemble, until Silas Deane, one of the members for Connecticut, without previous communication, introduced the proposition.<sup>f</sup>

Effects of  
the con-  
gress.

AFTER the separation of congress, the middle and southern colonies, where insubordination had before made but little progress, appeared actuated by the same spirit as the inhabitants of New England. The intention of military resistance was openly avowed and cherished; the militia were assiduously drilled, and arms were provided with great industry and perseverance. On the information of the different governors, the ministry found it necessary to issue a proclamation, forbidding the export of warlike stores; but this prohibition produced only a greater degree of eagerness, and some riots. Mills and manufactories were established for the structure of arms and composition of gunpowder, and premiums were offered for the production of salt-petre.

Royal pro-  
clamation.

Insurrec-  
tion at  
Rhode  
Island.

ON the proclamation reaching Rhode Island, forty pieces of cannon belonging to the crown

\* This account is derived from the journal of proceedings of congress, and extracts from the votes, &c. Philadelphia, printed; reprinted by Almon, London, 1775. Also from several tracts, both American and English, particularly, "What think ye of the congress now?"—Galloway's tracts—and Tucker's fifth tract on American subjects.

<sup>f</sup> From private information, by one who had the fact from Silas Deane.

were

were seized, with the avowed intention of preventing them from falling into the hands of the king's troops, and the declaration was accompanied with a threat of resistance, should the recovery be attempted. The assembly of the province sanctioned these proceedings, by passing resolutions for procuring, at the public expence, arms and military stores, and for training the militia.

THE proclamation also occasioned an insurrection in New Hampshire, where a number of armed men surprized a small fort, called William and Mary, imprisoned the garrison, consisting only of an officer and five men, and did not release them till they obtained possession of the ordnance, gunpowder, and military stores.\*

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14th Dec.  
And in  
New  
Hamp-  
shire.

\* In this chapter, reference has been had to the papers laid before parliament, the periodical publications, Almon's collection of papers, and Remembrancer; Stedman, Andrews, and Ramsay; the history of lord North's administration, and a great variety of tracts and pamphlets.

## CHAPTER THE TWENTY-FOURTH:

1774,

*View of government and opposition. — Independence the real aim of the Americans. — Effect of corresponding committees. — Of the proceedings in Massachusetts Bay. — Of the acquisition of Canada. — Of the proceedings of congress. — Of the efforts of opposition. — Of the acts of last session. — Of the debates on them. — Error of considering the tax on tea the real cause of disturbances. — First effects of the Boston port act. — Publications in England. — Irresolution of ministry. — Dissolution of parliament. — Tests proposed. — Characters of leading men: — the lord Chancellor — lord Mansfield — lord Sandwich — lord Hillsborough — lord Gower — lord Dartmouth. — Lords in opposition: — lord Chatham — the marquis of Rockingham — the duke of Richmond — lord Shelburne — lord Camden — the dukes of Devonshire and Portland. — Principal members of the lower house: — Mr. Rigby — Sir Gilbert Elliott — Sir Grey Cooper — Mr. Dundas — Mr. Jenkinson — Mr. Thurlow — Mr. Wedderburne. — Opposition: — Serjeant Glynn — Mr. Dunning — Sir George Saville — Mr. Burke — Mr. Charles Fox.*

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View of  
govern-  
ment and  
opposition.

As we are now entering on the period when Great Britain was about to commence a severe and arduous contest, it will be proper briefly to review the motives and principles of action on each side, to consider the means of information



information which government possessed, or might have obtained, to examine the theories and arguments of opposition, and to delineate the chief political characters who supported and oppugned the measures of administration.

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THE thin veil with which the Americans covered their designs, rendered only a small degree of penetration necessary to discover that absolute independence was the aim of the principal leaders, that they contemplated a revolution as a glorious era, and were prepared rather to plunge their country into the horrors of civil war, than renounce their favourite project. Hence their complaints of grievances were clamorous, frequent, and specific, while their professions of attachment and loyalty were merely general, and attended with no precise offers of conciliation or satisfaction. The range of complaint comprized in their late petitions and addresses, extended beyond the possible hope of royal interposition or parliamentary redress: no body of men who had formed or supported any administration since 1764, escaped censure, nor could any party attempt conciliation, without dereliction of some principle, or the establishment of some claim derogatory to the interest and honour of the country. Nor was cordial conciliation probable on any terms; the hour of separation from the dominion of parent land was anticipated with anxiety; America, flattered by political prophets, proud of her strength, her extensive domain, her wealth and population, undoubtedly increasing, though greatly exaggerated by the demagogues, and flushed with eager hope of augmenting her subjects by immense emigrations from Europe, bore with impatience the yoke of subjection,

The Americans' real aim, independence.

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Efforts of  
corres-  
ponding  
commit-  
tees.

subjection, and made strenuous exertions to accelerate the period of emancipation.

THE union, by means of corresponding committees, effected among the colonies, was a death blow to the authority of Britain; the Americans were sensible of the advantage, and as soon as the co-operation of all parts of the continent was insured, advanced bolder claims, discussed broader principles of government, and assumed, with less disguise, the port and mien of defiance. The references made in their declaration to the rights of nature, the intimation that like their ancestors, they proceeded before the adoption of other measures to state their grievances and their rights, and their frequent exhortations to arms, all prove that plans of revolution and resistance were already meditated and digested. Motives of common safety, when they had once assumed an hostile position, cemented the jarring interests of the several colonies, and for the time subdued their inveterate jealousies.

Of the pro-  
ceedings in  
Massachus-  
set's Bay.

THE proceedings in the different provinces, especially Massachusetts's Bay, before the meeting of congress, were calculated to alarm the government of Great Britain. Already had the legislators avowed that they knew of no authority in the mother-country to collect a revenue, and that submission to acts of parliament made in England, was an inadvertence which ought to be corrected: these pretensions had been supported by violence, tumult, and defiance; nor did measures of severity produce the desired effect; resistance only became more general, and the cause of government more hopeless.

Of the ac-  
quisition of  
Canada.

A CONTEST with the colonies could not be advantageous to Great Britain; a failure in  
the

the ultimate object would be attended with great loss and disgrace, and success would only produce disasters and damages in a valued member of the empire, which must, in the event of a pacification, be repaid to the injury of the whole body. By acquiring the dominion of Canada, Great Britain, in fact, promoted the American revolution; so many subjects, animated with a spirit of independence, feeling their own force, and exempt from every fear, would not be restrained by a distant power, whose protection they no longer needed, and whose sway they regarded as tyrannical.

THE spirit of the British constitution is unfavourable to those strong and prompt measures which could suddenly check and prevent impending revolution. Had the government been despotic, and the behests of the sovereign the only rule of law, the Americans might have been retained in subjection; but while their complaints and petitions were daily discussed in every form, and in all societies, while their agents were occupied in every part of the kingdom in conciliating the people to their pretensions, their cause could never fail in gaining new partizans. The boldness of a claim to liberty always finds admirers and advocates in England; the recollection of their own struggles excites sympathy in British bosoms, and a similar contest, however unjustly commenced, or iniquitously pursued, will be secure of adherents. Many of their complaints were not devoid of plausibility, and many of their pretensions were well founded in abstract theory, however repugnant the whole mass of their claims might be to any practical system. The extent of disaffection and progress of resistance, rendered inevitable some measures, the complaints

Of the proceedings of Congress.

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plaints against which, could be supported by arguments drawn from the fundamental principles of the British constitution. Ministers who, at such a crisis, should neglect strong measures, would be liable to reprehension, but it must ever afford cause of regret, when the turbulence and violence of the times render any deviation from those principles absolutely necessary for the maintenance of order and government.

Of the  
efforts of  
opposition.

THE efforts of opposition in the late session of parliament, did not benefit the American cause so much in England as in America; the adduction of arguments in their favour in the very senate of the country, whose interest was supposed to consist in opposing them, gave new animation to their partizans. Yet the efforts of opposition were not calculated to amend, if it was erroneous, the conduct of the minister. The system of parliamentary opposition is generally with justice deemed a contest for power, in which members, for the sake of distressing the ministry, and acquiring popularity, will assume a latitude in discussion, and avow principles which do not form the basis of practical government. Their advice is never taken as sincerely intended for the advantage of the minister, but as an attempt to render his proceedings odious, by shewing that they might have been more wise and just.

Of the acts  
of last ses-  
sion.

THE general concurrence with which the Boston port act was passed, and the animated declarations by several members of opposition, that severe measures of castigation were necessary against the town of Boston, were calculated, though perhaps not intended, to mislead the minister. In vain would that measure have been sanctioned, if the charter, the source  
of

of all the disorders, was left unaltered: or if men disposed to exert themselves in the cause of government, were delivered up unprotected to the fury of those who conceived themselves aggrieved. Thus the two other bills became indispensable, and the opposition to their progress must have been regarded as a surprize, or more probably a party manœuvre, as the petitions to parliament, and the protests of the lords, appeared written with a systematic concurrence of sentiments in decrying every measure relative to America since the stamp act was repealed, and the declaratory law enacted, and promising the restoration of tranquillity if the same measures were again pursued. But if these politicians were sincere in these expectations, how must they have been astonished when the congress declared their right of exemption from all acts passed since their colonization? How disconcerted when, in the enumeration of grievances, the declaratory act stood prominent on the list, and was assailed with great asperity?

PROPHECIES of resistance, when made in general terms, were not intitled to more credit than those of submission, if certain relief were granted; that of Governor Pownall,\* which displayed the means and measures of American opposition, is remarkable for its truth in detail, but contains no principle by which government could ascertain its correctness, nor any mark by which it could be distinguished from an imperfect information of certain facts, and a disposition to prognosticate what the prophet rather wished than expected. All members acquainted with America, whether adherents of

Of the debates on them.

\* See page 107 of this volume.

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ministry or opposition, concurred that no native military force could resist the troops of Britain: this would have been an impolitic and cowardly motive for urging hostilities, but it was surely a good ground for concluding that a desperate and impolitic opposition to legal authority, would not be maintained with perseverance: the unimportance of the supposed cause of contest, and the certainty expressed by lord North, that, on a shew of submission, conciliatory measures would be adopted, must also have contributed to impress a belief that the Americans would not risk a conflict so desperate and unequal.

Error of considering the tax on tea the real cause of disturbances.

It was a great error both in ministry and opposition to regard the tea tax as the cause of the American disturbances; it was indeed the point on which the contest with Great Britain was to be raised, but not the repeal of that tax, or any other measure, save such a general system as would leave to the mother-country only a nominal sovereignty, would have restored tranquillity. In their demands on government, they avowed the full extent of this principle, and in marking the line of their voluntary subjection, reserved a ground for future cavil, by declaring they would submit only to such acts as were *bona fide* intended for the regulation of their trade.

First effects of the Boston port act.

THE information received from America for some time after passing the Boston port act, afforded the best hopes of its beneficial effects: the non-importation agreement recommended by the people of Boston, was said to be coldly received in some places, and rejected in others, but in proportion to the assistance they obtained and the resolution they expressed, their spirit diffused itself among the colonies, till the general congress

congress completed the ascendancy of disaffection. Some of the governors gave hopes that the popular rage would cool, others appreciated more justly the effects of a contagious enthusiasm, and the governor of South Carolina, in particular, drew an alarming, though just picture, of the consequences to be expected from the diffusive spirit of opposition.<sup>b</sup>

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So important a crisis could not fail of calling forth great diversities of political opinion, which were detailed through the press, and formed the creeds of different parties. On one hand the supremacy of British authority, and the right to tax and coerce the colonies in every case were asserted; on the other it was affirmed, that from the moment men transplanted themselves from their native shores, and ceased to be represented in the senate of

Publications in England.

<sup>b</sup> He said, " I observe with great concern, that this spirit of opposition to taxation, and its consequences, is so violent, and so universal throughout America, that I am apprehensive it will not be soon or easily appeased. The general voice speaks discontent, and sometimes in a tone of despair, as determined to stop all exports to, and imports from Great Britain, and even to silence the courts of law, foreseeing, but regardless of the ruin that must attend themselves in that case; content to change a comfortable for a parsimonious life, to be satisfied with the few wants of nature, if by their sufferings they can bring Great Britain to feel.

" This is the language of the most violent, others think it is going too far; and the most violent too often prevail over the most moderate. When man shall in general lay aside the hopes of getting riches, and abandon the employments of agriculture, commerce, and mechanic labour, what turn their leisure time under such circumstances may take, I submit to your lordship's knowledge of history, and of the human mind. Such sudden and great changes in the manners of an extended thriving people, among whom the gazettes are filled with such variety of articles for luxury, is scarce credible, though possible; but the continuance of it very improbable. The first account of the result of congress at Philadelphia, may reach your lordships the beginning of November. I think it my duty to make this true and faithful representation of the disposition and temper of the people, however disagreeable it may appear, and to confide in the royal wisdom for the remedy." See governor Bull's Letter to the earl of Dartmouth, dated 31st July, 1774.

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their country, the duty of obedience ceased; every act of sovereignty in the parent state was absolute tyranny, and ought to be resisted. These extreme doctrines were argued with great warmth, but little effect; their establishment would necessarily depend on other resources than mere words, and as the writers drew their materials from sources widely different, and reasoned from principles diametrically opposite, no medium could be imagined by which their opinions could be so reconciled, as to form a guide to peace without dereliction of national honour, and what had ever been considered national property.

THE question, In what manner the exigency of the times should be encountered? occasioned more instructive and interesting discussions. Those who rather led than followed the Americans, in denying the authority of Great Britain, recommended abject and total submission on the part of the mother-country: they proposed to withdraw the ships and troops from their shores, and owning their right to a separate government, receive with humility at the hands of those who were so lately considered as subjects, an amnesty for past wrongs, and a precarious friendship, and conditional alliance, in future.

THOSE who were more covert advocates of the cause of American independence, who affected to consider taxation as the only grievance complained of, advised a complete abandonment of all views of revenue, and a restoration of the political relations of the two countries, as they stood at the close of the late war. This was the fashionable doctrine of parliamentary opposition, and was recommended through the press, by sentiments of peace and conciliation,

and



and by assurances of retaining the greatest, and most essential source of British opulence. Some differences prevailed even among these writers, respecting the measures to be adopted, if conciliatory efforts failed; all appeared to consider the thunder of British vengeance as infallibly sure to strike to earth a contumacious spirit of resistance, but few had the magnanimity, like lord Chatham, to record their opinion of its expediency, if required. The progress of events, in the course of the year, made it apparent, that no sacrifices which Great Britain could make, less than an absolute dereliction of all authority, would be attended with the desired effect, and therefore the counsels of this class of reasoners were daily in less repute, and considered as dis-tempered speculations.

ONE writer alone,\* well versed in history, commerce, and politics, penetrated into the true question in dispute, and the probable results: he saw that the struggle was in fact maintained for independence; a long war would be necessary to enable Great Britain to obtain her former ascendancy, but the expence of such a contest would more than countervail all the advantages to be derived from an enforced and fullen submission, unaccompanied with cordial esteem, or a real desire to promote the interest of the mother-country. He estimated justly the natural and legislative right of Great Britain, and exposed in striking colours the fallacy of reasoning, by which American ingratitude and contumacy were vindicated: his advice was bold and decisive; to avoid the expence and difficulties of protracted hostilities, and the dangers of speculative discussions, by

\* Dr. Tucker, dean of Gloucester.

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throwing off at once the connection with America, giving her the independence she coveted, and leaving her to defend, provide, legislate, and form alliances for herself. This project was no less wise than noble; but was utterly impracticable in a deliberative government, like that of Britain, where responsibility is attached to advice, and where the people had been taught to affix so high a value on the American connection. The most ambitious and daring of mankind would not have ventured to accept the situation of minister, on condition of enforcing such a plan.

THE ministry were fully imbued with the opinions, currently entertained, of the great importance of America;<sup>d</sup> and feeling, with just consciousness, the valour and resources of the mother-country, were more ready to accede to the arguments of a fourth class of reasoners, who recommended, that concession on the part of America should precede any effort at conciliation by Great Britain. If the social compact between the two countries must be new modelled, the mother-country should have the privilege of dispensing her benevolence, and not be compelled, reluctantly, to concede extorted claims. Rather than be thus degraded, she ought to assume all the terrors of indignation,

<sup>d</sup> On this subject, lord Dartmouth, secretary of state for the colonies, used the following expressions, in a letter to general Gage, dated 3d June, 1774. "The constitutional authority of this kingdom over its colonies must be vindicated, and its laws obeyed throughout the whole empire. Not only its dignity and reputation, but its power, nay, its very existence depends upon the present moment; for should those ideas of independence, which some dangerous and ill-designing persons here are artfully endeavouring to instil into the minds of the king's American subjects, once take root, that relation between this kingdom and its colonies, which is the bond of peace and power, will soon cease to exist, and destruction must follow disunion."

restrain the factious, awe the turbulent, and punish the guilty.

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THE necessity of recurring to arms, was, however, regarded with alarm and extreme reluctance. Hence the ministry temporized, till the spirit of faction had gained too great a height to be effectually suppressed, and discordant sentiments, relative to the employment of force, or the trial of conciliatory methods prevailed even in the cabinet, palsied the vigour of government, and gave an air of indecision to all their proceedings. Their severities consequently failed to impart terror, and the Americans, instead of returning to their duty, cheerfully braved difficulties, and even courted hostilities.

1774.  
Irresolu-  
tion of mi-  
nistry.

IN the course of the autumn, the parliament was suddenly dissolved.

30th Sept.  
Dissolu-  
tion of par-  
liament.  
Tests pro-  
posed.

BEFORE this event tests had been proposed in many counties, cities, and boroughs, calculated to bind the representatives to support or resist certain measures: this unconstitutional and pernicious practice was not general, and was frequently rejected, even by those candidates who might be supposed most anxious for popularity. Wilkes, who was elected to represent the county of Middlesex, at a meeting of freeholders, conjunctively with his colleague, serjeant Glynn, proposed and signed a test, containing most of the articles of the popular creed. Although the notices of election were extremely short, the contests in many parts of the kingdom were maintained with great spirit and perseverance, and many members of the former parliament rejected.

THE house of lords contained, at this period, many members of distinguished abilities; who supported

Characters  
of leading  
men.

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The lord  
chancellor.

supported the measures of government. LORD APSLEY, afterwards earl of Bathurst, filled the office of chancellor: he had passed through the labours of his profession with reputation, filling successively the posts of solicitor and attorney-general to Frederick prince of Wales, and of attorney-general to the princess dowager: in 1754 he was made a judge of the court of common pleas, and in 1771 received the great seal, after being one of the commissioners from the death of Mr. Charles Yorke. His eloquence was clear and methodical, but his views of politics were not extensive, nor his exertions in debate frequent, or essentially serviceable.

Lord  
Mansfield.

WILLIAM EARL OF MANSFIELD, lord chief justice of the king's bench, had long maintained an unrivalled reputation as a lawyer, and an exalted character as a statesman. He was perfectly acquainted with the history and constitution of England, versed in the practice of its laws, and enlightened by all the information necessary to form a comparison and connection between them, and the best of ancient and modern systems. He obtained a seat in the house of commons in the year 1742, when he was in his thirty-eighth year, his faculties no less matured by experience than improved by study. He commenced his parliamentary career as a supporter of lord Bath's administration, which was vehemently opposed by Mr. Pitt, and his eloquence was no less celebrated in the senate than at the bar. His language was natural, yet elegant, arranged with method, and applied with the utmost ingenuity; his images were often bold, always just; his eloquence flowing, perspicuous, convincing, and impressive. He was endowed with a most retentive memory,

memory, which rendered his replies irresistible, from the facility of repelling the arguments of his adversaries, and exposing their fallacy, weakness, or absurdity. He affected no fallies of imagination or bursts of passion, but made his appeal rather to the reason than the feelings, and did not even, when attacked, condescend to personal abuse or petulant altercation. His speeches were characterized by acuteness, and recommended by clearness and candour; his reasoning introducing itself so easily into the minds of his hearers, as to convey information and conviction; occasionally forming a continual chain; and sometimes separated into regular divisions. His manner was moderate and decent, not presuming and dictatorial; but expressive of that dignity which, arising from superiority, does not produce disgust. Though of low stature, his person was remarkable for ease and grace; he possessed a piercing eye, a voice finely toned; his action was at once elegant and dignified, and his countenance replete with fire and vivacity. He supported through life the utmost consistency of political conduct, never courting popular applause, so much as the approbation of the wise and good, yet not intimidated by the appearance of danger, or the fury of party, from pursuing that conduct, or enforcing those sentiments which were dictated by his own conviction. Too mild to be the leader, too wise to be the dupe of any party, he was believed to speak his own sense of public measures; the house of lords paid greater deference to his authority than to that of any other individual; and he was frequently consulted by the king. The perspicacious eye of envy and jealousy could not establish a fault

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in his political conduct,\* and malignity was reduced to the miserable resource of extorting from his descent the means of indirect implication, imputing to him those attachments and principles by which his relatives were influenced; but which he had not, in his juridical or senatorial capacity, ever adopted. Lord Mansfield was a conspicuous and constant supporter of administration in the American contest: in the year 1766, he had delivered his opinions on the subject of British authority, and American resistance, in the house of lords†, and the judgment he then professed, appears always to have swayed him in every subsequent crisis.‡

Lord  
Sandwich.

THE EARL OF SANDWICH, first lord of the admiralty, was a veteran in parliamentary contest, and official employ, having taken his seat in the house of lords in 1739. He joined the duke of Bedford, in his opposition to Sir Robert Walpole, and continued with the duke in opposition to the succeeding administration. On the formation of the broad-bottom ministry in 1744, he was appointed a lord of the admiralty; and in 1746, plenipotentiary at the congress of Breda, in which character, in 1748, he signed the peace of Aix-la-Chapelle. On

\* He was severely attacked by Wilkes, Junius, Andrew Stuart, and others; but even when party rage was highest, their efforts produced only a clamour of the populace: men of sound judgment, in every rank and of all parties, have since concurred in acknowledging the futility of the accusations.

† “Proceed then, my lords”, he said, “with spirit and firmness, and when you shall have established your authority, it will then be time to shew your lenity”. See Holliday’s Life of Lord Mansfield.

‡ This delineation is derived from the characters of lord Mansfield, by bishop Newton, Dr. Johnson, bishop of Worcester, and various other authorities collected by Holliday, in his Life of Lord Mansfield, p. 456, et seq.; and from private information,

his

his return he was appointed first lord of the admiralty, and a privy counsellor. He was removed in 1751, but regained an official situation in 1755, when he was constituted joint vice-treasurer of Ireland. He resigned this office in 1763, on being nominated ambassador extraordinary to the court of Spain, but his personal services were not exerted in that situation, and he was again, in 1763, appointed first lord of the admiralty. In the duke of Bedford's administration he held the seals of secretary of state; on the dissolution of that ministry, in 1765, was again out of office till 1768, when he became joint postmaster-general; on the termination of the Grafton administration, in 1770, he received the seals of the home department, and in 1771 was again appointed first lord of the admiralty. In all his official situations, lord Sandwich displayed great vigour and judgment, in introducing reform, economy, and activity; in the admiralty those qualities were peculiarly required, as since the conclusion of the late war great negligence had prevailed, insomuch that, at the period of the dispute with Spain, respecting Falkland's Islands, it was much doubted whether the naval force of Great Britain could cope with that of the Bourbon family. The good effects of lord Sandwich's exertions were perceptible in 1773, when the menaces of a British armament were sufficient to deter France from engaging in the war between Russia and the Porte; but the complete re-establishment of a marine force, after a long period of indolence, negligence, and improvidence, accompanied with that parsimony, which incurs infinitely more expence than it avoids, was a task of great labour, and required time for its completion. The introduction

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duction of care and subordination in departments where waste and disregard of discipline had long prevailed, created many personal enemies, and none of the ministry experienced more severe and frequent attacks than the first lord of the admiralty. In debate he was rather able and intelligent, than brilliant and eloquent; his arguments were strongly pointed, and his speeches distinguished for sound sense and appropriate knowledge. His unruffled temper gave him great advantages in the refutation of charges, and the house listened to him with great attention, from a conviction that he was not an obtrusive orator, but spoke only when he possessed essential and exclusive information.

Lord Hillsborough.

THE EARL OF HILLSBOROUGH, though no longer secretary of state for the colonies, continued to give his advice and assistance to the ministry. He supported their proceedings with zeal, firmness, and ability; his experience rendered him a competent judge of the great topics of dispute, and in debate, he rendered ready and effectual services.

Lord Gower.

THE measures of government were officially supported by EARL GOWER, lord president of the council, who obtained a seat in the house of commons in 1744, and ever since that period had been a distinguished member of the senate, and filled several offices of respectability: the

Lord Dartmouth.

EARL OF DARTMOUTH, secretary of state for the colonies, who chiefly confined himself to the details of office and explanations required in the course of debate: and for some time by the DUKE OF GRAFTON, lord privy seal.

<sup>a</sup> Derived principally from memoirs of lord Sandwich, by the Rev. John Cooke, M. A.



THE opposition was formidable on account of acknowledged talent, and the extensive popularity of many of its members.

THE EARL OF CHATHAM, seeming to acquire new vigour from the importance of the crisis, was indefatigable in exposing to censure the conduct of administration. His declining sun shone with meridian splendour, and never were his extraordinary faculties displayed with greater energy than during the American contest.<sup>1</sup> The popularity and success of his own administration; the regard due to his years, and the integrity of his character, made him the most conspicuous of parliamentary speakers. His observations were repeated by the public with the profoundest veneration, and even his opponents in parliament frequently mollified their difference of sentiment, by a complimentary tribute to his character and abilities, and a sort of indirect apology for not coinciding in judgment with him.

WITH those who considered the taxation of America as the *sole* cause of the existing disputes, the MARQUIS OF ROCKINGHAM had

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Lords in  
opposition.  
Lord Chat-  
ham.

The mar-  
quis of  
Rocking-  
ham.

<sup>1</sup> The eloquence and manner of the earl of Chatham, are admirably characterized in an extract of a letter from Mr. Stillingfleet to Dr. Dampier, afterwards dean of Durham, which I did not receive till the chapter relating the event to which it refers had passed through the press. London, November 17, 1761. "Mr. Aldworth was at the house last Friday. Pitt was greater than ever: he is a most wonderful man; I question whether there ever was so complete an orator since Demosthenes: every attitude, every action, every look, every tone of voice was a master-piece, to say nothing of his words. It was perhaps the most ticklish and trying situation man could be in; yet he acquitted himself almost without censure. In short he may take pensions, and titles, and resign at a critical juncture, and talk imprudently of guiding, &c.—it is all nothing, when once he is heard. You remember perhaps how Æschines endeavoured to give an idea of the power of Demosthenes to the Rhodians when he was banished: He is such a man, said Æschines, that were I to wrestle and throw him, he would persuade you all that he threw me."

the

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the greatest claim to popularity: his administration, though short, produced several measures calculated to gratify the public. He is described by Burke,\* as a person of sound principles, enlargement of mind, clear and sagacious sense, and unshaken fortitude. These qualities secured many adherents; but their effect was diminished by a deficiency in parliamentary eloquence: he seldom took a share in the debates, even to defend his own administration; spoke with an air of embarrassment, and in so low a tone of voice as scarcely to be heard.

The duke  
of Rich-  
mond.

THE DUKE OF RICHMOND was an active and indefatigable opponent of administration. In the Rockingham ministry he held the seals of secretary of state; and was, in 1766, appointed minister plenipotentiary to the court of France. He possessed considerable abilities, improved by laborious perseverance and the associations incident to a military life. In every debate he seized some censurable point, which he attacked with force and obstinacy. In debate he evinced a prompt and decisive mind; his reprobation of the measures of administration was never qualified in terms or manner, but always calculated to convince the hearers that it was the genuine offspring of conviction.

Lord Shel-  
burne.

THE EARL OF SHELBURNE possessed ready powers of argumentation, applied himself to the commercial and political relations of Great Britain, and was well versed in foreign affairs. He was first lord of trade during the duke of Bedford's administration in 1763, and, under the auspices of lord Chatham, by whom he was

\* Speech on American taxation; Burke's works, vol. i. p. 543.  
held

held in high estimation, filled the office of secretary of state.

THE EARL OF CAMDEN was the principal law lord in opposition, and his exertions were of the utmost importance. He was a member of the house of commons from the year 1754, till December 1761, when he was appointed chief justice of the common pleas. In that court he presided with dignity, firmness, and impartiality: his popularity was established by the memorable questions relative to Wilkes, and considerably augmented by his opposition to the American war. His legislative information was recommended by a nervous and persuasive eloquence. He was personally attached to lord Chatham, to whom he was indebted for his advancement, and during whose administration he was elevated to the dignity of lord chancellor.

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Lord Camden.

THE DUKES OF DEVONSHIRE and PORTLAND seldom addressed the house; the former often compensated for silence by a few words of singular force and neatness; they joined in the important protests, and assisted the party with all the weight of their connection and personal influence; and were both highly respected by the public for independence and integrity.

The dukes  
of Devon-  
shire and  
Portland.

THE lower house exhibited an unusual assemblage of abilities on both sides.

Mr. RIGBY, paymaster of the forces, was a manly and intrepid speaker. SIR GILBERT ELLIOTT, endowed with firm and manly sense, and clearness in detail, highly advantageous in debate; and SIR GREY COOPER rendered essential services by knowledge of business, facility in debate, and a strict attention to, and accurate acquaintance with the affairs of finance; he

In the  
lower  
house.  
Mr. Rigby-  
Sir Gilbert  
Elliott.

Sir Grey-  
Cooper.

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he enjoyed the full confidence of the minister, under whose auspices he was introduced into parliament, and to whom he remained invariably attached.

Mr. Dundas.

Mr. DUNDAS, lord advocate of Scotland, had acquired considerable eminence by his proficiency in the civil and common law, by application, and by the order which he introduced into all the affairs of office. Although he seemed to lie under some disadvantages from his native accent, yet few were heard with greater attention: he was an able and spirited debater, never shrinking from the question, and declaring his opinions with manly firmness, without the pomp of studied phraseology, or the glare of rhetorical ornament.

Mr. Jenkinson.

Mr. JENKINSON, subsequently lord Hawkebury, and earl of Liverpool, first attracted public notice by a treatise on the conduct of the Government of Great Britain, in respect to Neutral Nations; he was versed in the constitution of the kingdom, applied himself to commercial and political questions, and spoke with correctness and precision. He sat in two preceding parliaments, and his merits were acknowledged by various ministers. In 1766, during lord Chatham's administration, he was appointed a lord of the admiralty; and in 1772, joint vice-treasurer of Ireland.

THE principal members of the robe who supported administration, besides SIR FLETCHER NORTON, the speaker, were Thurlow and Wedderburne.

Mr. Thurlow.

THURLOW was nervous, impressive, and majestic, and delivered the resolute dictates of a superior intellect, without soliciting applause. From him truth appeared above the aid of art; and the judgment was summoned to yield

yield without an appeal to the intervention of fancy.

WEDDERBURN was acute, perspicuous, elegant, and persuasive; he alternately essayed the force of reason, and the charms of eloquence; sometimes attacking the judgment with refined argument, at other times appealing to the fancy with the powers of wit, and graces of elocution.

THE most distinguished lawyers in opposition were serjeant Glynn and Dunning. GLYNN became member for Middlesex in consequence of his exertions in behalf of Wilkes, and to the same cause may be attributed his attaining the recordership of London in 1772. He was not a frequent speaker, but generally engaged in popular questions, and delivered his sentiments with considerable eloquence and decisive boldness. His health was already much impaired, and an early death deprived his party of his support.

DUNNING had long enjoyed a high reputation at the bar, and filled the office of solicitor-general. He united a perfect knowledge of the law with a liberal view of politics. The meanness of his figure, the ungracefulness of his action, and monotony of his voice, were all lost in the rapidity of his conceptions, the fluency of his words, the flashes of his wit, and the subtlety of his arguments.

SIR GEORGE SAVILE, who in the present and two preceding parliaments, represented the county of York, was respected for the soundness of his understanding, the firmness of his principles, and the integrity of his motives. Possessed of a large fortune, and never having accepted any official situation, he was not supposed to be influenced by views of ambition;

his

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Mr. Wedderburne.

Opposition,  
Serjeant  
Glynn.

Mr. Dunning.

Sir George Savile.

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Colonel  
Barre.

his opposition was constant and vigorous, and he was considered at the head of the country gentlemen in the minority.

COLONEL BARRE' joined to a practical acquaintance with affairs, a bold and nervous eloquence. He reasoned or ridiculed; rolled the deep-toned thunder of patriotic denunciation, or uttered sallies of sarcastic animadversion, with equal readiness and equal effect.

Mr. Burke.

BURKE came into parliament under the immediate auspices of the marquis of Rockingham, to whom he was introduced merely by the reputation of those learned and admirable publications, which at an early period fixed his fame on an enviable eminence. He was lord Rockingham's confidential political adviser, and on his judgment and address the proceedings of the anti-ministerial party in a great measure depended. Burke enjoyed the rare advantage of being equally eloquent in speech, and in writing, and the Irish accent and manner, which he never lost, were forgotten in the variety of his excellencies. He possessed great taste, learning, general knowledge, an intimate acquaintance with the laws of nations, and a sagacity which penetrated into the political nature of man, and confidently deduced, from visible causes, those effects, which to a less intuitive mind seemed remote and problematical. At his first entrance into the senate he established a high reputation, which in all the vicissitudes of a laborious life he never relinquished. His oratory was of the highest class; and if he appeared on some occasions to give the rein to his fancy, to the prejudice of his judgment, it may be confidently asserted that no man who spoke so much, and on so many important topics, compensated for a few faults with

with such a number and variety of beauties, If Burke wandered, the elegance of the digression, and the ingenuity with which it was reconciled to, and connected with, the main subject, repaid the momentary impatience of the auditor. If occasionally he seemed to trifle, or descend below his proper level, he regained his accustomed position with such elastic vigour, and atoned for his temporary aberration with such a splendid profusion of rhetorical beauties, that the most captious felt ashamed to censure, and the most fastidious were abundantly satisfied. To him all nature and all science tendered tributary stores; in this inexhaustible opulence he consulted rather his own resources than the mere wants of the subject, and scattered the treasures of his intellect with unrestrained prodigality: his fervid mind assailed the topic of discussion in every possible direction, and he seemed at last to desist, not because he was exhausted, but because the object of investigation could not afford a point on which to fix a new illustration. To a poetical ardour of imagination, Burke joined a warmth of temper which occasionally transported him beyond the bounds of discretion; but even this frailty had no considerable effect on his argumentation. If he was warm, his reasoning was not less cogent; and although the indignant sensations of the moment sometimes produced expressions which appeared inconsistent with prudence, and derogatory to his high reputation; still the correctness of his images, the happy application of his wit, and the force of his raillery, obliterated the recollection of his defects, and left on the mind no other sensations than those of exquisite gratification. In detailing general principles;

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he was extremely fortunate: they always seemed appropriate to his subject, not introduced to cover a defect in the texture of his chief argument, but generated from a natural combination of expansive knowledge, and specific investigation. From him nothing appeared trite, nothing inelegant or unfinished; his faults as an orator arose from the excess of his excellences; he reasoned after the hearer was convinced; he illustrated when the topic was perfectly luminous; he urged fresh grounds of defence when acquittal was already secure; and persevered in accumulating motives of censure, when the indignation of his audience had already attained its highest pitch.

Mr.  
Charles  
Fox.

At the period on which we are treating, the reputation of Burke was in its zenith, and his exertions were sufficient to influence in a considerable degree the politics of the times; but great and admired as they were, the effect they produced was not to be compared with that which resulted from the efforts of the honourable Charles James Fox, second son of lord Holland,

Fox displayed at Eton and at Oxford an ardent attachment to classical literature, and gave presage of his future genius by unwearied application to Cicero and Demosthenes, and by preferring the Athenian to the Roman orator. Even in the earliest periods of life, and during all the vicissitudes of pleasure and dissipation, he was indefatigable in the exercise of his argumentative faculty. The indulgent partiality of his father supplied abundant means of gratifying inclinations natural to a youth of warm passions, totally exempt from restraint, and his great talents were shrouded from the view of those who could not discern them through the veil



veil of unbounded dissipation. He obtained a seat in parliament before the period of legal maturity, and was, in 1770,<sup>1</sup> appointed a lord of the admiralty; but his support, though marked with all the ardour of his temper, and energy of his genius, was not yet deemed essential to the cause of government; he had more than once participated in the unpopularity of administration, without the credit of sharing the direction of their measures. In 1772, he resigned his situation at the admiralty with marks of disgust, and was then expected to join the ranks of opposition.<sup>1</sup> The difference was, however, accommodated, and he soon afterwards<sup>a</sup> received a seat at the treasury-board, from which he was dismissed in March 1774, with circumstances which occasioned the most lively indignation. To the period of his quitting the side of the minister, Mr. Fox was considered by some as a man for whose political errors, and levity of conduct, youth and inexperience afforded charitable excuses;<sup>a</sup> but he soon "discovered" powers for regular debate, which neither his "friends had hoped, nor his enemies dreaded."<sup>o</sup> The force of Fox's oratory cannot be adequately described, and can be felt only by those who have heard him on important occasions. His speeches were luminous without the appearance of concerted arrangement; his mind seemed by its masterly force to have compressed, reduced, and disposed the whole subject, with a confident superiority, to systematic rule; the torrent of his eloquence increased in force as the subject

<sup>1</sup> See Gibbon's *Posthumous Works*, vol. i. p. 449.

<sup>a</sup> 9th January 1773.

<sup>a</sup> See *Debates on Mr. Grenville's Act*, 25th February 1774.

<sup>o</sup> The expression of Gibbon.—See *Posthumous Works*, vol. i. p. 439.

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expanded; the vehemence of his manner was always supported by expressions of correspondent energy; and the decisive terms in which he delivered his opinions, by precluding the possibility of evasion, impressed a full conviction of his sincerity, and gained regard even from the most inveterate opponent. The distinguishing characteristic of his arguments was profoundness; his general aim was the establishment of some grand principle, to which all the other parts of his speech were subservient; and his genius for reply was singularly happy. He not only combated the principal reasonings of his adversaries, but extending a generous protection to his own partizans, rescued their speeches from ridicule or misrepresentation. The boldest conceptions, and most decided principles uttered by him did not appear gigantic; he seldom employed exaggerated or tumid phraseology; and in the greatest warmth of political contest, few expressions escaped him which can be cited to the disadvantage of his character as a gentleman. Rhetorical embellishments, though frequently found in his harangues, did not seem the produce of laborious cultivation, but spontaneous effusions. Superior to art, Fox seemed to illustrate rules which perhaps he had not in contemplation, and the bold originality of his thoughts and expressions would rather intitle him to be considered the founder of a new style of eloquence, than a servile adherent to any established practice. Burke, studious and indefatigable, from his continually augmenting stores, poured knowledge into the mind of Fox; but in debate their manners were widely dissimilar: Fox depended on his natural and daily improving genius for argumentation; Burke on those beau-

ties

ties which his taste and learning enabled him to collect and dispose with so much grace and facility; his speeches were listened to with admiration as elegant pleadings; but Fox was always elevated above his subject, and by energy of manner, and impetuosity of oratory, staggered the impartial, animated his adherents, and threw uneasiness, alarm, and astonishment into the minds of his opponents.

SUCH were the principal men to whom the discussion of the grand question relative to the rights and authority of Great Britain over her colonies was committed; who by their conduct as ministers, or their exertions in support of, and opposition to the measures of government, regulated the progress of this important contest.<sup>p</sup>

<sup>p</sup> In depicting these characters, my own judgment and recollection have been much assisted by private information. The eloquent Gibbon has in his usual masterly manner described this parliament in his *Memoirs*, published by lord Sheffield, p. 146: "I assisted at the debates of a free assembly; I listened to the attack and defence of eloquence and reason; I had a near prospect of the characters, views, and passions of the first men of the age. The cause of government was ably vindicated by lord North, a statesman of spotless integrity, a consummate master of debate, who could wield, with equal dexterity, the arms of reason and of ridicule. He was seated on the treasury-bench, between his attorney and solicitor-general, the two pillars of the law and state, *magis partes quam similes*; and the minister might indulge in a short slumber, whilst he was upheld on either hand by the majestic sense of Thurlow, and the skilful eloquence of Wedderburne. From the adverse side of the house an ardent and powerful opposition was supported by the lively declamation of Barre, the legal acuteness of Dunning; the profuse and philosophic fancy of Burke; and the argumentative vehemence of Fox, who in conduct of a party, approved himself equal to the conduct of an empire. By such men every operation of peace and war, every principle of justice or policy, every question of authority and freedom, was attacked and defended; and the subject of the momentous contest was the union or separation of Great Britain and America."

## CHAPTER THE TWENTY-FIFTH:

1774—1775.

*Meeting of parliament.—King's speech.—Amendment moved.—Protest.—Seamen reduced.—Papers laid before parliament.—Lord Chatham's motion for removal of troops.—Negatived.—He moves for leave to bring in a bill, for quieting the troubles in America.—Heads of the bill.—Opposed by lord Sandwich—And the duke of Grafton.—Supported by lord Camden—And lord Shelburne.—Personal altercations.—Intemperate speech of lord Chatham.—Reply.—Petitions in favour of the Americans—Referred to a committee.—Petition of Dr. Franklin and others—rejected.—Committee on American papers.—Motion for an address—carried.—Motion to recommit the address—negatived.—Conference.—Debate in the house of lords.—Energetic speech of lord Mansfield.—Personal altercation.—Motion carried.—Protests.—Augmentation of forces.—New England restraining bill.—Petitions.—Evidence.—Debate on the third reading.—Opposed in the house of lords.—Amendment made—and withdrawn.—Bill for restraining other colonies.—Bounties to Ireland.—Lord North's conciliatory propositions.—Supported by governor Pownall.—Embarrassment of the minister.—He is extricated by Sir Gilbert Elliott.—Resolution agreed to.—Burke's motion.—His speech.—Proposition rejected.—Mr. Hartley's plan—negatived.—New York*

*York remonstrance—rejected. — Attempt to repeal the Quebec act.—Other proceedings. — Prorogation.*

THE house of commons having re-elected Sir Fletcher Norton speaker, the king opened the session, by mentioning, with great concern, the daring spirit of resistance to the laws, which in Massachusset's Bay had broken forth in fresh violences of a very criminal nature, and was countenanced in other colonies. Measures, he added, had been adopted to enforce the acts of last session, for the protection of commerce, and re-establishment of peace. His majesty declared his resolution to withstand every attempt to weaken or impair the supreme authority of the legislature, over all his dominions, the maintenance of which, he considered essential to the dignity, safety, and welfare of the empire.

THE duke of Richmond moved an amendment to the address, and the unusual measure of protesting against its rejection was adopted by nine peers, who "would not, in haste, without inquiry or information, commit themselves in declarations, which might precipitate their country into the horrors of civil war."

IN the house of commons, an amendment, by lord John Cavendish, requiring a communication of the intelligence received from America, was resisted, on the plea of the minister, that, admitting the expediency of a reconciliation with the colonies, yet as they had not offered terms, England could not be the first to submit. The address was carried by 264 against 73, a majority which proved the strength of the minister in the new parliament.

SUFFICIENT information had not yet arrived concerning the extent of American resistance: the letters hitherto received from the governors, warranted

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1774.  
29th Nov.  
Meeting of parliament.  
30th.  
King's speech.

Amendment moved.  
Lords' protest.

5th Dec.  
In the house of commons.

Seamen reduced.

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 12th Dec. warranted indeed the observations in the king's speech, but contained neither facts nor inferences, which could justify the ministry in stating to parliament the expectation of an armed opposition. The number of seamen was therefore reduced to sixteen thousand, and the land forces fixed at seventeen thousand five hundred and forty-seven effective men: the minister, at the same time, after admitting that the measures adopted by the last parliament had not been attended with their expected effect, promised the communication of papers, and that a committee should be formed to take into consideration the affairs of America.

Fresh intelligence received.

**INTELLIGENCE** received during the recess, more unequivocally ascertained the disposition of the Americans, and included accounts of all their proceedings, to the seizure of Fort William and Mary. The measures of government were also in that period decided, and an adherence to the system of coercion fully determined.

19th Jan.  
 1775.  
 Papers laid before parliament.

**LORD NORTH** took the earliest opportunity of submitting to parliament numerous papers from all the colonies,\* containing letters, proclamations, narratives of proceedings, and other interesting documents, together with the sentiments of governors, and other public men, on the state of affairs. These communications were submitted to a committee.

20th Jan.  
 Lord Chatham's motion for removal of troops.

**IN** the upper house, lord Chatham moved for an address, requesting the king to allay the unhappy ferments in America, by removing the troops from Boston. In his speech, he censured the delay of communication, and accused the ministry of deluding the people by false representations. Instant efforts should be exerted

\* There were at first no letters from Maryland, but the deficiency was afterwards supplied.

to effect reconciliation before the meeting of the delegates, and nothing but being nailed to his bed, by the extremity of sickness, should prevent him from paying unremitted attention to so important a subject. "I will knock," he said, "at the door of this sleeping and confounded ministry, and rouse them to a sense of their imminent danger. When I state the importance of the colonies, and the magnitude of the danger hanging over this country, from the present plan of mis-administration, I desire not to be understood to argue a reciprocity of indulgence between England and America. I contend not for indulgence, but justice, to America: and I shall ever contend, that the Americans justly owe obedience to us in a limited degree:—they owe obedience to our ordinances of trade and navigation; but let the line be skilfully drawn between the objects of those ordinances, and their private internal property; let the sacredness of their property remain inviolate; let it be taxable only by their own consent, given in their provincial assemblies;—else it will cease to be property.—As to the metaphysical refinements, attempting to shew that the Americans are equally free from obedience and commercial restraints, as from taxation for revenue, as being unrepresented here; I pronounce them futile, frivolous, and groundless. Resistance to your acts was necessary as it was just; and your vain declaration of the omnipotence of parliament, and your imperious doctrines of the necessity of submission, will be found equally impotent to convince or enslave your fellow-subjects in America, who feel, that tyranny, whether ambitioned by an individual part of  
" the

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“ the legislature, or the bodies who compose it,  
 “ is equally intolerable to British subjects. The  
 “ means of enforcing this thralldom are found  
 “ to be as ridiculous and weak in practice, as  
 “ they are unjust in principle. Indeed, I can-  
 “ not but feel the most anxious sensibility for  
 “ the situation of general Gage, and the troops  
 “ under his command, thinking him, as I do,  
 “ a man of humanity and understanding; and  
 “ entertaining, as I ever will, the highest re-  
 “ spect, the warmest love, for the British troops.  
 “ Their situation is truly unworthy; penned  
 “ up—pining in inglorious inactivity. They  
 “ are an army of impotence: you may call  
 “ them an army of safety and of guard; but  
 “ they are in truth, an army of ~~impotence~~ and  
 “ contempt: and to make the folly equal to  
 “ the disgrace, they are an army of irritation  
 “ and vexation. The first drop of blood shed  
 “ in civil and unnatural war might be ‘ *im-  
 “ dicabile vulnus.*’ Adopt the grace while you  
 “ have the opportunity of reconciliation; or  
 “ at least prepare the way. Alay the ferment  
 “ prevailing in America, by removing the ob-  
 “ noxious hostile cause: obnoxious and unfer-  
 “ viceable; for their merit can only be in  
 “ inaction: ‘ *Non dimicare et vincere,*’ their  
 “ victory can never be by exertions. Their  
 “ force would be most disproportionately ex-  
 “ erted against a brave, generous, and united  
 “ people, with arms in their hands and courage  
 “ in their hearts:—three millions of people,  
 “ the genuine descendants of a valiant and  
 “ pious ancestry, driven to those deserts by the  
 “ narrow maxims of a superstitious tyranny.—  
 “ And is the spirit of persecution never to be  
 “ appeased? Are the brave sons of those brave  
 “ forefathers to inherit their sufferings as they  
 “ have



“ have inherited their virtues? Are they to  
 “ sustain the infliction of the most oppressive  
 “ and unexampled severity—beyond the ac-  
 “ counts of history, or description of poetry?  
 “ — ‘ *Rhadamanthus habet durissima regna*  
 “ *castigatque, Auditque*: so says the wisest  
 “ poet, and: perhaps the wisest statesman and  
 “ politician of antiquity:—but our ministers  
 “ say, the Americans must not be heard. They  
 “ have been condemned unheard: the indis-  
 “ criminating hand of vengeance has lumped  
 “ together innocent and guilty; with all the  
 “ formalities of hostility, has blocked up the  
 “ town, and reduced to beggary and famine  
 “ thirty thousand inhabitants.”

He extolled the congress, as more wise and  
 more prudent than the meeting of ancient  
 Greece; “ Thucydides recorded nothing more  
 honourable, more respectable, than that despised  
 convention: their proceedings were remark-  
 able for firmness, temper, and moderation, and  
 it would be happy for Great Britain, if the  
 house of commons were as freely and uncor-  
 ruptly chosen.” “ Ministers may satisfy them-  
 selves, and delude the public, with the report  
 of what they call commercial bodies in Ame-  
 rica.—They are not commercial:—they are  
 your packers and factors; they live upon  
 nothing—for I call commission nothing;—  
 “ I mean the ministerial authority for this  
 “ American intelligence; the runners for go-  
 “ vernment, who are paid for their intelli-  
 “ gence. But these are not the men, nor this  
 “ the influence, to be considered in America,  
 “ when we estimate the firmness of their union.  
 “ Trade indeed increases the glory and wealth  
 “ of a country; but its real wealth and stamina  
 “ are to be looked for among the cultivators  
 “ of

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“ of the land ; in their simplicity of life is  
 “ found the simpleness of virtue, the integrity  
 “ and courage of freedom. These true genuine  
 “ sons of the earth are invincible ; they sur-  
 “ round and hem in the mercantile bodies, and  
 “ if it were proposed to desert the cause of li-  
 “ berty, would virtuously exclaim : ‘ If trade  
 “ and slavery are companions, we quit trade ;  
 “ let trade and slavery seek other shores, they  
 “ are not for us !’ This resistance to your arbi-  
 “ trary system of taxation might have been  
 “ foreseen : it was obvious from the nature of  
 “ things, and of mankind ; and above all, from  
 “ the whiggish spirit flourishing in that coun-  
 “ try. The spirit which now resists your tax-  
 “ ation in America is the same which formerly  
 “ opposed loans, benevolences, and ship-money  
 “ in England. The same spirit which called all  
 “ England on its legs, and by the bill of rights  
 “ vindicated the English constitution—the  
 “ same principle which established the great,  
 “ fundamental, essential maxim of our liberties,  
 “ that no subject of England shall be taxed but  
 “ by his own consent—this glorious spirit of  
 “ whiggism animates three millions in America  
 “ — who prefer poverty with liberty, to gilded  
 “ chains and sordid affluence ; and who will die  
 “ in defence of their rights as men — as free-  
 “ men. The cause of America is allied to every  
 “ true whig:—the whole Irish nation, all the  
 “ true English whigs, the whole people of Ame-  
 “ rica combined, would amount to many mil-  
 “ lions of whigs averse to the system. To such  
 “ united force, what force shall be opposed ?—  
 “ What, my lords ? — A few regiments in Ame-  
 “ rica, and seventeen or eighteen thousand men  
 “ at home ! The idea is too ridiculous to take up  
 “ a moment of your lordships’ time. Nor can  
 “ such

“ such a rational and principled union be re-  
 “ sisted by the tricks of office, or ministerial  
 “ manœuvre. Laying of papers on your table,  
 “ or counting noses on a division, will not avert  
 “ or postpone the hour of danger:—it must ar-  
 “ rive, unless these fatal acts are done away. It  
 “ must arrive, in all its horrors! and then these  
 “ boastful ministers, spite of all their confidence,  
 “ and all their manœuvres, shall be forced to  
 “ hide their heads! They shall be forced to a  
 “ disgraceful abandonment of their present mea-  
 “ sures and principles:—principles which they  
 “ avow, but cannot defend;—measures which  
 “ they presume to attempt, but cannot hope to  
 “ effectuate. They cannot, my lords, they can-  
 “ not stir a step; they have not a move left;—  
 “ they are checkmated. It is not repealing this  
 “ or that act of parliament,—it is not repealing  
 “ a piece of parchment,—that can restore Ame-  
 “ rica to our bosom:—you must repeal her fears  
 “ and her resentments; and may then hope for  
 “ her love and gratitude. But now insulted  
 “ by an armed force at Boston, irritated with  
 “ an hostile array before her eyes, her conces-  
 “ sions, if they could be forced, would be sus-  
 “ picious and insecure; they will be, *irato animo*,  
 “ not sound honourable pactions of freemen;  
 “ but dictates of fear, and extortions of force.  
 “ It is, however, more than evident you cannot  
 “ force them, principled and united as they are,  
 “ to your unworthy terms of submission; it is  
 “ impossible!—and when I hear general Gage  
 “ censured for inactivity, I must retort with in-  
 “ dignation on those whose intemperate mea-  
 “ sures and improvident councils have betrayed  
 “ him into his present situation. His situation  
 “ reminds me of the answer of a French general  
 “ in the civil wars of France.—Monsieur Condé  
 “ opposed.

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“ opposed to Monsieur Turenne, was asked how  
 “ it happened, that he did not take his adver-  
 “ sary prisoner, as he was often very near him?  
 “ ‘ *J’ai peur*’ replied Condé, very honestly,  
 “ ‘ *J’ai peur qu’il ne me prenne;*’ ‘ I am afraid  
 “ he will take me.’

“ We shall be forced ultimately to retract;—  
 “ let us retract while we can, not when we must.  
 “ These violent oppressive acts *must be repealed*  
 “ —*you will repeal them—I pledge myself for*  
 “ *it, that you will in the end repeal them.—I*  
 “ *stake my reputation on it!*—*I will consent to*  
 “ *be taken for an idiot, if they are not finally*  
 “ *repealed!*—Avoid then this humiliating, dis-  
 “ graceful necessity. With a dignity becom-  
 “ ing your exalted situation, make the first ad-  
 “ vances to concord, to peace, and to happi-  
 “ ness; for *that* is your true dignity, to act with  
 “ prudence and with justice. That you should  
 “ first concede is obvious, from sound and ra-  
 “ tional policy. Concession comes with better  
 “ grace, and more salutary effect, from the su-  
 “ perior power; it reconciles superiority of  
 “ power with the feelings of men; and esta-  
 “ blishes solid confidence on the foundations  
 “ of affection and gratitude. So thought a  
 “ wise poet, and a wise man in political sages-  
 “ city; the friend of Mæcenas, and the eulogist  
 “ of Augustus: to him, the adopted son of  
 “ the first Cæsar, to him, the master of the  
 “ world, he wisely urged this conduct of pru-  
 “ dence and dignity:

‘ Tuque prior, tu parce; genus qui ducis Olympo;

‘ Projice tela manu.’

“ On the other hand, every danger impends  
 “ to deter you from perseverance in the pre-  
 “ sent ruinous measures. Foreign war hang-  
 “ ing over your heads by a slight and brittle  
 “ thread;

“ thread; France and Spain watching your  
 “ conduct, and waiting for the maturity of  
 “ your errors. If the ministers thus persevere  
 “ in misadvising and misleading the king, I  
 “ will not say, they can alienate the affections  
 “ of his subjects from the crown; but I  
 “ will affirm, they will make the crown not  
 “ worth his wearing. I will not say, the king  
 “ is betrayed; but I will pronounce the king-  
 “ dom undone.”<sup>b</sup>

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LORD CHATHAM's motion was supported <sup>Supported.</sup>  
 by the duke of Richmond, the marquis of  
 Rockingham, lord Shelburne, and lord Cam-  
 den. They insisted that the assertion of the  
 omnipotence of parliament was an abstract  
 metaphysical question, purposely introduced in  
 the discussion of American affairs, to delude  
 alike the parliament and people: the very  
 lowest of mechanics was inflated with his own  
 importance, as a party in contest with traitors,  
 vagabonds, and base ungrateful rebels. But  
 whatever stress might be laid on the legislative  
 supremacy of Great Britain (and the doctrine  
 was just when properly directed) it was no less  
 true, and consonant to the reasonings of all  
 speculative writers on government, that no  
 man, on the true principles of natural or civil  
 liberty, could, without his own consent, be di-  
 vested of any part of his property. The ques-  
 tion was not in fact referred to the people or  
 parliament, because an administration consist-  
 ing of four or five persons, and those again  
 guided by one man, held an absolute sway  
 over parliament; between the ministry, there-

<sup>b</sup> This speech is taken from Debrett's debates, corrected and  
 assisted by a report by Hugh Boyd: the history of Lord North's  
 administration, p. 187, and the Annual Register for the year  
 1775, p. 47-

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Fore, and all America, was the issue depending. The acts of last Session were analysed, and declared highly unconstitutional; and lord Camden quoted Selden and Blackstone, to prove, that although the various circumstances and incidents which might justify resistance could not be exactly defined, the people at large, possessing the original rights necessary to their own happiness and preservation, had a right to recal a delegated power and authority whenever abused to their own ruin and destruction.

Opposed.

THE motion was opposed by the earls of Suffolk, Rochford, and Gower; viscounts Townshend and Weymouth; and lord Lyttleton.

THEY traversed lord Chatham's statements, and his encomiums on the congress, who in their proceedings and resolutions breathed the spirit of independency and rebellion. The British parliament possessed an indubitable legislative supremacy; an inactive right was absurd; if right existed, it must be asserted, or for ever relinquished. The difficulties of the moment would be infinitely augmented by the lapse of a few years; and disobedience to parliament once contrived at, would invalidate every claim to dominion over America. The obnoxious acts were specifically defended; the Boston port act would, but for the obstinacy of the people, have executed itself; and by causing the indemnification of the East India company, re-established the port, and facilitated a complete reconciliation. The resolutions of congress against these acts, demonstrated, that the views of the Americans extended beyond the professed limits of a redress of grievances, to the overthrow of the act of navigation, that great palladium of British commerce. The  
 ✕  
 question

question was not limited to revenue; but in its determination would decide whether that great commercial system on which the strength and prosperity of Great Britain, and the mutual interests of both countries vitally depended, should be destroyed to gratify the foolishly ambitious temper of a turbulent and ungrateful people. The parent state should never relax, till her supremacy was acknowledged; but dutiful compliance would be attended with every indulgence consistent with the real interest of both countries; previous concession would be impolitic, pusillanimous, and absurd. It was a duty incumbent on administration to pursue their object of subduing the rebellious Americans; and the earl of Suffolk, secretary of state, explicitly avowed the ministerial resolution of enforcing obedience by arms, acknowledging with pride that he had advised coercive measures, from a conviction of their necessity. All enquiry into the state of the troops at Boston, and the conduct of Gage, was deprecated, on account of the impossibility of forming a judgment at so great a distance, and from such slender materials as parliament possessed. The motion was negatived.<sup>c</sup>

In submitting his late motion to the house, the earl of Chatham said, he had framed a plan of adjustment, solid, honourable, and permanent, which he took the earliest occasion to present under the form of "A provisional act for settling the troubles in America; and for asserting the supreme legislative authority and superintending power of Great Britain over the colonies." His introductory speech was

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Negatived.

1st. Feb.  
Lord Chat-  
ham's mo-  
tion for  
leave to  
bring in a  
bill.

<sup>c</sup> Contents 18.—Non-contents 68. The division was remarkable by the appearance of the duke of Cumberland in the minority.

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short: urging the necessity of an immediate effort at conciliation. Great Britain and America, he said, were drawn up in martial array, waiting for the signal to engage in a contest, in which it was little matter for whom victory declared, as ruin and destruction must be the inevitable consequence to both. He wished to act the part of mediator, but no regard for popularity, no predilection for his own country, not his high esteem for America on one hand, nor his unalterable steady regard for Great Britain on the other, should influence his conduct. He loved the Americans, as men prizing and setting the just value on that inestimable blessing, liberty; but were he once persuaded, that they entertained the most distant intention of rejecting the legislative supremacy, and general, constitutional, superintending authority and controul of the British legislature, he would be the first and most zealous mover for exerting the whole force of Britain in securing and enforcing that power. He entreated the assistance of the house in digesting his crude materials, and adapting them to the dignity and importance of the subject, and their great ultimate ends.

Heads of  
the intended  
bill.

THE bill proposed to modify the declaratory law, by providing that the parliament of Great Britain should have full power to bind America in all matters relating to the general weal of the whole dominion of the imperial crown, beyond the local competency of distinct colonial representative bodies, and particularly in the regulation of trade. To quiet groundless jealousies and fears respecting a standing army, without derogating from the legislative, constitutional, and hitherto unquestioned prerogative of the crown, it was declared that no military



tary force, however raised and maintained according to law, could be lawfully employed to violate and destroy the just rights of the people. The clause respecting taxation ordained, that no tallage tax, or charge for the king's revenue, should be levied in America without legal consent of the provincial assembly. The delegates to the late general congress were again to meet in May, and consider on a due recognition of the supreme legislative authority, and superintending power of parliament; and of a free grant of a certain, perpetual revenue, to be disposed of by parliament in alleviation of the national debt, which had, in no inconsiderable part, been incurred for the extension, defence, and prosperity of the colonies. This free grant was not, however, to be understood as a condition of redress, but a testimony of affection, nor could congress exercise the right of taxation, without first duly recognizing the supreme legislative and superintending power of parliament. The prayer of the petition of congress was then to be granted by restrictions on the admiralty jurisdiction; a restoration of the trial by jury where abolished in civil cases; a renunciation of the power of removing persons indicted for murder to other provinces, or to Great Britain, for trial; and a repeal of all the acts relating to America, from the fourth year of the king, to those of the last session, including the Quebec act, and that for quartering soldiers. The judges were to hold their offices, as in England, during good behaviour: and the colonial charters were confirmed, and declared exempt from invasion or resumption, except for misuser, or some legal grounds of forfeiture. The bill concluded with these words; "So

P 2

" shall

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" shall true reconciliation avert impending  
" calamities, and this most solemn national  
" accord between Great Britain and her colo-  
" nies, stand an everlasting monument of cle-  
" mency and magnanimity in the benignant  
" father of his people; of wisdom and modera-  
" tion in this great nation, famed for humanity  
" as for valour; and of fidelity and grateful  
" affection from brave and loyal colonies to  
" their parent kingdom, which will ever pro-  
" tect and cherish them."

Debate.  
Proposal of  
lord Dart-  
mouth.

AN animated debate ensued. The earl of Dartmouth, secretary of state for America, expressed a wish that the bill might lie on the table, to be taken into consideration after the adoption of some resolutions relative to the papers already communicated.

Opposition  
of lord  
Sandwich.

THIS apparent moderation was highly displeasing to lord Sandwich, who insisted, that any concession was an abandonment of the cause of government. The Americans had formed the most hostile and traitorous designs, and were guilty of actual rebellion in seizing the king's forts and ammunition, with an avowed intention of employing them against him. The mode of introducing the bill was unparliamentary and unprecedented. The stale pretence of preserving our commercial interests by concessions, was a device which could impose on none but those who were wilfully blind, and resolved to contradict the plainest evidence of facts: the Americans were not disputing about words, but realities; their aim was to be freed from commercial restrictions; they courted the trade of other nations, and he had in his pocket, letters which would undeniably prove that ships were then lading at L'Orient, Havre-de-Grace, and Amsterdam, with

with East India and European commodities for America. He therefore moved the immediate rejection of the bill.

THE first lord of the admiralty was supported by the duke of Grafton, earl Gower, and the earl of Hillsborough. The duke of Grafton particularly denounced the unparliamentary manner of hurrying the bill into the house: he had the honour of sitting there longer than the noble earl, and remembered no similar instance. So great a variety of subjects should not have been combined, but distinctly discussed. Other opponents of the bill contended, that it was calculated to gratify the Americans in every particular, but offered no security for concession on their part. It sanctified and legalized the late congress, and warranted another assembly of the same description. The acts of parliament proposed to be repealed were successfully defended, particularly the Quebec act, which was peculiarly extolled for moderation, justice, and policy.

THE bill was supported, or rather its immediate rejection opposed, by the duke of Richmond, earl of Shelburne, and lord Camden. Lord Shelburne described a ruined commerce, starving manufacturers, increased taxes, heavy poor's-rates, rents fallen, an exhausted exchequer, and a diminished revenue, as inevitable consequences of the measures pursued by administration. Famine must also necessarily ensue, from the discontinuance of the vast supply of bread corn derived from America. In that case all the military force of the kingdom would be requisite to keep the people in due restraint, as was fully demonstrated during the scarcity in 1766. The ministry were generally challenged to discuss the principles of

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Opposition  
of other  
lords.  
The Duke  
of Grafton,

Bill sup-  
ported.

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the bill, although an immediate decision was professedly not required. The laws proposed to be repealed were analysed with great severity, particularly those of the last session. Nor was the probability of foreign interference omitted; and the ministry were cautioned against trusting to the assurances of their inveterate enemies.

A MORE moderate party, consisting of the duke of Manchester, earl Temple and lord Lyttleton, disapproved of many parts of the bill, but deprecated its sudden rejection, as an unnecessary insult to an exalted character. Lord Temple attributed all the evils and distractions to the fatal repeal of the stamp act; and the laws of the last session were more exceptionable in mode, than matter. Lord Lyttleton voted against the rejection of the bill, yet differed in many respects from lord Chatham, particularly on the subject of the Quebec act, against the repeal of which he strenuously contended.

Personal  
alterca-  
tions.

IN the course of the debate much personal altercation arose. The duke of Richmond animadverted with great severity on lord Gower; and lord Chatham, in arguing lord Sandwich's motion, uttered a tremendous philippic against the whole administration.

Intemper-  
ate speech  
of lord  
Chatham.

HE began with his quondam colleague in office, and very humble servant, the duke of Grafton, on whose logic he descanted with great severity. Could he be more justly charged with hurrying the business into the house, or his grace with hurrying it out? America was declared in rebellion; eleven days had elapsed since his last motion, and no measure had yet been proposed by any of the king's servants. "Even now," he said, "if they will assure me they have a plan to offer, I will give them a

“ proof of candour they do not deserve, by  
“ instantly withdrawing my bill.” The inde-  
cent attempt to stifle the measure in embryo,  
would not sink it in oblivion; it would make its  
way to the public, to the nation, to the remotest  
wilds of America, it would be coolly investigat-  
ed, and appreciated by its merits or demerits  
alone. “ I am not astonished,” he continued,  
“ that men who hate, should detest those who  
“ prize liberty; or that those who want, should  
“ persecute those who possess virtue. I could  
“ demonstrate, were I so disposed, that the  
“ whole of your political conduct has been one  
“ continued series of weakness, temerity, des-  
“ potism, ignorance, futility, negligence, blun-  
“ dering, and the most notorious servility, in-  
“ capacity, and corruption. On reconsidera-  
“ tion I must allow you one merit, a strict at-  
“ tention to your own interests: in that view  
“ you appear sound statesmen, and able poli-  
“ ticians. You well know if the present mea-  
“ sure should prevail, you must instantly re-  
“ linquish your places. I doubt much whether  
“ you will be able to keep them on any terms:  
“ but sure I am, such are your well-known cha-  
“ racters and abilities, that any plan of recon-  
“ ciliation, however moderate, wise, and feasi-  
“ ble, must fail in your hands. Who then can  
“ wonder, that you should negative any mea-  
“ sure, which must annihilate your power, de-  
“ prive you of your emoluments, and at once  
“ reduce you to that state of insignificance,  
“ for which God and nature designed you?”

THE earls of Gower and Hillsborough warm-  
ly reprobated these intemperate animadver-  
sions, as the mere result of a factious design to  
embarrass government, and obtain undue po-  
pularity: great industry would doubtless be em-  
ployed

Reply of  
ministers.

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ployed in circulating the bill, and inflaming the public mind, both in England and America. To talk of three millions of Americans in arms was a gross exaggeration, the whole population did not exceed that amount: one third, at least, would submit, and deducting from the remainder, the aged, the infants, and the females, his lordship's facts would be found no more correct than his arguments. It would be sufficiently early to answer general charges, when so pointed as to call for defence or explanation: but, lord Gower observed, the persons censured only shared the fate of all other administrations he ever remembered; lord Chatham having uniformly condemned, though he afterwards acted with them, and if his age did not form an impediment, he would probably give on the present occasion, one more proof of versatility, by warmly espousing the measures he now so loudly condemned.

LORD SANDWICH's motion was carried, and that for bringing in the bill rejected.<sup>d</sup>

23d Jan.  
to 26th.  
Petitions  
in favour  
of the  
Americans.

MEANWHILE the papers submitted to the house of commons were referred to a committee, and numerous petitions offered on American affairs, from great mercantile cities and towns,<sup>e</sup> praying parliament to desist from those proceedings which occasioned the American association, so prejudicial to commerce.

Debate on  
the London  
petition.

ON the first petition from the merchants of London, a strenuous debate arose on a proposition to refer it to a committee on the twenty-

<sup>d</sup> 61 to 32.

<sup>e</sup> The American merchants in London presented two; Bristol the same number, Glasgow, Norwich, Liverpool, Manchester, Birmingham, Wolverhampton, Dudley, and several other places in Great Britain and Ireland, sent petitions, as did various bodies of merchants interested in the great objects of dispute.

seventh,

Referred to  
a commit-  
tee.

seventh of January, the day after that appointed for considering the papers. Much acrimony was displayed in arraigning the conduct of ministers, and much ridicule thrown on the proposed committee, which Burke humorously termed a *Coventry* committee, and a committee of oblivion. The question was however carried,<sup>f</sup> and all the ensuing petitions, together with one from Birmingham of contrary tendency,<sup>g</sup> were submitted to the same committee. The merchants of London, displeased by this reference, withdrew their petitions, declaring themselves under no apprehensions respecting their American debts, unless the means of remittance should be cut off by measures adopted in Great Britain.

Dr. FRANKLIN, and Messrs. Bollan and Lee, who were authorized by the continental congress to present their petition to the king, also prayed to be examined at the bar, in support of that paper which they were enabled to elucidate. In debating this request, it was insisted on one side, that compliance would lead to inextricable confusion, and destroy the whole colony government. It would explicitly sanction the congress, which was not a legal meeting, and recognize the parties making the application, who were not in fact legally appointed. On the other, it was contended that the congress, however illegal for other purposes, were fully competent to this: the petition was signed by the members: it might be received as from them in their individual capacity, and the equity of the house should rather lead to

25th and  
26th Jan.  
Petition of  
Dr. Frank-  
lin and  
others.

<sup>f</sup> 197 to 31.

<sup>g</sup> It was insisted by opposition that this counter-petition was unfairly obtained by ministerial influence, and not signed by persons really interested in the American trade.

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Rejected.

2d Feb.  
Committee  
on the  
American  
papers.Motion for  
an address.

the adoption of plausible reasons for receiving, than the invention of pretences for rejecting such papers; the practice of dismissing petitions and declining the examination of agents, would establish an opinion, that those who refused to hear complaints, abdicated the rights of government, and thus naturally lead to universal rebellion. The introduction of the petition was not permitted.<sup>a</sup>

IN a committee of the whole house, on the papers from America, lord North re-argued the customary topics of parliamentary supremacy, the propriety of American contribution, and lightness of the taxes hitherto imposed, which did not amount to more than six pence a year on each individual. Then, denouncing the confederacy against importation as the cause of the present separation, he unfolded his plan of coercion, which was, to send to America a larger military force, and by a temporary act, to stop the foreign commerce of New England, and their fishery on the banks of Newfoundland, till they returned to their duty; declaring, whenever the event took place, their real grievances should, on proper application, be redressed. His motion was for an address, thanking the king for the communication of papers; affirming the province of Massachusetts Bay to be in rebellion; declaring the resolution of the house, not to relinquish any part of the sovereign authority, vested by law in his majesty and the two houses, over every branch of the empire; and professing their constant readiness to pay attention to the grievances of the subject, when presented in a dutiful and constitutional manner. The king was requested to take effec-



tual measures for enforcing obedience to the laws and authority of the supreme legislature, and in the most solemn manner assured of their fixed resolution, at the hazard of their lives and properties, to support him against all rebellious attempts, in the maintenance of his just rights, and those of the two houses.

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THE debate, though spirited and vehement, afforded little novelty; and no other interest than appertained to the importance of the subject. Fox moved an amendment, censuring the ministry, for having rather inflamed than healed differences, and praying for their removal. He expatiated on the injustice, inexpediency, and folly of the motion; prophesying defeat in America; ruin and punishment at home.

Amendment moved,

DUNNING denied the existence of rebellion; but was fully answered by Thurlow. The character of the Americans, their religious enthusiasm and inaptitude for arms, were discussed with more vehemence than judgment. Captain Luttrell pointed out the evils and inconveniences resulting from a war with the colonies; discussed at large the probability of foreign interference, and in speaking of the inefficiency of arms in such a cause, concluded with this remark: "The Americans, however, feel as a  
" consolation, that every ship and every regiment sent to Boston, adds strength to their  
" cause; for without much pretension to prophecy, I may foretell, that the history of these  
" dissensions will be similar to that of the troubles in Ireland, in the reign of Elizabeth.  
" That queen, impatient to subdue the Irish,  
" employed a large army, but the rebels daily  
" gathered strength; Elizabeth demanding the  
" cause, was answered, that the army there was  
" the

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6th Feb.  
Motion to  
recommit  
the address.

“ the true reason; for their money had found  
“ its way into the country, and enabled her  
“ opponents, not only to purchase ammuni-  
“ tion and warlike stores, but even to hire  
“ foreign officers.” The amendment was ne-  
gated.<sup>1</sup>

ON the presentation of the report, lord John Cavendish moved to recommit the address; in the debate, in which the existence of rebellion, and the policy of declaring it, were amply discussed, Wilkes would not pretend to decide on the state of Massachusetts Bay; a fit and proper resistance, was a *revolution*, not a *rebellion*. “ Who can tell,” he said, “ whether, in  
“ consequence of this very day’s violent and  
“ mad address, the scabbard may not be thrown  
“ away by them as well as by us, and, should  
“ success attend them, whether, in a few years,  
“ the Americans may not celebrate the glorious  
“ era of the revolution of 1775, as we do that  
“ of 1688. Success crowned the generous ef-  
“ forts of our forefathers for freedom, else they  
“ had died on the scaffold as traitors and re-  
“ bels, and the period of our history, which  
“ does us the most honour, would have been  
“ deemed a rebellion against lawful authority;  
“ not a resistance sanctioned by all the laws of  
“ God and man, and the expulsion of a tyrant.”

IN answer to these observations, it was said, the present important crisis, (and one more intricate had not occurred since the revolution) was not more to be attributed to the refractory spirit of ungrateful subjects on the other side of the Atlantic, than to some no less restless on this side; and as a great minister had once

<sup>1</sup> There were two divisions: on the amendment, the numbers were 304 to 105; on the original motion, 296 to 106.

boasted

boasted of having conquered America in Germany; so it would now be necessary to conquer it wholly or partially in England; for till restraint could be imposed on the sedition so constantly, artfully, and shamefully circulated from hence, and a check given to those incendiaries who breathed forth the inflammatory poison conveyed in every news-paper, we could never hope, without the last extremities, to bring the wicked leaders of those deluded people to a sense of their duty and obligations. Their proceedings, and the papers before the house, evidently proved they were ungratefully aspiring to be independent; a future age might possibly witness the accomplishment of their design; but it was the duty of Englishmen, by vigilance, to prevent the anticipation of that evil day; remissness or want of firmness would leave an everlasting stain on the present age. The declarations of congress were traced to the real sources, and their arrogance in prohibiting British commodities, was exposed to deserved censure. "To all nations with whom we are not actually at war," Sir William Mayne observed, "we can transport our commodities with safety; but it is only on the inhospitable continent of America, that British manufactures, the produce of British industry, cannot find an asylum."

LORD NORTH, who had before shewn some irresolution and doubt, relative to the measures of coercion, by stating a willingness to repeal the tax on tea, if that concession would satisfy the Americans, now displayed still greater hesitation. He disclaimed the taxation of America as an act of his administration, and traced it to the duke of Grafton; adding, that the quarrel would be terminated, if the constitutional right

Irresolu-  
tion of the  
minister.

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1775.

7th Feb.  
Confer-  
ence.

Debate in  
the house  
of lords.

Lord  
Mans-  
field's  
speech.

right of supremacy were conceded to Great Britain. The motion for recommitment was negatived.\*

A CONFERENCE having been held on the address, the earl of Dartmouth moved for the concurrence of the lords: the marquis of Rockingham, at the same time, presented petitions from the American merchants in London, and from the West India planters; and the previous question was demanded on the earl of Dartmouth's motion.

LORD MANSFIELD, in a long and able speech, descanted on the arrogance of the American claims, demonstrated the futility of the reasonings to impose a belief that the colonists contended for an exemption from taxation only, and animadverted on lord Chatham's declaration in a former debate, that in return for a temporary suspension, and ultimate repeal of the obnoxious acts, America must unequivocally admit the supreme legislative controuling power of parliament, in every case except that of taxation. The congress, he remarked, avoided every declaration, equivocal or unequivocal; for all they promised was submission to the act of navigation, while they boldly contended for the repeal of every law from which that act could derive force or effect. He minutely analyzed the declarations of congress, and the acts of parliament of which they complained, proving, that to annul any, except the tax laws, would be a complete renunciation of sovereignty. On the petitions he observed, that, undoubtedly every class of people would feel severely the effects of war, while none could answer for its events;

the British forces might be defeated, the Americans might prevail, and Great Britain be stripped for ever of the sovereignty; but the question was, whether the right of the mother-country should be resolutely asserted, or at once relinquished. He argued, from the documents before the house, that the colonies were in a state of rebellion, and while he doubted the expediency of taxation, deprecated the consideration of the question in that view, till the right should be fully asserted and acknowledged. He condemned the taxes imposed in 1767, as the foundation of all the troubles and political confusions; they had thrown the colonies into a ferment, and injured British commerce, by furnishing the Americans with a temptation to smuggle.

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LORD CAMDEN combated the assertion that the colonies were in rebellion, and entered into a variety of distinctions relative to constructive treason. He disclaimed all participation in the law for taxing America, having never been consulted on the subject.

Lord Camden.

THE duke of Grafton complained warmly of the conduct of both the law lords; it was mean, he said, in lord Camden, and much beneath the dignity of the exalted station he had filled, when the duties were imposed, to screen himself from the consequences by imputing the measure to others, who, as he was fully conscious, had no more particular concern in it than himself. The act was consented to, at least in the cabinet: lord Camden acquiesced in it, he sat in the chair of that house while it passed in its several stages, and signified the royal approbation under the seal of his office; and shall he now tell the house and the public, that it passed without his approbation

Duke of Grafton.

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probation or participation? The duke gladly availed himself of the opportunity of testifying to the public, that he was not the author of the measure; perhaps it was contrary to his judgment; but he reserved his sentiments to a future occasion; every cabinet minister who acted and deliberated in that capacity at the time of passing a law, should equally share the censure or applause resulting from its merits or defects. His grace combated lord Mansfield's arguments against the mode of enforcing the act, and lamented the misfortune he suffered while minister, in being deprived of his assistance, which he knew was afforded to previous administrations.

Lord Lyt-  
leton.

LORD LYTTLETON spoke with great severity on the doctrine of lord Camden respecting constructive treasons. Those little evasions and distinctions, he observed, were the effects of professional subtlety, and low cunning; it was highly absurd to enter into such flimsy observations on this or that particular phrase or word, and thence draw deductions, equally puerile and inconclusive, that the colonies were not in rebellion. He should not abide by such far-fetched interpretations; but be guided by common sense, and only consult the papers on the table, to prove beyond question the very reverse of lord Camden's inference.

Lord Shel-  
burne.

LORD SHELBURNE, hoping the day of inquiry and public retribution would come, when the author of the present dangerous measures would be discovered, and that despotic system, which had for some time governed the colonies be developed, affirmed, from his own knowledge, that neither the duke of Grafton nor lord Camden approved of taxing America; his own sentiments were too well known to require

require recapitulation; and he intimated that the king was favourably disposed towards the colonies. It was therefore deserving of enquiry, how this unexpected change was effected, and by what fatal over-ruling influence this great empire was brought to the eve of a civil war?

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THE debate now became extremely tumultuary. The duke of Richmond related official anecdotes, tending to censure lord Mansfield, who in reply denied the charge of having influenced or directed the present measures; though, if true, he should glory in it, as he thought them wise, politic, and equitable. He disavowed, with manly pride, the low arts used to obtain popularity; and while he claimed the merit of striving to deserve, renounced, with detestation, the baseness of courting it; he exposed the artifices of which he had been witness among cabinet-ministers, to acquire popularity, as the means of forwarding their ambitious or interested views; and answered the menaces of his opponents with magnanimous defiance: "I am threatened!" he exclaimed; "I dare the authors of those threats to put any one of them in execution. I am ready to meet their charges, and prepared for the event, either to cover my adversaries with shame and disgrace, or in the fall, risque the remnant of a life nearly drawing to a conclusion, and consequently not worth much solicitude."

Duke of  
Richmond.  
Lord  
Mansfield.

LORD SHELburne again pressed his former observations, and more than insinuated that the chief-justice of the King's Bench had not spoken the truth: upon which lord Mansfield, with considerable warmth, lamented that for the first time, he witnessed a deviation from the

Lord Shel-  
burne.  
Lord  
Mansfield.

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Lord Shelburne.  
Original motion carried.

## Protests.

20th Feb.  
Augmentation of forces.  
13th.

20th Feb.  
to the 24th.  
New England restraining bill.

usual practice of that house, to behave like gentlemen, and accused the last speaker of uttering gross falsehoods. Lord Shelburne retorted the charge; and after some extraneous speeches relative to the navy, this disgraceful and indecorous debate was terminated, by adopting the affirmative of the previous question, and agreeing to the address of the house of commons.<sup>1</sup> A protest on each subject was entered on the journals.

THE king's answer to the address was accompanied with a message, in consequence of which two thousand additional seamen, and four thousand three hundred and eighty-three land-forces were voted, though not without many severe censures on the conduct of government, the deceit practised by ministers in the small force at first demanded, and insinuations on the insufficiency of the armament to effect any beneficial purpose; the probability of foreign interference was not omitted, and captain Walsingham asserted that France had seventy-five sail of the line, one-half of which were manned and fit for actual service.

IN pursuance of his plan, lord North introduced a bill for restraining the commerce of the New England provinces to Great Britain, Ireland, and the West Indies, and prohibiting them from carrying on, for a limited time, any fishery on the banks of Newfoundland, with an exception in favour of individuals who should obtain from the governors of certain provinces, certificates of good behaviour, and take a test acknowledging the rights of parliament.

<sup>1</sup> The previous question is, Whether the main question shall be now put? which was carried by 104 to 29: the division on the principal question was 87 to 27. The protests were signed by 18 peers.



THE bill was justified by the rebellious state of those provinces, as proved by the papers before the house: the arguments in its support were, that as the Americans had refused to trade with this kingdom, it was just to prevent their commerce with other nations. Whatever distress they might feel, their own conduct left them no right of complaint: they had begun the practice by an association calculated to ruin our merchants, impoverish our manufacturers, and starve the West India islands.

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THE opposition urged the impolicy of destroying a trade which could never be restored: God and nature, they argued, had given the Newfoundland fishery to New, and not to Old England. The penalties confounded the innocent with the guilty; nor was it possible for government to issue such a proclamation as would afford security to all who were well intentioned. The bill was calculated to irritate the Americans and starve four provinces; and the danger of the Americans withholding the debts due to British merchants was strongly urged.

Opposition.

DURING the progress of the bill, petitions were presented from the American merchants in London, from the merchants of Poole, from the quakers, and from the merchants of Waterford. They were referred to a committee, and many witnesses examined; but their evidence did not prove the inexpediency of the measure.

24th Feb.  
Petitions.

28th.

28th Feb.  
to 6th Mar.  
Evidence.

ON the third reading, Mr. Hartley proposed an amendment, permitting the importation of fuel, corn, meal, flour, and other victual, carried coast-wise from other parts of America into the proscribed provinces. This motion brought before the house, in aggravated colours, the

Debate on  
the third  
reading.

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question of involving in one common famine the friend and the foe of government; the resisting adult, the feeble infant, the pregnant female, and the decrepid elder. The poor people, Burke observed, were already reduced to beggary, and now the beggar's scrip was taken from them; even the morsel tendered by the hand of charity was dashed from the mouth of hunger.

GOVERNOR POWNALL answered all these arguments by stating as a fact, that the New English colonies (although agriculture was neglected) were in no danger of famine: they were great grazing settlements, and the flour and biscuit imported from Philadelphia and New York were merely articles of luxury for the rich: he therefore ridiculed the imputations of obduracy and cruelty so liberally advanced against the ministry, and considering the bill as a mere commercial regulation, withholding indulgences from colonies, who prohibited trade with England, gave it his cordial support. The motion was negatived.<sup>m</sup>

25th and  
26th Mar.  
Opposition  
in the house  
of lords.

IN the lords, the bill was opposed, as in the lower house. Petitions were presented, and witnesses examined, to the same effect. On the motion for its commitment, the marquis of Rockingham compared the conduct of ministry to that of marshal Rozen, king James the Second's French general in Ireland, who in order to reduce the garrison of Derry, collected the wives, children, and aged parents of the besieged under the walls, there to perish by famine, or to be massacred if they attempted to retreat. "But," the marquis added, "weak, infatuated, and bigotted, as that

“ prince was, his heart revolted at such a  
 “ horrid expedient for subduing his enemies;  
 “ as soon as it reached his knowledge, he  
 “ immediately countermanded the barbarous  
 “ order, and left the innocent and unoffending  
 “ at liberty.”

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THE ministerial members explicitly denied the imputation of intending to subject the colonists to famine: far from thinking themselves driven to that resource, they considered, that in the event of armed resistance, the Americans would afford an easy and inglorious conquest. “ Suppose the colonies to abound in men,” lord Sandwich injudiciously exclaimed, “ of what importance is the fact? They are raw, undisciplined, and cowardly. I wish, instead of forty or fifty thousand of these brave fellows, they would produce, at least, two hundred thousand; the more the better! the easier would be the conquest:—if they did not run away, they would starve themselves into compliance with our measures.” He related in support of his opinion, an anecdote of the last war, derived from Sir Peter Warren. The duke of Grafton maintained, that the bill was founded on the principle of retaliation and punishment, for an outrage as daring as it was unprovoked, still further heightened and aggravated by resistance to all lawful authority, and almost a positive avowal of total independence on the mother-country.\*

ON the third reading, an amendment was made, invalidating protecting certificates obtained from the governors of New Jersey, Pennsylvania, Maryland, Virginia, and South Carolina, on the ground, that these colonies were as

11th Mar.  
 Amend-  
 ment.

\* The numbers for committing the bill were 104 to 29.

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Con-  
ference.  
27th Mar.  
Amend-  
ment with-  
drawn.  
Protest.

9th March  
to 5th  
April.  
Bill for  
restraining  
other co-  
lonies.

11th and  
27th Apr.  
Bounties  
to Ireland.

20th Feb.  
Lord  
North's  
concilia-  
tory pro-  
positions.

much in a state of rebellion as those of New England.\* The bill, thus altered, not agreeing with its title, the house of commons desired a conference, when the lords withdrew their amendment, and the bill passed in its original form. A protest against it was signed by sixteen peers.

THE amendment of the lords was, in fact, rendered unnecessary by a bill, which lord North introduced, when the New England restraining act had passed the house of commons, for laying restrictions, nearly similar, on the provinces they had specified. It passed the lower house, not without some opposition; but no new argument was offered, and in the proceedings of the house of lords, neither debate nor protest appears.

To counterbalance the inconveniences which might be expected from these laws, the ministers allowed bounties on the importation of flaxseed, and to Irish ships engaged in the Newfoundland and Greenland fisheries, and removed some restraints which in other respects affected the Irish commerce.

WHILE the bill for restraining the trade and fisheries of the New England provinces was yet depending, lord North, to the surprise of opposition, and of many adherents of ministry, brought forward, in a committee, propositions for conciliating the differences with America. Adverting to the terms of the address on the American papers, he observed, although parliament could never relinquish the right of taxation, yet if the Americans would propose means of contributing their share to the com-

\* The amendment was carried 52 to 23: the amended bill 73 to 21.

mon defence, the exercise of the right might without hesitation be suspended, and the privilege of raising their own portion of contribution conceded to the colonists. This being the sense, and he believed the very words, in which he moved the address, he proposed as a resolution, " That when the governor, council and assembly, or general court of any of his majesty's provinces, or colonies, shall propose to make provision for contributing their proportion to the common defence; to be raised under the authorities of the general court, or general assembly, and disposable by parliament; and shall engage to make provision also for the support of the civil government, and administration of justice; it will be proper, if such proposal shall be approved by his majesty in parliament, and for so long as such provision shall be made accordingly, to forbear in respect of such province or colony, to levy any duty, tax, or assessment, except for the regulation of commerce; the net produce of which shall be carried to the account of such province, colony, or plantation."

To this motion, lord North anticipated objections from various quarters; but contending the terms to be such as even in the hour of victory, would be good and just, he left it to the consideration of the house. It would be a test of the American pretensions: if their ostensible causes of opposition were real, they must agree with the proposition; if they did not, it would become indisputable that they had other views, and were actuated by other motives. To offer terms of peace was wise and humane; if the colonists rejected them, their blood must be upon their own heads.

His speech.

THE minister did not err in his conjecture of Debate.

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Governor  
Pownall  
supports  
the mea-  
sure.

opposition, but he also received unusual support: governor Pownall was a warm advocate for the measure: he referred to his past conduct as a proof of his attachment to the Americans; his principles were known through the medium of the press, and he was intirely independent of the minister, and unconnected with opposition. He traced the origin of the present disputes to a congress at Albany in 1754, at which he was present: he had the means of knowing the real opinion of the first men of business and ability in that country, and saw the rise of the present crisis. He had, therefore, always, in both countries, recommended such a mode of conduct, as in his judgment was calculated to prevent a rupture; but had the misfortune to find his counsel disregarded. He now saw the colonists resisting the government derived from the crown, and parliament; opposing rights which they had always acknowledged, arming and arraying themselves, and carrying their opposition into force by arms: under such circumstances, he could not deny the necessity which impelled this country to assume an hostile position: the Americans themselves had rendered it necessary. But although he acquiesced in the coercive measures of government, he ever looked to pacification, and hailed the proposition as a dawn of peace. If two adverse nations were on the eve of war, some mediating power might be found to avert the calamity; and considering the Americans in the same situation, adjured the house, and particularly the country gentlemen, to interfere and prevent fatal consequences. The terms were prudent and candid; and an analysis of the proposition

tion proved it, in all its parts, wise, politic, and equitable.

Fox congratulated his friends and the public on the retrograde movement of the minister, who, receding from his former steps of violence and war, now tried the paths of peace; a change which he attributed to the persevering efforts of a firm and spirited opposition. He questioned, however, the sincerity of the motion: it exhibited two faces; to the Americans it offered negotiation and reconciliation, and to the advocates of British supremacy, a resolution never to abandon that object. This conduct would alienate his friends, while those who sincerely desired peace would not trust the speciousness of his offers, and the Americans would reject them with disdain.

MR. JENKINSON denied that the proposition indicated any change of proceedings: on the contrary, it made part of the very measures in which the house engaged by the late address. So far from being a new proposition, it was the same which Mr. Grenville had made to the colonies the year before he introduced the stamp act; and, had the colonies at any time proposed measures in this line of common service, government would have been ready to listen. If the proposition contained any novelty, it consisted in that explicit and definitive mode of explanation, which, if rejected, would leave the colonies without excuse.

THE great objection to the motion arose from its repugnance to the address; an opinion first started by Mr. Welbore Ellis, and supported by Mr. Adam, Mr. Dundas, and Mr. Ackland, who moved that the chairman should leave the chair.

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Speech of  
Mr. Fox.

Mr. Jen-  
kinson.

Motion for  
chairman  
to leave the  
chair.

LORD

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Embar-  
rassment of  
the minist-  
ter.  
Extricated  
by Sir  
Gilbert  
Elliott.

LORD NORTH was embarrassed by this objection, and spoke several times in explanation: Sir Gilbert Elliott at length reconciled the apparent deviation, by observing, that the address contained two correspondent lines of conduct. The one, to repress rebellion, protect loyalty, and enforce the laws: for this, the forces had been augmented, money levied, and measures of restriction resorted to. The other concurrent and concomitant line was, indulgence to those who would return to their duty: this, in the address, was necessarily intimated in general and vague terms; no definitive and explicit expressions could be used, unless the subject had been assumed as a particular point of consideration. The measure, now proposed, far from being contradictory to, or inconsistent with, the other, was so absolutely connected, that, without it, the plan adopted at the beginning of the session would be broken, defective, and unjust.

Colonel  
Barre.

COLONEL BARRE vigorously attacked the minister on the ridiculous situation in which he had placed himself, and from which he was only extricated by Sir Gilbert Elliott. He expected at first that lord North would have lost many of his old friends, without gaining new. But though the minister's new motion would cause no new divisions, yet it was founded on that wretched, low, shameful, abominable maxim, which had so long predominated, *divide et impera*. This was to divide the Americans; this was to break those associations, to dissolve that generous union, in which, as one man, they stood in defence of their rights and liberties. But they were not, nor could the minister consider them, such gudgeons as to be caught with so foolish a bait; he meant



meant only to propose something specious, which he knew the Americans would refuse; and thus afford a pretext for calling down tenfold vengeance on their devoted heads, thus rendered ten times more odious. But this snare would not succeed!

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LORD NORTH again rose to defend himself against the charge of a low, mean, foolish policy, in grounding his measures on the maxim *divide et impera*. "Is it foolish, is it mean," he said, "when a people, heated and misled by evil councils, are running into unlawful combinations, to hold out those terms which will sift the reasonable from the unreasonable, distinguish those who act upon principle from those who wish only to profit by the general confusion and ruin? If propositions that the conscientious and the prudent will accept, will, at the same time, recover them from the influence and fascination of the wicked; I avow the use of that principle, which will thus divide the good from the bad; and give aid and support to the friends of peace and good government."

Lord  
North.

BURKE called the proposition a contradiction to all the declarations of parliament, a shameful prevarication in ministers, and a mean departure from all their professions: he was willing to purchase peace by any humiliation of ministers or of parliament; but the present measure was mean without being conciliatory. It was a far more oppressive mode of taxation than that hitherto used, for it made no determinate demand. The colonies were to be held in durance by troops and fleets, until singly and separately they should offer to contribute to a service they could not know, in a proportion

Burke.

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tion they could not guess, on a standard which they were so far from being able to ascertain, that parliament had not ventured to hint at the scope of their expectations. He compared this conduct to the tyranny of Nebuchadnezzar, who ordered the assemblies of his wise men, on pain of death, not only to interpret, but to tell him the subject of a dream, which he had forgotten. Every benefit, natural and political, must be acquired in the order of things, and in its proper season. Revenue from free people must be the consequence, and not the condition of peace; if this order were inverted, neither peace nor revenue could be obtained.

Dunning.

DUNNING bantered the minister, on the danger he had incurred of losing his usual supporters; his efforts to retain them, and the timely interference of Sir Gilbert Elliott. He admitted the validity of the objections taken by ministerial members, and opposed the motion, not as being conciliatory, but subtle and treacherous. It was, however, adopted by a large majority.<sup>p</sup> On presenting the report of the committee, the argument was renewed, but nothing remarkable for novelty or interest was urged on either side. The resolution was agreed to without a division.

27th Feb.

Resolution  
agreed to.Burke's  
motion.

LORD NORTH's plan of conciliation, if indeed conciliation was possible, contained no

<sup>p</sup> 274 to 33. This celebrated debate is described with characteristic wit, by Gibbon: "We go on with regard to America, if we can be said to go on; for last Monday a conciliatory motion of allowing the colonies to tax themselves, was introduced by lord North, in the midst of lives and fortunes, war and famine; we went into the house in confusion, every moment expecting that the Bedfords would fly into rebellion against those measures. Lord North rose six times to appease the storm, but all in vain; till at length Sir Gilbert declared for administration, and the troops all rallied under their proper standard." See Gibbon's posthumous works, vol. i. p. 490.

radical defects of great importance; it did not compromise the dignity of empire, or require abject submission: most of the arguments against it used by the members generally in opposition, were drawn rather from the imputed character of the minister, than the nature of the measure. Acquiescence was not, perhaps, seriously expected by either party; but as the American cause was highly interesting to the opposition, it was necessary for them to produce a plan of conciliation, for the acceptance of which by the Americans they could pledge their credit, and from the terms of which they might, by comparison, infer a censure of lord North's proposition. Accordingly, about a month after the minister's motion was carried, Burke proposed thirteen resolutions, as the basis of tranquillity, and the means of obviating all future causes of contention.

2nd Mss.

IN recommending this measure, Burke made one of his most eloquent and persuasive speeches. It may be considered a model of skilful pleading; but when the parts of the oration are distinctly reviewed and compared, when the partial statements of fact, the fallacious deductions in argument, the palliation of the indignities and injuries sustained by Great Britain, and the exaggeration of the wrongs done to America, are accurately investigated, the effect ceases, and it cannot be considered as a foundation for any system of action, calculated to promote general good.

His speech.

IN his exordium, Burke reviewed the state of Great Britain, with regard to America, and stated the necessity he felt, not unaccompanied with diffidence, of making some proposition for permanent tranquillity. Anger and violence, daily increasing, were hastening towards an incurable

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curable alienation of the colonies: his proposition was peace: "Not peace through the medium of war; not peace to be hunted through the labyrinth of intricate and endless negotiations; not peace to rise out of universal discord, fomented from principle, in all parts of the empire; not peace to depend on the juridical determination of perplexing questions, or precision in marking the shadowy boundaries of a complex government: but simple peace; sought in its natural course, and its ordinary haunts; peace sought in the spirit of peace; and laid in principles purely pacific. I propose by removing the ground of the difference, and by restoring the *former unsuspecting confidence of the colonies in the mother-country*, to give permanent satisfaction to your people; and (far from a scheme of ruling by discord) to reconcile them to each other in the same act, and by the bond of the very same interest, which reconciles them to British government."

He attempted to ridicule lord North's proposition, but took advantage of the acquiescence of the house in it, to reason, as an established principle, that the American complaints were not without foundation, that conciliation was admissible previous to concession, and to infer that the proposals ought to originate from Great Britain.

He then viewed the enlarged population of America, and increased importance of her trade, both in exports and imports; describing in glowing terms her augmenting commerce,<sup>†</sup> prosperous

<sup>†</sup> In descanting on this part of his subject, Burke assumed that the African, West Indian, and North American trade were so interwoven, that the attempt to separate them would tear to pieces the texture of the whole; and if not entirely destroy, would very much

prosperous agriculture, and enterprizing fisheries. Such a people should be governed by prudent management; force was not only an odious, but a feeble instrument, for preserving a race so numerous, so active, so growing, so spirited, in a profitable and subordinate connection.

IN the character of the Americans, he contended, the love of freedom was the predominating feature; a fierce love of liberty, rendered jealous, suspicious, restive, and intractable by the appearance of an attempt to wrest from them by force, or shuffle from them by chicane, the only advantage which, in their estimation, gave value to life. This ardour for liberty he ascribed to six causes:

THE descent of the Americans from Englishmen;

THE popular governments of the colonies;

THE religious spirit of the northern provinces;

THE possession of slaves in the southern, which rendered the owners far more proud and jealous of their freedom;

THEIR education, which led so universally to the study of law, that almost all the Americans were lawyers, or smatterers in law, and successful proficient in the arts of chicane;

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much depreciate the value of all the parts, and therefore considered the three denominations one trade. On this basis he entered into a comparison between the exports in 1704, and the existing period, shewing that within that time, they had increased from 569,930 l. to 6,024,171 l. and that the trade with America was in 1772 within less than 500,000 l. of being equal to what, at the beginning of the century, England carried on with the whole world. It is obvious that such commercial statements are easily adapted to the views or system of the speaker.

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AND their distance from the seat of government. "Three thousand miles of ocean," he exclaimed, "lie between you and your subjects. No contrivance can prevent the effect of this distance, in weakening government. Seas roll, and months pass, between the order and the execution: and the want of a speedy explanation of a single point, is enough to defeat a whole system. You have, indeed, winged ministers of vengeance, who carry your bolts in their pounces, to the remotest verge of the sea. But there a power steps in, that limits the arrogance of raging passions and furious elements, and says, 'So far shalt thou go, and no farther.' Who are you, that should fret, and rage, and bite the chains of nature? Nothing worse happens to you than does to all nations, who have extensive empire; and it happens in all the forms into which empire can be thrown. In large bodies, the circulation of power must be less vigorous at the extremities. Nature has said it. The Turk cannot govern Egypt, and Arabia, and Curdistan, as he governs Thrace; nor has he the same dominion in Crimea and Algiers, which he has at Brusa and Smyrna. Despotism itself is obliged to truck and huckster. The Sultan gets such obedience as he can. He governs with a loose rein, that he may govern at all; and the whole of the force and vigour of his authority in his centre, is derived from a prudent relaxation in all its borders. Spain, in her provinces, is, perhaps not so well obeyed as you are in yours. She complies too; she submits; she watches times. This is the immutable condition, the eternal law of extensive and detached empire."

FROM

FROM these investigations, he proceeded to examine the means by which a new government had been established without the ordinary artificial media of a positive constitution, better observed than the ancient government in its most fortunate periods, and yet formed in the midst of anarchy. Against the daring and stubborn spirit which could achieve such a prodigy, only three modes of proceeding could be found: to change it by removing the causes; to prosecute it as criminal; or, to comply with it as necessary. Examining distinctly each of the causes he had before assigned, the orator shewed the impracticability of changing those which were moral, and removing those which were natural. The second mode was too vast for his ideas of jurisprudence; he knew not the method of drawing up an indictment against a whole people, and felt rather mortified than honoured by being a judge in his own cause; nor were the criminalities hitherto adopted, attended with a correspondent effect. Massachusetts Bay was declared in rebellion, but no individual was convicted or even apprehended; measures of coercion were resorted to, rather resembling a qualified hostility against an independent power, than the punishment of rebellious subjects.

CONCILIATION and concession then alone remained; the colonies complained of being taxed in a parliament where they were not represented. If they were to be satisfied, it must be by giving them the boon they asked; not another of a kind totally different, but which might be thought better for them. He deprecated all discussion on the right, as foreign from the question, which related merely to expediency. Whether the grant of money was a

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private power reserved out of the general trust of government, and how far mankind in all forms of polity were entitled to an exercise of that right by the charter of nature? Or whether, on the contrary, a right of taxation was involved in the general principle of legislation, and inseparable from the ordinary supreme power? "These," he said, "are deep questions where great names militate against each other; where reason is perplexed; and an appeal to authorities only thickens the confusion. For high and reverend authorities lift up their heads on both sides; and there is no sure footing in the middle. This point is the great Serbonian bog betwixt *Damietta* and *Mount Casius* old, where armies whole have sunk. I do not intend to be overwhelmed in that bog, though in such respectable company." A title and arms to support it were of no use, if reason tended to convince him that the assertion of his title would be the loss of his suit, and that he could only wound himself with his own weapons. He was not determining a point of law, but restoring tranquillity.

He then proceeded separately to develop his propositions, and to descant on each. They recited the unrepresented state of the colonies, and the injustice of taxing them by a British parliament. Distance prevented their sending deputies to England, and they had general assemblies of their own legally authorized to raise taxes. Those assemblies had frequently granted large subsidies to the king, which had been found a more agreeable and beneficial manner of conducting to the public service than acts of parliament. The remaining propositions were to repeal the tax act of 1767; the Boston port act; the Massachusetts Bay judicature



tature act; and the act for altering the charter of that colony: to explain and amend the statute of Henry VIII. for trial of treasons committed out of the realm; to render the judges appointed by the general assemblies irremovable, but by the king in counsel, on a representation or complaint from one branch of the colonial legislature, and by regulating the courts of admiralty, to render them more commodious to the suitors.

ON each of these resolutions he descanted with much ability, quoting historical facts, citing the precedents of Ireland, Wales; Chester, and Durham, to shew the expediency of giving constitutional rights, instead of imposing taxes, and inferring from every mode of argumentation, and every testimony of experience, the practical benefits to be derived from his plan.

HE anticipated, and endeavoured to obviate some objections, and attempted to reconcile the house to the cause of the Americans, by saying, they did not in any general way, or in any cool hour, go much beyond the demand of immunity in relation to taxes, and they had no interest contradictory to the grandeur and glory of England. He called lord North's plan a project of ransom by auction, and, after a long analytical comparison, gave his own a decided preference, as deriving a larger fund from prosperous gratitude, than could be obtained by compulsive oppression. "What is the soil or climate," he exclaimed, "where experience has not uniformly proved, that the voluntary flow of heaped up plenty, bursting from the weight of its own rich luxuriance, has ever run with a more copious stream of revenue, than

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" than could be squeezed from the dry husks  
 " of oppressed indigence, by the straining of  
 " all the politic machinery in the world."

He declared, in the strongest terms, the utter impossibility of receiving a revenue in England, transmitted from America, and argued, from the example of Bengal, where the sums received in taxes were refunded by loan, that no fiscal emolument could be expected from a distant country. Bengal was peculiarly qualified to produce and transmit wealth; America had none of these aptitudes. If she gave taxable objects, on which to lay duties here, and a surplus by a foreign sale of her commodities, she performed her part to the British revenue. With regard to her own internal establishments, she might, and doubtless would, contribute in moderation: in moderation; for she ought not to be permitted to exhaust herself. "Magnanimity in politics is  
 " not seldom the truest wisdom; and a great  
 " empire, and little minds, go ill together.  
 " If we are conscious of our situation, and  
 " glow with zeal to fill our place as becomes  
 " our station, and ourselves, we ought to  
 " elevate our minds to the greatness of that  
 " trust to which the order of Providence  
 " has called us. By adverting to the dignity  
 " of this high calling, our ancestors have  
 " turned a savage wilderness into a glorious  
 " empire; and have made the most extensive,  
 " and the only honourable conquests; not by  
 " destroying, but by promoting, the wealth,  
 " the number, the happiness of the human  
 " race. Let us get an American revenue, as  
 " we have got an American empire. English  
 " privileges have made it all that it is: Eng-  
 " lish

lish privileges alone will make it all it can  
"be."

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Debate.

It appears that these propositions were vigorously combated, and a long and animated debate maintained, in which the principal speakers on the ministerial side were, Thurlow, Jenkinson, Cornwall, and lord Frederick Campbell; but their speeches are not preserved. The insidiousness of the propositions was pointed out, and the attempt to introduce a necessity of yielding every object of contest, under the notion of affirming an obvious truth, was severely censured. The mere truth of an axiom did not of course prove the propriety of making it the subject of a resolution; and as the house had frequently resolved not to sanction the unconstitutional claims of the Americans, they could not admit resolves leading directly to them. No assurance was offered, that, if the propositions were adopted, the Americans would make any dutiful returns; and thus the scheme, pursued through so many difficulties, of making that refractory people contribute their just proportion to the expences of the whole empire, would be rendered abortive. It was further insisted, that not the American assemblies, or any other body, except parliament alone, could, consistently with the bill of rights, levy money for the use of the crown; and that any minister, who suffered the grant of a revenue from the colonies in such a manner, would merit impeachment. All inferior assemblies in the empire were like corporate towns in England, capable of making bye laws for their own municipal government alone, and nothing further.

THE resolutions were supported by lord John Cavendish, Mr. Hotham, Mr. Tuffnell, Saw-  
bridge,

Proposi-  
tions re-  
jected.

CHAP. bridge and Fox ; but the first being lost by a  
 XXV. motion for the previous question,\* the remain-  
 1775. der were similarly disposed of, or negatived  
 without a division.

27th  
 March,  
 Mr. Hart-  
 ley's Plan.

NOT discouraged by the failure of Burke's plan, Mr. Hartley, a few days afterwards, introduced a new conciliatory project, not greatly differing from that which lord Chatham tendered to the house of lords. It was prefaced by a long and able speech, and concluded with a motion, that letters of requisition should, by the king's command, be written to the North American provinces, to make provision for their own defence, and the answers laid before the house. The debate did not produce any novelty in fact or argument, and the motion was negatived without a division, as were three others made by the same member, for suspending, during a limited period, the operation of the three acts of the last session, relative to Massachusset's Bay.

Negatived.

25th May.  
 New York  
 Remon-  
 strance.

TOWARDS the close of the Session, Burke produced to the house a representation and remonstrance from the general assembly of New

\* 270 to 78.

\* Burke's speech was published, and is printed in vol. ii. of his works. The statement of the arguments on the other side is taken from a very confined report in Debrett's Debates, and from the Annual Register for 1775, p. 108\*. Dr. Tucker, in two tracts, intitled, " A Letter to Edmund Burke, Esq. in answer to his printed speech," and " An humble Address and earnest Appeal," has minutely investigated, and often triumphantly refuted Burke's positions and deductions. In point of style, Tucker is not to be compared with his antagonist, and he often attacks him on his employment as agent for the colony of New York ; his equivocations, and his factiousness in opposition, which the Dean calls mock patriotism, in a manner which the provocations given by Burke can hardly justify : but Dr. Tucker took an uncommon view of political and commercial subjects, which he treated with much good sense.

York,

York, for which colony he was agent. It was introduced by an assertion, undoubtedly true, that New York yielded to no part of the king's dominions, in zeal for the prosperity and unity of the empire, and had ever contributed as much as any, in its proportion, to the defence and wealth of the whole. He candidly owned he did not expect the house would approve of every opinion contained in the paper; but as its general language was decent and respectful, he moved, after recapitulating the heads, for leave to bring it up.

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THE remonstrance was similar to those received from other parts of America, claiming the same rights, complaining of the same grievances, though avowedly not extended to the petitioners, and demanding the repeal of the same acts of parliament. This paper afforded a sufficient proof, that the arts by which the other colonies had been inflamed were not without success in New York.

LORD NORTH, paying a just tribute to the disposition hitherto manifested by New York, and professing a disposition to relieve them in one of the subjects of complaint, the Quebec duties, moved an amendment, by which the petition would not be received, alleging, that although parliament had already relaxed in very essential points, they could not hear any thing which tended to call in question the right of taxing. After some debate, the amendment was carried.

Rejected.

THE duke of Manchester offered a paper somewhat similar, from the same body, to the upper house, but declined stating the general

12th May.  
In the  
house of  
lords.

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Attempts  
to repeal  
the Quebec  
act.

heads; the house therefore refused to receive it, as being presented in a manner inconsistent with the accustomed forms of parliament."

ATTEMPTS were made in both houses, nearly at the same time, to procure a repeal of the act for establishing the government of Quebec. In the upper house the motion was made by lord Camden, in the lower, by Sir George Savile. Both took for their foundation petitions signed in November 1774, by a hundred and eighty-four persons, complaining of the privation of the habeas corpus, and the trial by jury. The arguments against the act embraced the topics of last session, and the usual invectives against popery; and the defence was conducted on the principles originally advanced in support of the measure, with additional observations, de-

" 45 to 25. The earl of Effingham particularly exerted himself in this debate. He was bred to arms, and from an eager desire to become a practical soldier, served as a volunteer in the Russian army, during the late war with the Porte. The twenty-second regiment of foot, in which he held a captain's commission, being ordered to America, he resolved, though not possessed of an ample patrimony, to resign a darling profession, and all hopes of advancement, rather than bear arms in a cause he did not approve. In this debate he expressed his sentiments on this subject in the following terms: " Ever since  
" I was at an age to have ambition at all, my highest has been to  
" serve my country in a military capacity. If there was on earth  
" an event I dreaded, it was to see this country so situated, as to make  
" that profession incompatible with my duty as a citizen. That pe-  
" riod is, in my opinion, arrived; and I have thought myself bound  
" to relinquish the hopes I had formed, by a resignation, which ap-  
" peared to me the only method of avoiding the guilt of enslaving  
" my country, and embroiling my hands in the blood of her sons.  
" When the duties of a soldier and a citizen become inconsistent, I  
" shall always think myself obliged to sink the character of a soldier  
" in that of the citizen, till those duties shall again, by the malice  
" of our real enemies, become united. It is no small sacrifice which  
" a man makes who gives up his profession; but it is a much greater,  
" when a predilection, strengthened by habit, has given him so strong  
" an attachment to his profession as I feel. I have, however, this  
" one consolation, that by making that sacrifice, I at least give to  
" my country an unequivocal proof of the sincerity of my principles."  
The cities of London and Dublin voted him their thanks for this conduct. History of lord North's administration, p. 202.

rived

rived from experience. The motions for repeal were negatived."

NOTWITHSTANDING the magnitude, difficulty, and importance of the proceedings respecting America, several other objects engaged the attention of parliament in the course of this active session. Sawbridge made his annual motion for shortening the duration of parliament, and was supported in a long speech by Wilkes; who also moved for a revival of the proceedings relative to his election for Middlesex; but both motions were rejected.\* On the motion of Mr. Gilbert, a committee was appointed to examine into the state of the poor laws; and in consequence of a message from his majesty, the palace in St. James's park, called Buckingham-house, was purchased, and settled on the queen in lieu of Somerset-house, which was afterwards converted to public uses.

At the conclusion of the session, the king expressed his intire satisfaction at the conduct of parliament, and augured the most salutary effects, from measures formed and conducted on such principles.

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Other proceedings  
in parliament.

1st Feb.

22d Feb.

27th Mar.

12th Apr.

26th May.  
Prerogation.

\* In the lords 28 to 28. In the commons 174 to 26.

\* "On Wednesday," says Gibbon, "we had the Middlesex election. I was a patriot; sat by the lord-mayor, who spoke well, and with temper, but before the end of the debate fell fast asleep."

## CHAPTER THE TWENTY-SIXTH:

1775.—1776.

*State of Boston.—Conduct of New York.—Meeting of the provincial congress of Massachusetts Bay.—Proceedings in other provinces.—Attempt of Gage to seize cannon at Salem.—Expedition to Concord.—Hostilities at Lexington.—Contradictory statements.—Blockade of Boston by the Americans.—Exertions of the provincial congress.—Lord North's conciliatory propositions referred to the assembly of Pennsylvania—and rejected—the same in other colonies.—Sitting of the general congress.—Their first measures.—Arrival of reinforcements.—Gage proclaims martial law.—Bunker's hill fortified by the Americans—stormed by the English.—Proceedings of congress.—Accession of Georgia to the confederacy.—Washington appointed commander in chief.—Declaration of congress.—State of their army.—Inertness of the British army.—Congress vote an address to the legislature of Jamaica.—Reject the conciliatory propositions.—Expedition against Canada undertaken.—Capture of Ticonderoga.—Crown Point—Skenesborough—and the sloop Enterprize.—Dissimulation of congress.—Their address to the people of Canada.—Exertions of general Carleton.—Canada invaded.—Siege of St. John's.—Fort Chamblee taken.—St. John's capitulates.—Ethan Allen taken prisoner.—Montreal evacuated.—Expedition of Americans*



*icans through the wilderness. — Maclean defends Quebec. — Arnold repulsed. — Judicial proceedings of Montgomery. — Joins in besieging Quebec. — State of the American army. — Assault of Quebec. — Death of Montgomery. — Failure of the enterprize. — Quebec blockaded. — Transactions in Virginia. — Lord North's propositions rejected. — Contest between lord Dunmore and the assembly — he retires on board a man of war, — Carries on predatory hostilities — proclaims martial law — emancipates the slaves. — Town of Norfolk burnt. — Lord Dunmore abandons the colony. — Failure of Connelly's project. — Transactions in North Carolina. — The governor driven away. — The like in South Carolina. — Ascendancy of congress. — Gage recalled. — Americans issue letters of marque. — Falmouth destroyed. — General view of events.*

**N**OTWITHSTANDING the contributions raised in other colonies, the people of Boston experienced great distress: a populous and commercial town suddenly deprived of its usual means of support and prosperity, was reduced to an abject dependence on eleemosynary benevolence; the inclemency of the winter increased the general misery; none were totally exempt from inconvenience, and many were plunged in the deepest calamity. The restraints of law were suspended; yet such was the fervour of party enthusiasm, that no violence or disorder was committed, except in the struggles between the opponents of government and the military; and perhaps even these were greatly exaggerated. But the sufferings so generally experienced could not fail of producing a proportionate

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1775.  
State of  
Boston,

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portionate share of resentment; and although the military force was sufficient to prevent serious attempts, the spirit of animosity and resolute resistance was assiduously kept alive, and inflamed by every species of publication and address.

THE resolutions of congress afforded room for many contests; but the dispersion of the members over the whole continent, the zeal resulting from the novelty and arduousness of their situation, as well as a strong political bias, the strenuous efforts of the corresponding committees, and the inflamed state of the public mind, gave the opponents of government many decided advantages over its friends. The exertions of the popular faction were violent and incessant, extending in every direction, and appealing to every motive of reason and of prejudice; those of the government party were comparatively feeble and languid, generally tending to remedy or obviate some disorder or misrepresentation, and often not adopted till the occasion had ceased, or was grown unimportant.

3rd Jan.

1775.

Conduct of  
New York.

THE assembly of New York rejected the proceedings of congress on a solemn debate, as did a few towns\* in other colonies; but their example was not calculated to produce general effect; and even the assembly of New York, before the termination of its sitting, voted an address complaining of many grievances, and

\* The inhabitants of Barnstable in New England, at a town meeting (January 4th, 1775) rejected by large majorities the resolutions and proceedings of congress; at Ridgefield in Connecticut, a special town meeting was held, and the proceedings of congress renounced with only three dissentient voices. Loyal associations were formed, and the king's authority explicitly avowed in several towns, and by a small party even in Boston.

requiring

requiring many remedies petitioned for by congress. On the other hand, unremitting endeavours were used to familiarize to the people the idea of having recourse to arms, and to furnish them with means of making forcible resistance.<sup>b</sup>

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THE king's speech on opening the session of parliament, greatly increased the popular discontent. Violent resentments were expressed at the imputation of a prevailing disposition to disloyalty; it was resolutely denied by several provincial congresses, who declared that a *due* submission to the *constitutional* laws of their country was the great characteristic of the American people.

Effect of  
the king's  
speech.

IN pursuance of their resolution at the last adjournment, the provincial congress of Massachusetts's Bay, met at Cambridge. In an address to the people, they expressed fears that from the disposition of the British ministry and parliament, reasonable and just applications for peace, liberty, and safety, would not meet with a favourable reception; but on the contrary, from the large reinforcements expected, the tenor of intelligence, and general appearances, their sudden destruction was particularly intended, for refusing, with the other American colonies, tame submission to the most ignominious slavery. They recommended encouragements to persons skilled in manufacturing fire arms and bayonets, and covenanted to purchase as many as could be produced within a certain time. They declared the highest detestation of all who presumed to supply the royal

4th Feb.  
Meeting of  
the provin-  
cial con-  
gress of  
Massachus-  
set's Bay.

<sup>b</sup> The town of Marblehead resolved, "That as the greater part of the inhabitants might soon be called forth to defend the charter and constitution of the province, a considerable advance of pay should be made to the militia; and decreed the raising of a sum of money for that purpose."

troops

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1775.

Proceed-  
ings in  
other pro-  
vinces.  
Pensyl-  
vania.

Virginia.

Connecti-  
cut.

Maryland.

Attempt to  
seize can-  
non at Sa-  
lem.

troops with military or building stores; ex-  
horted the militia and minute-men\* to spare  
neither time, pains, nor expence, in acquiring  
discipline, and to procure skilful instructors for  
companies not already provided.

SIMILAR measures, though not perhaps to  
the same extent, were adopted in several other  
colonies. Pennsylvania was the first, which in  
a provincial convention approved the resolu-  
tions of the general congress; and adopted  
means for supplying the province, from its in-  
ternal resources, with the articles necessary for  
subsistence, cloathing, and defence. Virginia  
was forming military companies; Connecticut  
boasted of a park of forty pieces of cannon,  
and ten thousand soldiers; and in Maryland  
great exertions were used, and even force re-  
curred to for the purpose of augmenting the  
patriotic levies.

GENERAL GAGE made some efforts to prevent  
the success of such proceedings in his govern-  
ment, but his measures were not projected with  
sufficient judgment, or arranged with sufficient  
secrecy for the importance of the occasion, and  
the subtilty of his opponents. While the pub-  
lic mind was highly exasperated, and the rage  
against the military restrained only by the  
dread of their prowess, no enterprize should  
have been undertaken which was not of great  
importance in itself, and in which the means  
of success were not so combined as to render  
disappointment impossible. But Gage was of  
an unsuspicious confiding disposition; slow to  
believe that the Americans would urge opposi-  
tion to the last extremities; tardy in adopting  
measures of coercion, and easily disposed to suf-

\* So called from their engaging to be ready at a minute's notice.

pend compulsive efforts. Having received intelligence that some ordnance was deposited at Salem, he dispatched a field officer with a small detachment on board a transport to seize it. This force pursued with eagerness a false information, were arrested in their course by the proprietor of a private road, and baffled in their attempt to pass a small river by the destruction of the ferry boat, which was cut through with axes before their eyes; they were then obliged to avail themselves of the intercession of a clergyman, who, to prevent effusion of blood, and save their honour, obtained permission for them to make a small progress; and they finally returned to Boston without accomplishing their instructions. In this frivolous expedition, they displayed the utmost coolness and discipline; but their disgrace in being foiled, afforded ground for exultation to the provincials, and diminished the impression made by the presence of an armed body.

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1775.  
26th Feb.

THIS failure might have warned general Gage against the bad policy of pursuing expeditions with an insufficient force up the country, where every hour's march strengthened the enemy, and rendered retreat more dangerous and precarious. Such efforts encouraged attack, and incurred the risque of defeat at the most critical moment of the contest. Yet his next attempt was of a similar nature. Having learned that military and naval stores, purchased for the provincial congress, were deposited at Concord, he confided to lieutenant-colonel Smith, and major Pitcairne of the marines, the command of a secret expedition, composed of grenadiers and light infantry, to seize or destroy them.

Expedition  
to Concord.

THERE

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1775.  
18th Apr.

THERE is reason to believe, that notwithstanding the precautions taken, intelligence of the general's intentions had transpired.<sup>d</sup> The troops were embarked in the night in boats, and conveyed up Charles river, to a place called Phipps's farm: they landed before day, and in order to keep their march profoundly secret, seized all passengers; yet they had advanced only a few miles, when they perceived by the firing of guns and ringing of bells, that the country was alarmed. Colonel Smith immediately detached six companies of light infantry to secure two bridges on different roads, leading from Concord, and on the other side of that town.

19th.  
Hostilities  
at Lexington.

AT five o'clock in the morning they reached Lexington, fifteen miles distant from Boston, near which they perceived a military corps exercising on a green; these persons were peremptorily summoned to throw down their arms and disperse; the former part of the injunction was disregarded, the latter fully obeyed, and while the Americans were in the act of retreating, some pieces were discharged at the king's troops from behind a stone wall, and from adjoining houses: the fire was instantly returned, and several Americans were killed and wounded.

Stores  
destroyed  
at Concord.

THE advanced detachment was in consequence of this delay joined by the grenadiers; they proceeded to Concord, and destroyed some stores; but the light infantry posted at the bridge, were obliged to maintain their position by firing on the militia, of whom near four hundred were assembled, and who returned the fire.

<sup>d</sup> See Stedman, vol. i. p. 119; Almon's Remembrancer for 1775, p. 87.

WHEN

WHEN the detachment began their retreat to Boston, the whole country was alarmed; the minute-men, volunteers, and militia, assembled from all quarters, and were posted among trees, in houses, and behind walls, whence they greatly annoyed the king's troops; while a strong body, hourly reinforced, pressed on their rear. Spent with fatigue, and harassed by an incessant and effectual, though irregular fire, the soldiers were driven before the Americans to Lexington, where they were fortunately met by a division under lord Percy, consisting of sixteen companies of foot, and some marines, who had marched to sustain them. Colonel Smith's detachment, completely exhausted, lay down on the earth to recover strength, while the troops under lord Percy formed a square, inclosing them, and administering refreshment.

THE united companies proceeded towards Boston, harassed by the Americans, who from their places of ambush kept up an incessant fire, running from front to flank, and from flank to rear, loading their pieces at one place, and discharging them at another, in a manner which rendered it impossible to assault them in return.

AFTER evading an insidious attempt to lure them to their doom, by false intelligence respecting a ford, the detachment reached Boston about sun-set, not less dispirited by the incidents, than exhausted by the fatigues of their long and distressing march. The whole force amounted to about eighteen hundred men; sixty-five were killed, a hundred and eighty wounded, and twenty-seven missing, of whom several were scalped, or had their ears cut off by the Americans. The provincials lost, ac-

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1775.

The troops harassed in their return.

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1775.  
Observations and  
view of the  
contradictory  
state-  
ments.

According to their own accounts, about fifty killed and thirty-eight wounded.

SUCH were the proceedings of this day, in which blood was first drawn in battle, between Great Britain and her colonies. Assertions diametrically contradictory were advanced, respecting the origin of hostility: the question will not now be very interesting, considering the important events which ensued without being influenced by that fact. The state of animosity against government, and the open declarations of the demagogues, left no doubt that force would be ultimately resorted to in deciding the differences: the collecting of military stores, the pains taken to alarm the country, and the drawing up of an armed body to oppose the progress of the king's troops, render indisputable the hostile dispositions of the Americans, and clearly indicate their resolution to try their strength on that day; the British forces, in the recent expedition to Salem, and on many other occasions, had shewn incredible forbearance in sustaining every species of insult, without having recourse to extremities; and the assertion, that they were first assailed is supported by probability; though many witnesses gave direct testimony to the reverse.\*

Effects of  
the event.

THE advantages derived from the expedition were but trifling, as great part of the stores had been previously removed, while the injury accruing to the cause of government was extensive and permanent. The circumstances of the day afforded the enemy an opportunity of

\* See accounts on both sides, in the London Gazette, 10th July, 1775—Stedman—Andrews—Ramsay—Morfe's American Geography—Almon's Remembrancer 1775—and the depictions published by the Americans.

throwing



throwing odium on the king's troops, and enabled them to excite the timid to resistance, and confirm the wavering in sentiments of decided and unlimited opposition. Discipline and valour had been baffled by energy and cunning; those who were not engaged in the contest, became inflamed with emulation; longed to share the glory of driving before them the British troops; and talked with confidence of expelling them from Boston. Their zeal was further excited by an untrue report, industriously circulated, that one object of the expedition was the seizure of John Hancock and Samuel Adams; two distinguished members of congress.

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1775.

It is well observed by a writer friendly to the Americans, that as force was to decide the contest, it was fortunate for them that the first blood was drawn in New England, where the inhabitants are so connected by descent, manners, religion, politics, and a general equality, that the destruction of an individual interested the whole community, and excited general indignation. The militia from all parts of the province poured in, and an army was soon formed of twenty thousand men, under the command of colonels Ward, Pribble, Heath, Prescott, and Thomas, officers who had served in provincial regiments in the last war, and now acted as generals. The headquarters were fixed at Cambridge, and a large detachment from Connecticut having joined them under Putnam, a veteran, who had acquired knowledge and experience in the two last wars, a line of encampment was formed of thirty miles in extent, reaching from the river Mystic on the left, to Roxburgh on the right, and inclosing Boston in the centre; while Putnam took a position from which he

Boston  
blockaded  
by the  
Americans.

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could extend succours to those parts of the line of encampment which were nearest to Boston: the strength of the works from the Neck preserved that town from assault, but it was closely blockaded.

22d April.  
Gage per-  
mits fami-  
lies to quit  
Boston ;

To prevent co-operation in case of an attack, which, however desperate, was daily expected, general Gage entered into a compact with the inhabitants, permitting them to leave the town, with their families and effects, on giving up their arms. Many, wishing to avail themselves of this agreement, performed their part of the stipulation; but it was speedily represented, that the enemies of government alone were disposed to quit Boston, by which means the danger of the well-disposed was greatly increased, as in case of an assault, their lives and properties alone would be exposed.

But after-  
wards re-  
strains  
them.

In consequence of these intimations, passports were not granted without delays and difficulties; effects, it was contended, did not include merchandize; the wives and children of those who absented themselves were deemed desirable hostages, and thus separations of families ensued. Gage, in vindication of these proceedings, issued a proclamation, asserting, that all the arms had not been delivered up; but the inhabitants bitterly complained of the infraction of the agreement.<sup>f</sup>

Exertions  
of the pro-  
vincial con-  
gress.

THE provincial congress, which was now removed to Watertown, ten miles from Boston, shewed their sense of the importance of the besieging army, by making provisions for clothing, and fixing a liberal pay for the officers and soldiers. They also established rules

<sup>f</sup> Ramsay's History of the American Revolution, vol. i. p. 189.

for governing the military force,<sup>8</sup> and voted a large sum, to be issued in paper currency, for defraying its expences, for the redemption of which paper the faith of the province was pledged. They drew up an address to the inhabitants of Great Britain, justifying the late conflict; complaining, in acrimonious terms, of the conduct of the regulars; professing great loyalty, but appealing to heaven for the justice of their cause, and declaring their resolution not to submit to the persecution and tyranny of a cruel ministry, but to die or be free. They also resolved, that as general Gage had, by the late transactions, disqualified himself from serving that colony as governor, or in any other capacity, no obedience was due to him, but he was to be guarded against as an unnatural and inveterate enemy.

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5th May.

WHILE so much ardour, zeal, and resolution were displayed in Massachusetts Bay, the other provinces were not backward in exhibiting a consentaneous spirit. The populace at New York, on receiving news of the affair at Lexington, seized the magazine of arms, and unladed two provision-vessels destined for the troops at Boston; formed themselves into military companies, chose officers, distributed arms, called a provincial congress, and adopted all the violent measures which they had hitherto so cautiously avoided. In Philadelphia, even the quakers took up the sword, excepting only the aged and the heads of meetings. At some places the magazines were seized, and in New Jersey the treasury; and a general prohibi-

Conduct of  
other Pro-  
vinces.

23d April.  
New York.

Philadel-  
phia.

Exporta-  
tion of  
provisions  
prohibited.

<sup>8</sup> See these rules, which, with their introductory recitals, are worthy of notice, as indicating the unaltered puritanical spirit of the people, in Almon's Remembrancer, vol. i. p. 120.

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2d May.  
Concilia-  
tory propo-  
sitions re-  
ferred to  
the assem-  
bly of Pen-  
sylvania;

bition was imposed on the exportation of provisions.

DURING this ferment, lord North's conciliatory propositions arrived, and were first referred to the assembly of Pennsylvania, introduced by a persuasive and lenient address from Mr. Penn, the governor, who solicited temper, calmness, and deliberation, in considering the plan of reconciliation held out by the parent to her children, descanted on the equity, moderation, and kindness of the terms, congratulated them on being the first colonial assembly to whom the propositions had been submitted, and endeavoured, from this circumstance, to incite a desire of being instrumental in restoring public tranquillity, and rescuing both countries from the calamities of civil war.

4th May.  
And reject-  
ed.

THE house, unmoved by these considerations, declared, without a dissentient voice, that they should esteem it a dishonourable desertion, to adopt a measure so extensive in its consequences, without the advice and consent of those colonies engaged with them by solemn ties, in an union founded on just motives, and conducted by general councils. They could form no prospect of lasting advantages for Pennsylvania, however agreeable at the beginning, but what must arise from a communication of rights and prosperity; and if such a prospect should be opened, they had too sincere an affection for their brethren, and too strict a regard for the inviolable performance of their engagements, to receive any pleasure from benefit equally due to other colonies, yet confined to themselves, and which, by their temporary generous rejection, might be secured to all. In conclusion, they deprecated the calamities

mities of civil war, which they considered a dreadful misfortune, only to be exceeded by an utter subversion of the liberties of America.

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OTHER colonial assemblies followed the precedent of Pennsylvania: adding various reasons which were probably suggested by the arguments of opposition in parliament; some regarded the propositions merely as a scheme for dissolving their union; some considered them not satisfactory, because the amount of the contribution was not left in their discretion, but to be determined by the king in parliament; and all concurred in a reference to the general congress, which in fact amounted to an utter rejection, as it was well known that the government of Great Britain would not acknowledge that body to be legally constituted.

Rejected  
also in other  
provinces,

THE earl of Dartmouth had some months before, in a circular letter to the governors of colonies, commanded them to prevent the meeting of congress, as highly displeasing to the king; but notwithstanding every effort,

4th Jan.

they assembled at Philadelphia, and proceeded to frame resolutions for raising an army, and the emission of a paper currency, the realization of which was guaranteed by the *United Colonies*; that being the title by which they decreed that America should in future be distinguished. They prohibited the exportation of provisions to the British fisheries, or to any colony, island, or place, which continued in obedience to Great Britain, a measure productive of great temporary distress, particularly at Newfoundland. They also resolved that by the violation of the charter of William and Mary, the compact between the crown and the people of Massachusetts's Bay, was dissolved, and therefore recommended the establishment of a

10th May,  
Sitting of  
the general  
congress.  
15th May,  
Their first  
measures.

17th May,

8th June,

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2d June.

new government, by electing a governor, assistants, and house of assembly, according to the powers contained in the original charter. They prohibited the negotiation of bills of exchange, drafts, or orders issued by officers of the army or navy, agents or contractors, or the loan of money to such persons, and the supplying of the army, navy, or transports with provisions or necessaries. They erected a post-office, and soon afterwards placed it under the management of Franklin.

25th May.  
Arrival of  
reinforce-  
ments.

THE reinforcements from England were now arrived, under the command of generals Howe, Burgoyne, and Clinton, men of undoubted bravery, in the prime of life, who had served in different parts of the world; than whom none were considered by the public as more able in their military capacity, and in whose appointment neither parliamentary nor other influence had been used. Howe's family and general Burgoyne were unfriendly to administration. General Clinton, of the noble family of that name, had been aid-de-camp to the hereditary prince (now duke) of Brunswick, and highly esteemed by him, and had distinguished himself during the seven years war.

PART of these troops being expected to land at New York, that city applied to congress for instructions. As no effectual resistance could be opposed, they were advised to permit them to occupy the barracks, but not to allow the erection of fortifications; or the interruption of communication with the country, and in case of hostilities to repel force by force. The removal of women and children, and securing of arms and magazines, were also recommended; and in consequence of these measures, the once  
2 flourishing

flourishing city became almost deserted. The newly arrived forces, though they formed a very fine and well disciplined army, amounting together to ten thousand men, did not immediately undertake any enterprize. Boston continued blockaded, and the army and inhabitants reduced to subsist on the military stores; while only a few skirmishes, occasioned by the attempts of different parties to obtain provisions, shewed any desire on the part of the governor to miliorate his situation.

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At length, as a last effort, general Gage issued a proclamation in which he recited numerous violations of the laws by the Americans, the abuses of the press, the assault at Lexington, which he described as a consummate act of frenzy, committed by many thousands, who attacked the king's troops from behind walls and lurking holes; and complained of the blockade of Boston, which, he said, was made with the preposterous parade of military arrangement. In this exigency of complicated calamities, to spare the effusion of blood, he promised, in the king's name, pardon to all who should lay down their arms, and return to the duties of peaceable subjects. From this immunity he excepted Samuel Adams and John Hancock, as persons, "whose offences were too flagitious to admit of any other consideration than that of condign punishment;" and declared them, and all persons who had appeared in arms and would not renounce them, and all who should protect or conceal such offenders, or supply or communicate with them, rebels and traitors. And as justice could not be administered by the common law of the land, he proceeded, by virtue of the authority vested in him by the royal

11th June.  
Gage's  
proclamation.

CHAP. royal charter of the province, to proclaim martial law, until the restoration of tranquillity.<sup>1</sup>

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WHETHER this measure roused the provincials to effectual enterprize, or whether they were stimulated by intelligence of Gage's intended movements, cannot be ascertained; but they now executed an attempt of considerable importance, with a celerity and resolution which afforded presage of an arduous contest. Charlestown is situated on a peninsula to the north of Boston, on the opposite bank of Charles river, which being navigable, and nearly the breadth of the Thames at London Bridge, Boston and Charlestown have been compared to the city of London and the borough of Southwark. Charlestown gives its name to the peninsula, in the centre of which rises Bunker's Hill, with an easy ascent from the isthmus, sufficiently high to over-look any part of Boston, and within cannon-shot.

It is more characteristic of the hesitative situation of the dispute, than of the disposition or judgment of either party, that this important position had been so long neglected: general Gage, however, yielding to repeated and urgent advice, had determined to occupy it, when he was anticipated by the enemy.

16th June.  
Americans  
fortify  
Bunker's  
Hill.

ABOUT nine o'clock in the evening, a strong detachment of Americans moved from Cambridge, and passing over Charlestown Neck, reached the top of Bunker's Hill in perfect silence, and unobserved. With extreme rapidity and caution, they contrived, in a short summer's night, and without alarming the ships of war or transports lying around, to throw up an intrenchment, reaching from the river

<sup>1</sup> See the Proclamation in Almon's Remembrancer, vol. i. p. 126.



Myſtic on their right, to a redoubt on their left, and in many places cannon-proof.

At day-break they were obſerved by the Lively ſloop of war; the alarm was given, a cannonade begun from the ſloop, and from Cop's Hill in Boſton; but theſe raw provincials ſtill continued their operations, undiſmayed by a roar of artillery, which might have occaſioned ſome conſternation even among veterans.

ABOUT noon a detachment from the army landed on the peninsula of Charleſtown, and was afterwards reinforced to upwards of two thouſand men; two lines were formed, general Howe commanded the right, deſtined to attack the provincial intrenchment, and the left was led on by brigadier-general Pigot, to ſtorm the redoubt. The attack was begun by a ſharp cannonade; the troops were ſuffered to form without moleſtation, and advanced ſlowly, halting at intervals to afford time for the effect of the artillery. The left wing in advancing was oppoſed by a body of provincials, poſted in the houſes at Charleſtown, and during the conflict, the town was ſet on fire and deſtroyed.

THE provincials on Bunker's Hill, ſecure within their intrenchments, reſerved their fire till the troops approached within a ſhort diſtance; they then opened ſo tremendous and continued a diſcharge of muſketry, that the Britiſh line twice recoiled, and was with difficulty rallied. The officers were peculiarly aimed at by the riſemen, and general Howe was for ſome ſeconds left nearly alone, almoſt all thoſe who were near his perſon being killed or wounded. At this criſis general Clinton, from the oppoſite point at Boſton, diſcerning the moment in which he could render effectual

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17th June.  
Stormed  
by the  
Engliſh.

affiſtance,

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assistance, volunteered his services, and having passed the water with a detachment, rallied the troops, and by a happy manœuvre brought them back to the charge. The British soldiers stung with shame, and animated by the appearance of a reinforcement, attacked with fixed bayonets, and with irresistible impetuosity, drove the Americans from their works: they fled with precipitation, but as no pursuit was ordered, they did not suffer much in their flight. Of the British troops, two hundred and twenty-six were killed, and eight hundred and twenty-eight wounded. The Americans, by their own accounts, had three hundred and four wounded, and one hundred and forty-five slain, among the most lamented of whom was Dr. Warren, a physician and general in their army, who fell, commanding in the redoubt, and whose talents and virtues they highly extolled.

Bravery of  
the troops.

THE bravery and discipline of the British troops shone on this occasion with conspicuous lustre; they performed the dangerous and arduous exploit of driving before them an enemy, amounting to three times their number, strongly posted and covered by a breast-work<sup>t</sup>, under a scorching sun, and incumbered with three days' provision: their progress was up an ascent, covered with grass, reaching to their knees, and intersected with the walls and fences of various inclosures.

Observations on the  
action.

THE conduct of the attack has been exposed to considerable censure: the whole object of the expedition might, it is said, have been ac-

<sup>t</sup> The Americans asserted, they had only fifteen hundred men engaged. See the account of the provincial congress of Massachusetts Bay. Remembrancer, vol. i. p. 284. Ramsay's History of the Revolution, vol. i. p. 203.

completed

complished without possibility of loss; a floating battery or armed vessels, placed in the Mystic river, opposite Charlestown Neck, would have not only prevented the sending reinforcements to the provincial troops, but might also have effectually cut off their retreat, without risk to the British forces. It is also observed, that nearly at the same place, and at no great distance from the spot where the British troops landed in the front of the enemy, they should have disembarked to attack the rear of the provincial army, where there was no entrenchment; and thus, besides avoiding the difficulties and impediments they were obliged to encounter, they would have rendered the breast-work of the Americans useless; their whole detachment would have been inclosed in the peninsula, and must have surrendered at discretion, or been reduced to the desperate extremity of attempting to cut through the British line, while they sustained the fire of the floating batteries and armed vessels. It is mentioned as another error in conduct, that the attack was extended to the enemy's whole front, instead of being confined to their left wing, which was covered only by a breast-work of rails and hay, easily to be surmounted, and opening to a hill commanding their redoubt and lines. The unmilitary and unnecessary load under which the troops advanced, exhausted their strength and depressed their spirits, and during the engagement, a supply of ball, sent from Boston, was of dimensions too large for the field-pieces; an inadvertency which rendered the artillery useless.<sup>b</sup>

<sup>b</sup> See Stedman, vol. i. p. 128. It is to be observed, however, that this author always shews a strong disposition to censure general Howe.

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Unimpor-  
tant re-  
sults.

As the British troops did not pursue the enemy, the advantages of this bloody contest were confined to the occupation of Bunker's Hill, where they fortified themselves, and thus gained an addition of space for quarters, but incumbered with a double garrison duty. The Americans raised works on another hill, fortified them with strong redoubts, and advanced them close to the fortifications on Boston Neck.

Proceed-  
ings of  
congress.

MEANWHILE the congress proceeded with vigour and diligence, and with a wary determination to convert every rising occurrence to the utmost advantage, in forwarding their ultimate views, without disclosing them too amply, or alarming those who were not prepared to adopt their principles in their utmost extent. A few days after the meeting of congress, Peyton Randolph, their president, retired; his situation was conferred on John Hancock, the person who was afterwards excluded from pardon by Gage's proclamation; and the province of Georgia adding itself to the general confederacy, all America was included in the representative body.

18th July.  
Georgia  
accedes.15th June.  
Washing-  
ton ap-  
pointed  
com-  
mander in  
chief.

THEIR greatest care was to establish a military force, and their unanimous election of a commander in chief fell on George Washington, esq. a person of good education, respectable character and abilities, and ample fortune. He was in the forty-fourth year of his age, and had served in 1753 and 1754, both in negotiation and in arms.<sup>m</sup> Since the peace he had resided on his estate, till returned as a delegate to congress, in 1774. He accepted the command of the army, and returned thanks in a short modest speech, expressing distrust of his

<sup>m</sup> See Smollett's continuation of Hume, vol. iii. p. 377, 420.

abilities

abilities and military experience, and claiming the lenient consideration of congress on his conduct. He declined pecuniary remuneration, leaving it to the generosity of his country to refund his expences. Congress immediately resolved, "that they would maintain, assist, and adhere to him, with their lives and fortunes, in the cause of American liberty;" he was instructed to destroy or make prisoners, all who should appear in arms against the *good people* of the colonies, and invested with a general power to dispose of the army as might be most advantageous, in obtaining the end for which it had been raised, making it his special care, that the liberties of America should receive no detriment.

IN his progress to the camp, the new general received homage from the congresses and public bodies of the different colonies, and was hailed by the army with the most lively exultation.

His reception in the camp.

3d July.

PURSUANT to the form of last year's proceeding, the congress drew up various justificatory addresses and appeals to the people.

ONE was entitled, "A Declaration of Congress, setting forth the causes and necessity of taking up arms." It was written in a bold, declamatory style, accused the British government of an intemperate rage for unlimited domination, and of designating the colonies to all the easy emoluments of statute plunder. American loyalty and liberality were highly vaunted; and the assertion of lord Chat-ham, that the revenue derived from them had enabled him to defeat the enemies of Britain, was triumphantly quoted. They censured all the acts of the present reign, and particularly the declaratory act, against which, while un-

6th July.  
Declaration of congress.

represented,

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represented, they had no defence. The proceedings of the late session of parliament, from the king's speech to the recess, were reprobated, not however without many compliments to the opposition, and to the petitioning cities and towns. The affair at Lexington was represented in the most unfavourable view; Gage's subsequent conduct stated in the blackest colours, and his proclamation censured as replete with falsehoods and calumnies against the *good people* of America. "In brief," they said, "a part of these colonies now feels, and all are sure of feeling, as far as the vengeance of administration can inflict them, the complicated calamities of fire, sword, and famine. We are reduced to the alternative of unconditional submission to the tyranny of irritated ministers, or resistance by force. The latter is our choice. We have counted the cost of this contest, and find nothing so dreadful as voluntary slavery. Our cause is just; our union perfect; our internal resources great; and, if necessary, foreign assistance is undoubtedly attainable. The arms we have been compelled by our enemies to assume, we will, in defiance of every hazard, with unabating firmness and perseverance, employ for the preservation of our liberties, being, with one mind, resolved to die freemen, rather than live slaves." Finally, they abjured every intention to dissolve the union with the mother-country; nor had they excited any other nation to declare war in their behalf. Their armies were not raised with the ambitious design of separating from Great Britain, or establishing independent states: they fought for neither glory nor conquest. The mother-country, on the contrary,

boasting

boasting of her privileges and civilization, proffered no milder conditions than servitude or death. "In our own native land, in defence of the freedom that is our birth-right, and which was ever enjoyed till the late violation of it; for the protection of our property, acquired solely by the honest industry of our forefathers and ourselves, against violence actually offered, we have taken up arms. We will lay them down when hostilities shall cease on the part of the aggressors, and all danger of their being renewed shall be removed, and not before."

This manifesto was read by Washington to his troops, and received with enthusiastic acclamations. He found, however, no motive for exultation, nor any ground for hope. The late action at Bunker's Hill inspired with much greater spirits those who related and reasoned on it, than those who were personally engaged, or viewed its progress. A large number of troops was collected, but they had none of the conveniences which are necessary for the comfort of regular armies. Instead of tents, they had a scanty supply of sails, which the suspension of commerce had rendered useless. They came to camp in their ordinary working dresses, and had therefore no uniforms; a deficiency which was afterwards supplied by the use of the hunting-shirt. For want of commissaries and quarter-masters, their supplies were insufficient and irregular: individuals brought provisions to the camp on their own horses; some received necessities from committees of supply, but without system or economy: the Connecticut troops, who had proper officers, were alone tolerably well provided with food.<sup>a</sup> Washington complained

State of  
the army.

<sup>a</sup> Ramsay's History of the Revolution, v. i. p. 222.

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loudly and repeatedly of his numerous wants and deficiencies to the congress. "We have "no store of ammunition," he said, "no tools "for intrenching, nor engineers to direct the "construction of military works; we have no "money, and want cloathing: there is a total "laxity of discipline, and the majority not "to be depended on in the event of another "action."

Inertness  
of the Bri-  
tish army.

THAT this event did not take place is matter of considerable surprize, as the British commander was not unacquainted with the distressed state of the adverse army: he was even apprized by a deserter, that they had not more than nine rounds of powder a man; but treated the information as an invention, fabricated to lure him into some impracticable enterprize. The British army was intrenched on Bunker's Hill, having three floating batteries in Mystic river, and a twenty-gun ship below the ferry, between Boston and Charlestown. They had also a battery on Cop's Hill, Boston, and were strongly fortified on the Neck. The Americans were intrenched at Winter Hill, Prospect Hill, and Roxbury, communicating with one another by small posts over a distance of ten miles. Parties were also stationed in several towns along the sea coast. Thus both armies remained restrained by mutual fear of attack, and the year wasted without any transaction of greater importance than the burning of a light-house in Boston harbour, the surprize of a guard by the Americans, and some slight skirmishes between detached parties, instigated by attempts to obtain by force those fresh provisions which in obedience to congress were tenaciously withheld.

\* General Washington's Official Letters, v. i. p. a to g. et passim.



BESIDES their manifesto, congress voted an address to the house of assembly in Jamaica, vindicating their late proceedings, and demanding their good wishes as friends to liberty and mankind. They issued several other addresses, which will be noticed in subsequent pages: and finally, taking into consideration lord North's conciliatory propositions, recapitulated against them most of the objections made in parliament, and declared, that nothing but their own exertions could defeat the ministerial—sentence, of death or abject submission.<sup>p</sup>

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Address of congress to the legislature of Jamaica.

31st July.  
They reject the conciliatory propositions.

ONE of the earliest measures of congress was an address to the people, or as they termed them, "the oppressed inhabitants" of Canada. This province, surrounded by rivers and lakes, and stretching from Nova Scotia in an oblong direction, almost to the southern extremity of Pennsylvania, presented many facilities for invasion, and promised to be an important acquisition. Before the affair of Lexington, some individuals of Connecticut formed a project for obtaining possession of Ticonderoga, situated at the north end of lake George, and Crown Point, near the southern extremity of lake Champlain: these forts were the gates to that quarter of Canada. They procured a loan of eighteen hundred dollars of the public money, and having raised two hundred and seventy men of a hardy race, known by the name of Green Mountain Boys, proceeded to Bennington, and placed themselves under the command of a partizan named Ethan Allen. They were unexpectedly joined by colonel Arnold, who, after the battle of Lexington,

16th May.  
Expedition against Canada undertaken.

<sup>p</sup> See Almon's Remembrancer, 1775, v. i. p. 274.

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10th May.  
Capture of  
Ticonde-  
roga.

Crown  
Point.

Skenesbo-  
rough,

and the  
sloop En-  
terprize.

Dissembla-  
tion of  
congress.

received, from the Massachusetts congress, a commission to raise four hundred men for the capture of Ticonderoga. He agreed to act under Allen, and they immediately proceeded to Lake Champlain, which they crossed with eighty-three men, surprized captain de la Place, commander of Ticonderoga, in bed, and summoned him to surrender, "in the name of the great Jehovah, and the continental congress." The fort, with its valuable stores, was captured without resistance: Crown Point, which, through neglect, had neither guard nor garrison, surrendered: Skenesborough, a valuable and prosperous iron-work and village, was surprized by Allen, and major Skene, the proprietor, with his son and negroes, taken prisoners, while Arnold, with great spirit and ability, secured the intire command of Lake Champlain, by seizing the only vessel of the royal navy in those parts, the sloop Enterprize.

THE intelligence of these successes was the first which greeted the continental congress. They were, however, apprehensive of appearing to court active hostilities, and of changing the nature of the war, and therefore all publications in their interest treated the affair as the spirited enterprize of individuals, not sanctioned, though not censured; and congress recommended to the committees of the cities

1 The stores taken at Ticonderoga were between 112 and 120 iron cannon, from 6 to 24 pounders; 50 swivels of different sizes, 2 ten inch mortars, 1 howitzer, 1 cohorn, 10 tons of musket balls, 3 cart loads of flints, 30 new carriages, a considerable quantity of shells, a warehouse full of materials to carry on boat-building, 100 stand of small arms, 10 casks of very indifferent powder, 2 brass cannons, 30 barrels of flour, and 18 barrels of pork. The prisoners were one captain, 1 gunner, 1 serjeant, and 44 rank and file, besides women and children.—Captain de la Place was not brought to a court-martial, but suffered to sell out.

and

and counties of New York and Albany, to cause the cannon and stores to be removed from Ticonderoga to the south end of Lake George, and to take an exact inventory of them, in order that they might be safely returned when the restoration of harmony between Great Britain and the colonies, so ardently wished for by the latter, should render it prudent and consistent with the over-ruling law of self-preservation.

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IN their address, congress spoke a bolder language, declaimed in terms of pity on the abject state to which the Canadians were reduced, on the arrival of that day in which the sun could not shine on a single freeman in all their extensive dominion. By the introduction of the present form of government, or rather form of tyranny, the Canadians with their wives and children were made slaves, subject to be deprived of the fruits of their industry, to be transported into foreign countries, to fight battles in which they had no interest, to spill their blood in conflicts from which neither honour nor emolument could be derived; and to witness the expulsion, banishment, and ruin of their priests, whenever a sufficient temptation was furnished. The chief object of the address, besides instilling these principles, and a resolution to live free or not at all, was to conciliate the people to the late captures, and deprecate hostile opposition.

26th May.  
Their address to the people of Canada.

ANIMATED by his late successes, and urged by his natural impetuosity, Arnold solicited from congress a reinforcement for the invasion of Canada, and promised, with two thousand men, to reduce the whole province. He was encouraged in these hopes by the feeble state of the British military force, which did not exceed eight hundred men.

13th June.  
Application of Arnold.

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Exertions  
of general  
Carleton.

July.

Representations  
of  
congress.September.  
Invasion of  
Canada.

THE deficiency in this respect, is ascribed to the too sanguine reliance of the governor, general Carleton, on his influence and the power of the clergy over the inhabitants. In the abundance of his confidence, he assured general Gage in the preceding year, that a corporal's command was sufficient for the protection of the province.\* On the reduction of Ticonderoga and Crown Point, he ordered his small force to St. John's fort, which was prudently strengthened with two redoubts. He tried without success the influence over the natives, on which he had so firmly depended; and proclaimed martial law, in order to compel the inhabitants to arm, but, although they declared themselves ready to defend their own province, they refused to march beyond its limits.\* Gage, however, dispatched brigadier-general Prescott, and two officers of inferior rank, with two ships, to Montreal, and about the same time colonel Guy Johnson arrived with seven hundred warriors of the Five Nations: they proposed the recapture of the forts, which were weakly garrisoned, but Carleton refused to sanction the attempt.

CONGRESS took advantage of these exertions to assert that Carleton meditated an invasion of their north-western frontier; they studiously inculcated this opinion, as a justification of their conduct in invading the king's dominions, and such was their success, that a plan which in the beginning of the year was deemed violent and dangerous, was now encouraged by general approbation.

GENERALS Schuyler and Montgomery, at the head of three thousand men, proceeded

\* Stedman, vol. i. p. 132.

\* Ramsay, vol. i. p. 228.

to Lake Champlain, took possession of Isle aux Noix, and attacked St. John's, the first British post in Canada, distant about 115 miles to the northward of Ticonderoga; the picquets were driven in, but the invaders were repulsed, and obliged to return to Aux Noix.

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6th Sept.

10th.

Attack on St. John's.

THE generals now published a conciliatory address to the Canadians, affirming, that the only views of congress were the restoration to them of those rights to which every subject of the British empire, whatever his religious sentiments, is entitled; and that in the execution of these trusts they had received positive orders to cherish every Canadian, and every friend to the cause of liberty, and sacredly to guard their property. They also succeeded in detaching the Indians from the British cause, which was easily effected, as these savages were dissatisfied with the governor's rejection of their services. General Schuyler was obliged by ill health to retire to Ticonderoga, and Montgomery having taken precautions for a retreat to Aux Noix, formally besieged St. John's.

Address to the people.

Siege of St. John's.

FROM the lightness of their artillery, and the insufficiency of ammunition, the Americans made little progress, till the surrender of fort Chamblée, distant about five miles. It was besieged by a lieutenant-colonel, at the head of three hundred men, and surrendered after fifteen days, although amply provided with means of defence, and no practicable breach made in the walls. This conquest was rendered highly important from the quantity of ammunition and military stores, which the commandant neglected to destroy.

Chamblée captured.

3d Nov.

BEFORE they obtained this timely succour, the Americans were reduced to their last round of shot, and must inevitably have abandoned

St. John's capitulates.

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Canada. They now pressed the siege of St. John's with increasing vigour, and from a deficiency in provisions and ammunition, and the failure of an attempt made by colonel Maclean to afford relief, the garrison was obliged to capitulate.

25th Sept.  
Ethan Al-  
len taken  
prisoner.

AN attempt had been already made by Ethan Allen, at the head of a hundred and fifty men, to capture Montreal, but he was defeated by a small party of the twenty-sixth regiment, aided by some natives, and taken prisoner.\* Montreal was however unprotected, and Carleton, after the capture of St. John's, evacuated the town: the inhabitants applied to Montgomery for terms of capitulation; he answered, they could not expect such a concession, as they were without means of defence, but promised the free enjoyment of their religion and property. Here the Americans found many European necessities and luxuries, which the regulations of congress had prevented their obtaining in their native provinces, and Montgomery employed them in the construction of flat bottomed boats preparatory to the siege of Quebec.

Nov.  
Montreal  
evacuated.

Expedition  
through the  
wilderness.  
23th Sept.

THE safety of that city was menaced by a most daring and difficult enterprize. Colonel Arnold, on a plan of his own suggesting, was dispatched by Washington, with fifteen hundred men, to penetrate into Canada by ascending the Kennebeck, and descending by the Chaundiere to the river St. Lawrence. On their arrival at the Kennebeck, they commenced the arduous toil of working up a river

20th,

\* By governor Carleton's order, Allen and his fellow prisoners were sent in irons on board a man of war, and conveyed to England: he was however remanded to America, and afterwards served in the provincial army with the rank of colonel.

incumbered

incumbered with rocks and shoals, and against an impetuous current: they were often compelled by cataracts and other impediments to land and drag their batteaux up rapid streams or over falls. Their progress by land was not more exempt from difficulty and danger: thick woods, deep swamps, and precipitous mountains alternately impeded their march. Sometimes they were obliged to cut their way through forests so embarrassed that their progress did not exceed four or five miles a day; their provisions were reduced; dearth and fatigue introduced sickness and desertion; the original troop was diminished by one third; they devoured their dogs, cartouch boxes, and every other article of leather about their accoutrements and cloathing: when a hundred miles from any habitation, they divided their last store, which afforded four pints of flour for each man, and while they were yet thirty miles distant from the probability of succour, their last morsel of bread was eaten. Finally they surmounted every difficulty, and the Canadians with amazement beheld this squalid band emerge from a wilderness which they considered it impossible for human perseverance to penetrate. Conciliated by the behaviour of the invaders, and re-assured by a manifesto which they published by Washington's direction, the inhabitants treated them with hospitality, and were prepared, if not to assist in their enterprise, at least to regard it without malevolence or alarm."

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3d Nov.

COLONEL MACLEAN, who still remained at the confluence of the rivers Sorrel and St.

5th Nov.  
Maclean  
defends  
Quebec.

\* Stedman, Andrews, Ramsay, Washington's Official Letters, vol. i. p. 52.

Lawrence,

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XXVI.  
1775.

13th.

Lawrence, ignorant of the surrender of St. John's, and expecting to be joined by Carleton from Montreal, was fortunately apprized of Arnold's arrival, and of his encampment at Point Levy, opposite Quebec. Maclean instantly threw himself into the city, and by his judicious measures prevented the effect of that consternation which would have rendered it an easy prey, could the American chief have procured immediate means of passing the river."

14th.  
Arnold re-  
pulsed.

UNINFORMED of this seasonable success, Arnold made an attack on the gate of St. Louis, but was repulsed with considerable loss; and the inhabitants of the city being cordially united in defence of their property, and reinforced by sailors from the ships, he became alarmed for his own safety, and withdrew to Point aux Trembles, twenty miles from the capital. Carleton, who had been actively employed in collecting a force to oppose Montgomery, on learning the danger of Quebec, passed in the disguise of a fisherman through the enemy's craft, and took vigorous measures for confirming and extending the efforts of Maclean, of which he expressed decided approbation: he armed the inhabitants, and expelled from the city all who were not willing to co-operate in its defence.

15th.  
Exertions  
of Carle-  
ton.

Judicious  
proceed-  
ings of  
Montgo-  
mery.

DURING this interval, Montgomery had been actively employed in turning to advantage the effects of his success; he was indefatigable in recruiting the strength and spirits of his followers; and acquired considerable ascendancy over the lower class of natives, who were easily seduced to sympathize with colonists, like themselves, struggling as they sup-



posed for liberty. They clergy were however active and resolute in opposing the new doctrines; their influence was considerable, and they extended it by refusing absolution to such as abetted the invaders. The noblest, dissatisfied with the state of the province, and without cordial attachment to the British government or to its opponents, supported neither party.\* Montgomery with great address avoided giving offence even to the clergy; he raised a regiment of Canadians, which he placed under the command of James Livingston, a native of New York: his expresses were permitted to pass in every direction unmolested, and individuals were induced to subscribe liberally in specie for the support of his troops.

THIS brave and judicious officer, having effected a junction with Arnold at Point aux Trembles, they immediately summoned Quebec, and on the rejection of their overtures, commenced a bombardment with five small mortars, and opened a battery of six guns; at seven hundred yards distance from the walls.

AN attack so feeble, and of such light metal, was not calculated to make a sensible impression, and the besieging army was not prepared for the delays and misfortunes of protracted operations. Success appeared improbable, and

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1775.

1st Dec.  
Joins in  
besieging  
Quebec.

State of the  
American  
army.

\* Gibbon, with his usual force and perspicuity, adverts to these circumstances in a letter to colonel Holroyd, (lord Sheffield) dated 14th Nov. 1775. He says, "We are not quite easy about Canada; and even if it should be safe from an attack, we cannot flatter ourselves with the expectation of bringing down that martial people on the back settlements. The priests are ours; the gentlemen very prudently wait the event, and are disposed to join the stronger party; but the same lawless spirit, and impatience of government which have infected our colonies, are gone forth among the Canadian peasants, over whom, since the conquest, the noblest have lost much of their ancient influence." *Posthumous Works*, vol. i. p. 445.

retreat

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retreat disgraceful: the British empire in Canada was reduced to the single city of Quebec; the fame of former exploits had inspired exaggerated hopes in America, and disappointment threatened fatal results to the common cause. Yet the difficulties were daily augmenting; dissensions arose between Arnold and his officers, destructive of subordination; the provincial corps were inflamed with a spirit of mutual animosity, and with difficulty induced to pay obedience to superior officers not belonging to their own colony; their numbers were insufficient for proper reliefs in their daily toils, and as the expiration of their military engagements approached, the general was apprehensive that many would quit the service. The severity of a Canadian winter began also to be severely felt; the troops had no effectual protection against its rigours; their cash was nearly expended; the congress paper had no circulation in Canada; and the natives began to shew their fickleness, by a total disregard of the invaders.

31st December.  
Assault of  
the city.

IN this situation Montgomery adopted the daring resolution of trying the fortune of an escalade: prudence presented numerous objections to the enterprize, but the nature of his situation silenced the counsels of that monitor. Two feints were made at Cape Diamond and St. John's gate, and two determined attacks were separately led by Montgomery and Arnold, under Cape Diamond, by Drummond's wharf and the Potash. The whole proceeding on the part of the besiegers, betrays considerable rashness and confusion: the signals of attack were given before the troops were in a due state of preparation; hence the feints were detected in sufficient time to enable the

the British general to concentrate his forces at the real points of assault.

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MONTGOMERY, at the head of nine hundred men, advanced, with undaunted intrepidity, along a defile, upon a narrow path, between two fires, with a precipice to the river on one side, and a hanging rock over head. His approach was awaited with calmness and resolution, and when he was within fifty yards of the point of attack, a tremendous discharge of grape shot put an end to his hopes, and his life. His followers, undismayed, returned to the charge, but convinced, by repeated repulses, that ultimate success was unattainable, sought safety by retreat.

1775.  
Montgomery killed.

ARNOLD made his attack with seven hundred men at the Saut des Matelots, and dispersed the Canadian guard; he received a wound in the leg, and was obliged to retire; but his party was advancing with prospects of success: they took the first and second barriers after an obstinate resistance, and against the third a ladder was already placed to convey them into the town, when they were encountered by the concentrated force of the garrison, which, after the defeat of Montgomery's division, united against them. Yielding to superior force, they attempted a retreat in vain, and were obliged to surrender themselves prisoners.

Arnold wounded.

His division taken prisoners.

THE English sustained but inconsiderable loss; the Americans, in killed, wounded, and prisoners, were deprived of half their numbers: yet Arnold did not abandon the province, he encamped on the heights of Abraham, where, by obstructing the supplies, he changed the siege to a blockade. The horrors of war were, however, softened by mutual acts of civility: the

Siege converted to a blockade.

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1775.  
Eulogies of  
Montgo-  
mery.

the prisoners were treated with kindness, and the wounded received ample relief.

THE name of Montgomery was mentioned with respect by his most determined opponents: the Americans deplored his fate with all the warmth of patriotic attachment, and the animation excited by the circumstances of his fall; and those in England who participated in the sentiments of the Americans, spoke of him in terms not only expressive of their sense of his merits, but incompatible with an attachment to the cause of their country.\*

IN tracing the progress of those discontents which united all America in one common cause, and combined thirteen discordant and rival governments in one general legislation, it is necessary to describe the most important transactions in various colonies, till all difference of conduct had ceased.

Transac-  
tions in  
Virginia.

VIRGINIA had been conspicuous in the course of the American disturbances, and its counsels seemed intirely influenced by popular demagogues, among the most conspicuous of whom was Patrick Henry.<sup>†</sup> Lord Dunmore, the governor, had, in the early part of his government, been highly popular, but was now the object of disgust, from his efforts to maintain the royal authority, and from the publication of his correspondence with lord Dartmouth, which was laid before parliament. In

\* See Parliamentary Register, vol. iii. p. 402.

General Montgomery was of a very respectable family in the North of Ireland, he was educated at school, and the university in Dublin; he had served with reputation in America during the preceding war, and had attained the rank of captain in the 37th regiment of foot; he quitted the service in disgust, and married a lady of a considerable family in the province of New York; he had been beloved and esteemed through life.

† See chapter ix.

these dispatches, he had with greater freedom than was acceptable to those over whom he presided, analyzed their views in impeding the course of justice, and examined their means of giving permanence to their present engagements. He imputed, without reserve, motives of extreme baseness, and insidious duplicity of conduct. Wisdom should have prevented the full communication of these letters to parliament, but in such communications ministers are rarely able to guard, with sufficient jealousy, against indiscreet exposures, without reducing the information afforded to a mere nullity.\*

\* See lord Dunmore's letters to lord Dartmouth, Parliamentary Register 1774-5, vol. i. p. 85. 185. The following passages were peculiarly offensive: "There is not a justice of peace in Virginia that acts, except as a committee-man: the abolishing the courts of justice was the first step taken, in which the men of fortune and pre-eminence joined equally with the lowest and meanest. The general court of judicature of the colony is much in the same predicament; for though there are at least a majority of his majesty's council, who, with myself, are the judges of that court, and would steadily perform their duty, yet the lawyers have absolutely refused to attend, nor indeed would the people allow them to attend, or evidences to appear. The true cause of so many persons joining in so opprobrious a measure, was to engage their English creditors, who are numerous, to join in the clamours of this country; and not a few to avoid paying the debts in which many of the principal people here are much involved. Every step which has been taken by these infatuated people must inevitably defeat its own purpose. Their non-importation, non-exportation, &c. cannot fail, in a short time, to produce a scarcity, which will ruin thousands of families: the people, indeed, of fortune supply themselves and their negroes for two or three years, but the middling and poorer sort, who live from hand to mouth, have not the means of doing so, and the produce of their lands will not purchase those necessaries (without which themselves and negroes starve) of the merchants who may have goods to dispose of, because the merchants are prevented from turning such produce to any account. As to manufacturing for themselves, the people of Virginia are very far from being naturally industrious; and it is not by taking away the principal, if not the only encouragement to industry, that it can be excited; nor is it in times of anarchy and confusion, that the foundation of such improvements can be laid. The lower class of people too well discover, that they have been duped by the richer sort, who, for their part, elude the whole effects of the association, by which their poor neighbours perish."

THE

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1775.  
Contest of  
the people  
with the  
governor.  
20th Apr.

THE planters assailed lord Dunmore with invective, and insinuated, that he had formed a conspiracy to murder Mr. Randolph, the speaker of the assembly. As the people of Virginia had formed a convention, elected deputies to congress, and were, like other colonies, training a militia to oppose the British government, lord Dunmore removed part of the powder from the magazine at Williamsburg, and placed it on board a ship of war, to which he averred it belonged. A military force immediately assembled under Patrick Henry, and a negotiation was finally arranged, by which a sum of money was obtained from the public treasury, as a compensation for the powder. The violence of these proceedings induced his lordship to remove his lady and family on board the Fowey man of war, to fortify his palace, and surround it with artillery. He also issued a proclamation, charging Patrick Henry and his followers with rebellious practices, and accusing them of a design to change the form of government; public meetings were held in all parts of the province, and the public mind inflamed by invective, accusation, and recrimination.

May.

1st June.  
Lord  
North's  
proposi-  
tions re-  
jected.

14th.

SUCH was the state of the colony when the general assembly was convened for the purpose of debating lord North's conciliatory propositions. The governor recommended them to consideration, in a temperate and judicious speech, and they were acceded to by the council. The assembly returned a long address, denying the right of the British parliament to intermeddle with the support of civil government in the colonies, refusing to incur a perpetual tax, adequate to the expectations, and subject to the disposition of parliament alone, and claiming as a right, a free trade to the whole globe,

globe. They referred the final decision to the general congress, and committed their injuries to the even-handed justice of that Being who doeth no wrong.

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1775.

BEFORE the receipt of this address, several messages had passed, relative to the state of the magazine, and the removal of military stores; and the public fermentation was so excessive, that his lordship thought it necessary for his safety to join his family on board the Fowey. The immediate motive of this measure was an intimation of an intention to assassinate him and his whole family; but this, it is said, was a mere contrivance of the popular leaders, to embarrass government by his absence.

Lord Dunmore retires on board a man of war.  
8th June.

A SERIES of messages ensued, in which the assembly assured lord Dunmore of personal safety and respect, if he would return to Williamsburg; a measure which he resolutely declined, but offered to transact all public business on board the Fowey, or to return on shore if the legislature would remove their sittings to York, about twelve miles distant from the capital. This proposal was indignantly rejected by the assembly, and his lordship's message voted a high breach of privilege; they declared their apprehensions of a dangerous attack on the unhappy people of the colony, and that it was their duty to prepare for the preservation of their property, and their inestimable rights and liberties: they made general professions of loyalty to the king, and then adjourned; a provincial convention of delegates was immediately convened, and the royal government entirely superseded.

Assembly adjourned.

18th June.  
Convention of delegates.

WHEN the popular commotions had in some degree subsided, lord Dunmore, accompanied by several officers of the Fowey, ventured on shore,

Lord Dunmore assaulted,

**CHAP.** shore, at his plantation on the banks of York  
**XXVI** river, about two miles from Williamsburg. In  
 a very short time, however, he received notice,  
 that a party of riflemen were approaching to  
 seize his person; he regained his boat with pre-  
 cipitation, but was fired at in his retreat, though  
 without sustaining any injury.

He carries  
 on a pre-  
 datory war.

**CONVINCED** that moderate measures would  
 be productive of no beneficial effects, he sent  
 his lady and family to England, repaired to the  
 town of Norfolk, situated at the mouth of  
 Chesapeake Bay, and collected a small naval  
 force for the purpose of acting hostilely against  
 Virginia. His resources were extremely inade-  
 quate to his enterprize; a predatory war was  
 for some time carried on; the colonists destroy-  
 ed the houses near the coast, and drove away  
 the cattle; and he was foiled in an attempt to  
 burn the town of Hampton. He then issued a  
 proclamation, declaring the law insufficient for  
 the punishment of traitors, and therefore esta-  
 blishing martial law, and requiring all persons  
 capable of bearing arms to join the royal stand-  
 ard; and all indented servants and slaves be-  
 longing to rebels, and obeying this invitation,  
 were declared free.

25th Oct.

7th Nov.  
 Proclaims  
 martial  
 law.

Emanci-  
 pates  
 slaves.

Effects of  
 this mea-  
 sure.

In such a colony as Virginia, this measure  
 might have produced an extensive and tre-  
 mendous effect; and the result would have  
 been of the greatest importance had it been  
 resorted to at an earlier period of the dis-  
 pute. Six months had elapsed since lord  
 Dunmore first threatened its adoption; the ne-  
 groes had ceased to believe and the planters to  
 fear; it produced no surprize; the country was  
 in a state of defence, and the royal authority  
 so much reduced as to render the governor's  
 protection problematical. The fury of the co-

lonists



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1775.

lonists was increased to frenzy, and their union cemented by a measure which rendered accommodation impossible. Lord Dunmore gained an accession of some hundred adherents, white and black; but they came only from the vicinity where he was established; in all other parts of the province, the certainty of being intercepted prevented their attempting to join him.

HE erected the royal standard at Norfolk, and many of the inhabitants, to preserve their slaves, abjured the congress. Fearful of an extension of his influence, the insurgents detached about a thousand men from the western side of Virginia, who intrenched themselves opposite to the governor, on the other side of the river Elizabeth, near a village called the Great Bridge, expecting to oblige the royalists to abandon their post. Before they had been many days in this position, lord Dunmore, deceived perhaps by false reports contrived for the purpose, ordered captain Fordyce, with a detachment of a hundred and twenty men, to dislodge the enemy. This project was pursued with equal boldness and caution, but the provincials were prepared; and, as he proceeded along a causeway skirted by a thicket near the intrenchments, Fordyce was at once assailed with a heavy fire from the thicket and the works. He fell within a few feet of the breast work, and his party, seeing the enterprise impracticable, were obliged to retreat, with the loss of thirty killed and wounded.

Royal  
standard  
erected at  
Norfolk.

Dec.

9th Dec.  
Failure at  
the Great  
Bridge.

THE governor was in consequence of this failure again obliged to retire on board ship, attended by the liberated slaves and the loyal inhabitants, whose numbers now became seriously injurious, by consuming the provision,

Town of  
Norfolk  
burned.

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1775.  
1st Jan.  
1776.Lord Dun-  
more aban-  
dons the  
colony.Project of  
Connelly.He is be-  
trayed, and  
the enter-  
prize frus-  
trated.

and crowding the vessels. The Americans had taken possession of Norfolk, and as their riflemen prevented lord Dunmore from obtaining supplies, he set fire to the wharfs where they principally annoyed him, and the whole town of Norfolk, one of the most flourishing on the shores of the Chesapeake, containing eight thousand inhabitants, was burnt to the ground. The efforts of the enemy were still successful in impeding supplies; distress daily increased; sickness prevailed, particularly among the negroes, and finally lord Dunmore, after sending the slaves to Florida, Bermuda, and the West Indies, quitted for ever the shores of Virginia, and joined the British army under general Howe.

It was an object of the utmost importance to the existence of the British power in America, that possession of Virginia should be retained, and every effort was made for that purpose. One of the most important was a project communicated by Mr. Connelly, a native of Pennsylvania, to lord Dunmore, and approved by general Gage, for attacking Virginia and the other southern colonies on their back and inland parts, where the people were known to be strongly attached to the British government. The garrisons at Detroit, and some other remote posts, with their artillery and ammunition, were to have assisted, and hopes were entertained of engaging the Canadians and Indians in the cause. Connelly, who had received a commission as colonel commandant, prosecuted his scheme with vigour and address, when he was betrayed by his confidential assistant, seized,

<sup>b</sup> Washington's Official Letters, vol. i. p. 62 to 64.

<sup>c</sup> Idem. vol. i. p. 42. 65. 82. 85.

loaded with irons, and sent to Philadelphia, where he was treated with extreme severity. His papers and plans were published, and the cause of congress was thus doubly served, by the frustration of the enterprize, and the opportunity of making the people believe that Providence interposed in their behalf.

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1775.

IN North Carolina Mr. Martin was driven from the government by measures nearly similar to those practised against lord Dunmore: he was accused of insulting their rights and liberties, and instigating the negroes to insurrection. The governor's refutation of these charges was couched in language so forcible, that the provincial convention shewed their indignation by ordering it to be burnt by the hands of the common hangman. A dispute afterwards arose relative to some cannon, but the insurgents were awed by the vigorous and determined conduct of the governor. Still as their party was constantly augmenting, and the royal authority proportionately on the decline, Martin was ultimately obliged to retire on board a ship of war at Cape Fear.

North Carolina.

1st June,  
1775.  
The governor driven away.

IN South Carolina similar disturbances produced similar effects; lord William Campbell was compelled, after attempting in vain to rally a royalist party, to seek security on ship-board.

South Carolina.

THE royal government was now reduced to a mere name, all effective authority being vested in the congress: that body, favoured by dissimulation, enterprize, and accident, acquired a decided ascendancy. Every circumstance which by the most strained construction could be rendered serviceable to their cause, was ostentatiously advanced, falsehood was of-

Ascendancy of congress.

CHAP.  
XXVI.  
1775.

ten employed in recommending their own proceedings, and vilifying those of their opponents, and more frequently those perverse misrepresentations which are more iniquitous than direct falsehood, as they enable those who are base enough to use them to triumph while undetected, and when their artifices are disclosed, to shelter themselves under the double sense of the word. The royalists acted feebly, and, in general, with integrity; they were often overpowered by violence, overawed by the clamours of multitudes, or teized into silence by repeated efforts of chicane. The southern colonies might have been kept in subjection by an inconsiderable military force; application was made to Gage, from Sir James Wright governor of Georgia, but intelligence having been given to some of the agents of congress, the messenger was way-laid, his letters taken from him, and another man forwarded with dispatches of a contrary tendency, so nicely forged as to deceive the person to whom they were written.<sup>d</sup>

16th Oct.  
Gage re-  
called.  
Nov.  
Americans  
issue letters  
of marque.

TOWARDS the close of the year Gage was recalled, and the chief command devolved on Howe. The Massachusetts and continental congresses granted letters of marque against British vessels, and they were unexpectedly successful, in taking many laden with military and naval stores and provisions; captures no less beneficial to them than prejudicial to their opponents, who were obliged to draw all their subsistence at an immense expence from England. In the course of predatory hostilities the town of Falmouth, in the northern part of Massachus-

18th Oct.  
Falmouth  
destroyed.

<sup>d</sup> Ramsay, vol. i. p. 256.

set's, was cannonaded by a single ship of sixteen guns, and utterly destroyed. Several seaport towns were deserted, but far from shewing a disposition to submit, congress resolved to oppose Great Britain by sea, and issued orders for building five vessels of thirty-two guns, five of twenty-eight, and three of twenty-four.

ON the whole, the transactions of the year 1775 were productive of the most unfortunate results to the British cause, and the most animating to the Americans. Measures which were relied on by the ministry as certain to operate by terror and coercion, were met with firmness, and evaded, or rolled back with address and dexterity: conciliatory propositions were rejected, and the Americans displayed a consummate proficiency in political intrigue, by appearing to retain sentiments of loyalty, while their conduct evidently indicated a determination to renounce all subjection to the mother-country. They contrived to advance with rapid steps in the path of revolt, yet to make Great Britain constantly appear the aggressor, and to retain the pretence of a pacific disposition, while they withstood every offer which had a tendency to terminate the subsisting differences. Their military operations were uniformly calculated to inspire confidence and animate enterprize: even the expedition into Canada, though not in every part fortunate, was prosecuted with so daring a spirit, and frustrated by the failure of so gallant an attempt, that the Americans felt more pride as sharers in the glory of Montgomery, than mortification in the disappointment, which only shewed that they could not, without considerable exertion, wrest from Great Britain the

General  
View.

CHAP. chief conquest reserved as an indemnity for the  
XXVI. toils and expences of the late war.\*

1775.

\* For this chapter, besides the authorities quoted in support of particular passages, I have consulted the periodical publications; the histories of the American War by Stedman, Andrews, and Ramsay; Morfe's American Geography; and the Remembrancer: and I have been assisted by very respectable manuscript observations on them.

## CHAPTER THE TWENTY-SEVENTH:

1775—1776.

*Proceedings in the city of London.—Address to the king.—His answer.—Contest respecting the right of presenting petitions to the king on the throne.—Address of congress to the people of Great Britain—to the people of Ireland.—Proclamation against rebellion.—Petition of congress to the king.—Answer from the secretary of state.—Effects of the answer.—Popularity of the measures of government.—Transactions in parliament till the Christmas recess.—King's speech.—Opposition to the address in both houses.—Protest.—Debates on the employment of foreign troops in garrisons.—Bill of indemnity—Motion of censure—both rejected.—Bill for assembling the militia.—Estimates.—Motion by the duke of Grafton.—Land tax fixed at four shillings in the pound.—Nova Scotia petition.—Debate on the petition of congress to the king,—Mr. Penn examined as a witness.—The Duke of Richmond's motion.—Burke's conciliatory bill—ably opposed by governor Pownall—rejected.—Hartley's propositions—rejected.—Bill for prohibiting commercial intercourse with America—debated in the lords—passed.—Recess.—Changes in administration.—Lord George Germaine, secretary of state for America—his character.—Other changes.—Despondency of administration.*

**U**NDER the mayoralty of Wilkes, the city of London seemed largely to participate in the sentiments which produced such alarming commotions

CHAP.  
XXVII.1775.  
Proceed-  
ings in the

CHAP.  
XXVII.1775.  
city of  
London.20th April.  
Address to  
the king.

commotions in America. The majority of individuals was friendly to government; but an active and turbulent minority managed the proceedings of the city councils, which, by intrigue, were made to assume a factious appearance.

IN consequence of the acts of parliament relative to America, the livery presented to the king an address, remonstrance, and petition, censuring all the late measures, not merely with plainness and freedom, but with acrimoniousasperity. "Not deceived," they said, "by the specious artifice of calling despotism dignity, they plainly perceived a real design to establish arbitrary power over all America; and considering the liberties of the whole inevitably connected with every part of an empire, founded on the common rights of mankind, they were alarmed at seeing the constitution violated in any part of the king's dominions." Numerous grievances, they said, had driven his majesty's faithful subjects in America to despair, and compelled them to a resistance justified by the great principles of the constitution, and in consequence of which, the crown was transferred from the popish and tyrannical race of Stuarts, to the illustrious and protestant house of Brunswick. Persuaded that these measures originated in the secret advice of men, enemies alike to his Majesty's title, and the liberties of the people; that the ministry carried them into execution by the same fatal corruption which had enabled them to wound the peace, and violate the constitution of the country; poisoning the fountain of public security, and rendering that body which should be the guardian of liberty, a formidable instrument of arbitrary power; they

prayed



prayed the king, as a first step towards a redress of grievances, which alarmed and affected the whole nation, to dismiss his ministers for ever; so should peace and commerce be restored, and confidence and affection be the supporters of the throne.

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1775.

THE king's answer imported his astonishment that any of his subjects should encourage the rebellious disposition existing in America; relying, however, on the wisdom of parliament, the great council of the nation, he would steadily pursue the measures recommended by them for support of the constitutional rights, and protection of the commerce of Great Britain. The lord mayor was prevented from replying, by an intimation from the lord in waiting.

His answer.

IN a few days after this interview, the earl of Hertford lord chamberlain, in a letter to the lord mayor, signified the king's determination not to receive, on the throne, any address, remonstrance, or petition, but from the body corporate. Wilkes eagerly seized the opportunity thus afforded of raising a new contest. In a long letter, he insisted on the right of the city, "a right which even the accursed race of Stuarts had respected," to present petitions to the king on the throne, and hoped, that a privilege left uninvaded by every tyrant of the Tarquin race, would be sacredly preserved under a prince of the house of Brunswick, whose family was chosen to protect the liberties of a free people, whom the Stuarts had endeavoured to enslave.

Message to the lord mayor.

Wilkes's answer.

AT the first common hall, an address, remonstrance, and petition, in many respects an echo of the last, but rather exceeding it in violence, was approved; the ministry were described as

24th June.  
Proceedings of the common hall.

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Remon-  
strance  
voted.

28th June.  
The king  
refuses to  
receive it  
on the  
throne.

4th and  
5th July.  
Further  
proceed-  
ings.

7th.

14th.

Address of  
congress to  
the people

men *avowedly* inimical to the principles on which the king possessed the crown; and the parliament, as a body of whom the majority were notoriously bribed to betray their constituents and the country: the ministers were therefore to be dismissed, and the parliament dissolved. The correspondence between Wilkes and lord Hertford was entered on the city records, and the sheriffs instructed to inquire when the king would receive, *on the throne*, this address, presented by the lord mayor, the city members, the court of aldermen, sheriffs, and livery. The king having offered to receive it at the next levee; Plomer, one of the sheriffs, declared the resolution of the livery not to present it, unless the king would receive it sitting on the throne. "I am ever ready," his majesty rejoined, "to receive addresses and petitions, but I ~~am~~ the judge where." The substance of this conference was reported to the livery, resolutions adopted, and conveyed to the king, asserting that his answer was a direct denial of the right of the court to have their petitions heard; that the remonstrance should be printed in the public papers, and the city members instructed to move for an impeachment of the evil counsellors who planted popery and arbitrary power in America, and were the advisers of a measure so dangerous to his majesty's happiness and the rights of the people, as that of refusing to hear their petitions. An address subsequently voted by the common council, couched in moderate and respectful terms, and praying the king to suspend operations of force against America, obtained a gracious reception, and a mild, though uncomplying answer.

THE American congress availed themselves of the disposition in the city of London, to render

render their cause popular, and exerted their endeavours to obtain partizans in every part of the king's dominions, or at least to render as many as possible indifferent to the interests of government. They circulated a long, elaborate, and insidious address to the inhabitants of Great Britain, appealing at once to their pride, justice, and compassion; exculpating themselves, and endeavouring to alarm the jealousy of Englishmen for their constitutional rights, which would be no less endangered by success, than their prosperity would be impaired by a failure in hostilities. They justified their opposition to military force, by alleging that they were wantonly attacked; but though they repelled assaults, and returned blows, yet they lamented the wounds they were obliged to inflict, nor had they learned to rejoice at a victory over Englishmen. They denied aspiring at independency, but declared they would only treat on such terms as would render accommodation lasting; calling God to witness that they would part with their property, endanger their lives, and sacrifice every thing but liberty, to redeem Great Britain from ruin.

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of Great  
Britain.  
8th July.

AN address was also made to the people of Ireland, designed, from similarity of situation, to produce congeniality of sentiment. The measures of the reign were decried as indicating that the genius of England and the spirit of wisdom had withdrawn from the British councils, and left the nation a prey to a race of ministers, with whom the ancient English honesty and benevolence disdained to dwell; from that period, jealousy, discontent, oppression, and discord had raged among all his majesty's subjects, and filled every part of his dominions with distress and complaint. They deplored

28th.  
To the people of Ire-  
land.

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deplored the necessity of renouncing their commercial connection with Ireland, from whose parliament they had received no injury, and whose people had ever been friendly to the rights of mankind; but on the other hand, the labours and manufactures of Ireland, like those of the silk worm, were of little moment to herself, but served only to give luxury to those who neither toil nor spin; and should the resolutions of congress occasion much distress, the fertile regions of America would afford a safe asylum from poverty, and, in time, from oppression. In this address reconciliation was mentioned as desirable, but independence was never disclaimed: on the contrary, congress anticipated the golden period when liberty, with all the gentle arts of peace and humanity, should establish her mild dominion in the western world; and erect eternal monuments to the memory of those virtuous patriots and martyrs, who fought, bled, and suffered in her cause.

23d Aug.  
Proclamation  
against  
rebellion.

31st Sept.

THE progress of hostilities, and the appearance of an intercourse with the American leaders, induced government to issue a proclamation for suppressing rebellion, and preventing traitorous correspondence.\* At this juncture Richard Penn arrived from America with a petition from congress, and, accompanied by Arthur Lee, a resident agent, presented it to the king.

\* On the publication of this proclamation, at the royal Exchange, Wilkes shewed his factiousness by causing it to be read by one of his officers, accompanied only by the common crier; they were not allowed horses, as usual on such occasions, nor was the mace permitted to be carried: the proclamation was received with a general hiss. *Annual Register*, 1775, p. 149.

**THIS** paper was drawn with great art, and comprized many appearances of a conciliatory disposition; could it have been examined apart, and unconnected with the transactions in America, which were sanctioned by congress, and their declarations to the people of Great Britain, Ireland, Canada, and Jamaica, it might have afforded hopes of an amicable adjustment. The king was addressed in respectful and endearing terms; and his magnanimity invoked to give the most favourable construction to the expressions of the petitioners. They solemnly assured him that they most ardently desired a restoration of harmony between the mother-country and her colonies, and the establishment of concord on so firm a basis, as to perpetuate its blessings, uninterrupted by future dissensions, to succeeding generations, and transmit his majesty's name to posterity, adorned with the signal and lasting glory attending the memory of those illustrious personages, whose virtues and abilities have extricated states from dangerous convulsions, and by securing happiness to others, erected the most noble and durable monuments to their own fame. They therefore besought his majesty to use his influence and authority in procuring them relief from their afflicting jealousies and fears, and to settle peace through every part of his dominions; with all humility submitting to his majesty's consideration, the expediency of directing some mode by which the united applications of his faithful colonists to the throne, in pursuance of their common counsels, might be improved into a happy and permanent reconciliation;<sup>b</sup> and that in the mean time

measures

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Petition of  
congress to  
the king.

<sup>b</sup> The explanation of this clause is given by Ramsay; History of the American Revolution, vol. i. p. 213. Congress meant, he says, that

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measures might be adopted for preventing further destruction of lives, and such statutes as more immediately distressed the colonies might be repealed. By arrangements for collecting the united sense of the American people, his majesty would receive such satisfactory proofs of their disposition, that the wished for opportunity would be soon restored, of evincing the sincerity of their professions, by every becoming testimony of devotion.

4th.  
Answer.

To this petition the earl of Dartmouth, in the king's name, informed the agents of congress that no answer would be given.

Effect of  
the answer.

IMMEDIATE advantage was taken of this impulse, to encourage the friends of congress; to fix the wavering, and give resolution to the timid. Such, in fact, must have been the view of the individual who framed, and the body who adopted the address: they knew that neither the king nor parliament could acknowledge them as a body legally constituted, nor could the ministry, after the late transactions, recede from the measures they thought proper

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that the mother-country should propose a plan for establishing by compact, something like Magna Charta for the colonies. They did not aim at a total exemption from the controul of parliament, nor were they unwilling to contribute, in their own way, to the expences of government; but they feared the horrors of war less than submission to unlimited parliamentary supremacy. They wished for an amicable compact, in which doubtful, undefined points, should be ascertained so as to secure that proportion of authority and liberty which would be for the general good of the whole empire. They fancied themselves in the condition of the barons at Runnymede; but with this difference, that in addition to opposing the king, they had also to oppose the parliament. This difference was more nominal than real, for in the latter case the king and parliament stood precisely in the same relation to the people of America, which subsisted in the former between the king and people of England. In both, popular leaders were contending with the sovereign for the privilege of subjects.

\* Mr. Dickinson, author of several celebrated political tracts. *Ramsay's History of the American Revolution*, vol. i. p. 213.

to enforce, without an appeal to the people through their representatives. The congress, a body constituted in defiance of the king's commands, raising armies, and levying taxes, for the express purpose of oppugning his authority, and that of the British legislature, approach the throne with the exterior of respect, but without alleging any urgent occasion for their assembly, and holding themselves fully competent, not only to treat, but even to dictate terms; for the king was required, before the adoption of measures for facilitating a conference on the nature of grievances, to use his influence in obtaining a repeal of all statutes which distressed the colonies. It was not possible to discuss such a proposal with hopes of ultimate success, and without such a motive it would have been base and feeble to sanction the acts or petitions of a body, constituted as the congress was, glorying in the success of armed resistance, and demanding concessions without apology for the past, or reciprocal engagement for the future. The rejection of this artful petition being doubtless anticipated, it fully answered the view of its authors; and less artifice than they possessed was necessary to make it appear, that hostile measures alone could satisfy the pride and dignity of the British nation. Under these constructions, the rejected petition contributed to the union and perseverance of the colonies. "When pressed by the calamities of war," an American writer observes, "a doubt would sometimes arise in the minds of scrupulous persons, that they had been too hasty in their opposition to their protecting parent-state. To such it was usual to present the second petition of congress to the king, observing, that all the

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Popularity  
of the mea-  
sures of  
govern-  
ment.

26th Oct.  
King's  
speech in  
parlia-  
ment.

" blood and guilt of the war, must be charged  
" on British, not on American counsels."<sup>a</sup>

ALTHOUGH the subsequent events, and termination of the American contest, have afforded opportunities of repeating and enforcing the arguments used by the adherents of congress, they made, at the time, no considerable impression. The cause of the mother-country was generally popular, because considered just; the war was not dreaded; the American arms were rarely successful, except through our own mismanagement; and the nation reposed just confidence in the exertions of British valour. The ministry shewed a due portion of spirit and perseverance; the large demands attending the beginning of warfare gave energy to commerce, and loyal addresses, unfolicited and unexpected, were sent from all parts of the kingdom.\*

In his speech from the throne, the king amply detailed to parliament the state of America. Those who had too successfully laboured to inflame the people, by gross misrepresentations, now openly avowed their revolt, hostility, and rebellion. They had raised troops, and were collecting a naval force; they had seized the public revenue, and assumed to themselves legislative, executive, and judicial powers, which they exercised in the most arbitrary manner, over the persons and properties of their fellow subjects; and although many might still retain

\* Ramsay's history of the American revolution, vol. i. p. 219. The author was connected by marriage with the family of the well known Laurens, and was from 1782 to 1786 a member of congress.

\* Gibbon states this fact in a letter to Mr. Holroyd (lord Sheffield) dated 14th October 1775. He says, "Another thing will please and surprise, is the assurance which I received from a man, who might tell me a lie, but who could not be mistaken, that no arts or management whatsoever, have been used to procure the addresses which fill the gazette, and that lord North was as much surprised at the first that came up, as we could be at Sheffield."

their



their loyalty, and be too wise not to see the fatal consequence of this usurpation, and wish to resist it, yet the torrent of violence had been strong enough to compel their acquiescence till a sufficient force should appear for their support. The authors and promoters of this desperate conspiracy had derived great advantage from the difference of the king's intentions and their own. They meant only to amuse by vague expressions of attachment to the parent-state, and protestations of loyalty, while preparing for a general revolt. On his part, though it was declared in the last session that a rebellion existed in the province of the Massachusetts Bay, yet even that province he wished rather to reclaim than subdue. The war was become more general, and was manifestly carried on for the establishment of an independent empire. It was now the part of wisdom, and (in its effects) of clemency, to put a speedy end to such disorders, by decisive exertions. He had received the most friendly offers of foreign assistance; and had sent to the garrisons of Gibraltar and Port Mahon, part of his electoral troops, that a larger portion of the British forces might be applied in maintaining its authority; and the national militia might give a farther extent and activity to military operations. His majesty professed readiness to receive the misled and deluded multitude with tenderness, whenever they should become sensible of their error, and in order to prevent inconvenience from distance, and remove their calamities as soon as possible, he would give a discretionary authority to persons on the spot, to grant general or particular pardons and indemnities, and receive the submission of any province or colony, disposed to return to its allegiance.

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legiance. He suggested the propriety of authorizing the persons so commissioned, to restore such provinces or colonies to the free exercise of trade, and the same protection and security as if they had never revolted; and assured both houses, that from the assurances received, and the general appearance of affairs in Europe, he saw no probability of impediment to his measures, by disputes with any foreign power.

Opposi-  
tion to the  
address.

AN amendment to the address was moved by lord John Cavendish, and in the debate, the principle and conduct of the contest were severely arraigned. The facts assumed in the speech were declared to be untrue: parliament was not early convened; the Americans were not collecting a naval force; the assertion, that they meant only to amuse by vague expressions of attachment, and sought to render themselves independent, were equally injurious to their honour, and repugnant to truth; and the confiding of two such important fortresses as Gibraltar and Minorca to garrisons of foreigners, was highly improper; the idea of conquest was equally romantic and unjust; and the addresses did not prove the sentiments of the people, even if fairly obtained; but the contrary was strenuously affirmed. Colonel Barré exposed to severe censure the whole conduct of the campaign; Fox observed, that lord Chatham, the king of Prussia, nay, Alexander the Great, never gained more in one year than the existing government had lost; it had lost a whole continent. Although the Americans were not justifiable in the extent of their proceedings, resistance was less culpable than submission to the tyrannical acts of a British parliament. General Conway, though joined with  
the

the king's servants, detested the principle of supporting every measure of government; reprobated the idea of conquering America; declared explicitly against the right of taxation; and wished to see the declaratory law repealed, since it had been converted to such bad purposes.

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IN answer to these objections, the necessity of regaining America by force was strenuously urged: during the late summer, government, although vested by the legislature with the right of using the sword, had, through a love of lenity, preferred an attempt to govern by the civil power: it was now intended to send out an ample force, supported by a sufficient fleet, to insure subjection. Congress verbally professed not to aim at independence; but their claims amounted to a total exemption from parliamentary authority. They had expressly declared, that the British legislature had no right to intermeddle with their provisions for the support of civil government, or the administration of justice, each country should, in those respects, regulate itself; thus they plainly claimed an exclusive authority in each colonial assembly. Not only the late acts more particularly complained of, but every other affecting their internal polity, had been treated as unjust encroachments of parliament on the rights of a legislature as independent as itself. In military matters, their pretensions were equally extravagant. They denied to Great Britain the right of keeping a single soldier in the whole extent of their continent, without consent of the colonial legislature. With regard to revenue, parliament had declared, in words intelligible to all mankind, that they would never tax America,

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unless impelled by a refusal to contribute a due proportion to the common expences of the state. They even knew, that a reasonable sum would be accepted; but would not, to gratify this country, offer the contribution of a single shilling. The only particular in which they seemed inclined to admit the authority of parliament was, the regulation of trade: even there they expressed themselves with sufficient caution; and in every thing else asserted an absolute independence.

LORD NORTH observed, that to repeal every act passed since the year 1763, must terminate the dispute, for, from that moment, America was raised to independence. The acts were all just, and not cruel, and that for restraining their trade with other countries, against which opposition so loudly declaimed, was not passed till the colonies, by a non-importation agreement, had refused to trade with England, who had nurtured them to their present greatness, and, on the principles of reciprocity, had an exclusive right to the benefits of their commerce.

Opposition  
in the up-  
per house.

THE marquis of Rockingham moved an amendment, exactly similar to that of lord John Cavendish. The debate embraced many of the same topics; but the earl of Dartmouth asserted, that the late proceedings had been unsuccessful from causes not to be anticipated; and lord Gower avowed, that administration had been misled, and pursued a system inadequate to the nature and extent of the service. The accounts received from the southern provinces led to this mistake; New York had been over-awed and forced, by a party of insurgents from Connecticut, into measures they would never have otherwise adopted; yet if the

the friends of government were emancipated by the aid of a force from this country, the colonies might be brought to a sense of their duty, without recourse to scenes of misery and desolation.

LORD SHELBURNE severely arraigned the conduct of administration, and the rashness of the predictions, that a little bloodshed would ensure success: a great deal of blood had been unhappily shed to no purpose, but to sever the two countries, perhaps for ever. He advanced, as a plain and incontestible fact, that the commerce of America was the vital stream of this great empire, and the independence of that country must be the ruin of Britain. The inevitable consequence of perseverance in the present measures, must be the depreciation of property; opulence would be reduced to competence, competence to indigence: in contemplation of such adversity, he felt happy in having been bred a soldier; accustomed to the moderation of that life, his fall would be easy.

At an early period in the debate, the duke of Grafton delivered sentiments hostile to administration, yet refused to concur in the amendment. He condemned the proceedings with respect to America during the last twelve months, and apologized for supporting them, by alleging that he was misled and deceived; he had concurred when he could not approve, from a hope, that in proportion to the strength of government, would be the probability of amicable adjustment. He recommended the repeal of all acts relative to America passed since 1763: this proposition would not probably obtain immediate approbation, but would daily grow in esteem, and ultimately gain

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gain universal assent. Did he entertain contrary sentiments, he could not assent to an address which sanctioned measures of unknown extent and expence, while the king's speech was not accompanied with the slightest information. He mentioned the bad state of his health, and, imitating lord Chatham, declared his intention to come in a litter to express his full and hearty disapprobation of the measures of administration.

Amend-  
ment re-  
jected.  
Protest.

THE amendment was negatived,<sup>f</sup> and the address carried,<sup>g</sup> by great majorities: nineteen peers signed a protest.

Debate on  
the em-  
ployment  
of foreign  
troops in  
garrisons.  
27th Oct.

IN these debates, the illegality of committing the custody of Gibraltar and Minorca to foreign troops, was strenuously urged. On the report of the address, the opposition members insisted that the measure was repugnant to the bill of rights, and a precedent of most alarming and dangerous tendency, recognizing a power in the king to introduce foreigners into the British dominions, and raise armies without the consent of parliament. Thurlow observed, that the clause in the bill of rights embraced no part of the king's dominions beyond the limits of Great Britain: the necessity of the case, and danger of delay, were also urged, and the introduction of six thousand Dutch troops in 1745, without previous consent, was cited as a precedent. Lord North magnanimously avowed himself the adviser of the paragraph in the king's speech, and declared, he should not consider the house precluded, by voting for the address, from reviewing the proposition on any future day.

<sup>f</sup> 69 to 29.

<sup>g</sup> 76 to 33.

THE friends of administration did not uniformly concur in lord North's opinion, and Mr. Marham gave notice of his intention to bring in a bill of indemnity; the minister treated the intimation with his accustomed gaiety; declaring, that although perfectly satisfied with the legality of the measure, he had no objection to concur in any proposition tending to keep the heads of ministers more securely on their shoulders: yet conceiving that acts of indemnity were never passed but as a defence against actions at law, and not against impeachments, he proposed a resolution, approving the employment of foreign troops. This expedient was not, however, considered adequate to the purpose, and the minister himself, yielding his own judgment to the arguments of his friends, obtained leave to bring in a bill of indemnity.

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Bill of indemnity.  
31st Oct.

1st Nov.

THE duke of Manchester, on the same day, made a motion, to declare the employment of electoral troops in the dominions of Great Britain, dangerous and unconstitutional, and supported it by a laborious speech. The earl of Rochford, as one of the ministers who advised the measure, declared his unshaken opinion that it was perfectly justifiable, and his readiness to abide the consequences: yet as he had learned that lord North intended to apply for a bill of indemnity; he moved the previous question. The duke of Grafton was the only cabinet minister in the house, who did not avow his having concurred in giving this advice; he condemned the measure in the strongest terms, as inconsistent with the spirit of Magna Charta. The motion of censure was supported by the duke of Richmond, the earls

1st Nov.  
Motion in  
the house  
of lords.

of

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3d Nov.

of Effingham, Camden, and Shelburne, and lord Lyttleton. The previous question was, however, negatived.<sup>1</sup>

A MOTION similar to that of the duke of Manchester was made by Sir James Lowther, and disposed of in the same manner: in a long and animated debate, the minister was censured, even by his coadjutors, for acceding to the suggestion of a bill of indemnity. Lord Barrington, the secretary at war, in particular, declared, that although he was a principal adviser of the measure, he wanted no such bill, and should pity and condemn the minister by whom it was required.

Bill re-  
jected.

SUCH being the opinions professed by members of administration in both houses, the fate of the bill of indemnity might be anticipated: it passed the house of commons, after the rejection of a motion for amending the preamble, and making ministry confess their conduct illegal, and repugnant to the spirit of the constitution. In the upper house it was unanimously rejected on the third reading; the marquis of Rockingham asserting it would be a disgrace to the statute books, to afford indemnity to those who acknowledged no offence, and the ministerial lords declaring themselves perfectly indifferent respecting the event.

24th Nov.

30th Nov.

30th Oct.  
Bill for as-  
sembling  
the militia.  
22d Nov.  
Estimates.

LORD NORTH brought in a bill for enabling the king to assemble the militia in cases of rebellion: which passed with a rider proposed by Sir George Savile, limiting its duration to seven years. The number of seamen was fixed at 28,000; the land forces at 55,000, of whom

<sup>1</sup> 75 to 32.

<sup>2</sup> On the previous question being put, the numbers were, ayes 81, noes 203.



25,000 were destined for America. In the debates on the militia bill, personal altercations were maintained with great violence, and the manner of procuring addresses was severely arraigned and vigorously defended: the discussion of navy estimates gave occasion to impute many malversations to the first lord of the admiralty; and while the army estimates were under consideration, a review was taken of the cause and progress of the American dispute, the means of conciliation, and the probabilities of conquest.

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1st Nov.

In the house of lords similar efforts were made; the duke of Grafton, who had resigned his office of lord privy seal since the commencement of the session, and now became conspicuous in the ranks of opposition, moved for an account of the number of forces serving in America previous to the commencement of hostilities; the force actually employed there; the plans for winter quarters, and the numbers of the provincial army; an estimate of the troops in Great Britain and Ireland; and an estimate of the military force necessary to be sent to America, with an account of the artillery and stores. In support of this motion, he stated the unsuccessful operations of the late campaign, the condition of the army, cooped up in Boston, mouldering away by sickness and famine, and almost daily waiting for its fate, that of being destroyed or made prisoners, by a force infinitely superior. The lords who directed his majesty's councils had ingenuously avowed their having been deceived; apologized on account of ill-founded information, false reasonings and mistaken conclusions; and directed oblique censures against the commanders both by sea and land. In such a state of darkness

3th.

Motion by  
the duke  
of Grafton.  
4th Nov.

15th.

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darkness and uncertainty, such charges, blunders, mistakes, imputed negligence or incapacity, it was necessary to warn the house of the difficulties to be encountered, and the means of obviating or surmounting them: by such means they would be enabled to adopt measures of coercion or conciliation, which best suited the dignity, justice, and permanent interests of the country.

Objected to.

THE proposition was resisted, on the ground that the information would be communicated to the enemy, and expose the plan of military operations. Earl Gower asserted, on the credit of an officer of eminence in America, that all measures determined on in England were known in the provincial camp much earlier than in the king's army. The Americans would consequently rise in their demands if conciliation were proposed, or take measures of resistance best calculated to defeat the intentions of Great Britain.

Dispute with America censured.

A DIGRESSION was made into the general grounds of the dispute: the Americans were vindicated by lord Camden, the duke of Richmond, and lord Shelburne, who declared Great Britain in every instance the aggressor, and stigmatized the proceedings against the colonies by the name of robbery; they were cruel, oppressive, unjust, and unrelenting, and ought to be resisted as the most open and dangerous attacks upon liberty, property, and every thing dear to free men. The assertion that America aspired at independence, was treated as an unfounded calumny, calculated only for purposes of delusion.

Defended by lord Mansfield.

BESIDES the earls of Gower and Dartmouth, who as ministers vindicated their own proceedings, the cause of government was ably defended

fended by the lords Lyttleton, Dudley, and  
 Townshend; but lord Mansfield, with his usual  
 perspicuity, eloquence, and profound informa-  
 tion, traced to their real source the preten-  
 sions which convulsed America, and agitated  
 Great Britain. He said, "The bad con-  
 sequences of planting northern colonies were  
 early predicted. Sir Josiah Child foretold,  
 before the revolution, that they would, final-  
 ly, prove our rivals in power, commerce, and  
 manufactures. Davenant, adopting the same  
 ideas, foresaw that whenever America found  
 herself sufficiently strong to contend with  
 the mother-country, she would endeavour  
 to become a separate and independent state.  
 This has been the constant object of the peo-  
 ple of New England, almost from her earliest  
 infancy. Their struggles compelled king  
 William to revoke his former charter, and  
 give them a new one; and towards the con-  
 clusion of his reign, to procure an act, that  
 no law originating in the colonies should be  
 valid, if contrary to the law of England.  
 Those disputes had scarcely ever subsided:  
 in the year 1733, Mr. Talbot, afterwards  
 chancellor, proposed a series of resolutions  
 in the house of commons, indicating the pre-  
 cise nature of the disputes, and fully assert-  
 ing doctrines similar to those now maintain-  
 ed by the British parliament. A new ad-  
 ministration formed in 1756 were extremely  
 unwilling to engage in a war on account of  
 America; and would have avoided it, had  
 not circumstances given another turn to the  
 subsisting disputes. I do not assert that  
 America was not the true cause of the war;  
 I am certain it was. A vulgar opinion pre-  
 vailed, the reverse of truth, that we armed  
 " in

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“ in defence of Hanover; but whatever form  
 “ the war might afterwards assume, it was ori-  
 “ ginally undertaken for the preservation of  
 “ America. At the peace, the inconveniences  
 “ which have since arisen were partly foreseen;  
 “ but they were, with suitable wisdom, balanced  
 “ against those which might result from the  
 “ other part of the alternative. The restora-  
 “ tion of Canada to France, would have been  
 “ the source of endless contention. At the  
 “ time of imposing the stamp duties, an idea  
 “ prevailed, that America, from her increased  
 “ power and ability, should contribute to  
 “ alleviate the burdens with which she had  
 “ been instrumental in loading this country.  
 “ I shall not discuss the propriety of the mea-  
 “ sure; from succeeding events, I regret its  
 “ adoption, but at the time it encountered no  
 “ opposition. The next year the declaratory  
 “ law was passed with equal unanimity. In a  
 “ year after, lord Camden being then at the  
 “ head of his majesty’s councils, and presiding  
 “ on the woolstack, was present when the port  
 “ duties were imposed, but offered not the  
 “ slightest resistance. When the resolutions  
 “ for extending the statute of Henry VIII, re-  
 “ lative to the trial of persons for offences com-  
 “ mitted out of the realm, were voted, the  
 “ same learned lord retained his situation, and  
 “ the noble duke, who made the motion this  
 “ day, then presided at the head of the trea-  
 “ sury, both were in the cabinet, and yet not  
 “ a word was said against the measure. I look  
 “ back with sorrow to all these transactions.  
 “ Lastly, the bill for shutting the port of Bos-  
 “ ton, on which the learned lord hath this day  
 “ bestowed so many hard names, was passed  
 “ without opposition. If these acts were justi-  
 “ fiable,

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“ fiable, thofe which fucceeded were equally  
 “ fo. America does not complain of particu-  
 “ lar injuries, fo much as the violation of her  
 “ rights; in one place congress fum up the  
 “ whole of their grievances in the paffage of  
 “ the declaratory act, which afferts the fupre-  
 “ macy of Great Britain, or the power of mak-  
 “ ing laws for America in all cafes. Hence  
 “ arifes the difpute; they pofitively deny the  
 “ exiftence, not the mode of exercifing the  
 “ right: they would allow the king of Great  
 “ Britain a nominal fovereignty, but no more:  
 “ they would renounce dependency on the  
 “ crown of Great Britain, but not on the per-  
 “ fon of the king, whom they would reduce to  
 “ a cypher. In fine, they would ftand in rela-  
 “ tion to Great Britain, as Hanover now ftands;  
 “ or, rather as Scotland ftood towards Eng-  
 “ land, before the union.” His lordfhip then  
 proved that the views of America were di-  
 rected to independence; that Great Britain  
 could not concede any claim without relin-  
 quifhing all; fuch a facrifice he fupposed was  
 not intended; and confequently, any meafure  
 of conciliation, would only furnifh grounds for  
 new claims, or produce terms of pretended  
 obedience and fubmiffion.

THE duke of Grafton’s motions were nega-  
 tive without a divifion.

AMONG other means of raifing fupplies, the  
 minifter propofed a land tax of four fhillings  
 in the pound. This meafure, fo unpalatable to  
 the country gentlemen, afforded oppofition  
 the means of arraigning the conduct of miniftry,  
 and alarming the jealoufy of thofe who would  
 be moft affected. Mr. Hartley faid, little fore-  
 fight was neceffary to prophecy laft year, that  
 the land tax muft be raifed to four fhillings, and  
 he

15th Nov.  
Land tax  
at 4 s. in  
the pound.

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he saw no probability of its ever being reduced. He made numerous statements and calculations to prove that, instead of deriving the promised revenue from America, England would be incumbered with a perpetual mortgage on the land, to pay for measures equally unjust and ill executed.

THESE arguments produced the desired effect; Mr. Baldwin observed, he always understood the dispute with America to be for a revenue in relief of the country gentlemen; but having since learnt that the idea of taxation was abandoned, he considered it improper to embark in further expences.

AFTER replying to several of Mr. Hartley's statements, lord North denied that taxation was renounced. A mode he said would be adopted, for obtaining a contribution from America; when ministers declared the idea of taxation was abandoned, they meant only that it was abandoned for the present; taxation being but a matter of secondary importance, when the supremacy and legislative authority of the country were at stake. Taxation should be enforced; because, to ensure legislative authority and commercial advantages, it would be necessary to combine them with a tax, even though attended with no direct profit.

THIS explanation was deemed satisfactory, and the measure encountered little further opposition.<sup>k</sup>

26th Oct.  
Nova Scotia  
petition.

ON the first day of the session a petition was presented to each house from the general assembly of Nova Scotia, replete with expressions of loyalty, and deploring the prospect which the

<sup>k</sup>. A division took place on an amendment moved by Sir George Younge, for continuing the land tax at three shillings in the pound, but it was negotived, 182 to 47.

present state of affairs opened to America. They proposed, as the means of terminating amicably all differences, and preventing the possibility of their being renewed, a tax *ad valorem* on all commodities imported into the province, not being the produce of the British dominions, except bay salt. This tax would include almost all luxuries, and would increase in an equal ratio with the affluence of the inhabitants. The offer was made in compliance with the conciliatory propositions, and the petitioners hoped it would serve as a model and precedent.

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LORD NORTH moved, in a committee of the house of commons, that this proposal should be accepted, the tax not to exceed eight per cent. and when the legislature of Nova Scotia should have passed an act for effectuating it, their trade should be restored, and they at liberty to import wines, and certain other articles, directly from any other country. It does not seem to have occurred, until suggested by Sir George Yonge, that this petition contained the same doctrines, breathed the same language, and claimed the same rights as the declaration of congress. Sir George moved an amendment, which was overruled, but the petition was not afterwards cordially espoused. It was reported, and a long debate maintained on some proposed amendments, and an ironical resolution moved by Burke, but the subject was gradually relinquished.

23d Nov.

29th.

THE petition of congress being alluded to in the king's speech, was submitted to the inspection of parliament. Before this paper was regularly discussed in the house of lords, Mr. Luttrell endeavoured to conciliate the lower house to the pretensions and character of congress,

6th Nov.  
Debates on  
the petition  
of congress  
to the  
king.  
7th Nov.

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gress, by moving an address for empowering commissioners to receive conciliatory proposals from any general convention, congress, or other collective body, conveying the sentiments of one or more colonies, suspending all inquiry into the legal or illegal forms under which such colony might be disposed to treat. This motion was introduced by a long speech, tending to prove, that in Great Britain, more than any other country, government had been brought back to its first principles, by extra-formal assemblies of the people, in a convention or congress. By such a convention, he argued, monarchy had been restored in the person of Charles II. and such a convention in 1688 perfected the glorious Revolution. No answer was made to this harangue, but by observing, that to treat with the American congress would be to admit it a legal assembly, and consequently that the conduct of Great Britain was intirely founded in injustice. The motion was negatived.

7th Nov.  
Mr. Penn  
examined.

WHEN the lords, in pursuance of the order of the day, were proceeding to take into consideration the petition of congress, the duke of Richmond saw Mr. Penn standing below the bar, and anticipating that some doubts would arise respecting the authenticity of the paper, urged the propriety of examining him as a witness. After a strenuous debate on order, and precedent, mixed with much personal invective, the ministry conceded that his evidence should be received.

20th Nov.

THE examination was conducted by the duke of Richmond, who had previously communicated the questions he intended to ask. Mr. Penn had been constantly resident in America four years, two of which he had been governor of Pensylvania;



Pensylvania; he described the congress as men of character and intelligence, capable of conveying the sense of their constituents, and without means of enforcing obedience, but through the confidence reposed in them: that confidence, however, was so unlimited, that no sufficient protection could be found for persons who should advance sentiments differing from those which they had promulgated. The people generally considered themselves fully able to resist the arms of Great Britain employed to enforce taxation, and the late obnoxious acts. The war was commenced and prosecuted by the inclination and zeal of the people, in defence of their liberties, though not, as the witness believed, for the purpose of establishing independency; but unless conciliatory measures were speedily pursued, he feared the Americans would form connections with foreign powers, which they would not easily be induced to renounce. They were dissatisfied with the reception of their petitions, and had formed great hopes of that delivered by the witness, which was styled *the Olive Branch*; and the commission to present it was considered a subject of congratulation by his friends. He described the dissatisfaction occasioned by the stamp act, and the exultation at the repeal, and was of opinion, that the declaratory act would have occasioned no discontent had America been left in the state she then was: he believed the colonies inclined to acknowledge the imperial authority of Great Britain, in every particular, except taxation, and to acquiesce in the words of the declaratory act.

UPON this evidence, manifestly partial; and necessarily imperfect, from the situation of the witness, whose knowledge was avowedly limited

The duke  
of Rich-  
mond's  
motion.

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to Pennsylvania; the duke of Richmond founded a motion, "That the petition was a ground " for conciliation of the unhappy differences " between Great Britain and America." He extolled its language as that of dutiful submission to the sovereignty of the mother-country, so far as was compatible with the rights secured to freemen by the constitution of the empire; and traced all the difficulties, dangers, and inconveniences attendant on a project of forcible conquest.

LORD SHELburne coincided in these sentiments, and expatiated on the topics urged by the duke of Richmond, in terms still more forcible. He predicted national ruin from the prosecution of the contest, and said, if ministers persisted in measures neither justifiable on principles of policy or of liberty, he should apply to them the adage, "*Quos deus vult perdere prius dementat.*"

THE earl of Dartmouth defended the refusal to answer the petition, by observing, that unless presented to the king on the throne, no answer could be expected as of right; and it would have been indecent in the secretary of state to give an answer unauthorized. If silence was construed into disapprobation, the construction was justifiable. The petition, in terms, was unexceptionable, but there was every reason to believe the softness of the language purposely adopted to conceal the most traitorous designs. Did it become the offending party to dictate the terms on which peace would be accepted?

LORD LYTTON, with great warmth, decanted on the partiality of the witness, and declared he could have confronted him with a person of unexceptionable character, possessed of ten thousand acres of land in New England, but

but that individual was afraid to appear, from a certainty that his property would be totally destroyed, and his person proscribed. "Supposing, however, Mr. Penn's evidence impartial, what was the purport of the motion, but that the acts of the British parliament, its repeated addresses to the throne, his majesty's own most solemn declarations, were to be superseded by the commands, not addresses, of the rebellious Americans? Those audacious rebels, who endeavoured to impose on his majesty insidious, traiterous, false expressions of loyalty and obedience, while in the same breath they appealed to the people of Great Britain and Ireland, abused the parliament, denied their power, invited their fellow-subjects to make a common-cause, and thus, at once, endeavoured to involve every part of this great empire in one general scene of rebellion and bloodshed. Are these the men you would treat with? Is this the cause the pretended friends of the country would endeavour to defend? Or would you, by agreeing with this motion, relinquish your dominion over those worst of rebels, and tamely submit to transfer the seat of empire from Great Britain to America?"

LORD SANDWICH, whose temper and mildness in debate, furnished at once a contrast and reproof to the vehemence of lord Lyttleton, defended that nobleman against the animadversions he incurred by his irritability, and unfolded many errors and exaggerations in the statements of American force and British alliances. He exposed with perspicuity the geographical and political mistakes made by the opponents of ministry, censured their assumptions of mere suppositions for facts, and

CHAP. rectified their misstatements of the strength and  
XXVII. zeal of the country.

1775. THE duke of Richmond's motion was nega-  
Negatived. tived.<sup>1</sup>

16th Nov.  
Burke's  
concilia-  
tory bill.

BURKE again judged it expedient to propose to the house a project of conciliation, which he introduced at the moment of presenting a petition from the inhabitants of certain towns in Wiltshire, against the prosecution of the war. His motion was "For leave to bring in a bill "for composing the present troubles, and quiet- "ing the minds of his majesty's subjects in Ame- "rica," founded on the statute of Edward I. *de tallagio non concedendo*. In conformity to this precedent, he proposed a renunciation of taxing; a repeal of statutes made on a contrary principle since the year 1766; and a general pardon; he also proposed a congress to be held by royal authority, for the adjustment of differences.<sup>m</sup>

IN his speech, Burke observed, three plans were afloat with regard to America; first, simple war, in order to a perfect conquest; second, a mixture of war and treaty; and third, peace grounded on concession. The first plan was to be effected in two ways; the one direct, by conquest, the other indirect, by distress. The forces to be employed in America amounting on paper to no more than 26,000, were, he contended, insufficient for conquest; and without anticipating the success or frustration of the plan of distress, he objected to it as not leading to a speedy decision. The longer our distractions continued, the greater the chance of interference by the Bourbon powers, which in a

<sup>1</sup> 86 to 33.

<sup>m</sup> See the bill in the Parliamentary Register, vol. iii. p. 182.

protracted

protracted war, he considered not only probable, but certain; and this country was utterly incapable of coping with America and those powers in conjunction.

THE second project, of force mixed with treaty, appeared most favoured by ministers, but met with his decided disapprobation. Ministers did not propose to negotiate with the present, or any other general congress or meeting, but with the several assemblies distinctly. In this scheme they knew they could not succeed, because the chartered assembly of one principal province, that of Massachusetts Bay, was destroyed by act of parliament. No assembly would sit under the new constitution, because the inhabitants must then, as a preliminary, surrender the principal object for which they had armed; and thus, before the opening of the negotiation, decide the contest against themselves: the treaty must therefore stumble on the threshold. Besides this fundamental objection, he urged the impossibility of ever terminating a negotiation with so many provinces, of such different constitutions, tempers, and opinions, while, in the mean time, hostilities, with their whole train of disadvantages, accidents, and ruinous expences, would be continued. The objects of treaty must be either the recognition of abstract rights, on as large a scale as parliament claimed them, to which the Americans would never submit; or upon a lesser, to which they had already submitted. Another object of treaty might be a practical recognition of the right of Great Britain to tax for a revenue, either nominal or beneficial; if nominal, it amounted only to a speculative acknowledgment of right, which they would for ever refuse; if beneficial, they would grant

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be difficult ; and he was confident, both from the nature of the question, and from information which did not use to fail him, that this bill would restore immediate peace ; and as much obedience as could be expected after so rude a shock had been given to government, and after so long a continuance of public disturbances.

Able op-  
posed by  
governor  
Pownall.

THIS proposition occasioned a long debate, in which the principal speakers on both sides engaged, with their utmost spirit and ability. The chief opponent to Burke, whose arguments are preserved, was governor Pownall. Following the mover in his division of the subject, he exposed many fallacies in his reasoning, and many errors in his statements. He gave, as an analysis of Burke's theory, that Great Britain must either change the sentiments of the Americans by negotiation, or subdue the rising spirit; the rising spirit was not to be subdued, and while war lasted, it was not to be changed by negotiation: parliament must, therefore, previously make concessions, disavow their declarations, repeal their acts, sue for peace, and the Americans might grant it. By this plan the unsuspecting confidence of the colonies must be regained by removing the ground of the difference. Even such a project was not recommended by experience : " when the " stamp act was repealed, the mover says, the " Americans resigned themselves to their former unsuspecting confidence ;" the declaration of congress expressly contradicts the assertion : " After the repeal of the stamp act," they say, " having again resigned ourselves to " our ancient unsuspecting affections for the " parent state, and anxious to avoid any controversy with her, in hopes of a favourable " alteration

" alteration in sentiments and measures towards  
 " us, we did not press our objections against  
 " the above-mentioned statutes made subse-  
 " quent to the repeal." Among these were the  
 declaratory act, and the act for imposing other  
 duties in lieu of that which was retracted.

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GOVERNOR POWNALL then entered into a  
 detail of the various acts; which, from the  
 twenty-fifth year of Charles II. had laid  
 duties on the colonies for the purpose of  
 raising a revenue for England; he shewed that  
 the Americans required a repeal of these, as  
 well as of the subsequent acts, and that they  
 neither were, nor could be content with what  
 was done in 1766. Burke's proposition there-  
 fore did not go back so far as congress de-  
 manded, not even so far as the year 1763;  
 the declaratory act and the revenue act were  
 left unrepealed, while congress stated their  
 abhorrence of the former law, demanding  
 what was to defend them against so enormous,  
 so unlimited a power. This fault in the plan  
 arose from the proposer's partiality to his own  
 friends, under whose auspices the obnoxious  
 acts were passed. The Americans would not  
 be so satisfied; for when they limited their  
 present demands to the infringements of their  
 rights since the year 1763, they carefully re-  
 served the further consideration of the general  
 state of American claims to a future day. The  
 governor was adverse to all partial concessions  
 and repeals, which could produce nothing but  
 an endless succession of quarrels and tempo-  
 rary reconciliations. The bill itself, although  
 grounded on the complaints of American  
 grievances, did not afford the redress and re-  
 medy: it went only to the year 1766, but to  
 be real and efficient, it must be extended to

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1672. "They complain," he said, "of the admiralty jurisdiction: now that is as old as the act of navigation. By that act ships navigated contrary to law were to be seized, and might be brought to the court of admiralty in England, on the express principle, that there should be no party juries. For the ease, and not the aggrieving of the subject, courts of admiralty were afterwards established in the colonies, and all this system stood established before 1764. To my argument it is nothing how far this is right or wrong, grievous or otherwise; but the Americans complain of it; and if the bill which is to afford redress, and concede to their complaints, must be effectual, in order to gain their confidence, this bill does not go far enough: there are others willing to go further."

HE then moved the previous question, which was decided in the negative."

MR.

"210 to 105. In the course of this debate, Sir George Savile, with considerable pleasantry, supposed the house of commons the American congress, and assigned to the principal persons the characters of the leading Americans. "The learned gentleman, Mr. Wedderburne, for his quiet and temperate character, spirit of moderation, deep philosophy, love of liberty and his country, I will suppose is Dr. Franklin. I have fixed upon him, besides, as his particular friend. His neighbour, lord George Germaine, is general Putnam. His next neighbour, lord North, Mr. Adams. And there is a gentleman, I can suppose to be Mr. Hancock—I beg your pardon Mr. Speaker, (bowing to the speaker) you are Mr. Hancock. Now I will suppose all these great men got together; and our Dr. Franklin to take up the defence of the colonies with all that wit and eloquence of which he is master. I will only suggest the topics upon which he would talk." He then put all the strongest words and arguments in defence of America, into the mouth of this supposed Dr. Franklin, and went on in the same manner with the other imaginary persons. Fox, with great wit and readiness, gave a description of the treasury-bench, beginning with Mr. Ellis, and ending with Mr. Cornwall, by a single epithet, happily marking the characters of each with fine satire, and without breach of decorum. And Wedderburne, in answer to an observation of Burke, on the conduct



MR. HARTLEY renewed his conciliatory efforts, apologizing for his perseverance by adverting to the magnitude of the object, upon which not only the fate of our own times, but of all future ages, both in this country and America, would depend. He took the ground of his proposition for pacification from the petition of congress, which he characterized as most dutiful and affectionate, humbly supplicating the king to become the mediator of peace between them and their parent state. Lord North, at the beginning of the session, having expressed an ardent wish that affairs were in the same state as in the year 1763; Mr. Hartley would unite with him on those terms; for although he considered the ministry at all times aggressors, he thought it not unreasonable to expect from America some concession to the national honour. The Americans had offered to make any reasonable sacrifice; he would embrace the suggestion, and as a hankering after revenue still lurked in the minister's heart, he might also obtain a revenue if he would receive it in a constitutional way. Even supposing that a right to tax America could be proved, justice, which is superior to all rights, would require its dereliction. It is the prerogative of the commons of England to give and grant by their own representatives; the commons of Ireland possess the same prerogative; which has always been equally enjoyed by the commons of America. Had the reverse been true; had the right of taxing unrepresented America been undisputed, and the exercise customary

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Hartley's  
proposi-  
tions.

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conduct of Demosthenes, descanted on the history of that period, with allusion to the present times. His speech, though it was three o'clock in the morning, awakened the attention of every individual in the house.

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customary and notorious; yet, considering the oppression and grievances of unrepresented taxation, it would have been the duty of parliament to rectify the constitution of America by the British model. If administration were sincere in the desire for peace; he would offer terms of accommodation by which, if the Americans were replaced in the same position as in 1763, they should give full satisfaction on the point of honour, and an effectual, not mere verbal recognition of the authority of the mother-country as it then was. The test should be, the registering, by the assembly of each province, of some act of parliament, on principles of justice, and such as the colonies would in 1763 have received with a silent and thankful compliance.

His motions were, first, for a suspension of arms during the treaty of pacification; second, for a restoration of the legislature of Massachusetts Bay, according to the charter; third, for a bill to establish the right of trial by jury in criminal cases to all slaves in North America, and to request the registering of that act by the *assemblies in each colony*. This was the proposed test. Fourth, for a bill to restore the Americans to the position in which they were in 1763; and fifth, for a free pardon, indemnity, and oblivion. They were all negatived.\*

Rejected.

THESE motions appear to contain some good principles of conciliation, if conciliation was indeed possible: the arguments against them are not preserved. Lord North objected to the attempt as unreasonable, till experiment had been made of a measure of such vast extent as

the prohibitory bill, which was then passing through the house.

THIS measure was introduced by the minister himself, for the purpose of terminating all intercourse with the colonies during the rebellion, repealing the Boston port and restraining acts, and enabling the king to appoint commissioners, and issue proclamations in certain cases. He explained the necessity of restraining the American trade during the rebellion, and the justice of immediately removing the restraint from any colony wherein it might cease; the Boston port act, and other acts of last year, being framed on other grounds and for other purposes, would impede this operation; the restraining acts were civil coercions against civil crimes; but in a state of war, the provisions were ineffectual, and others became necessary: those he now proposed would be used in war with any country; but were framed under provisos facilitating the approach of peace. The charter acts could not be repealed while the Americans denied the right of making them: the bill for the administration of justice, there was no occasion to repeal, because the country being in actual war, martial law took place, and there were no courts in which it could operate. He should also be ready to repeal the tea duty on the same grounds; that he would suspend every exercise of the right of taxation, if the colonies themselves would point out any mode by which they would bear their share of the burden, and give their aid to the common defence. The clause respecting the commissioners meant, besides the granting of pardons, that they should inquire into any material change of circumstances in the colonies; remedy real grievances or oppressions; and

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commer-  
cial inter-  
course with  
America.

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and if any part, or a whole colony, returned to a proper state of obedience, declare that colony or part to be in peace, upon which the restrictions in the present bill were to cease.

IN vindication of his own conduct, lord North observed, the dispute about taxation, was begun and prepared before he engaged in it as a minister, he embraced it when the colonies, being already taxed, disputed a right, which the country had determined not to surrender. If the colonies, by appealing to arms, had made war the medium, although peace was the only point he ever retained in view, he must pursue it through that medium. To these principles he declared his steadfast adherence.

Fox decried the proposition as tending to destroy all trade with America, and accused the minister of designing to ruin the manufacturers in order to induce them to enlist in the army, which could no otherwise be recruited. He moved as an amendment to omit the whole of lord North's proposition, except what related to the repeal of the obnoxious laws.

DURING this debate the nature of civil wars, and the propriety of active exertion in military commanders, when their opinions were repugnant to the service, was brought into discussion. Lord Howe declared he did not conceive any struggle so painful, as that between duties as an officer, and as a man. If left to his choice, he certainly should decline to serve, but if commanded, it was his duty, and he should not refuse to obey.

GENERAL CONWAY urged the difference between a foreign war, where the whole community was involved, and a domestic war on points of civil contention, wherein the community was divided. In the first case, no officer

cer ought to call in question the justice of his country: in the latter, a military man, before he drew his sword against his fellow-subjects, ought to examine his conscience, whether the cause was just.

THURLOW, with becoming indignation, decried these sentiments. Let the honourable gentleman, he said, justify his conscience to himself, but not hold it out as a point of doctrine to be taken up in a quarter, and line of service, where his opinions might be supposed to have great influence; for if once established as doctrine, they must tend to a dissolution of government. Lord North's proposition, he contended, retained the habitual exercise of taxation, and left an opening to America, of a permission to raise her share of supply towards the common defence, by granting it in her own assemblies, and giving it in her own way. On this principle he was willing to coincide, in any measure that might afford ground for conciliation; yet he thought the only sure and permanent basis would be a definition of the relation between the mother-country and her colonies. He added, that as attorney-general, he had a right, by writ of *scire facias*, to set aside every charter in America: but in our present situation such a process would be justly the object of ridicule, for the conduct of America was not a matter for judicial, but parliamentary animadversion.

Fox's amendment was rejected.\*

THIS law was vehemently opposed during its whole progress: it was decried as a formal abdication of the government of the colonies, and termed a bill for more effectually carrying into

1st to 12th  
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execution the resolves of congress.<sup>1</sup> Petitions were presented by the West India merchants, and counsel heard; an attempt was made to exclude the province of Georgia from its operation, and several amendments were tendered in the committee. Opposition was carried to the extreme of political violence and personal altercation; but at length the bill passed without alteration.

Debated in  
the house  
of lords.  
25th Dec.

IN the house of lords the contest was not less violent and acrimonious. On the second reading, much of the debate turned on the allegation in the preamble, that the Americans were in rebellion. The peers in opposition contended, that they had been forced to take up arms in defence of their property, which several acts of the legislature had attempted unjustly to wrest from their hands; they were resisting acts of violence and injustice, acts oppressive, cruel, and tyrannic, consequently such resistance was neither treason nor rebellion, but, in every political and moral sense, perfectly justifiable.

THIS manner of speaking was vehemently censured by lord Lyttleton, who, in the phrase of Cicero, styled it *immoderata licentia concionis*; and the earl of Denbigh insisted, that, by the laws and constitution of this realm, any other treasonable expression might be as well justified, under the claim of exercising the privilege of speech, as the assertion that America was not in rebellion, or that resistance to the acts of a British parliament is no more than resistance to the most wanton act of tyranny and oppression. Those who defend rebellion, he said, are themselves little better than rebels;

<sup>1</sup> History of lord North's Administration, p. 220.

<sup>2</sup> The final division was 112 to 16,

and there is no great difference between the traitor and him who openly or privately abets treason.

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A PROTEST, signed by eight peers, was entered on the journals against committing the bill.

Protest.

DURING its further progress several amendments were made; delay was attempted, and a petition presented from the merchants of Bristol, requesting a suspension of its operations for two months; but without effect.

On the last reading, lord Mansfield defended the measure in all its parts, and the conduct of government towards America in general. He always was of opinion, that the people of America were as much bound to obey the acts of the British parliament, as the inhabitants of London and Middlesex; and thought that ever since the peace of Paris, the northern colonies were meditating independency. "They  
" have said so in a publication of the continental congress, wherein they thank providence for inspiring their enemies with the  
" resolution of not attempting to carry their  
" schemes of dominion into execution, till they  
" had arrived at a growth and strength sufficient  
" to resist them. Whatever might be their  
" wishes before that time, their situation rendered it impracticable, because Great Britain  
" alone could protect them against the power  
" of France, to which their whole frontier lay  
" exposed. But allowing all their professions  
" genuine, their inclinations, those of duty and  
" respect towards this country, that they entered  
" into the present rebellion through the intrigues and arts of a few factious and ambi-

20th Dec.

\* This division was 78 to 19.

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“ tious men, or those who ultimately directed  
 “ them ; that the stamp act was wrong, that  
 “ the declaratory law might assert the supre-  
 “ macy over that country, but it ought never  
 “ to be exercised, nor amount to more than  
 “ such a power as his majesty claims over  
 “ France, a mere nominal dominion; that no  
 “ troops should be sent even to defend the  
 “ Americans, without their own permission;  
 “ that the Admiralty courts should never be  
 “ made to extend there, though by the trial by  
 “ jury, the parties themselves would be judges;  
 “ that offenders against the laws and authority  
 “ of this country should be tried for offences  
 “ by persons who themselves were ready to de-  
 “ clare they did not think the charges crimi-  
 “ nal ; that no restraints should be laid upon  
 “ their trade, though that great bulwark of the  
 “ riches and commerce of this country, the act  
 “ of navigation, depended on such restrictions;  
 “ that every measure hitherto taken to enforce  
 “ submission to parliamentary authority, was  
 “ cruel and unjust, that every ministry had  
 “ been tyrannic and oppressive, and the last  
 “ worst of all ; yet admitting all this to be true,  
 “ was Great Britain to rest inactive, till America  
 “ thought proper to begin the attack, and gain-  
 “ ed strength to do it with effect ? We are now  
 “ in such a situation, that we must either fight  
 “ or be pursued. A Swedish general, in the  
 “ reign of Gustavus Adolphus, pointing to the  
 “ approaching enemy, said to his troops, ‘ My  
 “ lads, you see those men, if you do not kill  
 “ them, they will kill you.’ The same senti-  
 “ ment is applicable to the present case. If we  
 “ do not get the better of America, America  
 “ will get the better of us. They have begun  
 “ to raise a navy ; trade will beget opulence,  
 “ and



“ and they will be enabled to hire ships from  
 “ foreign powers. It is said the present war is  
 “ only defensive on the part of America. Is  
 “ the attack on Canada, or the attempt at  
 “ Halifax, a defensive war? Is the prohibiting  
 “ all trade and commerce with every other part  
 “ of the British dominions, even with Ireland,  
 “ for which they express such friendly senti-  
 “ ments; is starving the sugar islands, acting on  
 “ the defensive? No; though those people  
 “ never offended, nor oppressed us, we will dis-  
 “ tress them, say they, because that will be  
 “ distressing of Great Britain. Are we, in the  
 “ midst of all outrages, of hostility, of seizing  
 “ our ships, entering our provinces at the head  
 “ of numerous armies, and seizing our forts, to  
 “ stand idle, because we are told this is an un-  
 “ just war, and wait till they have brought their  
 “ arms to our very doors? The justice of the  
 “ cause must give way to our present situation;  
 “ and the consequences which must ensue,  
 “ should we recede, would, nay must, be infi-  
 “ nitely worse than any we have to dread by  
 “ pursuing the present plan, or agreeing to  
 “ a final separation.”

THE bill passed without a division. Mr. 21st Dec.  
 Hartley vainly attempted to procure its re-  
 jection, when returned in an amended state to  
 the commons: and both houses adjourned for 21st & 22d.  
 the Christmas recess.<sup>1</sup> Recess.

DURING the session, several changes took 21st & 22d.  
 place in the administration. The duke of Changes in  
 Grafton appears to have been always disposed administration.  
 to repeal the American tea duty,\* although he

\* In a subsequent period of the session, some supposed partialities and imputed frauds in carrying this act into effect, gave rise to complaints, which were investigated in parliament; a committee was formed, evidence heard, and animated debates maintained in both houses.

\* See Fox's speech in the house of commons, 20th Dec. 1775.

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1775.

4th Nov.

10th Nov.  
Lord  
George  
Germaine,  
secretary of  
state for  
America.  
His cha-  
racter,

continued in administration when that measure was rejected. On the first day of the session, he seized the opportunity of claiming popularity by opposing the address; in a short period he resigned the privy seal, and became an active member of opposition. General Conway also abandoned the cause of administration, but was not removed from the government of Jersey. The earl of Dartmouth received the privy seal, and lord George Germaine, uncle to the Duke of Dorset, succeeded to the secretaryship of the American department. This nobleman, descended from the illustrious race of Sackville, dukes of Dorset, supported the stamp act under Mr. Grenville's administration. His person tall and dignified, added force to a manly elocution: his harangues were rather argumentative than florid: without resorting to the artificial graces of oratory, he addressed the judgment; constantly confining himself to the subject under debate, he was concise; and as he never rose to speak but upon a weighty question, he was heard with attention, and spoke with effect. By him the operations of the war are supposed to have been generally planned, and to him their superintendency was principally intrusted.\* But the great talents of this able minister were counteracted by the unpopularity of his name, and the stigma, whether just or unjust, affixed to his military character. It is almost unnecessary to remind the reader, that lord George Sackville, who had taken the name of Germaine, having in the preceding reign, after the battle of Minden, demanded a court-martial to inquire into his conduct, was declared incapable of any mili-

\* History of lord North's Administration, p. 212.

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tary employment. This sentence was enforced, even with asperity; and when it was confirmed by his majesty, a severe stigma was added, and commanded to be given out in public orders; and the same day his majesty in council ordered the name of lord George Sackville to be struck out of the list of privy-councillors. By the Rockingham administration, he was restored to his seat at the council board, and appointed joint vice-treasurer of Ireland. Without entering into the merits of the question respecting his disgrace, his appointment to his new office was undoubtedly very unpopular. Lord George possessed great dignity of mind, and sterling sense; his manners were rather distant than attractive; he was a severe check on those who suffered a lavish expenditure through neglect, or to gratify dependents, or with a view to power, popularity, or ambition.

THE earl of Rochford retiring about the same time, was succeeded by lord viscount Weymouth, who thus resumed the office he vacated at the time of the dispute relative to Falkland's Island. Lord Lyttleton, who, on the first day of the session, had opposed the address, was gratified with a seat at the council board, and the office of chief justice in Eyre beyond Trent. Administration gained, or rather, for a time, fixed on their side a florid, ready, and eloquent speaker; but the reproach of versatility, often repeated, prevented the beneficial effects of his exertions.

16th Nov.  
Other  
changes.

17th Nov.

THE efforts of opposition, though unsuccessful in parliament, threw a gloom, approaching to despondency, over the ministry: the affairs of America became daily more perplexed and unpromising, and the probability that the cause of congress would become more generally

Despondency of  
administration.

CHAP.  
XXVII.  
1775.

rally popular, indicated a necessity for increasing energy. Treaties were concluded with the duke of Brunswick, and some other continental princes, for troops; but the empress of Russia, whose assistance was expected, and in a certain degree promised,<sup>\*</sup> refused to permit her forces to be engaged in a foreign service as mere mercenaries; and though she still continued on the most amicable terms with Great Britain, and held out a prospect of future co-operation, no immediate assistance could be obtained.<sup>†</sup>

<sup>\*</sup> See Gibbon's *Miscellaneous Works*, v. i. p. 495. 497.

<sup>†</sup> From private information. Also see *Œuvres du Roi de Prusse*, tom. iv. p. 391.

CHAPTER THE TWENTY-EIGHTH:

1775—1776.

*State of Ireland. — Effect of the American contest. — Money bill rejected. — Contract respecting troops. — Debated in the British parliament. — Debate on the treaties with German princes. — In the house of lords. — Motion by the duke of Richmond. — Debate on the army extraordinaries. — The duke of Grafton's conciliatory proposition. — Mr. Hartley's proposition to place America on the same footing as Ireland. — Sawbridge's motion for that purpose. — Fox's motion for a committee of inquiry. — Miscellaneous transactions. — Wilkes's motion for a reform of parliament. — Trial of the duchess of Kingston. — Motion for inspecting the powers of commissioners. — Against prorogation. — King's speech on terminating the session. — View of the conduct and politics of foreign powers. — France. — Spain. — Austria. — Prussia. — State of the press in England. — Dr. Price's publication. — Its effects. — Re-establishment of tranquillity in the city.*

**I**RELAND shared in the sensations excited by the American dispute, and during the government of lord Harcourt, strong parties were formed, and great exertions growing to maturity. The public was frequently alarmed by accounts of the defection of manufacturers, the migration of labourers, and the successful operations of rioters, but for several years no important transaction occurred.

CHAP.

XXVIII.

1775.  
State of  
Ireland.

As

## CHAP.

## XXVIII.

1775.  
Effect of  
the American  
contest.

As the American contest advanced, the parliament of Ireland, and the people of Dublin, began again to embarrass government with opposition and cabals. "The dissenters were active and violent;" and the guild of merchants of the metropolis, besides their address of thanks to lord Ettingham on his resignation, voted a similar compliment to those peers, who, "In support of the constitution, and in opposition to 'a weak and wicked administration, protested against the American restraining bills.'" The sheriffs and common-council were also desirous of imitating the city of London, by transmitting petitions against the measures relating to America, but were restrained by the lord mayor and aldermen. Indignant at this impediment, they declared their anxiety to preserve their names from the odium which all posterity must attach to those who promoted the acts carrying on in America, their grief for the injured inhabitants of that continent, and their own brave countrymen sent on the unnatural errand of slaughtering their fellow-subjects; and resolved, that whoever refused his consent to a dutiful petition tending to undeceive the king, and by which the effusion of one drop of subject blood might be prevented, was not a friend to the constitution.

28th Aug.  
1775.

20th Oct.  
Money bill  
rejected.

THE lord lieutenant met the parliament with a speech in which he recapitulated the benefits lately derived from the liberality of Britain, reprobated the rebellious spirit of the Americans, and recommended attention to the di-

<sup>a</sup> Gibbon's Posthumous Works, vol. i. p. 496.

<sup>b</sup> Annual Register, 1776, p. 43. The address was presented under the corporation seal, and published with the several answers of each peer.

charge of arrears which had been unavoidably incurred. A money bill was prepared and transmitted to England, but having been altered in council, was on its return rejected by parliament; which prevented an immediate supply.

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1775.

IN pursuance of the plan of vigorous operation resolved on in the British cabinet, lord Harcourt requested the house of commons to concur in sending out of the kingdom four thousand men, to be taken into British pay, and offering, if it were the desire of parliament, to replace them by an equal number of foreign protestant troops, *as soon as his majesty should be enabled so to do*; which were also to be maintained without expence to Ireland. The house reluctantly assented to the required diminution of their national force, but refused the aid of foreigners in their stead,<sup>c</sup> and the opposition unsuccessfully endeavoured to obtain an act for embodying the militia.<sup>d</sup>

23d Nov.  
Contract  
respecting  
troops.

THIS was the first important transaction which engaged the attention of the British legislature, after the recess. Mr. T. Townshend, after expatiating on the privileges of parliament, which though the undoubted right of all the commons of England, were but secondary to that great privilege of keeping the purse of their constituents from the hands of violence, art, or fraud; read the proceedings of the Irish legislature: lord Harcourt's message, he said, contained two propositions, both binding on the British parliament, to pay the troops to be sent to America, and to replace them with four thousand foreign protestants;

15th Feb.  
1776.  
Debated in  
the British  
parliament.

<sup>c</sup> The division on this occasion was 106 to 68.

<sup>d</sup> See the messages, &c. on this subject, Parliamentary Register, vol. iii. p. 315.

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twelve thousand men were still to be retained in Ireland, which was, at the same time, to be relieved of an annual burthen of eighty thousand pounds. Such a proposition could only originate in the worst designs, or the most consummate folly: for the minister not only engages that the expence shall be borne by the British parliament; but, adding folly to temerity, promises that eight thousand men shall be taken into pay, although no more than four thousand would be in the service of Great Britain. He complained of lord Harcourt's message as contrary to the privileges of the English house of commons, derogatory to its honour and authority; and moved for a committee of inquiry.

THE debate was long and animated; frequently degenerating into personalities: the defence of lord Harcourt was not conducted on a consistent principle; some insisted that the speaker of the Irish parliament, had mistaken the sense of his message, which purported only, that his majesty, if desired by the Irish and authorized by the English parliament, would pay the four thousand foreigners. Others argued that at the time of increasing the Irish establishment, the king had engaged that twelve thousand troops should always be maintained in that kingdom, except in case of actual invasion or rebellion in England; and the present demand for troops not being within those exceptions, it was necessary the king should be absolved from his promise by those to whom it was made. An application to the commons of Great Britain would have been a direct violation of the promise to Ireland.

ON the other side it was contended, that the message was an experiment, to procure the reception of foreign troops, in order to establish a precedent,



a precedent, which might be afterwards applied to other purposes. It was the aim of administration to habituate both countries to certain notions which must in the end reduce the parliament of each to mere instruments, without will or independence. It was a scheme, however deep, formed on very simple principles, and had a direct tendency to vest in the crown the virtual power of taxing both countries. In Ireland the minister was to ask some favour; then England was to be pledged: in England Ireland was to be taxed, in order to maintain the supremacy of the British legislature. The various modes of defence were ridiculed with great success: no two of the confidential servants of the crown agreed in a single sentiment. Some allowed the message to import what was stated in the complaint; others acceded to a part; while a third was so modest as to contend, in defiance of every rule of rational and obvious construction, that the message meant the very reverse of its manifest import.

IN answer to an insinuation by Dunning, that although this famous message had been disavowed by the friends of administration in England, the lord lieutenant would not have risked such a measure intirely on his own judgment; lord North acknowledged his co-operation in giving general instructions; but would not charge his memory with having assisted in framing any specific authority on which it was founded. He thought it however perfectly justifiable, and was willing to share in the consequences.

THURLOW treated the motion as a mere party squib, denying that the preamble to an Irish law was binding on the parliament of Great Britain;

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Britain; and lord George Germaine, while he admitted that possibly the lord lieutenant might have misunderstood or exceeded his instructions, and that the bargain was not commendable on the ground of economy, contended that the first part of the message only proposed a matter to the consideration of the Irish parliament, clearly and legally within the constitutional exercise of regal power. If the king had not promised to retain twelve thousand men within the kingdom, he might, by virtue of his prerogative, have ordered all the troops to any part of the British dominions, without application to parliament.

BOTH ministry and opposition testified, in ample and unequivocal terms, the general merits of lord Harcourt's administration: and the motion for a committee was negatived,\* and all inquiry refused.

On the  
treaties  
with Ger-  
man  
princes.

LORD NORTH submitted to the house copies of the treaties with the duke of Brunswick, the landgrave of Hesse Cassel, the hereditary prince of Hesse Cassel, and subsequently one with the prince of Waldeck.† These potentates stipulated to afford an aid of seventeen thousand seven hundred and forty-two men: the terms were somewhat different, but all seemed extravagantly high. Levy money was to be paid at the rate of 7*l.* 4*s.* 4*d.* each: all extraordinary losses in battle, siege, by contagious malady, or shipwreck, were to be compensated by the king, who was also to bear the expence of recruiting the corps. Three disabled men were estimated as one kil-

\* 224 to 106.

† The dates of these treaties were 3d and 15th of January, and 5th of February, 1776. That with the prince of Waldeck, the 20th of April.

led;

led; the troops were to take oaths to the king of Great Britain, without prejudicing their allegiance to their own prince; to be employed on no extraordinary service, but receive pay, forage, and provision, in common with English troops, and two months pay in advance. Each of the princes received, besides these sums, a subsidy of disproportionate amount. To the duke of Brunswick, who supplied four thousand and eighty-four, an annual stipend of 15,519 £. was secured, so long as his troops received pay, and double that sum in the two years subsequent to their dismissal. For twelve thousand men, the landgrave of Hesse Cassel obtained 108,281 £. per annum, and was to receive twelve months notice of discontinuing the payment, after the forces were returned to his dominions. The prince of Hesse, who contributed six hundred and eighty-eight men, was recompensed with an annual grant of 6,017 £.; and for six hundred and seventy men, the prince of Waldeck received the same sum. The dominions of the princes were also guaranteed against foreign attack.<sup>†</sup>

ON moving to refer these compacts to the committee of supply, lord North urged the necessity by which they were occasioned. Only three questions, he said, could arise: Whether the troops were wanted? Whether the terms were advantageous? and, Whether the force might be deemed adequate to the intended operations? The reduction of America to a constitutional state of obedience, being the great object of parliament, administration adopted the best and most speedy means of effecting

<sup>†</sup> See the treaties at large in the Parliamentary Register, v. iii. p. 287. and 504.

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it; men were thus obtained more easily, and much cheaper, than by the ordinary mode of recruiting; and the force thus acquired would, in all probability, compel submission, possibly without further effusion of blood.

LORD JOHN CAVENDISH reprobated the measure: Britain was disgraced in the eyes of all Europe; impoverished, and what was, if possible, worse, reduced to apply to petty German states in the most mortifying and humiliating manner, and submit to indignities never before prescribed to the crown of a powerful and opulent kingdom. First, the troops were to enter into pay before they began their march; a thing unprecedented: secondly, levy money was to be allowed: thirdly, those petty princes were to be subsidized: fourthly, they *modestly* insisted on a double subsidy: fifthly, the subsidy was to be continued two years in one instance, and one year in the other, after the return of the troops to their respective countries: and lastly, a body of twelve thousand foreigners was, under the express words of the Hessian treaty, to be introduced into the dominions of the British crown, under no controul either of king or parliament.

MR. CORNWALL corroborated the minister's assertion, that the pecuniary terms of the treaties were advantageous, and lower than had ever before been obtained: this assertion was strenuously denied by opposition; and Mr. Grenville, lord George Germaine, and lord Barrington, in defending the measure, admitted that the terms were such as the princes had prescribed, and necessity compelled the ministry to accept.

THE general principle of letting out subjects

jects to hire, to fight in the cause of foreigners, did not escape severe strictures;<sup>b</sup> and the expences of the contest of which these compacts were a specimen, were anticipated as enormous.

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THE conduct of administration, in thus engaging the assistance of foreigners, was contrasted with that of the Americans! "As a proof of their desire for peace, they tell you they have not called for aid on the rivals of your grandeur: in reward of this forbearance, their petition is rejected unheard; parliament is told, the king has with satisfaction received friendly offers of foreign assistance; and answer, that they will cheerfully enable him to avail himself of the offer. An American congress holds in abhorrence a measure which a British parliament adopts with cheerfulness. Perhaps the example of this very act, may render their adoption of the same fatal measure unavoidable. A fatal measure; because, when foreign powers are once introduced in this dispute, all possibility of reconciliation is precluded."

GERMANS were peculiarly improper: they would be employed in enslaving and irritating a hundred and fifty thousand of their own countrymen, many of whom fled from tyrants to seek the protection of Britain. Many German and Indian mercenaries would desert,

<sup>b</sup> "I shall say little," lord Irnham observed, "to the feelings of those princes who can sell their subjects for such purposes. We have read of the humorist Sancho's wish; that, if he were a prince, all his subjects should be black-a-moors, as he could, by the sale of them, easily turn them into ready money: but that wish, however it may appear ridiculous, and unbecoming a sovereign, is much more innocent than a prince's availing himself of his vassals for the purpose of sacrificing them in such destructive war, where he has the additional crime of making them destroy much better and nobler beings than themselves."

CHAP. accept of lands, and though hired by us,  
XXVIII. league with the enemy.

1776.

THESE objections were not answered in detail; but the necessity of the measure was repeatedly urged; the probability of abridging the duration of hostilities, by the employment of trained veterans instead of raw recruits, was represented as sufficient to counterbalance every disadvantage, and as the expence was incurred for a limited period, the plan was really economical.

4th Mar.

IN the debate on receiving the report of the committee, an address was voted to the king, on the motion of colonel Barré, for cloathing the German troops in British pay with the manufactures of this country.<sup>1</sup>

5th Mar.  
In the  
house of  
lords.

IN the upper house, the duke of Richmond moved for an address to countermand the march of the foreign troops, and suspend hostilities. He entered into a history of the treaties concluded with landgraves of Hesse from 1702 to 1761, shewing that they had constantly advanced in their demands, never failing to establish former extortions as precedents for succeeding exactions. He then computed that under different heads included in the treaty, and subsequent contingencies, the charge for seventeen thousand three hundred men would not be less than a million and a half, an expence unprecedented in history. Towards the close of the last war, an ingenious gentleman, Mr. Mauduit, calculated that every French scalp cost the nation ten thousand pounds. It would be right to consider the price of an American scalp, when the hire of seventeen

<sup>1</sup> The divisions were, on the question for referring the treaties to a committee, 242 to 88; for agreeing to the report, 180 to 48.

thousand foreigners amounted to a million and a half.

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HIS grace then stated the redundancy of officers in proportion to rank and file; the danger of keeping so many foreigners together under the command of their own generals; and depicted the exposed and perilous situation of England, should France or Spain, taking advantage of our weakness, attempt an invasion.

THESE observations were ably enforced by the other peers in opposition. The opinion of Sir Walter Raleigh, in his History of the World, was quoted against the employment of foreign mercenaries. "They are seditious, unfaithful, disobedient, devourers, and destroyers of all places and countries, whither they are drawn, as being held by no other bond than their own commodity. Yea, that which is most fearful among such hirelings is, that they have often, and in time of greatest extremity, not only refused to fight in defence of those who have entertained them, but revolted to the contrary part, to the utter ruin of those princes and states who have trusted them."

VEHEMENT censures were expressed against the power reserved to a foreign prince of administering justice within the dominions of Great Britain, and the better to effect it, an executioner, with servants, formed part of the Hessian establishment;<sup>k</sup> nor was any limitation or exception to this illegal power provided, even should the civil government of America be restored. The stipulation to assist Hesse was

<sup>k</sup> This was really the fact. See the treaty. Parliamentary Register, vol. iii. p. 307.

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equally reprobated: if the landgraviate was attacked in consequence of a decree of the imperial chamber, we must excuse our breach of the treaty by our minister's ignorance of the imperial constitutions, or enter into a war, like that in America, not to maintain, but subvert the liberties of the Germanic body.

IN reply, the treaty was stated to be drawn up in the usual forms; the calculations did not prove the comparative dearness or cheapness of the terms: it was filled with pompous, high-sounding phrases of alliance; but they were mere phrases, the real object of the contract being, not to create an alliance, but to hire a body of troops which the American rebellion rendered necessary.

ON the latter part of the motion, for discontinuing hostilities, the old topics urged against the war were advanced with additional violence, aided by such new arguments as recent events and more modern speculations could supply. Lord Camden, in a bitter philippic, termed the war wanton, cruel, and diabolical. The duke of Grafton, boasting his knowledge of finance, solemnly averred that there was not a single tax, in the power of the most fruitful invention to devise or conceive, that would increase the receipt at the exchequer. Every impost that could be suggested would interfere with some other already existing: if the war should continue, national credit would be ruined, and the kingdom undone. He prophesied, that when the people were bending under the pressure of taxes, public credit departed; public bankruptcy inevitable; and universal ruin and despair spreading themselves throughout the kingdom, then no longer able to endure such calamities, and expecting no redress where



where only it can be constitutionally fought, the people would seek relief in the means which God and nature had pointed out; no longer looking up to parliament, which had betrayed them, been deaf to their entreaties, and inattentive to their interests. He treated with contempt the supposed popularity of ministerial proceedings: the numerous addresses, so much relied on, furnished no proof. At no time since the establishment of monarchy did this test of public opinion manifest itself more than during the reign of James II. Addresses, congratulations, engagements to support him with life and fortune, poured in from every quarter; yet that infatuated monarch fatally discovered, in the hour of trial, that they were mere effects of ministerial art and court adulation.

THE population of America was pompously exhibited: lord Effingham considered it no exaggeration, to state it considerably above four millions: their pecuniary and military resources were described as truly formidable: the probability of Spanish assistance was urged, and an invasion of Ireland by the French was treated as easy, and, from the disposition of the natives, sure of success. The duke of Cumberland, in a short speech, declared his constant opposition to the oppressive proceedings against America, and considered the motion as full of respect and duty to the crown; and affording a basis for a happy reconciliation with the colonies.

THE earl of Coventry predicted the necessary termination of the connection between Great Britain and America. "In the body politic," he said, "as in the natural body, the seeds of dissolution are contained in the first vital principles. Sooner or later the event must happen;

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“ happen; and human wisdom can only ex-  
 “ tend the duration of one, as the greatest  
 “ care and attention, employed on the best na-  
 “ tive constitution, may prolong the other.  
 “ Look on the map of the globe, view Great  
 “ Britain and North America, compare their  
 “ extent; consider the soil, rivers, climate,  
 “ and increasing population of the latter; no-  
 “ thing but the most obstinate blindness and  
 “ partiality can engender a serious opinion  
 “ that such a country will long continue under  
 “ subjection to this. The question is not,  
 “ therefore, how we shall be able to realize a  
 “ vain, delusive scheme of dominion, but how  
 “ we shall make it the interest of the Ameri-  
 “ cans to continue faithful allies and warm  
 “ friends. Surely that can never be effected  
 “ by fleets and armies: instead of meditating  
 “ conquest and exhausting our own strength  
 “ in an ineffectual struggle, we should, wisely  
 “ abandoning wild schemes of coercion, avail  
 “ ourselves of the only substantial benefit we  
 “ can ever expect, the profits of an extensive  
 “ commerce, and the strong support of a firm  
 “ and friendly alliance and compact for mu-  
 “ tual defence and assistance.”

THE ministry were supported by the usual arguments on the general subject of the American dispute; the history of the colonists was traced to its origin, and their constant disposition to factious resistance clearly demonstrated.

LORD TEMPLE, in a pathetic and judicious speech, reprobated the intemperance of opposition. “ The next easterly wind,” he said, “ will carry to America every expression used in this debate. I do not wish that the nakedness and weakness of my country should  
 “ stand

“ stand confirmed by the authority and sanc-  
 “ tion of testimonies given in this house. It  
 “ is a time to act, not talk: much should be  
 “ done, little said: the die of war is cast, the  
 “ sword is drawn, and the scabbard thrown  
 “ away.” Past experience could not justify  
 confidence in administration, but he would  
 not, by declaring our utter inability to reduce  
 the Americans, furnish a golden bridge for an  
 ignominious, ruinous, and disgraceful peace.  
 “ I have heard,” he said, “ the war called un-  
 “ just. I know not who in this house has a  
 “ right to call it so; not those who voted for  
 “ the declaratory act; those only who denied  
 “ our right of taxation, and how very few were  
 “ they.<sup>1</sup> I cannot approve of recalling troops,  
 “ and publishing the terms to which you will  
 “ yield, till there is reasonable assurance of  
 “ their not being utterly rejected. Uncom-  
 “ mon sagacity and discretion are necessary to  
 “ the attainment of what all must eagerly  
 “ wish: when the happy and favourable mo-  
 “ ment for conciliation shall arrive, I hope  
 “ ministers will seize it; I wish them success:  
 “ at least, at such a crisis, I will not hang on  
 “ the wheels of government, rendering that  
 “ which already is but too difficult, the more  
 “ impracticable.<sup>m</sup>”

THE motion was negatived<sup>a</sup> by a great ma-  
 jority: the proposed address was entered on  
 the journals, with the names of ten peers sub-  
 scribed protesting against its rejection; but  
 assigning no reason.

A NEW debate in the house of commons was  
 occasioned by a demand of 845,165*l.* for the  
 extraordinaries of last year. Colonel Barré

11th Mar.  
Debate on  
the army  
extraor-  
dinarics.

<sup>1</sup> Only five.

<sup>m</sup> Lord Temple did not vote.

<sup>a</sup> 100 to 32.

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drew a ludicrous comparison between the campaign of Bunker's Hill and Lexington, and the glorious exploits of the immortal Marlborough; the forcing of the lines thrown up by a mob in a summer's night, was opposed to the victories of Blenheim, Schellenburgh, the conquest of Gibraltar and Minorca, the march of lord Peterborough through the vast kingdom of Spain, and the impressions made by the duke of Ormond at Vigo and Port St. Mary. Mytic river was compared to the Danube; and the operations of a war that pervaded half Europe, and in which a British army and foreigners in British pay, amounting to seventy thousand men, rendered the power and glory of the British arms immortal, was balanced against those carried on within a circuit of little more extent than the site of the British metropolis. The expence of the former did not exceed two millions, while this, including the expences of the fleet, cost nearly three.

HOPES of pacification were not yet renounced; or at least, the members of opposition thought proper to fortify their cause, and embarrass administration, by presenting new projects.

14th Mar.  
The duke  
of Grafton's  
conciliatory  
proposi-  
tion.

THE duke of Grafton moved for an address, beseeching the king to issue a proclamation, declaring, that if the colonies, within a reasonable time, before or after the arrival of the troops, should present a petition to the commander in chief, or to the commissioners under the late act, setting forth what they considered their just rights and real grievances; the petition should be transmitted to his majesty; who would consent to a suspension of arms; and to assure them, that such petition should be received, considered, and answered.

CON-

CONTEMPLATING with horror, he said, the consequences of the bloody conflict, when, on whichever side victory might declare, all true friends of their country would have melancholy cause of grief; he appealed to the humanity of the house, imploring their interference to avert such dire calamities, and prevent the effusion of blood. Since the doctrine of unconditional submission had been espoused, it would be merely equitable to let the Americans know the ultimatum of the mother-country, as they might then either agree, or risk the consequences of resistance.

EXAMINING the powers of conciliation granted to the commissioners, and comparing them with the king's speech, the duke professed himself astonished. "What does the clause say? Commissioners are to be appointed; and that is all. What are they to do? To receive submissions. Does it state what, or provide for, any conditions? Have the commissioners power to make concessions? Not one: the alternative is resistance, or unconditional submission; eternal hostility, unless America shall instantly disarm, surrender, and submit."

DECLINING to enter again on the policy of the conflict, the duke thought administration should possess full and unequivocal proofs of the disposition of foreign nations, before they rushed into a civil war. Little reliance could be placed on general professions; even confidential engagements, as experience had frequently shewn, served merely to amuse and deceive. France and Spain were collecting great naval and military forces; and in the last summer, two French gentlemen went to America, had a conference with Washington at

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at his camp, and in consequence of his reference, repaired to the congress.

IN debating this proposition, great latitude of discussion was assumed; lord Mansfield observed, he never saw it carried to so great an extent; almost every matter, connected with the affairs of America, was amply investigated.

THE proposed measure was considered as the only one which remained to extricate the country from the inevitable destruction attendant on the romantic system of conquest and coercion, to prevent the dire conflict between resentment and despair. It proposed no terms which might embarrass administration, not even such as must be granted in terminating the war; for very few were now so sanguine as to expect that America, if subdued, could be held in peaceable subjection, under the exercise of taxation. The only plausible objection was said to be, that by receding, Great Britain would encourage America to advance more extravagant demands; but even should America not be satisfied without absolute independency, the real ground of the quarrel would be clearly and definitively understood; the sentiments of all parties would be united; administration would acquire stability, and be enabled to unfold their plan of operations; the only subject of debate would then be, whether it were best to conquer or abandon.

To urge that the Americans should not be treated with while armed, was, in fact, to refuse all treaty: for a whole people, engaged in what appeared to them the best of causes, who had already committed themselves so far as to incur the censures of rebellion, would  
not,

not, while they retained means of defence, forego their only hope, and submit unconditionally to those whom they accused of injuring and oppressing them. The powers granted by the late act of parliament were inadequate to the commencement of a treaty; the man who, under such authority, should make a single concession, without receiving an unconditional submission or surrender, would hazard his neck. To what purpose then send out commissioners, when any treaty or intercourse would be treason against the king, the state, and the legislative rights of parliament? The people of America were declared rebels; and so described in the very act: no power could accommodate the subsisting disputes, but that which announced their crime, unless they submitted unconditionally; and this was the real object in view, though concealed under the flimsy clause for appointing commissioners: it was an attempt to enlarge the powers of the crown, under pretext of asserting the rights of parliament; but parliament was, at all events, to be disgraced.

THE peers in administration avowed a resolution not to cease hostilities till America should so far submit, as to acknowledge the supreme legislative authority: such was the submission they required; nor could the country with propriety concede, nor, consistently with her honour, dignity, or most essential interests, disarm or suspend operations, till the colonies acceded to this principle, and by acts of duty and obedience, entitled themselves to the favour and protection of the parent state. When the repeal of the taxes of 1767 was in agitation, America having questioned the right, it was judged expedient to retain a part of the duties  
till

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till that principle was fully recognized; concessions would now be made on the ground of expediency alone: for if the right of taxation were surrendered, every other beneficial right of sovereignty would vanish, and a total dissolution of all connection with America must ensue; it could never be entirely abandoned, because essential to the very nature and exercise of civil government.

MINISTERS had been willing to suppose the disorders local, and fomented only by the delusive arts of a factious few; the people were therefore treated with kindness; every reasonable indulgence granted, and even their prejudices accommodated. In return, they regarded favours as indications of national imbecility; abused lenity and liberality; and imputed humanity and forbearance, to timid backwardness, and want of ability to assert the rights of the nation. The humanity, equity, and policy, professed by the mover, would be best consulted in sending the armaments with the utmost expedition. Fear might exact a conduct, which duty or obedience failed to inspire, and thus the effusion of blood would be spared.

EVERY object proposed by parliament since the commencement of disputes, would be frustrated by adopting the motion. Britain would become the jest of Europe, and the ridicule of those very people for whom the benefit was intended. Without the hope of saving a shilling of the enormous expence attending the armaments, Great Britain would lose a campaign, of which the enemy would avail themselves, and the next spring the same course must be renewed. Nor would the force sent out preclude accommodation; it might restore the colonies to their senses, but would not prevent the



the reception of terms consistent with the dignity of parliament, and rights of the parent state.

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THE powers granted to the commanders in chief, or commissioners, were declared to be clear, sufficient, and perfectly consistent with the king's prerogative.

AN attack from our habitual enemies was considered chimerical. Lord Weymouth officially assured the house, that at no time within his knowledge or recollection, had Great Britain less reason to be jealous or suspicious of those courts. Ministry had received repeated assurances, accompanied by unequivocal proofs of their pacific intentions; and although they should entertain sentiments diametrically opposite, it was not in their power to involve this country in a war, or impede the operations against the colonies. The two French gentlemen who visited Washington, and proceeded to Philadelphia, were travellers actuated by curiosity, or traders intent on mercantile speculation.

LORD SANDWICH ably vindicated the state of the navy from several objections, general and particular. Lord Hillsborough explained and justified his letter to the American governors in 1769. Lord Shelburne, though he spoke and voted in opposition, disclaimed the sentiments of his associates with respect to the king's prerogative of employing or disposing of his military force.\* Lord Dartmouth, after observing

\* Lord Shelburne's opinion on this occasion deserves particular notice: he said, "The disposition of the army in particular, I predict will be the source of great doubt, and no small contrariety of sentiment both here and in America. I however put in my claim to be understood, as by no means giving up or being willing to relinquish the right inherent in the sovereign, of ordering, directing, and stationing the army in whatever part of the empire he may think

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observing that as the duke of Grafton had framed his motion, and supported it by arguments which seemed to imply an alternative of war, for the purpose of conquest or unconditional submission, moved the previous question in preference to a direct negative. The duke's motion was lost,<sup>p</sup> and no protest entered on the journals.

1<sup>st</sup> April.  
Mr. Hart-  
ley's pro-  
position.

MR. HARTLEY, afterwards, presented to the house of commons the form of an address for empowering the commissioners to offer to the Americans some specific line of rational obedience, instead of unconditional submission; to give assurance of redress of grievances, with full security of all constitutional and chartered rights, and to issue a proclamation assuring them of being placed on the same footing with Ireland, in regard to pecuniary grants.

10<sup>th</sup> May.  
Saw-  
bridge's  
motion.

SAWBRIDGE, who had succeeded Wilkes in the office of lord mayor, by the instruction of his constituents, moved, in conformity with Mr. Hartley's suggestion, to place the American

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“ think proper; and I confess it is with no small astonishment and  
 “ uneasiness, I have heard doctrines of a very different nature main-  
 “ tained within this house by several lords, whose more particu-  
 “ lars it is to watch and take care that his majesty's just privi-  
 “ leges be maintained entire and undiminished in all their parts.  
 “ I particularly allude to the transactions in Ireland, and the lan-  
 “ guage held by the parliament of that kingdom. When I hear it  
 “ asserted that the military force of this empire is to be divided into  
 “ separate establishments, not under the immediate controul of the  
 “ sovereign; when I hear it maintained that it is not competent for  
 “ his majesty to send foreigners, under the sanction of a British par-  
 “ liament, into any part of the empire, for its particular defence,  
 “ or for the safety of the whole; when I hear that a certain local mi-  
 “ litary establishment is fixed, and, as it were, locked up in Ireland,  
 “ so as not to be called forth, as the exigences of affairs may re-  
 “ quire; I cannot forget my duty so much as to be silent, and not  
 “ express my most hearty disapprobation of doctrines so derogatory  
 “ to the prerogative of the crown, and the controuling and superin-  
 “ tending power of the British parliament.”

<sup>p</sup> 91 to 31.

colonists

colonists in the same situation as the people of Ireland. In the debate more heat than judgment was displayed: Temple Luttrell styled the king's speech a sanguinary parole, the ministry an infernal administration, and declared he should in future consider acquiescence and quietude unworthy of a British soul, and highly criminal. Thales of Miletus, one of the seven sages of Greece, he said, had observed that of all wild beasts the worst was a tyrant; of all tame ones, a flatterer. When he surveyed his majesty's efficient ministers, his domestic minions, he wished, like another Orpheus, to play up a second dance in the midst of this menagerie, so as to send them scampering from the rich pastures of a court, to their native tramontane fastnesses. This indecorous and pedantic ribaldry, produced only some smart animadversions from Rigby, and the motion was negatived.<sup>1</sup>

THE intelligence received from America in the course of the session, gave rise to several motions for inquiry and papers. The first effort was made by Fox, who, assuming for argument, that the principles by which ministers were actuated were perfectly just, contended that their mismanagement and misconduct were indisputable. He reviewed historically the coercive plan, and placed in the strongest lights, what he styled folly in the cabinet, ignorance in office, inability in framing, and misconduct in executing; with such a shameful and servile acquiescence in parliament, as never before disgraced a nation. If ministers had planned with wisdom, and proportioned the force to the service; if the great officers in

Fox's motion for a committee of inquiry.  
20th Feb.

<sup>1</sup> 115 to 33.

efficient

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efficient departments had acted ably and faithfully, the miscarriages might be deservedly imputed to the naval and military commanders. If, on the other hand, the latter acquitted themselves according to their instructions, and carried on their operations in proportion to their force, it was no less plain, that the cause of all the disgraces which the British arms had suffered, arose from ignorance in those who planned, and incapacity and want of integrity in those to whom the execution was, in the first instance, entrusted. His motion was for a committee to inquire into the causes of the ill success of his majesty's arms, and the defection of the people of Quebec.

THE chief aim of opposition seems to have been a justification of the American invasion of Canada: the previous question was moved early in the debate. The principal objections to the inquiry were the unsuitness of the time, the unfortunate situation of ministers, who had preferred trying measures of lenity to absolute force, and had thus afforded the Americans many advantages. A powerful fleet and army were now to be employed, and would doubtless crush the rebellious, or bring them back to a proper sense of duty. The minister appealed to the candour and recollection of the house: nothing had been transacted in a corner, but openly, and under the sanction of their repeated approbation. It was not candid, in an early period of the dispute, to state objections against the conduct of administration, which were only applicable to a state of hostility, and open rebellion; the ground was changed, and the measures would necessarily vary.

Fox's proposition was rejected.

IN this active and important session, opportunities were found of urging other topics besides those which most interested the nation. Bills were introduced for the improvement of police and social regulation, and the relief of insolvent debtors. Some transactions at the late general election, which were disclosed in consequence of the petition of Mr. Mortimer against the return for Shaftesbury, afforded grounds for new speculations on the subject of representation. Sawbridge made his annual motion respecting the duration of parliament, and Wilkes, besides his accustomed attempt to reverse the decision on the Middlesex election, brought forward a project of parliamentary reform.

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1776.  
Miscellaneous  
transactions.

6th Mar.  
and 30th  
April.

21st Mar.

HE explained, as his general outline, that every free agent in the kingdom should be represented in the senate; that the metropolis, which contains a ninth part of the population, and the counties of Middlesex, York, and others, which abound with inhabitants, should receive an increase in their representation; that the mean and insignificant boroughs, so emphatically styled the "rotten part of the constitution," should be lopped off, and the electors thrown into the counties; and the rich, populous trading towns, such as Birmingham, Manchester, Sheffield, and Leeds, be permitted to send deputies to the great council of the nation. The long speech which recommended this crude proposal, was replete with ribaldry and invective, and the motion for leave to bring in a bill was negatived without a division.

Wilkes's  
motion for  
a reform of  
parliament.

THE lords were occupied on the trial of the duchess of Kingston for bigamy; she was found guilty; but being exempted by the privilege of

15th April.  
Trial of  
the duchess  
of King-  
ston.

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23d May.  
Motion for  
inspection  
of the  
powers of  
commis-  
sioners.

23d May.  
Against  
proroga-  
tion.

King's  
speech.

peerage from corporeal punishment, was discharged on paying the fees.

ALTHOUGH the affairs of America had been so abundantly discussed during the session, an ineffectual attempt was made by general Conway, on the day previous to the prorogation, to carry a motion for submitting to the inspection of the house the pacific authorities with which the commissioners were invested; and when the king was expected in the house of lords, Mr. Hartley proffered a motion, which was negatived, for an address that parliament might not be prorogued, but continue sitting by adjournments during the summer, that they might be ready to receive information, and provide at the earliest moment for every important event.

IN terminating the session, the king represented the country as engaged in a great national cause, the prosecution of which must inevitably be attended with many difficulties and much expence; but considering that the essential rights and interests of the whole empire were deeply concerned in the issue, and no safety or security could be found but in the constitutional subordination contended for, no price could be too high in the preservation of such objects. He still entertained hopes that his rebellious subjects might be awakened to a sense of their errors, and, by a voluntary return to duty, justify him in bringing about the favourite wish of his heart, the restoration of harmony, and re-establishment of order and happiness in every part of his dominions.

HIS majesty also informed parliament, that no alteration had happened in the state of foreign affairs since their meeting, and dwelt with pleasure on the assurances he had received of

of the dispositions of the European powers, which promised a continuance of the general tranquillity.

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To place implicit belief in these promises or appearances, at a moment when Great Britain was engaging in a formidable and extensive civil war, would perhaps have been extremely imprudent. The assurances of foreign nations towards an envied and hated political rival can never inspire unlimited confidence, and they were rendered suspicious by the positive boast of the Americans that it was in their power to obtain foreign assistance. The triumphant conclusion of the last war, so mortifying to the pride of the house of Bourbon, rendered it probable, that the courts of France and Spain, rejoicing in the prevailing misunderstanding between Great Britain and her colonies, would by all indirect means foment and encourage them; and perhaps, should hostilities be long protracted, take an active share. There was, however, no immediate prospect of a rupture. The impression made during the last war, proving the inefficiency of the family compact, was not likely to be soon removed: nor did the prospect of taking arms in favour of the American insurgents tender any lure of advantage to induce the natural enemies of Great Britain willingly to engage in the contest. No indemnities could be offered, no hopes of aggrandizement were presented; and notwithstanding the flattering prospect of humbling a haughty rival, the inclination would be repressed by considering that reconciliation was not yet desperate, and in such an event, the officious intermeddlers would be left unsupported to sustain the combined resentment of both. A sudden junction of France or

View of  
the con-  
duct and  
politics of  
foreign  
powers.

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Spain with the Americans was not to be dreaded, as whatever might be their inclination, common prudence would dictate restraint, or at farthest limit them to mere covert or equivocal assistance, till the resources and strength of each party were fully tried, and the breach become irreparable.

France.

NOR did the peculiar state of either country furnish reasons for expecting the commencement of hostilities. The last years of Louis XV, were marked with the weakness and violence of a poor, proud, and tyrannic government. The accession of his grandson Louis XVI,\* was hailed as an event promising the most beneficial events to the nation. His amiable youth, integrity of character, and love of virtue, inspired sanguine hopes of a prosperous reign; his marriage with Marie Antoinette of Austria, daughter of the empress queen Maria Theresa, and sister to the emperor of Germany, was regarded as the means of extinguishing the inveterate animosity which had so long rent France and Austria, and both king and queen were the objects of popular adoration. Louis removed an odious administration, re-instated the parliaments suppressed by the late king, exerted his efforts to relieve the distress occasioned by a scarcity of grain, and shewed a merciful mind in the alterations of penal laws. The friendly disposition of the French government towards Great Britain had been unequivocally demonstrated, and the expectation that succour would be afforded to the Americans was suppressed by an edict prohibiting all intercourse with them.† Opposition, however, in the late session of parliament, reasoning as

\* 10th May 1774.

† In April 1775.



well from general system as from information which they professed to have received, often considered the interference of France as certain. The idea of foreign danger, it was observed, might be thought visionary, but France and Spain were both arming, and could not, in fact, avail themselves of a better opportunity. The French ministry was changed, and the queen, who was supposed to have great influence in that event, was alleged to be biassed by Choiseul, the lover of war, and the great enemy of Britain."

THE armaments which excited so much jealousy were alleged, on the other hand, to be for the purpose of defence, and in the view of assisting Spain against the Algerines, or against Portugal, according to the terms of the family compact. The influence of the queen was not extensive, being counteracted by that of the king's aunts, who were decidedly inimical to Choiseul; and the first appointment of ministers, both domestic and foreign, gave surprize to the court of Vienna, who saw almost every individual whom the queen was supposed to favour, and whose nomination would have been agreeable to her mother, excluded from the cabinet.

SPAIN, possessing immense and valuable settlements in South America, could not, on any principle of sound policy, be supposed capable of fomenting and abetting the rebellion of adjacent colonies; and the British ministry, confidently relying on the effects of force in speedily reducing the insurgents to submission, surveyed without alarm those circumstances on

Spain.

\* See general Conway's speech in the house of commons, 22d May, 1776.

CHAP. which opposition founded the most ominous  
XXVIII. forebodings.

Austria.

OTHER powers, whose immediate interference in the affairs of Great Britain was not expected, regarded the American contest with a degree of interest suited to the magnitude and novelty of the crisis, and with such sentiments as their attachment to, or hatred of, the British government suggested. The people in most countries appeared to participate in sentiments with the Americans; but the sovereigns in general, shewed no disposition to sanction, by their approbation, a mode of conduct so ruinous to the interests of every government. The emperor, Joseph II. shewed dignified magnanimity in giving at once a decided reproof to all who expected that he should favour, even by tacit compliances, the cause of insurrection. The ports of the low countries were shut against the vessels of America, and all intercourse with them strictly prohibited. At an audience obtained by the British ambassador, the emperor expressed, in the strongest manner, his opinion of the justice of the English proceedings, his high sense of the personal worth of the king, and a conviction that success in reducing the Americans was of the utmost importance to all the regular governments in Europe. "The cause in which the king is engaged," he said, "is, in fact, the cause of all sovereigns, who have a joint interest in the maintenance of a just subordination and obedience to law, in all the monarchies which surround them.\* He saw with pleasure the vigorous exertions of national strength

\* Conformable to this sentiment is the expression related by Dr. Moore, "*Je suis par Métier royaliste.*" *View of Society and Manners in France*, &c. v. ii. letter 96.

“ which the king was employing, to reduce  
 “ his rebellious subjects, and sincerely wished  
 “ success to those measures.” The empress  
 queen expressed, with no less warmth, her deter-  
 mination to maintain the good understanding  
 between the two crowns, and to prohibit all  
 transactions by which her subjects should seem  
 to afford assistance to the colonies, or give  
 umbrage to the king. She had a high esteem,  
 she said, for the king’s principles of govern-  
 ment, a sincere veneration for his political cha-  
 racter, and hearty desire to see obedience and  
 tranquillity restored to every quarter of his  
 dominions. Her friendship for the king, and  
 hereditary affection for the royal family;  
 had never abated, though a difference in  
 political opinions, the source of which she  
 could not help attributing to the king of  
 Prussia, had, for a considerable time, diminished  
 the opportunities of an interchange of good  
 offices.<sup>1</sup>

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THE king of Prussia, retaining his original  
 resentment for the loss of his subsidy, unequi-  
 vocally disapproved the conduct of administra-  
 tion, though he did not affect to justify the  
 Americans, or to wish the ultimate failure of  
 the mother-country. “ It was a difficult  
 “ thing,” he said, in a conversation with some  
 English gentlemen, “ to govern men by force  
 “ at such a distance; if the Americans should  
 “ be beat, which appeared a little problemati-  
 “ cal, still it would be next to impossible to  
 “ continue to draw from them a revenue by  
 “ taxation: if you intend conciliation,” he  
 added, “ some of your measures are too rough;  
 “ and, if subjection, too gentle. In short,

Prussia.

<sup>1</sup> From private information.

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" I do not understand these matters ; I have  
" no colonies. I hope you will extricate  
" yourselves advantageously, but I own the  
" affair seems rather perplexing."\* Frederick  
could not by active interference influence the  
dispute, and the habitual jealousy between  
his court, and that of Vienna, operated as a  
constant restraint ; but he was engaged in  
secret intrigues in every quarter, to counteract  
the interests, and embarrass the government  
of Great Britain.\*

IN

\* Moore's View, &c. v. ii. letter 75.

\* In the works of the king of Prussia, the affairs of England are treated in a manner which displays at once the ignorance, malice, and presumption of the writer. He was from the beginning of the present reign intirely unacquainted with the politics of Great Britain, and viewed the conduct of its sovereign and ministers only through the medium of resentment and prejudice. It is fit the *subtle craft* containing his opinions on the origin and conduct of the American war should be given, that the reader may judge how little reliance can be placed on the information of this royal philosopher, in matters not immediately subject to his own inspection. After discussing the state of France in 1775, he says, that from a constant spirit of rivalry with England, he saw with pleasure the rising troubles in the American colonies, encouraged, underhand, the spirit of revolt, and animated the Americans to maintain their rights against the despotism which George III. was endeavouring to establish, by exhibiting a prospect of succours to be expected from the friendship of the most Christian King. " The court of London," he proceeds, " exhibits a picture totally different from that we have been sketching. Bute, the Scotchman, governs the king and realm : like those evil working spirits who are always talked of, but never seen, he shrouds himself, as well as his operations, in impenetrable obscurity ; his emissaries, his creatures, are the springs with which he moves, at his pleasure, the political machine. His political system is that of the ancient Tories, who maintain that it is essential to the welfare of England that the king should be invested with despotic authority, and that, far from contracting alliances with the continental powers, Great Britain should limit herself solely to the extension of her commercial advantages. Paris, in his contemplation, is what Carthage was to Cato the Censor. Bute, if it were in his power, and he could collect them, would destroy in one day all the ships of France. Imperious and harsh in his government, little solicitous in the choice of means, his awkwardness in the conduct of affairs is superior even to his obstinacy. This minister, to accomplish his grand views, began by introducing corruption in the house of commons. A million sterling, which the nation

IN England, however, the Americans had their most powerful and active allies : the press teemed with publications favourable to their cause ; the dissenters generally declared in their favour ; and all the zeal and artifice of faction were employed in augmenting the number of their adherents.

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State of  
the press  
in Eng-  
land.

THE most conspicuous publication in their interest was from the pen of Dr. Richard Price, an eminent dissenting minister, called, " Observations on the Nature of Civil Liberty, the Principles of Government, and the Justice and Policy of the War with America ;

Dr. Price's  
publica-  
tion.

" nation annually pays the king for the maintenance of his civil list, was hardly sufficient to gratify the venality of the members of parliament. This sum, intended for the expences of the royal family, the court, and embassies, was annually employed in stripping the nation of its energy ; *George III. had nothing left for his subsistence, and the support of the royal dignity at London, but five hundred thousand crowns, which he drew from his electorate of Hanover.* The English nation, degraded by its sovereign himself, appeared to have no will but his ; but as if all these provocations were not sufficient, lord Bute attempted a more bold and decisive blow, for the establishment of the despotism he had in view ; he induced the king to tax, by arbitrary imposts, the American colonies, as well for the augmentation of his revenues, as to establish a precedent which in a course of time might be imitated in Great Britain ; but we shall see that the consequences of this act of despotism did not answer his expectations. The Americans, whom England had not condescended to corrupt, openly opposed this taxation, so repugnant to their rights, their customs, and above all, to the liberties they had enjoyed since their first establishment. A prudent government would have hastened to appease these rising troubles, but the English ministry were guided by other principles ; they stirred up new commotions with the colonies, on account of the merchants who monopolized certain East Indian merchandizes, which they wanted to compel the Americans to purchase. The harshness and violence of these proceedings, completely roused the Americans ; they held a congress at Philadelphia, where, renouncing the yoke of England, now become insupportable, they declared themselves free and independent. From this time we see Great Britain engaged in a war with her colonies : but if lord Bute shewed himself inexperienced in the conduct of this affair, he appeared still more so when the war began. He simply (*bonnement*) imagined that seven  
" thousand

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"America; and a State of the National Debt, an Estimate of the Money drawn from the Public by Taxes, and an Account of the National Income and Expenditure since the last War." Proceeding to the full extent, or rather exceeding the limits marked out in this ample title, the author studiously endeavoured to depreciate every part of the English government, and extol the spirit which engendered the American revolt. His means were simple and uniformly applied. In speaking of England, he never assumed a grand or expansive view of the constitution or government; but guided the attention of the reader to some isolated part, some solitary proposition, which being taken separately from its intimate connections and relations, afforded subject of exaggerated censure, or unqualified misrepresentation. In speaking of America, on the contrary, he rarely descended to particulars, but took an extensive range among

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"thousand regular troops were sufficient for the subjugation of America, and as he was not quite so good a calculator as Newton, he was always deceived. General Washington, whom at London they stiled the leader of the rebels, obtained, at the beginning of hostilities, some advantages over the royalists assembled near Boston. The king, who expected to hear of victories, was surprized at the news of this check, and the government was obliged to change its measures." See *Œuvres complètes de Frédéric II. Roi de Prusse*, v. iv. Tit *Memoires de puis la Paix de Hubertsbourg 1763, jusqu'à la fin du Partage de la Pologne en 1775*, Ch. IV. The extract, given without suppression, addition, or falsification, will sufficiently shew how little the author understood the history, government, and politics of England. It must excite a smile to imagine the surprize of an English reader who takes these things for true, at finding the system of *lord Bute* and the *taris* is consistent with his own prejudices, and at hearing that the splendour of the British court was supported by a revenue derived from the Electorate of Hanover. It would be a waste of criticism to expose the historical and chronological errors in this extract, or to expatiate on the impudence or malevolence by which it is stated.

abstract

abstract principles, and treated government, liberty, and colonization, not as practical topics, but as subjects of theoretical examination. His work is written with all the art of profound premeditation, and all the heat of unextinguishable animosity against the government of Great Britain. Many publications appeared on the other side from the most pens,<sup>b</sup> but Dr. Price's pamphlet, though now deservedly reprobated, was extolled by the clamour of party, as it afforded topics till then not much relied on for justifying the Americans, not only in their present proceedings, but as to their further intentions, whether directed to independence or foreign alliance. The author received the utmost personal homage which party could bestow; to him was attributed the praise of shewing that the national credit was precarious, and exciting distrust by the manner in which he treated of the loans made from the bank to government. His essay was circulated with profusion and industry, and being translated into the Dutch language, was supposed to influence the Hollanders in withholding their property from the British funds.<sup>c</sup> It was often triumphantly quoted in parliament: the duke of Cumberland complimented the author in person,<sup>d</sup> and the

Its effects,

14th Mar.

<sup>b</sup> Among the most conspicuous of these may be enumerated, *Taxation no Tyranny*, by Dr. Johnson: the *Administration of the British Colonies*, by governor Pownall: several excellent tracts by Dr. Tucker: and the *Rights of Great Britain asserted*, by an anonymous writer.

<sup>c</sup> See History of lord North's administration, p. 232.

<sup>d</sup> The duke of Cumberland, seeing Dr. Price in an anti-chamber in the house of lords, expressed his approbation of the treatise which he had just then published, adding, that he had sat up so late the night before to read it, that he had almost blinded him. Dunning observed, he was sorry his royal highness should be so affected by it, which had opened the eyes of the greatest part of the

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Re-establishment  
of tranquillity in  
the city.

29th June.

common council in London voted him thanks, and presented the freedom of the city in a golden box.

YET these effects were not of considerable duration; applause often repeated grew languid, and ceased to gratify, even the zeal of party; and whatever temporary alarm might have been excited, soon subsided in the calm of experienced security. The city of London was daily recovering from the disease of factiousness, which had so long raged without controul. All the efforts of two successive lord mayors, Wilkes, and Sawbridge, were insufficient to keep up, to the desired height, the frenzy of faction. Wilkes, twice foiled in an attempt to be elected chamberlain, vented his spleen in a severe invective against the whole corporation. "By the late transactions," he said, "the moment seems at length arrived, so ardently wished by every arbitrary administration, when a majority of the livery appear to have sold and surrendered the capital to the ministry. By the creation of so many unnecessary lucrative offices, the division and subdivision of contracts, the threats of the opulent and insolent to necessitous and dependent tradesmen, and all the captious promises of power, the greater number of the livery seem at present either lulled into supineness and a fatal security, or enrolled among the mercenaries of corruption and despotism: no longer worthy the name of freemen, they are sunk into tame, mean vassals, ignominiously courting, and bowing their necks to, the ministerial yoke. Such, it gives me pain to think, is the faithful, but melancholy picture of this once free and independent city. All public spirit



“ spirit in the capital is visibly decaying,  
“ and that stern, manly virtue of our fathers,  
“ which drove from this land of freedom the  
“ last Stuart tyrant, is held in contempt by  
“ their abandoned offspring. A dissolution  
“ of the empire, ruin, and slavery, are, I fear,  
“ advancing with giant strides upon us. We  
“ are ripe for destruction. If we are saved,  
“ it will be almost solely by the courage and  
“ noble spirit of our American brethren, whom  
“ neither the luxuries of a court, nor the  
“ sordid lust of avarice in a rapacious and  
“ venal metropolis, have hitherto corrupted.”

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CHAPTER THE TWENTY-NINTH:

1775—1776—1777.

*Transactions in America.*—*Efforts of general Howe.*—*State of the American army.*—*Inactivity of the British army.*—*Washington takes possession of Dorchester Heights.*—*Evacuation of Boston.*—*Severities against loyalists.*—*Campaign in Canada.*—*Exertions of congress and of Arnold.*—*Carleton makes a sally.*—*Blockade of Quebec raised.*—*Action at Trois Rivières.*—*The Americans evacuate Canada.*—*Great exertions on both sides to prepare naval force.*—*The American fleet defeated and destroyed.*—*Proceedings in North Carolina.*—*Loyalists defeated.*—*Expedition to Brunswick.*—*Unsuccessful attempt on Sullivan's Island.*—*Proceedings in congress.*—*Efforts to attain independence.*—*Publications.*—*Common Sense.*—*Congress recommend to several colonies to new model their governments.*—*Proceedings in Maryland—Philadelphia—Virginia.*—*Declaration of rights.*—*Discussion of the question of independency—it is carried.*—*Declaration of independency.*—*Its reception by the people and the army.*—*British plan of campaign.*—*Arrival of lord Howe.*—*Attempt to negotiate with Washington.*—*Resisted on a plea of form.*—*Further efforts.*—*Letter to Franklin.*—*Battle of Brooklyn.*—*Retreat of the Americans to New York.*—*Renewed negotiation.*—*Committee of congress confer with the British commissioners.*—*Treaty terminated.*—*Declaration of the commissioners.*—*Preparations*

*tions for the attack of New York. — Capture of the city — which is set on fire by American incendiaries. — Battle of White Plains. — Capture of Fort Washington. — Successful invasion of New Jersey. — Disposition of the British troops in winter-quarters. — Expedition to Rhode Island. — Capture of general Lee. — Exertions of congress. — Articles of confederation. — Other measures. — They retire to Baltimore. — Miserable state of the army. — The Hessians stationed at Trenton surprized by Washington. — Lord Cornwallis returns to the British army. — Washington surprizes Princeton — and recovers the Jerseys. — General observations on the campaign.*

**G**ENERAL HOWE, on being invested with the chief command at Boston, exerted himself in alleviating the distresses felt by his troops from the want of necessaries; but his efforts were not attended with proportionate success: the vessels dispatched to the West Indies returned with only scanty supplies; the horrors of an American winter were augmented by a want of fuel; many of the vessels sent from England with coals were lost or captured, and the timber of buildings was used as a substitute.

THE Americans, however, were in still greater distress: unused to subordination, divided in opinions respecting the ultimate views of their leaders, loathing inactivity, and regretting the loss of domestic enjoyment, they looked forward with impatience to the period when the termination of their agreement to serve should enable them to revisit their own roofs. Large companies solicited leave of absence, which the

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Efforts of  
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State of the  
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army.

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17th and  
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Their  
wants.

the commanders dared not refuse, lest a total disregard of subordination should ensue. Dr. Franklin and two other members, deputed by congress to the camp at Cambridge, as a committee to concert with Washington the means of organizing a new force for the ensuing year, found unexpected and discouraging difficulties. The experience of a year's service had cooled the ardour of enterprise, and abated the confident hope of speedy success; the recruiting was slowly effected, and the Connecticut troops, whose term of service first expired, quitted the army.\* The accession of recruits was prevented by fear of the small-pox: the whole force under Washington did not, at the close of the year, amount to ten thousand, but was shortly afterwards augmented to about seventeen thousand, by drafts from the militia.<sup>b</sup>

ANOTHER cause of alarm and distress to the besiegers of Boston was derived from the deficiency of military stores, which no art could palliate, and no exertion wholly relieve. The coast of Africa was deprived of its stock of powder by a judiciously concerted purchase, and a considerable quantity was seized on board a vessel near the bar of St. Augustine. One Hopkins also, by a bold and successful expedition to Providence, one of the Bahama islands, procured some valuable artillery; but all these acquisitions were only partial and temporary resources: extensive supplies could not be obtained, the manufacture of gunpowder directed by congress proceeded with discouraging tardiness, and even when individuals

\* On their way home several were arrested by the country people, and compelled to return.

<sup>b</sup> Ramsay, v. i. p. 258. Washington's Letters, v. i.

were

were deprived of their arms for the public service, two thousand of the infantry still remained unsupplied.

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WHILE such was the relative situation of the opposed armies, it afforded much reasonable ground of surprize, that Howe should remain pent up in Boston, and make no military effort to relieve the miseries of his own troops, and crush the hopes of the Americans. He was not ignorant of Washington's alarming distresses; and this want of enterprize enabled his opponent to boast of his own exertions and situation, as unparalleled in the annals of history; he had maintained his post for six months without powder; and at the same time had disbanded one army, and recruited another, within musket shot of more than twenty British regiments.<sup>c</sup>

Inactivity  
of the  
British  
army.

IN this interval, the American general often felt the approaches of despondency, and intimated apprehensions in respect to the necessity of an accommodation with the mother-country,<sup>d</sup> yet he was never deserted by his courage, or by that more rare quality of perseverance, which presses forward with manly firmness towards its ultimate object, not deterred by dangers, or goaded into injudicious exertion by peevish clamours or petulant reproaches. Many of these assaults Washington endured with undisturbed serenity; it was alleged that vigorous efforts would succeed in expelling the English from Boston, and he was accused of delaying effectual exertion for the sake of prolonging the period of his command. When his army was sufficiently reinforced to justify the risk of a decisive measure, a council of

Prudence  
of Wash-  
ington.

Feb.  
He takes  
possession  
of Dor-  
chester  
Heights.

<sup>c</sup> Washington's Letters, v. i. p. 71. <sup>d</sup> Idem, p. 84—91.

**CHAP.** war resolved, as the most effectual means of  
**XXIX.** expelling the English before the arrival of  
 1776. succours, to obtain possession of Dorchester Heights.\*

**3th March.** GENERAL CLINTON had frequently remonstrated with Gage, and his successor, on the importance of this post; but as Boston was to be evacuated, and a more central position assumed, no attention was paid to this object. Washington, for a feint, commenced a bombardment of the town on other points, which, from the unskilfulness of his engineers, and the deficiency of powder, excited more derision than alarm; but the garrison was suddenly surprized by observing the heights of Dorchester fortified with lines of defence, of which, on the preceding evening, not the smallest indications had appeared. This masterly manœuvre was performed in one night, by a body of two thousand men under general Thomas, who carried on their operations with equal zeal and diligence, and with such profound silence, as to prevent suspicion, and ensure success.

A VIOLENT storm and flood prevented an intended attack on the heights, the ascent to which was almost perpendicular, and the enemy, as a means of defence, had chained together hogheads filled with stones, intending to roll them down on the heads of the assailants: these complicated difficulties, and a remonstrance from the admiral that the ships could no longer remain secure in the road while the enemy retained the heights, occasioned the evacuation of Boston. Nearly a fortnight was spent in preparing for the embarkation,

Evacuation of Boston.

\* Ramsay, v. i. p. 261.

during

during which the enemy offered no molestation. The British army, together with a great number of refugees, speedily arrived at Halifax.

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17th Mar.

WASHINGTON, on taking possession of the town, confiscated the estates and effects of emigrants, tried the royalists as public enemies and betrayers of their country, and sequestered their effects for the public service. His entry exhibited all the pomp of victory. The provincial legislature complimented him with an affectionate address; and the general congress accompanied their vote of thanks with an honorary medal.

Severities  
of Wash-  
ington;

UNDER all circumstances, the retreat from the capital of Massachusetts Bay was dishonourable and disadvantageous to the British arms. Although it had been resolved to abandon that position, yet the disgrace of being compelled to retreat was unnecessarily incurred. The credit of enterprise, and fame of achievement accruing to the enemy, were of the highest importance to a people yet in the rudiments of the military profession, doubtful of their own strength, rather daring than confident, qualified only for sudden exertion, unimproved by practice, and unrestrained by discipline. But acquisitions more solid than these speculative advantages, arose from the precipitate evacuation of Boston: the barracks were uninjured, the cannon were only in part rendered unfit for immediate service, immense stores were left untouched,<sup>f</sup> and not a dwell-

Observa-  
tions.

<sup>f</sup> The ordnance and stores thus abandoned consisted in 250 pieces of cannon, half of which were serviceable, 4 thirteen and a half inch mortars, 2,500 chaldrons of sea coal, 25,000 bushels of barley, 600 bushels of oats, 100 jars of oil, and 150 hories. This large supply was of the utmost importance to the enemy, who were labouring under the greatest want both of stores and provisions.

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ling was damaged, except those which had been consumed for fuel. Thus was Boston, the cradle of revolution, and the primary object of parliamentary vengeance, left to the possession of the enemy, rather improved than injured by the residence of a royal army, and thus the Americans received the means as well as the earnest of further success.

FROM the circumstances attending this event, it has been asserted, that a compact was entered into between the opposing generals, granting a suspension of hostilities during the embarkation, as the price of forbearing to injure the town. The existence of such a convention, always denied by the British ministry, is amply disproved by the testimony of Washington himself, who assigns clear and satisfactory reasons for not attacking the royal army.\* Many vessels which arrived subsequently to the evacuation, fell into the hands of the enemy; those laden with stores, were important acquisitions; ships were stationed off Boston for preventing such accidents, but from the peculiar situation of the harbour, the captains were not always able to effect their orders.

Campaign  
in Canada.

Exertions  
of con-  
gress.

19th Jan.  
1776.

24th.

SINCE the death of Montgomery, the interests of the Americans had suffered a rapid declension in Canada. The intelligence of his success inspired congress with unbounded hopes; and even after his fall, some measures were proposed, but negligently accomplished, for giving effect to his measures. Specie was voted, and a small sum obtained; reinforcements were decreed, but the levies were sparingly filled; an address was framed by congress; printers and preachers were dispatched to propagate the

\* Washington's Letters, v. i. p. 106, 107, 108.



American system in Canada; and a deputation, headed by Franklin, was appointed for the purpose of luring the people into an association, by a promised participation in all the advantages of the confederacy, the freedom of religion, and peaceable possession of ecclesiastical property.<sup>a</sup>

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BEFORE the breaking up of the frost, Arnold was joined by six companies of a new raised regiment under Arthur St. Clair; but though his spirit and activity had enabled him, with the small residue of the invading army, to keep Sir Guy Carleton in continual alarm, his resources were inadequate to the extent of his enterprize; and the misconduct and brutality both of officers and soldiers, completed the alienation of the natives. The small pox spread among the troops with such virulence, that when their nominal muster amounted to three thousand, not above nine hundred were fit for duty. Arnold, however, erected batteries on the shores of St. Lawrence to burn the shipping, made an irruption into the suburbs and burned a few houses; but was repulsed, and the shipping remained uninjured.

Exertions  
of Arnold.  
11th April.

REINFORCEMENTS being daily expected from England, and the impracticability of making an effectual impression on the city being sufficiently proved, the American generals became anxious to retire. They were taking measures for this purpose, when the Isis man of war and two frigates, the first which arrived from England, with great labour, conduct, and resolution, forced their way through the ice, not yet deemed passable, and cut off all communication between parties on different sides of the river. Carleton, availing himself

Carleton  
makes a  
sally.

6th May.

<sup>a</sup> Ramsay, v. i. p. 265. et seq.

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of their consternation, made a sally. The Americans were already retreating, the confusion soon became general, and they fled unresisting on all sides, leaving their artillery, stores, scaling ladders, and every other incumbrance, and solicitous only for personal safety. As the king's troops could not pursue, the slaughter was inconsiderable; a few sick fell into the hands of the victors, and some small ships of war, having worked their way up the river, took and recaptured several vessels. The Americans, in a few days, were collected at Sorel.

Blockade  
of Quebec  
raised.

Carleton's  
humanity.

Thus was the siege or blockade of Quebec raised, after a continuance of five months. To the excellent military conduct of Carleton, great applause is due for the preservation and deliverance of the place: his humanity and prudence are equally admirable. Learning that several fugitives were concealed in the woods, he issued a proclamation, assuring them and his prisoners of relief, protection, and safe conduct to their places of residence. This conduct was not imitated by the Americans, whose treatment of the British prisoners was harsh, severe, and wantonly cruel.<sup>1</sup>

May.

A small party of British and Indians, under the command of captain Foster, proceeded from a post called Oswagatchie, and captured the Cedars, situate about thirty miles from Montreal: in several subsequent skirmishes, many prisoners were made, whom the Indians were with difficulty prevented from butchering according to their custom; but when a cartel was arranged between Foster and Arnold, congress refused to ratify it on

<sup>1</sup> Stedman, v. i. p. 169. Washington's Letters, v. i. p. 146.

a most false and unfounded pretence that their prisoners had been treated with inhumanity.\*

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May.  
Action at  
Trois Ri-  
vieres.

REINFORCEMENTS from Ireland and England, a detachment from general Howe, and another of foreign troops, having augmented the army in Canada to thirteen thousand men, Carleton pursued the route of the Americans to Trois Rivières, a village in the midway between Montreal and Quebec. The enemy in their retreat had also met some succours sent by congress, and attempted at this place to surprize the royal forces. This project was at once rash and desperate, but the shame of failure in the invasion of Canada, the importance of retaining it, and the necessity of employing the troops in some decided action, influenced Thomson, who was now commander in chief, to essay the perilous enterprize. The divided state of the royal forces alone presented a prospect of success. A considerable body was stationed at Trois Rivières, under brigadier general Frazer; another portion, commanded by brigadier general Nelbit, lay near them on board the transports; while a far greater number, under Carleton, Burgoyne, Philips, and the German general Reidesel, were scattered on the land and water in the way from Quebec. Thomson proceeded with the utmost caution, coasting in the night, and concealing his forces by day. On landing, however, his troops were discovered by a peasant; and Frazer was enabled to make preparations for repelling the attack. The Americans, notwithstanding their hopes of success by surprize were frustrated, behaved with great spirit, and secured a retreat, though not without considerable loss. Thomson himself,

8th June.

\* See Stedman, v. i. p. 175, Washington's Letters, v. i. p. 284, 285.

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with about two hundred of his men, were taken prisoners. Colonel St. Clair, who succeeded in the command, with equal judgment and intrepidity extricated the army from their perilous situation, and in a few days, after experiencing many hardships, they joined the main body at Sorel. Carleton pursued, but not with sufficient alertness, for when his first division arrived at Sorel, the enemy had already evacuated it two hours.

Americans  
evacuate  
Canada.

GENERAL SULLIVAN, who conducted the retreat from Canada, led his troops through a difficult and dangerous tract of country, and, in the face of a superior force, effected their safety, preserved their cannon, baggage, and stores, and brought off a numerous body of sick. The Canadians who had been seduced into the interest of the invaders, pursued their retreat with reproaches and expostulations, but their complaints met with little attention.

1st July.  
Great ex-  
ertions of  
both ar-  
mies to  
prepare a  
fleet.

THE American army crossed lake Champlain, and reached Crown Point; General Gates had been appointed to command them, but on learning their ill success he remained within the province of New York. The Americans having effected their retreat, employed themselves, under Arnold, with the utmost diligence in equipping a fleet of sixteen vessels, carrying ninety guns, for the purpose of commanding lake Champlain. By direction of the general they were constructed to row or sail, like those used in the Mediterranean, and the whole fleet was under his command.

22d Aug.

SIR GUY CARLETON was equally occupied in the creation of a fleet, and the construction of batteaux to carry his army across the lakes. Assisted by the able and indefatigable exertions of general Phillips, who commanded the artillery, commodore Douglas, captain Pringle, lieutenants

nants Schanks, Dacres, Pellew, Longroft, and Fawkener, of the navy; he collected a flotilla of five armed vessels, and twenty-two gun-boats, carrying eighty-seven guns. The armed vessels were manned by naval officers and seamen; the gun-boats by the British and Hessian artillery, under their own officers, with merchant-seamen to row them. The command of the whole was intrusted to captain Pringle, with the rank of commodore: Sir Guy Carleton went on board his vessel as a passenger.

THE enemy having advanced to Point au fer, 5th OCT. the flotilla, by great exertions, was enabled to quit St. John's. The army, commanded by lieutenant general Burgoyne, followed as far as Cumberland Bay, having been instructed to attend the success of the naval operations.

THE gun-boats commenced effective opera- 11th. tions by driving on shore, on Valcour Island, an American brig of fourteen guns. The Indians, who attended the British fleet in canoes, then landed, and retained possession of the island, between which, and the eastern shore of the lake, the enemy's fleet was anchored. The British gun-boats, assisted by such vessels as could work into the bay against the wind, assailed the Americans; the firing continued till sunset, during which time three American vessels were destroyed, with about seventy men killed and wounded: the British lost one gun-boat and twenty men.

ARNOLD, anticipating a certain defeat when the armed vessels and gun-boats could be enabled to act conjointly against his crippled fleet, dexterously passed between the British armament and the shore during the night, and at day-break, almost the whole of his force was out of sight. 14th. A pursuit was commenced, and a gale of wind, which

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1776.

13th and  
14th.

which dispersed his squadron, was so favourable to the English, that in the two succeeding days, three vessels, with brigadier general Waterbury, were captured; six more general Arnold ran on shore and burned, and only three escaped, with Arnold himself, to Ticonderoga.

IN this exploit several singular circumstances deserve to be particularly commemorated. Lake Champlain is ninety miles in length, and at the widest part twelve in breadth, situated upwards of seven hundred miles from the sea, at the mouth of the river St. Lawrence. The vessels were constructed in England, and after crossing the Atlantic, taken to pieces, and carried by land, sixteen miles, from Fort Chamblee to Saint John's, the river being impassable, and too shallow for the vessels. The number of British naval officers who afterwards acquired high renown, many of whom began their active service in this expedition, is also remarkable. The Americans laboured under almost equal difficulties with the English in forming their armament, and the gallantry of Arnold should not be forgotten: when under the necessity of firing six of his vessels, he remained on board his galley till he was completely enveloped in flame, and left his flag flying in a situation where it could not be struck.

Close of  
the cam-  
paign in  
Canada.

No impediment now remaining, the English advanced and took possession of Crown Point, where they found the works, and barracks for a thousand men, in a state of decay. Preparations were made for rendering them capable of defence, and leaving a garrison, but from the advanced period of the season, it was deemed impracticable to secure supplies of provisions, while lake Champlain, neither entirely open, nor completely frozen, would soon become impassable.

able till after Christmas. The garrison of Ticonderoga was considered too numerous to afford hopes of a successful assault on the works, and the army evacuated Crown Point, and returned to Canada, having destroyed a material obstruction to the operations of the next summer, and strengthened the British fleet so as to preclude all probability of the building and equipment of another squadron by the enemy to dispute the command of the lake in the ensuing spring.<sup>1</sup>

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16 Nov.

GOVERNOR MARTIN, after his expulsion from the government of North Carolina, used many efforts to regain the colony, and was stimulated in his exertions by information that considerable succours were expected under Sir Peter Parker and lord Cornwallis. By means of trusty emissaries, he embodied, under the command of colonels Macdonald and Macleod, the Scotch emigrants, and a number of resolute unruly men called regulators, who lived in a wandering state of independence, chiefly occupied in hunting. The enemy immediately collected a force under colonel James Moore, afterwards a major-general. The plans of the loyalists were discovered and counteracted; for want of unanimity, they suffered an important period to elapse in conferences, while Moore was joined by five hundred men under colonel Caswell. Both bodies were stationed near Moore's Creek, and an attack of the loyalists expected, when Moore during the night retreated across the water to a place of ambush, taking the planks from the bridge, and greasing the sleepers, so that only one man at a time could advance. Deluded by fires left in the camp,

Proceedings in North Carolina.

26th Feb. Defeat of the loyalists.

<sup>1</sup> In this narrative I have been assisted by valuable private information.

Macleod

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1776.

27th Feb.

2d May.  
Expedition  
to Brun-  
swick.

Unsuccess-  
ful attempt  
on Sulli-  
van's  
Island.  
4th June.

Macleod considered it evacuated through fear, and pressing unwarily forward with a small number of men, was killed, together with most of his followers ; some fled, and the residue, including Macdonald, were taken prisoners.

DELAYS in Ireland, and bad weather, prevented the arrival of the forces embarked with Sir Peter Parker till the season was considerably advanced.\* General Clinton, who quitted Boston in December, took command of these troops on their arrival at Cape Fear, and by proclamation invited the colonists to return to their allegiance, which produced but inconsiderable effect. The general next ordered a small party to the town of Brunswick, to try the loyalty of the southern provinces, and ascertain whether they would arm in favour of Great Britain, but the lateness of the arrival at Cape Fear did not afford time for the experiment.

ANOTHER expedition was undertaken by general Clinton, in conjunction with Sir Peter Parker, against Sullivan's Island, which principally protected the trade of Charlestown, in South Carolina. After some delays the fleet reached the place of destination, and the general took possession of Long Island, on the point of which batteries of cannon and mortars were raised, and which was represented as communicating with Sullivan's by a ford, passable at low water, and with the main by creeks navigable with boats of draft. Clinton, on investigating the situation of the ford, found, to his great mortification, the channel, which was re-

\* These consisted of the Bristol of 50 guns, Sir Peter Parker ; the Experiment of 50 guns ; the Active, Solebay, Acteon, and Syren frigates of 28 guns each ; the Sphinx of 20 guns ; a hired armed ship of 22 ; a small sloop of war, and an armed schooner, and the Thunder bomb-ketch. The land forces under lord Cornwallis and brigadier-general Vaughan comprised six regiments and seven companies.



ported to be only eighteen inches, upwards of seven feet in depth: his operations from Long Island consequently became confined, and although his situation occasioned alarm to the enemy, yet as he had not boats for above seven hundred men, he could not attempt any important operation. He informed the commodore that there was no practicable ford, and of the consequent impossibility of co-operating, but offered, when the attack should be begun, to make a diversion in the admiral's favour, or to send two battalions to act on his side, in case he and the general officer appointed to command them should be of opinion they could be protected in landing, and employed to advantage; a proposal to which no answer was returned.

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18th June

THE defence of Sullivan's Island was conducted by colonels Moultrie and Thomson, under the direction of general Lee, who had travelled from the main army to a spot north of Sullivan's Island, where he lay encamped, and maintained a communication by means of a bridge of boats. The streets near the water were strongly barricaded; the stores on the wharfs pulled down, and lines of defence continued to the water's edge. In a few days, by the labour of the inhabitants, in conjunction with some negroes from the country, such obstructions were raised as would greatly have embarrassed the royal army in an attempt to land. The Americans gained this interval in consequence of delays to which the fleet was subjected by the weather. When the assault commenced, three frigates (the *Aëton*, *Syren*, and *Sphynx*) proceeding to a point from which they could have assailed the weakest part of the fort, ran aground; two were afterwards floated, but the

28th

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the *Adleon* was burnt to prevent her falling into the hands of the enemy. This accident frustrated the intended co-operation of the troops, who were embarked for the purpose. The fort was built of palmetto, a soft porous wood, which received the cannon balls with little damage, and although a tremendous firing was maintained till night, resisted its effect.\* The Americans directed their artillery with steady aim, and tremendous execution; the ships were reduced to wrecks, and the quarter-deck of the *Bristol* was, at one time, cleared of every officer, except the commodore. For about an hour and half the fort was silenced and evacuated, but re-occupied by the Americans, when they found the British army could not take possession. In the night the ships slipped their cables, and in a few days the troops re-embarked for New York, leaving the damaged vessels near the scene of action to refit.

THIS failure in an attack on one of the weakest of the colonies was extremely detrimental to the British cause; it gave additional animation to the hopes of the Americans, and perhaps sanctioned the presumption of some of their measures. Congress expressed warm approbation of the conduct of its officers, and the fort so ably and prosperously defended, received the name of *Moultrie*. From some obscurities and adventitious mistakes in Sir Peter Parker's letter, and the extract of general

\* This circumstance is also attributed to the length of the merrons, and the lowness of the fort, which diminished the effect expected from the weight of the shot. The palmetto is a tree peculiar to the Southern states of America; it grows from 20 to 40 feet in height, without branches, and terminates in a head resembling that of a cabbage. The wood is remarkable spongy; a bullet entering makes no extended fracture, but buries itself without injuring the parts adjacent. *Ramsay's History of the Revolution in South Carolina*, vol. i. p. 141.

Clinton's dispatch, which were inserted in the London Gazette, attempts were made to convey censure on the conduct of the army, and fix on the general the charge of negligence, in having omitted to apprize himself of the state of the fort at a sufficiently early period. General Clinton however had communicated that circumstance to the commodore, ten days before the attack. If his offer of placing troops on board the ships had been accepted, undoubtedly the fort might have been secured when evacuated by the enemy, an event supposed to have been occasioned by the want of powder, which was afterwards brought to them from the main land. In fact, it appears that Sir Peter Parker, from an excessive confidence in the powers of the fleet, rather undervalued, and therefore declined the co-operation of the army.\*

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HOWEVER artfully the fact might be veiled, or however strenuously denied; it could not be reasonably doubted, that from the beginning of the contest with America, a violent and active party had been unremittingly employed in effecting a total separation between the colonies and the mother-country. Every incident which could favour this aim was assiduously cherished, and every expression which could exasperate the colonists studiously amplified. Early in the summer of 1775, congress passed a vote, that the assemblies of the several colonies should instruct their deputies relative to the independence of America. The restraints and increasing difficulties under which the advo-

Proceed-  
ings in  
Congress.

Efforts to  
attain in-  
depen-  
dence.

\* In this account, besides the histories, Gazette, and periodical publications, I have consulted the Memoirs of General Lee, Ramsay's History of the Revolution in South Carolina, and have been favoured with some unpublished documents.

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cates for separation, would find themselves in the event of a protracted contest on the present terms, undoubtedly gave impulse to this premature vote. The success which attended their military efforts in that campaign, diminished the apparent presumption; the proceedings in the ensuing session of parliament, were descanted on in a manner calculated to forward the intended effect; and all the resources of faction were tried to render this daring measure acceptable.

Publica-  
tions.

Common  
Sense.

THE press was necessarily a principal instrument, and teemed with publications of various degrees of merit. Among the most conspicuous, was a pamphlet written by Thomas Paine, called *Common Sense*. The author had lately emigrated from England; he had no claim to the advantages of education, but thought and reasoned with force, and with a subtlety which was the more dangerous, as it appeared the genuine offspring of unpremeditated candour. His pamphlet was replete with rough sarcastic wit, and he took, with great judgment, a correct aim at the feelings and prejudices of those whom he intended to influence. Writing to fanatics, he drew his arguments and illustrations from the holy scriptures; his readers having no predilection for hereditary titles, distinctions to them unknown, received with applause his invectives and sneers at hereditary monarchy; a notion of increasing opulence, and false calculations on their population and means of prosperity, had rendered them arrogant and self sufficient, and consequently disposed them to relish the arguments he employed, to prove the absurdity of subjugating a large continent to a small island on the other side of the globe. To inflame the  
resentment

resentment of the Americans, every act of the British government towards them, was represented in the most ungracious light; and their confidence was augmented by arguments tending to prove the necessity, advantage, and practicability of independence. This publication was so well timed, and so artfully written, as to produce effects which a more laboured eloquence and better arguments would have emulated or opposed in vain, and procured numerous partizans to the cause of independence, even among those who but a few months before regarded the proposition with abhorrence. Minor arts were not neglected: the mob of Philadelphia, the seat of congress, in particular, and the lower class in all parts of the continent, were taught to clamour for this favourite object, and to treat individuals as friends or enemies in proportion as they favoured or opposed it.

Mobs.

YET many of the superior order were restrained by fear, interest, habit, and conscience, from acceding to a plan of final separation; but those whom such motives could restrain were reserved, mild, and patiently expectant of events, while their opponents were sanguine, violent, and precipitate.

Influence  
used in  
Congress.

PURSUING the line of conduct adopted in the preceding year, the congress passed a resolution, recommending the assemblies and conventions of the united colonies, where no sufficient government had been hitherto established, to adopt such as should best conduce to the happiness and safety of their constituents, and of America in general. The reasons assigned for this vote in its preamble, were the king's conduct, in having, jointly with the two

15th May.  
Recommendation  
to the colonies to  
new model  
their governments.

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 XXIX. from the protection of his crown, refused to  
 1776. answer their petitions, and engaged merce-  
 naries to destroy the *good people* of the colo-  
 nies; and it was declared irreconcilable to  
 reason and good conscience, to take the oaths  
 and affirmations necessary for the support of  
 any government, under the crown of Great  
 Britain.\*

Proceed-  
 ings :

In Mary-  
 land.

28th May.

Philadel-  
 phia.

THIS resolution, in which the king's personal  
 conduct and authority were first formally at-  
 tacked, was received with various sensations.  
 In the convention of Maryland, the propo-  
 sition of independency was rejected by seven  
 counties against four; and instructions sent to  
 the delegates in congress to vote against it;  
 but the same convention passed a resolution  
 for omitting the king's name in the public  
 prayers.<sup>†</sup> The committee of inspection for  
 the province of Philadelphia, in an address to  
 the assembly, observed with the deepest con-  
 cern, that the ground of opposition to the  
 measures of the British ministry was totally  
 changed; instead of forwarding reconcilia-  
 tion, a system was adopted tending immedi-  
 ately to subvert the constitution. Appealing  
 to the declaration of congress, that they meant  
 not to destroy, but restore the union, the com-  
 mittee advised the assembly religiously to ob-  
 serve the instructions given to the delegates in  
 congress, and oppose the minutest alteration  
 of that valuable constitution, under which  
 the people had experienced every happiness,  
 and in support of which they were willing to  
 engage in any just and reasonable undertaking.

\* See the vote, *Almon's Remembrancer*, vol. iii. p. 236.

† *Idem*, p. 206.

The assembly, declaring the question of independence too important for their decision, sent the representations on each side to all the towns and counties in the province, and withdrew from their union with congress. The committee of Philadelphia, indignant at this moderation, presented a memorial to congress, declaring the assembly did not possess the confidence of the people, nor constitute a full and equal representation, the majority being composed of men who held offices under the crown, who were dragged into a compliance with most of the resolutions of congress from the fear of a provincial convention, and who were no less to be dreaded than that power which had declared itself possessed of a right to tax the colonies without their consent, and to bind them in all possible cases. On a reference to the people, the majority were reported to favour independence; and a convention, superseding the assembly, instructed the delegates in congress to vote accordingly.\*

VIRGINIA, the country of Washington, Virginia; Patrick Henry, and other conspicuous revolutionary characters, not only adopted, but rather anticipated the views of congress; for on the very day the resolution passed in that body recommending to the people to fix a form of government, the convention of the province unanimously resolved that their delegates should be instructed to propose declaring the united colonies free and independent states, absolved from all allegiance to the crown or parliament of Great Britain, and to concur in the necessary measures for contracting foreign alliances.\* A committee, appointed at

15th May;

\* Almon's Remembrancer, vol. iii. p. 206. 208. 261.

\* Idem, p. 22.

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Declara-  
tion of  
rights.

1st June.

Discussion  
of the ques-  
tion of in-  
dependen-  
cy.

the same time to prepare a declaration of rights, presented, at a subsequent sitting, the result of their labours, in eighteen articles.<sup>1</sup>

IN the interval preceding the discussion of the important question of independence, intrigue was never at rest: many members of congress intractably adhered to their first instructions, and could not be convinced that a sound majority of the people would ever sanction the measure. The instructions procured to that effect were not so numerous or so posi-

<sup>1</sup> Some of these merit notice, as well for their own importance, as on account of the practical illustrations they have since received.

1. All men are born equally free and independent, and have certain inherent natural rights, of which they cannot, by any compact, deprive or divest their posterity; among which are the enjoyment of life and liberty, with the means of acquiring and possessing property, and pursuing and obtaining happiness and safety.

2. All power is vested in, and consequently derived from, the people; magistrates are their trustees and servants, and at all times amenable to them.

3. Government is instituted for the common benefit, protection, and security of the community. That government is best which is capable of producing the greatest degree of happiness and safety, and is most effectually secured against the danger of mal-administration; and whenever any government shall be found inadequate or contrary to these purposes, the majority of the community hath an undoubted, unalienable, and indefeasible right to reform, alter, or abolish it, as shall be judged most conducive to the public weal.

4. No man, or set of men, are entitled to exclusive or separate emoluments or privileges from the community, but in consideration of public services; which, not being descendible or hereditary, the idea of a man born a magistrate, a legislator or a judge, is unnatural and absurd.

5. The people have a right to uniform government, and therefore no government separate from, or independent of, the government of Virginia, ought of right to be erected or established in the province.

6. No free government, or the blessing of liberty, can be preserved to any people but by a firm adherence to justice, moderation, temperance, frugality, and virtue, and by frequent recurrence to fundamental principles.

The remaining articles relate to the election of representatives, the imposition of taxes, to crime, trial, and punishment, to bail, the liberty of the press, the militia, and religious toleration. See the Declaration of Rights at length, Almon's Remembrancer, &c. iii. p. 223.



tive as had been expected, and the determined opposition they encountered, almost reduced the revolutionary party to despair.<sup>a</sup> The period was, however, arrived, when the experiment must be finally tried; the commissioners were on their passage from England; and unless the people of America were precluded by some authentic act from embracing their proposals, the labour so long employed would be totally lost, and the prospect, now so near and flattering, for a long time closed.

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PURSUANT to the instructions received from that colony, the motion for declaring America independent, was made by Richard Henry Lee, of Virginia. The debates were continued nearly a fortnight: John Adams was the principal supporter of the affirmative, and John Dickinson his chief opponent.<sup>b</sup> After all the efforts of intrigue, on putting the question, six colonies voted on each side, and the delegates for Pennsylvania were equally divided. Contrary to the established rule of their own proceeding, the debate was resumed the ensuing day, when Mr. Dickinson, a man naturally timid and variable, relinquished the principle he had so strenuously maintained, and by his vote decided the contest.<sup>c</sup>

It is carried.

A DECLARATION of act of independence was soon afterwards promulgated, and it may safely be averred, that at no preceding period of history was so important a transaction vindicated by so shallow and feeble a composition. It begins by recognizing the propriety of explain-

4th July,  
Declaration of independence.

<sup>a</sup> Galloway's Historical and Political Reflections on the Rise and Progress of the American Rebellion, p. 108.

<sup>b</sup> Ramsay's History of the American Revolution, v. i. p. 338.

<sup>c</sup> Galloway's Historical and Political Reflections, p. 108. Galloway's Examination before the house of commons, p. 5, note.

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ing, with a decent respect to the opinions of mankind, the causes which impelled the congress to dissolve their political connection with England, and to assume among the powers of the earth, the separate and equal station to which they were entitled by the laws of nature, and of nature's God. The leading articles of the declaration of rights by the convention of Virginia are then affirmed; and while it is admitted that governments long established should not be changed for light and transient causes, an assertion is made, that a long train of abuses and usurpations evinced a design to establish absolute despotism, and that the history of the king of Great Britain, was a history of repeated injuries and usurpations, all having in direct object the establishment of absolute tyranny over the united states. In support of this position, several acts of the king were cited in the abstract, many of which were merely constitutional, such as refusing to sanction laws, and dissolving assemblies: some were vaguely alleged, as *endeavouring to prevent* the population of the states, and *affecting to render* the military independent of, and superior to, the civil power. By assenting to the acts of parliament which gave immediate rise to the contest, he was accused of *combining with others* to subject America to a jurisdiction foreign to her constitution, and unacknowledged by her laws: and in the true spirit of unqualified misrepresentation, he was declared to *have abdicated government* by declaring the Americans out of his protection, and waging war against them. Some passages are remarkable for low and intemperate scurrility; and the whole accusation of the king is summed up by averring, that a prince

since so marked by every act which may denote a tyrant, is unfit to be the ruler of a free people, and, in consequence, the congress, in the name, and by the authority of the *good people* of America, solemnly published and declared, that the colonies were free and independent states, absolved from all allegiance to the British crown; that all political connection between them and Great Britain was dissolved, and they, as free and independent states, had full power to levy war, conclude peace, contract alliances, and establish commerce.\*

THAT the court of Great Britain should not condescend to answer this intemperate and futile declaration, could excite no surprize. The Americans were not yet considered by the world, as congress arrogantly affected to consider them, *a people* dissolving, in the natural course of events, those political bands which formed the connection with *another people*; they were subjects contending, whether rightly or not, against the authority of their legitimate sovereign. It was their intent to obtain, by specious representations, the negative countenance at least, if not the positive assistance of other powers; but Great Britain had no appeal to make, the question between her and her colonies was not one of public right, but of domestic regulation; to have answered the declaration of independence, would have been to acknowledge a right in other powers to interfere, speculatively at least, in her concerns, and would, besides, have produced declarations relative to principles, which, in the existing state of the public mind in Europe and

\* See the Declaration in the Annual Register for 1776, p. 261.; Almon's Remembrancer, v. iii. p. 258.; and Ramsay's History of the American Revolution, v. i. p. 339.

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America, could answer no beneficial purpose, but must produce endless discussions, in which the real nature and ground of the dispute would have been more and more obscured and deserted. Yet although this paper was not formally answered, the framers had no reason to triumph in the success of unrefuted calumny, and undetected misrepresentation. The press in England not being subject to the same tyranny as was exercised over it by the revolutionists of America, sent forth an answer complete in all its parts, in which every fallacy in argument, every false assumption in principle, every mis-statement in fact, was exposed and refuted with so much clearness, perspicuity, and irrefragable force, as to render it surprising, that a public body should found their defence of an important measure on pretences so fallacious, and so extremely open to detection.\*

Effect of  
publishing  
it.

WITH respect to foreign powers, this declaration could not be expected to produce any other effect than that of affording a pretext, to such as were already so disposed, to gratify their malice against England by active hostilities, or pursue what they considered their own interest, in forming commercial connections with the revolted colonists. In America, where the first and most important effects were to be produced, the success of such a paper was

\* The work alluded to is intitled, "An Answer to the Declaration of the American Congress," printed for Cadell, Walter, and Sewell, 1776. It is in the highest degree worthy the perusal of those who wish to have the means of thinking rightly on the origin of the American dispute. Another answer, written by governor Hutchinson, intitled, "Strictures on the late Declaration of Congress," was for some time privately circulated, and at length published; it may be found in Almon's Remembrancer, v. iv. p. 25. It is not so detailed as the other, but contains many valuable observations.

rendered

rendered almost certain: the press was completely enslaved by the popular party; and no printer, on peril of his life, durst publish a sentence in refutation of their allegations. The multitude would not steadfastly examine, or carefully separate the allegations which were falsely stated or fallaciously blended; but taking the whole as the abstract of long meditation, sanctioned by the highest authority, receive it with implicit deference. The scurrility with which it abounded was gratifying to the taste of the populace; and the direct attack on the person and authority of the king, gave a new impulse to their spirits, and furnished a more conspicuous topic of invective.

THE declaration of independence was received with marks of applause, accompanied with insults on the king. At New York, an equestrian statue erected in 1770, was thrown down and melted; and in most parts of the colonies the word royal, and the sign of the crown were intirely suppressed in the streets. The declaration was read to Washington's army, who received it with loud acclamations.

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Its reception by the people;

And army,

AMERICA being thus divided from the mother-country, no reserve was maintained by those who had so long laboured to attain that end, in avowing the course and object of their efforts. Samuel Adams, a distinguished leader of the American councils, noted for subtilty,

Exultation of some members of congress,

<sup>b</sup> Almon's Remembrancer, vol. iii. p. 286. 387,

<sup>c</sup> Washington's Letters, vol. i. p. 185.

<sup>d</sup> The separation of America from the British empire took place 284 years after the discovery of that continent by Columbus; 166 years from the first established settlement in Virginia, and 156 years from the first settlement of Plymouth in Massachusetts Bay, which were the earliest English settlements in America. Morse's American Geography, p. 105.

perseverance,

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perseverance, and inflexibility, boasted in all companies that he had toiled upwards of twenty years to accomplish the measure; during that time he had carried his art and industry so far, as to search after every rising genius in the New England seminaries, employed his utmost abilities to fix in their minds the principles of American independency, and now triumphed in his success.\*

State of the  
American  
Army.

INDEPENDENCE was not, however, to be secured by a vote of congress, by an insulting declaration, or by shouts of applause. A vigorous campaign was expected; its commencement was awaited with awful anxiety, and the most sanguine hopes could not veil the disadvantages under which the Americans were likely to labour. The wants of their army, though considerably relieved, were not effectually removed, even gunpowder and flints were not supplied in abundance;<sup>c</sup> and the general drew deplorable pictures of his want of reinforcements, which were slowly obtained.<sup>d</sup> Great alarms were entertained respecting the German mercenaries; and Washington even proposed a decoying scheme to lure them from the British, into the American service, by the employment of a corps of their emigrant countrymen; a project which was sanctioned by congress, and attended with considerable effect.<sup>e</sup> The difference of political opinions in so interesting a crisis could not fail to create many apprehensions of plots and conspiracies; and the jealousy of a revolutionary government was exerted at New York

\* Galloway's Historical and Political Reflections, p. 109.

<sup>c</sup> Washington's Letters, vol. i. p. 179. 193.

<sup>d</sup> Idem, p. 183. 222. et passim. <sup>e</sup> Idem, p. 146. 176.

other places, in the detection, pre-  
punishment, of attempts which  
terrifying though perhaps ag-  
s.

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British  
plan of  
campaign.

his plan of campaign embraced  
acts; to recover Canada, and invade  
settlements by way of the lakes; to  
a strong impression on the Southern pro-  
vinces; and to direct a grand expedition  
against the city and province of New York.  
The partial success of the first, and the failure  
of the second part of the project have been  
already detailed. The expedition against New  
York, was regarded by Washington with alarm,  
uncontaminated by fear, and with a contempla-  
tive anxiety which only suggested maxims of  
caution, commensurate to the known extent  
of the danger.\*

GENERAL HOWE having sufficiently re-  
freshed his troops at Halifax, proceeded to  
Sandy Hook, but being informed that the enemy  
were endeavouring, by strong intrenchments  
at New York and Long Island, and by chains  
of sunk vessels in different parts of the chan-  
nel, to obstruct the passage of the fleet up the  
north and east Rivers, he repaired to Staten  
Island, situate opposite Long Island, where he  
landed his men without opposition. Lord  
Howe, the joint commissioner for treating on  
peace, who had long been expected, arrived  
about the same time at Sandy Hook, and pro-  
ceeding immediately to Staten Island, landed  
the troops from England, which augmented  
the British force to near thirty thousand men,  
supported by a numerous and powerful fleet.

11th June.  
Arrival of  
Lord Howe.  
29th.

3d July.

1st July.

\* Washington's Letters, vol. i. p. 173, 174. 181. Annual Register  
1776, p. 169.

† Idem, vol. i. *passim* from 174 to 223.

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14th July.  
Attempt to  
negotiate  
with  
Washing-  
ton.

LORD HOWE made the first effort as a pacificator, by opening a direct communication with Washington. The American general seems sagaciously to have foreseen a deficiency in form in addressing him, of which he might take advantage, and raise a cavil which would prevent the effects of a conference, so critical in the newly embraced state of independency. Pursuant to the advice of a council of officers, he declined receiving a letter, superscribed "to George Washington, Esq." and congress expressing high approbation of the general's conduct, directed that it should be his rule in future, and a model to other commanders.

19th.

15th.  
Circular  
letter.

THE next day lord Howe sent on shore, by a flag of truce, a circular letter and declaration to the late governors of provinces, apprising them of the civil and military authorities vested by the late act of parliament in his brother and himself; informing the public of their powers to grant pardons to any number or description of persons, to proclaim the restoration of any colony, district, or place to the king's peace, from which time the king might discontinue the effect of the restraining act, and declaring that pardons should be granted, dutiful representations received, and every suitable encouragement given for promoting measures conducive to the establishment of legal government and peace.

19th.

THESE papers were forwarded by Washington to congress, who immediately published them, with a prefatory comment in the shape of a resolve, that the *good people* of the United States might be informed of what nature were the commissions, and what the terms, with the expectation of which the insidious court of Great Britain had endeavoured to amuse and disarm



disarm them, and that the few who still remained suspended by a hope founded either in the justice or moderation of their late king, might now at length be convinced that the valour alone of their country was to save its liberties.

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UNWILLING to abandon the hopes of a negotiation on account of a single repulse, and yet unable perhaps to recognize the assumed title of the American commander, general Howe attempted to evade the point, by directing to George Washington, Esq. &c. &c. &c. This letter was also declined, and although a conference was afterwards obtained by colonel Paterson, no impression could be made favourable to the opening of a treaty of pacification, nor could the letter, on any terms, or under any explanations, be received.<sup>1</sup>

16th  
Further  
efforts to  
negotiate.

21st.

As a last effort to avoid hostilities, lord Howe addressed a letter to Dr. Franklin, who answered, that preparatory to any proposition of amity or peace, Great Britain would be required to acknowledge the independence of America, defray the expences of the war, and indemnify the colonies for burning their towns. This was only his own opinion, unauthorized by those in whom the Americans had invested the power of peace or war.

Letter to  
Franklin.

DELAY had now been carried to its utmost limits, and the season for action was already advanced to a late period. The troops under general Clinton having joined the main army, a disembarkation was effected between Utrecht and Gravesend, on Long Island, which was selected as the first object of attack preparatory

Battle of  
Brooklyn.  
22d Aug.

<sup>1</sup> See Washington's Letters, vol. i. 195 to 204.; Almon's Remembrancer, vol. iv. p. 18. 306.

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to the reduction of New York. The advanced party of the enemy fled with precipitation on the approach of the royal troops, and hastened to gain the woody heights which commanded the line of progress, burning in their retreat the houses and granaries. Fifteen thousand provincials were encamped near Mill Creek, inclosed by a line of entrenchment, strongly secured by abatis, flanked by redoubts, and lined with pikes. Another party lay at Brooklyn, on the east river opposite New York, where they had constructed strong works. Putnam was detached from Mill Creek with ten thousand men to occupy the heights which obliquely intersected the island, and to defend the defiles which led through the hills. In a plain, opposite the center of Putnam's line, stood the village of Flat Bush, to which the Hessians under De Heister were advanced, occupying the attention of the enemy, and frequently skirmishing with the patrols.

26th Aug. GENERAL CLINTON and Sir William Erskine having reconnoitred, general Howe, in pursuance of their advice, formed dispositions for turning the left flank of the enemy. The right wing of the English army, commanded by general Clinton, supported by brigades under lord Percy, and by the reserve under lord Cornwallis, quitted the camp in the night, crossing the country by Flat-lands, to secure a pass over the heights of Guiana on the road to Bedford. General Howe accompanied this expedition, and had the pleasure of witnessing its complete success. The pass in question, though of the utmost importance, was distant, and the enemy had neglected to secure it, relying for intelligence of an attack on patrols of cavalry:

ry: one of these was fortunately intercepted; and alarm being thus prevented, the British passed the heights unimpeded, and reached Bedford at nine o'clock in the morning. Without loss of time they assailed the left of the Americans, who were thrown back on their right, and after a feeble resistance retired over the Mill Creek, but in such irreparable confusion that few only got into the line.

THE firing on the left of the enemy served as a signal to De Heister, who with a column of Hessians attacked their centre near Flat Bush, and after a warm engagement drove them into the woods.

The left column, under the command of general Grant, proceeded at midnight from the Narrows, by the edge of the bay, and in order to divert the attention of the enemy from the other principal points of attack, engaged their advanced guard. The Americans fought with firmness, and did not make a retrograde movement till they received intelligence of the intire rout of the other divisions of their army. They then attempted to secure a retreat, which some of them effected in difficulty and disorder over a mill-dam, and through a morass.

The victory on the side of the British troops was complete, though not decisive: two thousand of the enemy were killed in the field or drowned, and near eleven hundred taken prisoners, among whom were generals Sullivan, Udell, and lord Sterling. The Maryland regiment suffered most severely, as upwards of two hundred and sixty men of the best families in the province were cut to pieces.

The loss of the British was between sixty and seventy killed, and two hundred and thirty wounded. The ardour and conduct of the troops

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27th Aug.

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troops were highly extolled; both English and foreigners performed their services with a zeal stimulated by emulation to its greatest pitch of exertion. In the impetuosity of their courage they were with difficulty restrained from attacking the American lines, and, considering the difference between perfect discipline and total inexperience, the flush of success and the languor of defeat, would in all probability have succeeded; they were however restrained by general Howe, who considering it certain that he should obtain easy possession by regular approaches, would not risque the loss of blood in an assault, but ordered his forces to retire out of the reach of musketry.

28th Aug. In the evening of the same day the British army encamped in front of the American lines, and on the ensuing morning broke ground about six hundred yards from one of the redoubts on the left. Washington exerted himself with incredible assiduity in repairing or palliating the effects of the late disaster; he afforded every facility in his power for those who had been missing at the close of the engagement to return, and many found their way from the woods to head-quarters. During forty-eight hours, in sultry weather, he was almost constantly on horseback, and never slept.<sup>m</sup>

Retreat of  
the Americans to  
New York.

His situation was, however, in every respect untenable; his army was the last resource of America, and the event of a second engagement, or of success in an attempt to force the lines, must have occasioned its total annihilation. He could not venture to weaken the garrison of New York by sending for supplies, and feared, if the

<sup>m</sup> Washington's Letters, v. i. p. 242. See also general Howe's account, in the papers presented to parliament; *Parliamentary Register*, vol. xi. p. 340.

wind should change, that ships of war would sail up the East river, and preclude every hope of a retreat, which was now his only refuge. Even this was an enterprize of the utmost hazard and difficulty: it was to be performed close to a vigilant enemy, provided with every means of annoyance, and elevated with victory, while his own troops were dispirited, and almost despondent. He conducted this retreat with great judgment and skill, and was favoured by the extreme darkness of the night. In thirteen hours nine thousand men, besides field artillery, ammunition, provisions, cattle, horses, and carts, effected, without loss or interruption, a retreat over East River to New York, being a mile in width, and requiring several embarkations. At first the wind and tide were both unfavourable; but an hour before midnight the sea became calm, and the breeze friendly; Long Island was also enveloped in a thick fog, which prevented the British troops from observing the motions of the Americans; while on the coast of New York, to which their course was directed, the sky was bright and serene. The pickets of the English army arrived only in time to fire on their rear guard, who were already too far from shore to sustain injury. <sup>a</sup>

ONE

<sup>a</sup> In these transactions the conduct of both parties has been blamed with considerable severity, and perhaps not without justice. The American commanders are censured for having suffered themselves to be completely surrounded by the British force at the battle of Brooklyn, a misconduct which exposed them to certain loss and imminent hazard. It is alleged on their behalf, that they were not apprized of the number of troops landed on Long Island; and an insinuation of treachery is advanced against those whose duty it was to secure the passes. After the battle, their conduct was a masterly specimen of prudence and presence of mind.

The British commanders are charged with many glaring instances of misconduct. The attack was planned with consummate judgment, and executed with equal promptitude and valour; but in no respect were the means of success pushed to their utmost possible results.

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1776.

Renewed  
negotia-  
tion.

ONE of the first measures taken by Lord Howe after the victory of Brooklyn, was to dispatch his prisoner, general Sullivan, to the Congress, for the purpose of inviting some members of that body to meet him, not as deputies from an independent state, but as private gentlemen in order to facilitate pacification; and he stated as an inducement, that so favourable an opportunity would not again occur, as neither party was reduced to a state of abject humiliation, nor to a situation, that presented assent or ruin as the sole alternative. If congress were disposed to treat, he observed, many things which had not yet been asked might and ought to be granted; and if a conference afforded probable ground of accommodation, their authority must be afterwards acknowledged, to complete the compact.

THE uncertainty and numerous disadvantages attending the actual situation of affairs, were strongly felt by congress. The people were clamorous for a knowledge of the terms upon which, without too great sacrifices, they might

After the right had defeated the left of the Americans, and they were retreating in confusion, general Howe might have followed his advantage, forced the enemy's works, and secured a decisive victory. He is severely blamed for checking the ardour of his troops when eager for pursuit, and for not taking possession of Brooklyn ferry, which would have rendered the escape of the Americans almost impossible. He had, it is alleged, early intelligence of the retreat of the enemy, but neglected to direct a pursuit till too late to be effectual. Thus the results of a victory which redounded to the honour of the British arms, were reduced to the unimportant possession of Long Island. Yet for all these apparent errors of conduct, it is said general Howe had good reasons, both military and political. He gave his own military reason for forbidding the forcing of the lines, and his political conduct was guided by the consideration of his duty as a commissioner sent to treat for peace, and whose overtures would be most favourably viewed in the moment of success, especially if no prejudice was excited by the exertion of extreme violence or unnecessary rigour.

obtain

obtain present ease, and avert the dismal scenes of which they had a disheartening prospect; and the army, reduced by defeat and desertion to less than twenty thousand, was in a state of want and insubordination. Washington, in one of his letters, dated Long Island, 2d Sept. 1776, gives a striking and interesting picture of the consequences of the battle of Brooklyn. "Our situation," he says, "is truly distressing. The check our detachment sustained, on the 27th ultimo, has dispirited too great a proportion of our troops, and filled their minds with apprehension and despair. The militia, instead of calling forth their utmost efforts to a brave and manly opposition in order to repair our losses, are dismayed, intractable, and impatient to return. Great numbers of them have gone off, in some instances almost by whole regiments, by half ones, and by companies at a time. This circumstance of itself, independent of others, when fronted by a well-appointed enemy, superior in number to our whole collected force, would be sufficiently disagreeable: but when their example has infected another part of the army, when their want of discipline, and refusal of almost every kind of restraint and government, have produced a like conduct but too common to the whole, and an entire disregard of that order and subordination necessary to the well-doing of an army, and which had been inculcated before, as well as the nature of our military establishment would admit of, our condition is still more alarming; and with the deepest concern I am obliged to confess my want of confidence in the generality of the troops."

\* Examination of Joseph Galloway, p. 9. note.

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1776.

5th Sept.  
Committee  
of congress  
sent to con-  
fer with  
the British  
commis-  
sioners.

6th.

14th.

THE leading members of congress were not however induced, by the threatening appearances of the moment, to relax in their projects; the independence of America, which they had laboriously and insidiously promoted, was not to be so easily resigned; nor would they forego the proud situation in which they stood as directors of this important contest. To preserve an appearance of candour, and gratify the earnest wish of the people, without seeming to abandon the duties of their station, congress returned for answer to lord Howe's message, that as representatives of the free and independent states of America, they could not with propriety depute any of their members to confer in their private characters; but, ever desirous of establishing peace on reasonable terms, they would authorize a committee to examine into the nature and extent of his authority, and hear his propositions. This committee consisted of Dr. Franklin, John Adams, and Edward Rutledge.

FROM this resolution, and the character of the individuals appointed to bear the inefficient function committed by congress, lord Howe might have anticipated the failure of his efforts. Three more strenuous republicans could not have been selected; and they were not enabled to treat, but merely to investigate and cavil at the powers of the commissioners. His lordship, however, gave them a meeting on Staten Island, and, according to their own report, from which alone the circumstances could be learned, received and entertained them with the utmost politeness.

IN opening the conversation, he protested against conferring with them as a committee of congress; but being authorized to consult with



with private gentlemen of influence on the means of restoring peace, he with pleasure availed himself of the opportunity. The delegates answered, his lordship might consider them in whatever light he thought proper; but they could only view themselves in the character committed to them by congress. Lord Howe then, in a discourse of considerable length, recommended a return to allegiance and submission to Great Britain, accompanying his argument with assurances of the good disposition of the king and his ministers to make government easy, to revise the offensive acts of parliament, and amend the instructions given to governors.

SUCH were the propositions which, according to the report made to congress, were offered by lord Howe, and if they had been proposed a few days before the declaration of independence, the majority of congress might have felt themselves bound to accede to them, as a secure and honourable basis of pacification. Under that extorted declaration, however, the commissioners sheltered themselves, assigning their independence as a cause for rejecting, what they termed, the only explicit proposition of peace. They descanted on the contempt shewn to their repeated petitions, and their unexampled patience under tyrannical governments; the last act of parliament, which denounced war, and put them out of the king's protection, compelled them to comply with the wish of the people, by framing the declaration of independence; every colony approved it; all now considered themselves free states, all were settling their governments under that opinion, and congress could not agree for a return to their former condition. They were

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desirous of peace, and willing to treat with Great Britain for the advantage of both countries; and his lordship might, if the same good disposition existed in Britain, receive fresh powers, enabling him to negotiate on the basis of independency, much sooner than authorities could be obtained by congress from the several colonies to consent to submission.

LORD HOWE, with sorrow, terminated the conference, declaring, that on such terms no accommodation could take place. The delegates, in their report to congress, declared it did not appear that his lordship's commission contained any other authority of importance than was expressed in the act of parliament, that of granting pardons with discretionary exceptions, and of declaring, on submission, the whole, or any part of the continent, in the king's peace. As to the power of enquiring into the state of America, and conferring, consulting, and representing the result to the ministry, who, provided the colonies would subject themselves, might, or might not, alter the former instructions to governors, or propose in parliament amendments of the obnoxious acts; any expectation from the effect of such a power would have been too uncertain and precarious, even were America still dependent.

Thus terminated this famous effort, from which the British commanders seem to have formed such expectations, that in the career of victory they afforded an interval for the experiment. The delegates of congress, with more policy than candour, diminished the beneficial effects which might result from listening to the proposals; but, on the whole, their conduct does not stand obnoxious to censure. America, by their means, was declared independent;

-pendent; the attempt was new, vast in its immediate objects, immense in its expected results; patience and perseverance might more than repair the present deranged state of their affairs; but in all events, a return to submission would procure immunities and indulgences more than sufficient to counterbalance temporary disadvantages. To have shrunk from a project so mighty, upon the first failure in arms, or to have been lured from it by the first offer of ease, would have thrown indelible disgrace on the character of congress.

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THE British commissioners acted in the whole transaction with dignity and prudence; they made no captious objections, exhibited no contumelious superiority, and descended to no low arts. They would not publish a counter manifesto or narrative of the conference, to elucidate passages mistaken or misrepresented by the committee, but contented themselves with publishing a short declaration, that, although the congress had disavowed every purpose of reconciliation not consonant with their extravagant and inadmissible claim of independency, the commissioners were equally desirous to confer with his majesty's well-affected subjects on the means of restoring public tranquillity, and establishing a permanent union with every colony, as a part of the British empire. And they positively affirmed, that the king had already directed the completion of those revisions of powers, and other measures of relief, respecting which the committee of congress had insinuated that his promise was not to be believed.<sup>p</sup>

19th. Sept.  
Declaration of the  
commissioners.

<sup>p</sup> See the documents at length in Almon's Remembrancer, v. iv. p. 112. et seqq.

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1776.

Prepara-  
tions for  
the attack  
of New  
York.

MEANWHILE the British army was reinforced by a detachment conveyed by Sir George Collier. The treaty occasioned no suspension of arms; and the expulsion of the enemy from New York was pressed with unremitting assiduity. The possession of Long Island rendering Governor's Island no longer tenable by the Americans, enabled the British army to command the city, and the acquisition of three small islands, Barren, Montserrat, and Buchanan, cut off all communication by sea.

WASHINGTON was anxious to answer the wishes of congress, by maintaining possession of this city, but found his difficulties daily increasing. Insubordination, desertion, distress, and a total evaporation of the original spirit of enterprize which animated his troops, rendered his prospect cheerless. The militia were ready to depart, and if they left the army without being paid, the effect of their report would be no less injurious to the service than the want of their numbers. The troops in general were importunate and urgent in their demands for money;<sup>a</sup> winter already approached, and the army was only equipped for a summer campaign; their clothes, shoes, and blankets were insufficient; their tents worn out, and inadequate to more than two thirds of their number; and the sick amounted, according to the returns, to one fourth of the army.<sup>b</sup> The general, reasoning from history, experience, the advice of friends in Europe, the fears of the English, and the declarations of congress, wisely resolved to make the war on his side purely defensive, a war of posts; to avoid general action, and

<sup>a</sup> Washington's Letters, v. i. p. 249.

<sup>b</sup> Idem, p. 251.

risque nothing, except on cogent and inevitable necessity. Persuaded of the presumption of drawing out young troops into open ground, against their superiors both in number and discipline, he never (to use his own phrase) spared the spade and pick-axe. He was, however, embarrassed in the choice of difficulties: if he concentrated his whole force for defence of New York, he must leave the country open for an approach, and render the fate of the army and its stores dependent on his success in securing the city, or gaining a pitched battle. On the other hand, to abandon an important post which many deemed defensible, and on the works of which much labour had been bestowed, would dispirit the troops and enfeeble the cause.

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A COUNCIL of general officers unanimously concurred in adopting a middle course. The army, consisting of twenty-three thousand men, was arranged under three divisions: five thousand to remain for protection of the city; nine thousand to secure Kingsbridge, and its dependencies, as well as other strong posts, and attack the British forces, should they attempt a landing on that side; the remainder to occupy the intermediate space, and support either.

7th Sept.

JUDICIOUS movements of the British ships of war straitened the operations of the enemy, and prevented the completion of their project for removing the stores by sea. Several vessels were dispatched up the East river, and three men of war proceeded up the North river to Bloomingdale; those on the East river scouring the grounds by a heavy cannonade. General Clinton commanded the first division of four thousand men, landed at Kipp's Bay, about three miles from the town, assailed the heights where the

13th and  
15th Sept.  
Capture of  
the city.

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1776.

the enemy were strongly posted, and took possession of the high land called the Inclineburg. The Americans had formed strong intrenchments, and were in possession of advantageous ground: but they were lured from their hold by a feint, and the incessant fire of round shot from the ships prevented their return. The troops, as they landed, posted themselves on the high grounds, which stretch in an ascending direction from the shore, and the enemy fled with precipitation. A party of seventy Hessians advancing towards New York, fell in with a body of fugitives retreating by the pass at Bloomingdale, and defeated them after a short skirmish. Washington, finding all his efforts to rally the army ineffectual, hastened to secure a retreat to Morris's heights, where he established himself in so strong a position as to render an immediate attack imprudent. New York, with the heavy cannon of the enemy, and great part of their stores, fell into the possession of general Howe. Had he followed the counsel of an able adviser, and, instead of directing his immediate attention to New York, thrown his army round Kingsbridge, the whole American force would have been inextricably hemmed in. Nor was this his only error: after taking possession of the town, he unprofitably lost time, while Putnam, with three thousand five hundred men, effected his retreat to the main body. The ensuing day a skirmish took place between some British troops and a party of Americans, who were sent to take possession of a wood; from the vicinity of their intrenched camp, the enemy were enabled to strengthen their party with continued reinforcements; and, in the course of the action, a great number became engaged

16th Sep.

on both sides: at length the Americans retreated.'

BEFORE the surrender of New York, Washington had propounded to congress, in a manner which shewed that he entertained a predilection for the measure, the propriety of burning the city, rather than suffering it to remain as winter quarters for the British army.\* Congress gave a decided negative to this proposal;† but whether in consequence of private instructions, incompatible with their public orders; whether some individuals in the army or town thought proper to act from their own judgment; or whether from the mere malice of lurking incendiaries, the city was set on fire in several places, and, notwithstanding the strenuous exertion of the military, one third of the buildings destroyed. The conflagration was tremendously grand; two churches were burnt, and the American army at Paulus Hook, testified their joy at the fall of one of the steeples, by three cheers. A few incendiaries, seized with combustibles, were sacrificed to the rage of the soldiers; nearly two hundred individuals were arrested on suspicion; but although many cart-loads of pine-sticks, daubed at each end with sulphur, were found concealed in cellars, no circumstance led to the effectual detection of the conspirators.‡

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It is set on fire by American incendiaries.

21st Sept.

\* An account of this transaction may be seen in Washington's Letters, vol. i. p. 262. In the account of the taking of New York, I have also consulted his Letters, vol. i. p. 258. et seqq. and the papers laid before parliament.

† Washington's Letters, vol. i. p. 245.      ‡ Idem, p. 246.

§ The very slight manner in which Washington mentions the affair, (see his Letters, vol. i. p. 267.) leaves room for suspicion that there was some mystery in the transaction to which he was privy, but which was not to be disclosed even to all the members of congress.

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1776.  
Unsuccess-  
ful efforts  
to bring  
Washing-  
ton to  
action.

12th Oct.

THE American army being in a situation which precluded every hope of success, from an immediate attack, the British general threw up a chain of redoubts on Macgowan's hill, to cover New York, and render it capable of a vigorous defence, even after the greater part of the army should be engaged in distant operations. When this work was completed, three brigades of British, and one of Hessians, were left under Lord Percy, to guard the town, and the rest of the army proceeded in flat bottom boats, and batteaux, through a dangerous passage called Hell-gate, to attack the enemy's rear, by the New England road. They landed at Frog's-neck, an island connected with the main by a bridge, which was, in the course of the day, broken down by the enemy. A movement might easily have been made, which would have reduced the Americans to the necessity of defending the island, or forcing their way through the British lines, to gain the territory of New England. General Howe, by rejecting advice to this effect,<sup>y</sup> enabled Washington to profit by the advice of general Lee,<sup>z</sup> and, contrary to his original intention, abandon his perilous situation.

18th.

WITHOUT deriving any advantage from their last movement, the British forces re-embarked, and proceeded along the coast to Pell's Point, where they ought originally to have landed. A skirmish took place near East Chester, between a division of the American colonel Glover's brigade, and an advanced party

<sup>y</sup> It was proposed to Sir William Howe, to pass by City Orchard, and thence to Mill's Creek and Rochelle. Lord Howe objected to Mill's Creek, under the notion of its being unsafe for ships.

<sup>z</sup> Stedman, vol. i. p. 211. See also Washington's Letters, vol. i. p. 294.



of the British, who succeeded in expelling them from a strong position.\*

THE principal division of the British army, proceeding to New Rochelle, were joined by a second body of foreign troops, under general Knyphausen, who had landed safely at Mill's Creek. The Americans were stretched parallel to the British from Kingsbridge on the right, to White Plains on the left. They were separated by a deep river, called the Brunx, on the eastern side of which, their whole army occupied a fortified camp. The royal forces, the left commanded by Howe, the right by Clinton, approached White Plains, driving before them several detachments of the enemy, who created considerable alarm in the camp. The tents were standing: the hurry of striking and loading them in waggons, together with the movements of troops backwards and forwards, in evident irresolution, presented an extraordinary picture of confusion. The number of American forces is calculated at about eighteen thousand, but disheartened, insubordinate, and undisciplined; the British were thirteen thousand, in the utmost vigour, spirits, and discipline. The centre of the enemy was easily assailable, and success in that quarter must have been fatal to them: but Washington having, for some inexplicable reason, posted four thousand men in an advantageous position on an eminence; general Howe, miscalculating the importance of the situation, directed his principal efforts against it: the attack was hardly less severe and hazardous than an assault on the lines; but the victory gained by the in-

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1776.  
21st Oct.  
Battle of  
White  
Plains.

26th.

28th.

\* Stedman. The Americans are said to have been victorious in Washington's Letters, vol. i. p. 296.

trepidity

CHAP. trepidity of the troops was of no effect, as the  
 XXIX. Americans, after the battle, remained tranquil  
 1776. in their intrenchments.<sup>b</sup>

SEVERAL days, subsequent to this engagement, were passed on both sides in strengthening their positions; the Americans anxious to render an attack on their lines hopeless; the British general desirous to make the event certain, by possessing himself of the rear of the enemy, so as to cut off retreat, waited for reinforcements. On their arrival, a disposition was made for an attack; but the weather occasioned delay, and the Americans completed their fortifications. They did not, however, feel confident in this advantage; for, having learned from a deserter that Howe intended to assail them the next morning, they suddenly evacuated their lines, and retired across the Croton to an impregnable position, defended in the front by the river, and in the rear by woods and heights. In their retreat they burned all the houses and forage on White Plains.

30th Oct.  
 1st Nov.  
 Capture of Fort Washington. WEARIED with an unavailing pursuit of an enemy determined to avoid a direct encounter, the British general engaged in the reduction of Fort Washington, an important post, securing a communication with the Jersey shore, and effectually commanding the navigation of the North river; well fortified, and not to be approached without exposing the besiegers to a heavy fire. The defence was entrusted to colonel Magaw, a native of Pennsylvania, who had quitted the bar for the military profession,

<sup>b</sup> It is suggested, that Washington probably posted this corps on the right of the Bronx to cover the retreat of his army; and if general Howe entertained the same notion, it accounts for his attack.

and was peculiarly qualified for his trust. The batteries being completed, the garrison was summoned, but gallantly refused to surrender. The fort was resolutely stormed by the British army in four divisions, and after a spirited contest, the whole garrison surrendered prisoners of war. The loss of the royal army in killed and wounded amounted to eight hundred : that of the enemy in killed, wounded, and prisoners, to three thousand three hundred. Washington in person consulted with Magaw, in the morning of the attack, on the means of defence ; and, during the action, sent instructions to hold out, and he would detach reinforcements, but the messenger arrived too late. The American general highly valued this fort, and deeply deplored the loss of so many men, and so great a quantity of artillery and stores, which he despaired of seeing replaced.<sup>c</sup>

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1776.

15th Nov.  
16th.

IMMEDIATELY after this success, lord Cornwallis landed on the Jersey shore ; the garrison of Fort Lee, on his approach, retreated in confusion, leaving their tents standing, with all their provisions and military stores : the fort was of no consequence after the loss of Fort Washington.<sup>d</sup> The American leader, considering his only chance of safety to consist in precipitate retreat, gained with great expedition the further shore of the Hakenhack river, leaving on the road great quantities of stores and artillery. In the space of about three weeks, lord Cornwallis over-ran the whole province of New Jersey, the American general constantly flying before him.<sup>e</sup>

18th.

Successful  
invasion of  
New Jersey.

THE

<sup>c</sup> Washington's Letters, v. i. p. 318.    <sup>d</sup> Idem, p. 318.

<sup>e</sup> From some delays made in the course of this pursuit, censure has been inferred, as if lord Cornwallis was restrained, by want of proper

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1776.

17th Dec.  
Disposition  
of the Bri-  
tish troops  
in winter  
quarters.  
Expedition  
to Rhode  
Island.

THE winter having now commenced, the British troops were placed in winter quarters, between the Delaware and the Hakenack, the latter of which runs near New York. The enemy in the mean time retreated across the Delaware.

DURING the progress of lord Cornwallis, general Clinton, in opposition to his own judgment, was engaged in an expedition to Rhode Island, to which he was dispatched after the battle of White Plains. He strongly urged the superior advantage of being landed at Amboy, for the purpose of co-operating with lord Cornwallis, or proceeding on board lord Howe's fleet to the Delaware, to take possession of Philadelphia; but his propositions were over-ruled, principally because lord Howe insisted on Rhode Island as necessary for the fleet. On the approach of the British force, the enemy abandoned the island; and the American squadron under Hopkins retired up the river Providence, where it remained blocked up and inactive.

30th Nov.  
Proclama-  
tion by the  
Howes.

DURING the career of success, lord Howe and the general issued a proclamation, recapitulating their former offers, and promising free pardons to all who should, within sixty

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proper activity, or withheld by the commands of his superiors: the chief proof in favour of these suppositions is, that the pursuing army generally arrived at every place from which the enemy retreated, at the moment when they had quitted the spot. It is to be observed, however, that the Americans had constantly such perfect intelligence of the preparations of the royal army, as enabled them to guess with certainty the intentions of the general, and so change their position at the last moment. It appears too from the testimony of general Washington himself, that the expeditious progress of the British army was, towards the latter end of November, suspended by bad weather. See Stedman, v. i. p. 219. Washington's Letters, v. i. p. 322, 323. et passim.

days

days, appear before governors of provinces, or military or naval commanders, and enter into engagements to remain peaceable and obedient subjects.<sup>f</sup> The lenity of this measure, combined with the progress of the army, induced great numbers to accept the proffered benefits, and whole districts renounced their arms. Washington, during the whole course of his retreat, complained, that notwithstanding his efforts and notices, he was never joined by the militia. The governor, council and assembly, and magistracy of New York, had deserted the province; repeated attempts to embody the militia of Philadelphia had failed; and a disposition to meet general Howe with a cheerful welcome became generally apparent. Had the British army been able to proceed immediately to Philadelphia, it was supposed the whole continent would have followed the example of that city; but they could not, for want of boats, cross the Delaware, and were obliged to wait till the ice should be sufficiently formed to permit a passage.

THE partizans of congress were also disheartened by the capture of general Lee, whose experience and talents were more relied on by the Americans, and dreaded by the English, than those of the commander in chief. His timely discernment had already saved the provincial army, and though Washington does not appear to have entertained a sincere friendship for him, still, in the disastrous situation of the American cause, he was solicitous for his presence and assistance. Lee, while advancing to join Washington, quitted his camp before Morristown on a reconnoitring expedition, and stopped almost un-

13th Dec.  
Capture of  
General  
Lee.

<sup>f</sup> See the proclamation and form of pardon, Annual Register, for 1777, p. 294.

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1776.

attended at the distance of three miles from the main body of his troops for refreshment : in this situation he was surprized by a detachment of light horse, under colonel Harcourt, and conveyed with great celerity, through a considerable extent of country, to New York. This gallant exploit caused no less exultation in the British than regret in the provincial army. No officer of equal rank being in captivity among the Americans, Washington offered six field officers in exchange, but received for reply, that Lee, being a deserter from the British service, could not be considered as a prisoner of war. It was ineffectually alleged on the other side, that he had resigned his commission before the commencement of hostilities ; no arguments or offers could procure his release, he was confined, and vigilantly guarded. Congress, exasperated, rescinded an established regulation, in the nature of a cartel, for the exchange of prisoners, deprived of their parole several British officers, and declared that the treatment experienced by general Lee should form the model of their conduct towards prisoners.

IN no period of this series of calamities does it appear that the firmness of congress ever deserted them, or that they lost sight of the great object of their principal leaders, the establishment of independence, and total separation from Great Britain. Some of their measures were rash, some perhaps impolitic, and others tyrannical ; but they seem on the whole to have pursued a mode of conduct more dignified than could have been expected in their circumstances, and sufficiently wise to serve as the foundation of permanent success, if they were unexpectedly favoured by fortune.

Soos

Soon after the declaration of independence, they voted articles of confederation and union, in which they assumed the appellation of "the United States of America," and limited the general dependence of each state upon the decisions of the delegates in congress, without depriving any of their full freedom of action in the regulation of their own internal government.<sup>c</sup> They passed resolutions for raising by loan, at four per cent. eighty thousand dollars, for which certificates were to be given, and the faith of the United States pledged to the lenders for both principal and interest.<sup>d</sup> As these certificates were transferrable, and liable to be depreciated, congress, by a subsequent law, subjected persons refusing to receive the paper currency for goods or debts, or withholding their property from sale, or raising the price, so as to make a difference between cash and paper, to forfeiture of their goods, loss of their debts, and a penalty proportioned to the amount of their transgression.<sup>e</sup> Another project for raising money was a lottery of four hundred thousand tickets, divided into classes, and in which five millions of dollars were distributed into prizes.<sup>f</sup> To re-animate the declining spirit of the people, congress published an address, in their accustomed style, recapitulating the topics of complaint against Great Britain, and fabricating many new charges arising out of the mode of conducting the war; vigour and unanimity, they said, would ensure success. They boasted of essential services already rendered by foreign states, of positive assurances of further aid, and

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1776.  
4th Oct.  
Articles of  
confederation.

3d Oct.  
Other  
measures.

27th Dec.

18th Nov.

10th Dec.

<sup>c</sup> See Almon's Remembrancer, vol. iv. p. 240.

<sup>d</sup> Idem, pp. 219. 283.

<sup>e</sup> Idem, vol. v. p. 36. <sup>f</sup> Idem, p. 33.

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XXIX.  
1776.

20th Dec.  
They retire  
to Balti-  
more.

Miserable  
state of the  
army.

spoke in contemptuous terms of British valour. The army, during the whole campaign, they said had been checked in its progress, and had not, till within the last two weeks, ventured above ten miles from the fleet: their present advances were not produced by any capital success, but a sudden diminution of the American force from the expiration of enlistments. No terms could be obtained from Great Britain but unconditional submission; but cordial union would check the progress of the army, and re-animate the declining cause of America. Even when congress was compelled to abandon Philadelphia, and take refuge in Baltimore, "no public act testified despair, or a desire to procure immunity by a sacrifice of public spirit. Some individuals joined the British army, and others maintained a constant correspondence with the generals for terms of safety;" but the whole body, in all their public acts, maintained an unvaried appearance of dignity and sovereignty.

THE army, the sole effective basis of their hopes, had been formed in a manner so unexpected, and on a plan so radically bad, that it could now only be viewed with sentiments of despair. The requisite interval for effecting a complete reform could not be expected; totally to disband the existing force was impossible, without abandoning every hope of final success; and yet every disaster produced such great defalcations, that it was reduced to a number not exceeding five thousand, and even those were impatiently awaiting the day which should set

<sup>1</sup> Remembrancer, vol. iv. p. 270.

<sup>2</sup> For this purpose they adjourned from the 12th to the 20th of December; having in the mean time appointed a solemn fast.

<sup>3</sup> From private information.



them free from their engagement. In the beginning of hostilities enthusiasm, and a desire of assisting in a struggle for a supposed limited object, brought great numbers to the field, who exerted themselves with surprizing ardour in the hope of abridging the contest. Yet even they were not insensible of the disadvantages of their situation, they saw with joy the expiration of their term of service, and Washington, after forming a few soldiers, felt the mortification of being obliged to train a new army. His second army differed however in many particulars from the first; the men were raised at the instigation of others, rather than by their own impulse, and brought with them many sordid views, and personal animosities, which threatened ruin to the cause. The parsimony of congress, animated in some measure by a jealousy of their own general, did not afford sufficient bounty to recruits, or an adequate pay to officers: consequently men who held commissions were known to practise the lowest arts to eke out their beggarly subsistence; they even pilfered the pay and blankets from their own privates. The officers were also elected by the troops, which produced a disgusting equality, no less offensive to manners than subversive of subordination: some corps would not vote for officers, unless they consented to join their pay in a common stock, from which all drew an equal proportion. This gave rise to many low practices on the part of officers, and even subjected them to the necessity of exercising their trades for subsistence: so that in presence of several persons of consideration, one of them was seen shaving his own corps. The local animosities which distinguish every country were violent and rancorous in the American

CHAP. army;\* and the militia were backward, un-  
 XXIX. disciplined, and refractory.

1776.

16th Sept.

THE general constantly represented to congress the improvidence of raising a military force for so short a period as a year, and shewed the necessity of exercising a greater degree of vigour and generosity, by augmenting the bounties, enforcing the levies, and extending the period of service to three years, or the termination of hostilities. In pursuance of these suggestions, congress at length passed a vote for raising eighty-eight battalions to serve during the war, and indicated the proportion to be contributed by each state;<sup>2</sup> a bounty of twenty dollars was offered to each private; portions of land were promised to both officers and privates, or their widows or representatives, at the close of hostilities,<sup>3</sup> and to preserve the intended benefit to the objects of its original destination, all assignments were declared void. Officers, except generals, were to be appointed by the governments of the several states; the commissions to be issued by congress. The charge of cloathing was however to be deduced from the pay of the privates; and those who had already received a bounty of ten dollars, were by a

\* Stedman, vol. i. p. 206.

<sup>2</sup> It was as follows: Virginia and Massachusetts Bay 15 battalions each; Pennsylvania 12; North Carolina 9; South Carolina 6; New Hampshire 3; Connecticut and Maryland 8 each; Rhode Island 2; Delaware 1; Georgia 1; New York and Jersey, being partly in the possession of the British, only 4 each.

<sup>3</sup> The lands were promised in the following proportions:

|                                   |   |   |   |            |
|-----------------------------------|---|---|---|------------|
| To a colonel                      | - | - | - | 500 acres. |
| Lieutenant-colonel                | - | - | - | 450        |
| Major                             | - | - | - | 400        |
| Captain                           | - | - | - | 300        |
| Lieutenant                        | - | - | - | 200        |
| Ensign                            | - | - | - | 150        |
| Each non-commissioned officer and | } |   |   | 100        |
| soldier                           |   |   |   |            |

subsequent

subsequent resolution, no less impolitic than mean, to be deprived of that sum in case they should re-enlist.\* Orders were also issued for preventing the monopoly of military necessaries, for a more effectual supply of gunpowder, and for assuring its quality. These measures were not adequate to the increasing exigences: Washington remonstrated against the parsimony of congress; and advised, that instead of eighty-eight battalions, a hundred and ten should be raised; but even the smaller number could not be procured; the militia could not be stimulated into exertion, and the general saw that ten days more would terminate the existence of his army.\*

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18th Sep.  
22d Oct.

20th. Dec.

GENERAL HOWE, relying perhaps with too sanguine confidence on the terror which his successes would spread among the Americans, divided his army into small detachments, far distant from each other, forming a chain of communication from the Delaware to the Hackensack, no less than eighty miles. Trenton and Bordenton, the barriers to the Jerseys, and lying nearest the enemy, were defended by Hessian troops, under colonel Rhalle, and count Donop; these foreigners were offensive to the inhabitants from their inordinate rapacity in pursuit of plunder; they were unacquainted with the language, and incapable of obtaining proper intelligence. By a singular improvidence, the posts of Trenton, Bordenton, White Horse, and Burlington, were weakest in respect of troops, and left unsecured from attack by any works of art, not a single redoubt or intrenchment being thrown up to prevent surprize; the other posts, in defiance

Hessians  
stationed  
at Trenton.

\* See Almon's Remembrancer.

\* Washington's Letters, vol. i, p. 349.

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XXIX.  
1776.

Surprized  
by Wash-  
ington.

26th Dec.

of reason, were made stronger in proportion to the increase of their distance from the enemy, and decrease of their probable danger.

WASHINGTON, well apprized of these favourable circumstances, strongly felt the necessity of making some brilliant effort, before the expiration of the year, but was at a loss for the means, when general Arnold visited the camp, and suggested a manœuvre equally daring and important. Washington readily acceded to Arnold's advice, considering the risque of small importance, as ill success would not place the American cause in a worse situation than inaction, and a few days would terminate the existence of his army. By a judicious feint, he drew Donop with his whole force from Bordenton, and dividing his troops into three parties, commanded them to meet on the banks of the Delaware on the night of Christmas, a season when customary festivity would add to the effects of the relaxed discipline which prevailed among the Hessians. Although the passage was begun as soon as it was dark, yet from the quantity of ice, the artillery did not reach the opposite shore till three o'clock, and did not take up their line of march till almost four. These difficulties, however, and this delay, did not dishearten Washington. He formed his detachment, consisting of two thousand five hundred men, into two divisions, and each took a different road. As the distances were nearly equal, both were directed, immediately on forcing the guards, to press into the town, that they might charge before the Germans had time to form. They marched in a violent storm of snow and hail; the first division arrived exactly at eight o'clock, the other in three minutes after: the out guards made little opposition, being

\* From private information.

being only few in number; they kept up, however, a constant retreating fire from behind the houses: the main body formed, but colonel Rhalle, and seven other officers being wounded, and the Americans surrounding them on all sides, twenty-three officers, and eight hundred and eighty-six men, laid down their arms. The enemy achieved this exploit with no loss, having only two officers, and one or two privates wounded. The entire force in Trenton consisted of fifteen hundred men, forming the regiments of Lanspach, Knyphausen, and Rhalle, and a troop of British light horse; but on the beginning of the attack the remainder effected their escape by the road towards Bordenton. These would also have been captured, had the two other divisions of Washington's army been able to execute his instructions: general Ewing, who commanded one party, was to have passed the Delaware at Trenton ferry, and taken possession of the great bridge; general Cadwallader was instructed to cross with the Pennsylvania militia from Bristol; Ewing found it impossible to disembark any part of his force, from the great quantity of ice, and Cadwallader, after landing part of his infantry, was obliged to re-embark them, because he could not transport his artillery. Washington, apprehensive of an attack from the post below Trenton, returned to Morristown the same evening, with the prisoners and artillery he had taken: there were very few stores."

WHEN Washington projected this exploit, his chief object was to encourage his partizans, by a successful attempt, but he never seriously thought the military consequences could extend beyond the day, or answer any further

" This account is principally taken from Washington's own Narrative: Letters, vol. ii. p. 360.

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1776,

28 Jan.  
1777.

Lord  
Cornwallis  
returns to  
the army.

2d Jan.

purpose than animating the adherents of congress, by shewing that the redoubted Hessians, the veterans so much dreaded in America, were not invincible. The prisoners were used for this purpose: they were conveyed to Philadelphia, and paraded through all the streets, serving at once as evidence of the reality of victory, and an excitement to military ardour. The general expected that the scene of his success would have been immediately re-occupied by the British forces; but finding this expectation not accomplished, ventured again to cross the Delaware, with the same division of his army, not deterred by the quantity of ice already formed, nor by the fear of difficulty and fatigue.\* At Trenton he made a muster of his force, and the persuasions of officers, and an advance of ten dollars to each, could only prevail on about half of those whose term of service was expired, to engage for six weeks longer.

MEANWHILE the re-appearance of Washington on that side of the Delaware, had alarmed the British general; and lord Cornwallis, who had already reached New York, in his way to England, was ordered back to head the British troops in the Jerseys: he speedily effected a junction with general Grant, and found Washington, who had retired from Trenton, posted on some high grounds; a cannonade was carried on till night, and lord Cornwallis expected to renew the attack in the morning; but the wary leader of the American troops, perceiving his opponent to be much superior in numbers, and hoping to surprize Princeton, where he rightly conjectured a small force only was left, quietly dispatched his baggage to Burlington

\* See Washington's Letters, vol. i. p. 363.

soon after dark, and renewing his fires at midnight, and leaving guards at the bridge in Trenton, marched off silently by a circuitous route. About sun-rise he reached Princeton, where he found only three regiments and three troops of light horse, under the command of colonel Mawhood, who had just begun his march to join lord Cornwallis. The colonel at first mistook the advanced guard of the enemy for Hessians, but soon recognizing his mistake, charged with great impetuosity: the van of the Americans was disordered; the seventeenth regiment, led by captain Scot, pressed forward with fixed bayonets, drove the enemy into a ravine, and finding themselves unable effectually to contend against numbers so much superior, cut their way through, and pursued their march to Maidenhead, a village situated between Princeton and Trenton. The other two regiments, unable to make a similar progress, retreated to Brunswick with a loss of nearly half their force; the Americans took possession of Princeton, where they acquired some blankets, shoes, and a few other trifling articles, burned the hay, and destroyed some other effects: they captured also two brass field pieces, but, for want of horses, could not carry them away; the number of prisoners was near eight hundred, among whom were fourteen officers, all British.

At day-light Cornwallis discovered the retreat of the American army, and entertaining apprehensions for the safety of Brunswick, which was in a defenceless situation, hastened to its relief. Had the American general made this attempt, he would have destroyed all the British stores and magazines, and taken the military

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1777.

3d Jan.  
Washing-  
ton sur-  
prises  
Princeton,

**CHAP.** military chest, containing seventy thousand  
**XXIX.** pounds; his original plan was to have pushed  
 1777. on to Brunswick, but he did not know the  
 military chest was there, and the harrassed state  
 of his forces, (many of whom had not slept for  
 two nights and a day,) and the danger of losing  
 the advantage already gained, by aiming  
 at too much, induced him, by the advice of  
 his officers, to relinquish the attempt. This  
 change of determination may be principally  
 imputed to the gallant resistance made by colonel  
 Mawhood, which occasioned such delay,  
 that before the pursuit was finished, the rear of  
 the English was in sight; Washington, however,  
 having had the precaution to break down  
 the bridge over Stony brook, obtained sufficient  
 time to retreat unmolested to Pluckemin.\*

And re-  
 covers the  
 Jerseys.

LORD CORNWALLIS with great difficulty  
 pursued the track of Washington, and was  
 obliged to halt at Brunswick to refresh, and  
 repose his army. Washington, perceiving that  
 the British had totally evacuated Trenton and  
 Princeton, took the opportunity, while lord  
 Cornwallis remained at Brunswick, to overrun  
 all East and West Jersey, spreading his army  
 over the Rariton, and penetrating into Essex  
 county, where he made himself master of the  
 coast opposite to Staten Island, by seizing New-  
 ark, Elizabeth Town, and Woodbridge. His  
 head quarters he fixed at Morristown, situated  
 amongst hills, extremely difficult of access. A  
 fine country was in his rear, whence he could  
 draw supplies, and through which he could at  
 any time secure an easy passage over the Dela-  
 ware. These judicious movements not only  
 saved Philadelphia and Pennsylvania, but reco-

\* Principally from Washington's Letters, vol. ii. p. 3.



vered great part of the Jerseys, in defiance of an army infinitely superior in discipline, resources, and numbers. Of all their recent extensive possessions in the Jerseys, the English now retained only the posts of Brunswick and Amboy; the first situated on the banks of the Rariton; the second on a point of land at its mouth.

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1777.

Thus the campaign of 1776 concluded, and the review affords few motives of satisfaction: the progress of the British arms was arrested, and the result of previous successes ravished from their grasp by an enemy in every respect inferior. The tardy commencement of the campaign gave time for congress to issue their declaration of independency, which frustrated all attempts at conciliation; but had general Howe, who possessed abundant means, begun his operations earlier, and with vigour, the violent party would not have carried their hardly-contested point, nor have obtained the sanction of the people in rejecting the proffered terms of peace. The languid pursuit of the Americans across the Jerseys has been perhaps more blamed than it deserves; it appears from Washington's letters, that the progress of the British troops was impeded at the close of November by bad weather, and no delay took place afterwards which could be avoided: the Americans possessed the advantage of moving a light unincumbered body of troops over a territory with which they were perfectly acquainted. The generals have been frequently accused of neglecting opportunities to gain the rear of the American army, and thus completely overwhelm them; but such allegations are always to be received with caution; a movement of the kind appears perfectly easy to

Observations on the campaign.

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to men who merely reason, and is easily demonstrable on paper, but, if attempted in the field, it might involve a victorious army in inevitable ruin, or at best be frustrated by the most simple dictates of the momentary exigency. But no adequate vindication appears for the strange manner in which the troops were posted in the Jerseys: general Howe adopted the measure in contradiction to his better judgment,\* but his error is in every point of view inexcusable. Equally culpable was the shameful neglect of caution and discipline which facilitated the surprize at Trenton, and for which colonel Rhalle paid with his life. But Rhalle alone was not blameable; general Grant, his superior in command, omitted the important duty of visiting his posts, giving his orders, and personally inspecting their execution. After the event at Trenton, the British army seems to have been paralysed by alarm, incapable of resolute measures for assailing a foe who still held them in terror, or for prudent defence of a province, which no force possessed by the Americans could have wrested from them.

THE pacificatory powers were not always used with judgment: the proclamations and overtures for conciliation were wise and sufficiently dignified; but when the most considerable persons in New York, Queen's County, Long Island, and several towns, ports, and inferior places, presented petitions to the commissioners, professing an acknowledgment of the supremacy of the king, and the con-

\* He was remonstrated with on the subject, and a few days before Washington's attack wrote to a general officer in these terms: "I have been prevailed upon to run a chain across Jersey; the links are too far asunder." From private information.

stitutional authority of Great Britain; and when they followed these declarations by raising a militia, and a considerable body of troops for the royal service, no attention was paid to their request for a restoration of those rights which the law and the proclamation intitled them to claim. In such a period, when the public faith was to be vindicated, and a good example presented, verbal disquisitions should not have been assiduously sought; and if declarations, attended by such acts, were not so forcibly worded as the friends of parliamentary authority might wish, it was nevertheless their interest, and their duty, to present every facility to an accommodation, which was of more importance than a long series of victories.\*

BUT if this neglect was prejudicial to the British cause, how much more fatal was the detestable licentiousness in which the military were permitted to indulge in the Jerseys. Plunder and wanton insult disgusted and incensed the natives, and afforded opportunities of reproach, which were not neglected by the partizans of America; details of each specific wrong were taken on oath, and published in the news-papers, to irritate the people against the king and the British nation. Thus the minds of the loyal received a contrary impulse, and many in desperation joined the Americans.<sup>c</sup> In vain will it be alleged, in palliation of these undenied enormities, that it was impossible to

\* See Annual Register, 1777, p. 13.

<sup>b</sup> See Galloway's Letters to a Nobleman on the Conduct of the War in the middle Colonies, p. 42. Washington's Letters, vol. ii. p. 2.

<sup>c</sup> Galloway's Letters to a Nobleman, p. 43.

**CHAP.** restrain the furtive and licentious disposition  
**XXIX.** of the foreign mercenaries: were this allegation true, it proves only the impolicy of taking up winter quarters with such troops, in a place where it was desirable to keep alive the spirit of loyalty: but, on the contrary, Rhode Island, under the more discreet and correct management of lord Percy and general Clinton, exhibits not a single instance of complaint.

CHAPTER THE THIRTIETH:

1776—1777.

*Meeting of parliament. — King's speech. — Debates on the address. — Differences in opinion among the members of opposition. — Debate on the proclamation at New York. — Partial secession of opposition. — Recess. — Attempt to burn the royal arsenals. — Bill for suspending the habeas corpus — Amended in the Committee. — Act for issuing letters of marque. — Lord Chatham's motion respecting America. — Debates on taxes and supplies. — King's message respecting the arrears of the civil list. — Supply granted. — Debate and protest in the Lords. — Speech of Sir Fletcher Norton on presenting the bill to the King — he is thanked by the house — debate on the subject — his conduct more decisively approved. — Close of the session. — King's speech. — State of the public mind. — State and views of foreign powers with respect to Great Britain.*

A TEMPERATE speech from the throne opened the session of parliament. The king declared, nothing could have afforded him so much satisfaction as to state, that the troubles by which the American colonies had been so long distracted were at an end; and that the unhappy people, recovered from their delusion, had delivered themselves from the oppression of their leaders, and returned to their duty: but so daring and desperate was the spirit of those leaders, whose objects had always been dominion and power, that they had openly renounced all allegiance to the crown, and all political

CHAP. connection with this country; rejected, with  
 XXX. circumstances of indignity and insult the  
 1776. means of conciliation, and presumed to set up  
 their rebellious confederacies for independent  
 states. If their treason was suffered to take  
 root, much mischief must grow from it, to the  
 safety of the loyal colonies, the commerce of the  
 kingdom, and indeed *to the present system*  
*of all Europe.* The success of the British  
 arms gave the strongest hopes of decisive  
 good consequences; but notwithstanding this  
 fair prospect, it was necessary to prepare for an-  
 other campaign; he recapitulated the pacific  
 assurances of the European powers, and observ-  
 ed, he could have in this arduous contest no  
 other object but to promote the true interest of  
 his subjects. No people ever enjoyed more  
 happiness, or lived under a milder government,  
 than the revolted provinces, a fact proved by  
 their progress in the arts, their numbers, their  
 wealth, and strength by sea and land, which in-  
 spired an over-weening confidence. He was  
 desirous to restore to them the blessings of law  
 and liberty, equally enjoyed by every British  
 subject, which they had fatally and desperately  
 exchanged for the calamities of war, and the  
 arbitrary tyranny of their chiefs.

Amend-  
 ment to  
 the address  
 moved.

AN amendment to the address was moved by  
 lord John Cavendish, and seconded by the  
 marquis of Granby, totally altering all the sen-  
 timents of the original. It began by affirming,  
 that the disaffection and revolt of a whole  
 people, could not have taken place without  
 great errors in conduct towards them. These  
 errors were imputed to a want of sufficient in-  
 formation in parliament, and a too implicit  
 confidence in ministers. Hence schemes for  
 the reduction and chastisement of a supposed  
 inconsiderable

inconsiderable party of factious men, had driven thirteen large provinces to despair: a hearing had been refused to the reiterated complaints and petitions of the colonists, and commissioners nominated for the apparent purpose of making peace, were furnished with no legal power but that of giving or withholding pardons at pleasure. His majesty, instead of sending out commissioners, according to the promise in his speech at the beginning of the last session, as speedily as possible, had not dispatched them till seven months afterwards; consequently the inhabitants of the colonies, apprized that they were put out of the protection of government, and seeing no means provided for their return, were furnished with reasons but too plausible for renouncing dependence on the crown. "We understand," the amendment proceeded, "that amidst the many disasters and disgraces attending his majesty's arms in America, an advantage has been gained in the province of New York, which, if wisely, moderately, and providently used, may produce happy effects. Nothing shall be wanting on our part to forward reconciliation, by laying down real permanent grounds of connection between Great Britain and her colonies, on principles of liberty, and terms of mutual advantage. We should most heartily congratulate his majesty, on any event leading to the great desirable end, of settling a durable peace, by the restoration of the ancient affection which happily subsisted in former times. We should regard, with shame and horror, events leading to break the spirit of any large part of the British nation; to bow them in abject, unconditional submission to any power; annihilate their liberties, and subdue them to servile

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principles and passive habits, by the mere force of foreign mercenary arms ; because, amidst the excesses and abuses which have happened, we must respect the spirit and principles operating in these commotions. Our wish is to regulate, not to destroy them ; for, though differing in some circumstances, those very principles evidently bear so exact an analogy with those which support the most valuable part of our own constitution, that it is impossible, with any appearance of justice, to think of wholly extirpating them by the sword, in any part of his majesty's dominions, and establishing precedents the most dangerous to the liberties of this kingdom."

THIS intemperate amendment was supported by arguments equally violent and unfair. The value of the conquests made by the British arms was studiously depreciated. The victory at Long Island was not a matter of triumph ; the island itself was a mere outpost to New York, as New York was an outpost to America, and it would have been the extreme of folly and rashness in the provincials to attempt maintaining it. The use of the word treason, in the king's speech, afforded much ground for reprehension, for strenuous vindication of the Americans, and prognostics of final failure. " Alas ! Sir," Wilkes exclaimed, " what we call treason and " rebellion, and they just resistance and a glorious revolution, has taken root, a very deep " root indeed, and has spread over almost all " America. The loyal colonies are three, the " free provinces thirteen." The declaration, he observed, of independence, was not intirely unexceptionable, but the Americans were driven to it by rigorous persecution. We had hired foreign troops to fight against them, and they had no resource but throwing off the yoke,



oke, and inviting foreign aid. Ministers might safely predict that the Americans would declare themselves independent, when they knew that the unjust and sanguine measures they intended to pursue must occasion the event. The Jesuits risked nothing when, in 1610, they prophesied the death of the best prince that ever reigned in Europe, within that year; they verified it, by employing Ravillac to assassinate their sovereign. The colonists followed the example of England against James II. When he quitted the kingdom, they declared the throne abdicated, and chose another king. When the late severe laws were passed against the Americans, they were thrown into anarchy; they declared we had abdicated the government, and therefore they were at liberty to chuse a government for themselves. The speech mentions a discovery of the original designs of the leaders of the Americans. In God's name, who made the leaders? How came they to be so? If you force men together by oppression, they will form into bodies and chuse leaders. Mr. Hancock was originally a merchant of credit and opulence: such men are not very prone to a change of government. A few old women have said, that the civil war of last century was contrived by Cromwell; the first opposition to Charles I. was begun in order to advance him to the protectorship. A similar sagacity and penetration has now happily discovered the original views of those who are leaders of the Americans. We have been two years engaged in a savage and piratical, as well as unjust war; every demand of government has been complied with, and not a single province has been hitherto recovered; on the contrary, the evil grows more desperate; last year only

CHAP. twelve colonies petitioned the throne; this  
 XXX  
 1776, year, by the accession of Georgia, we have seen  
 a federal union of thirteen free and powerful  
 provinces asserting their independency as high  
 and mighty states, and setting our power at de-  
 fiance. This was done immediately after the  
 safe landing of your whole force, with circum-  
 stances of spirit and courage, to which posterity  
 will do justice. The line of conduct recommended  
 by the amendment, was considered as not suffi-  
 ciently extensive to save the empire. To preserve,  
 even for a short period, Canada, or the West  
 India Islands, or to recover any part of the im-  
 mense territory lately lost, the fleets and armies  
 must be recalled, all the acts passed since 1763 be  
 repealed, and the charters restored. We might  
 then, if they could forgive and trust us, treat  
 with the Americans on fair and equal terms,  
 without the idea of compulsion, and a founda-  
 tion might be laid for restoring peace, internal  
 tranquillity, and unity to this convulsed and  
 dismembered empire. If conquest or abandon-  
 ment were the only alternatives left, America  
 should be abandoned. The benefits hitherto  
 resulting from the possession of America had  
 been, extent of trade, increase of commercial ad-  
 vantages, and a numerous people growing up in  
 the same principles and sentiments with our-  
 selves. All these must be lost if America was  
 conquered; possession must be secured by a  
 large standing army; which army must be cut  
 off from the intercourse of social liberty in Great  
 Britain, and accustomed, in every instance, to  
 bow down and break the spirits, trample on the  
 rights, and live on spoils cruelly wrung from the  
 sweat and labour of their fellow subjects; such  
 an army, so employed and so paid for support-  
 ing such principles, would be a proper instru-  
 ment

ment to effect purposes of a greater, or, at least, more favourite importance; points more immediately hostile to the liberties of the country.

THE interposition of the Bourbon family was pronounced inevitable, no less speedy than certain; colonel Barré peremptorily asserted, that a war of the most serious kind was impending, a war from the united powers of France and Spain. Wilkes ridiculed the reliance on the pacific declarations of our natural enemies. Has fate ordained, he said, that we shall neither possess capacity to profit by the example of others, nor even by our own experience? In the very first year of the present reign, in September 1761, the Gazette told us, "the catholic king had, at no time, been more intent on cultivating a good correspondence with England, than in the present conjuncture;" a declaration received seriously here, held out as part of the court creed, and laughed at by all the rest of Europe. In the beginning of the following January, without the occurrence of new facts of any moment, war was declared by England against Spain. Will the plausible, smooth-tongued French, likewise be able to lull us into a fatal security against the evidence of all history? Fox denied the principle, that it was repugnant to the interests of France and Spain to permit the independence of America: such an assertion was contrary to common sense. Is not the division of the enemy's power advantageous? Is not a free country, engaged in trade, less formidable than the ambition of an old corrupted government, their only formidable rival in Europe?

In the course of the debate, several animadversions were made on a large creation of peers

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during the recess, and on the issuing of pre-warrants to man the navy, which had occasioned some discussions between the admiralty and the city. The king's, or, as it was for form's sake termed, the minister's speech, was reprobated as an intire compound of hypocrisy, an infamous, groundless libel, fabricated by a tyrannical faction, against some of the most valuable members of the British community. An insidious, hypocritical speech, that held out law and liberty at the point of the sword, and, like a deceptious mirror, reflected a false image of truth.

GOVERNMENT was defended by lord North and lord George Germaine, but they did not traverse the extensive field, to which they were challenged by the declamations of opposition. The minister denied the charge of withholding information; he had always communicated as much as he could consistently with safety. Lord George Germaine said, that even the American statements of the propositions made by general Howe, proved that he was eager for the means of peace and conciliation; but Washington was adverse. The forcible and satisfactory assurances of the court of France, afforded no reason to doubt their pacific intentions; should it nevertheless prove otherwise (and the minister, not pretending to be a prophet, would not answer for the events of the next six months) Great Britain was prepared to cope with any enemy. The notion, that the house of Bourbon should engage in war to assist America, was treated with great disdain: "Would those countries," lord George Germaine asked, "blind to their own interests, with the spirit of independence to cross the Atlantic? Could they be exempt from fear  
6 " that

“ that their own colonists would catch fire, at  
 “ the unlimited rights of mankind; and pre-  
 “ fer that language to slavery and digging  
 “ gold? And would not great danger arise  
 “ from the vicinity of powerful independent  
 “ states, freed from European controul?”

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LORD NORTH repelled the charge of hypocrisy, so freely advanced against that part of the speech, which stated the king's desire to restore to the Americans law and liberty. Instead of being absurd or hypocritical, it was supported by fact and sound logic; law and liberty were fled from America, but the debate of the day had fully proved, they had not quitted this country. Those who had thrown so many reflections on administration, would have found a grievous difference, had they dared to make so free with the congress. It had always been the wish of administration, to bring matters to an early issue, and avoid bloodshed; to use success and victory with prudence and moderation, rather as means of cementing lasting unity and amity, than as objects of triumph, instruments for forging the chains of slavery, or excuses for tyranny and oppression.

THE amendment was negatived.\*

Rejected.

IN the house of lords, the earl of Carlisle moved the address; and an amendment, exactly similar to that of lord John Cavendish, was proposed by the marquis of Rockingham. The debate was no less violent than in the lower house, but not distinguished by much novelty of argument or assertion. The friends of administration observed, that the daring and open hostilities which preceded the declaration of

In the  
 house of  
 lords.

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independency, would never have happened, if a disobedient traiterous spirit had not been fomented, nourished, and strengthened by a party in Great Britain, who, deserting its interests, shamefully sacrificed them to personal views of faction and ambition. The ground taken in the amendment, became dangerous in proportion to its plausibility; for it was, indeed, hardly conceivable, that the people of America, who owed so many obligations to the parent state, who were at once bound to it by every tie of gratitude and interest, and every bond of union which nature and affection could render sacred, would break and cancel them all, without real provocation: but the event had proved the contrary; and as opposition was formerly founded on the idea, that America never did aim at independency; as the question had totally altered its nature, the unanimity ought to be as complete, as it would be decisive in restoring peace to a distracted and divided empire. Great Britain, deprived of the wealth and strength acquired from the colonies, would lose her importance in the system of Europe, and, in the end, become a province of the first ambitious power who might think proper to attack her. Great Britain and Ireland, inferior in population, and divided by seas, could not withstand the formidable power of France, if divested of the sources of wealth and strength derived from the colonies, which must be the result of tamely permitting America to remain independent.

Differences  
of opinion  
among the  
opposition.

THE lords in opposition, though they agreed in reprobating the king's speech, and vilifying the conduct of ministry, were not in unison in other respects. Lord Shelburne called the speech a piece of metaphysical refinement,  
framed

framed for delusion ; the defence made to continue the imposition, was nothing more than a string of sophisms, no less wretched in their texture, than insolent in their tenor. In an analysis, he should prove this composition a mixture of the most unqualified absurdity, treachery, cruelty, hypocrisy, and deceit. He descanted on the different paragraphs of the speech, pronouncing them all utterly false, differing only in this, that some of the falsehoods were fallacious, some specious, some gross and notorious.

THE duke of Richmond declared himself morally certain, that all attempts to recover America would be vain ; the moment was past : she was irretrievably lost ; and it would be much better to have the people friends than enemies, even at the price of acknowledging their independence. Lord Sandwich considered such doctrine derogatory to the honour, disgraceful to the character, and destructive to the interests of England. He would hazard every drop of blood, and the last shilling of the national treasure, rather than Britain should be set at defiance, bullied, and dictated to by her ungrateful and undutiful children, her disobedient and rebellious subjects : and lord Shelburne said, he never meant this country should relinquish its right of commercial controul over America ; on the contrary, the power of regulating the colonial trade, was the very essence of the political connection between the countries ; even were this regulatory power, in its most full and extensive sense, acknowledged by the colonies, something more was to be expected ; for the national debt was truly and equitably the debt of every individual in the whole

CHAP. whole empire, whether in Asia, America, or  
XXX. nearer home.

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AFTER a long discussion respecting the pacific intentions of France and Spain, and the state of the navy, the amendment was negatived,<sup>b</sup> but entered on the journals as a protest, and signed by fourteen peers.

6th Nov.  
Debate on  
the procla-  
mation at  
New York.

LORD JOHN CAVENDISH again solicited the attention of the house, by producing a copy of the declaration published by lord Howe and his brother, on taking possession of New York, which had been recently published in the newspapers. The authenticity of the proclamation being avowed by the chancellor of the exchequer, and secretary of state for America, lord John Cavendish, though astonished at the contents, and the extraordinary manner in which they were imparted to the public, congratulated the house on the gleam of peace and conciliation. Parliament had been treated with the most mortifying contempt; commissioners were sent out with powers only to grant pardons, and receive submissions; yet, wonderful to relate, parliament is informed, through the channel of a news-paper, that those commissioners are authorized to answer directly for the sovereign, and obliquely for the concurrence of that of the two other branches of the legislature, in revising all acts, by which the Americans are aggrieved. Parliament were reduced to cyphers in the whole conduct of the business; they were called on, by way of requisition, to sanction acts which would render them abhorred by their fellow subjects in every part of the empire; but when an appearance of lenity is shown, all the merit was attributed



to the king and his ministers. Yet if the proposals were sincere, he would not found objections on mere punctilios; to give the negotiation more weight and efficacy, parliament ought, as the first proof of a pacific disposition, to co-operate in so desirable a work. He intended therefore to move, that "the house should resolve itself into a committee, to consider of the revival of all acts of parliament, by which his majesty's subjects in America thought themselves aggrieved." This motion, if acceded to, would remove the strong impression existing in the minds of the Americans, that, under every ministerial promise, lurked treachery, deceit, imposition, or an insidious intention to divide, in order the more easily to break their strength, and subdue them.

BURKE, who seconded the proposition, spoke with enthusiasm of the *exalted heroism* of an old woman, found in a cellar at New York, besmeared and smutted all over, marked with rage, despair, and resolution; who had buried herself in combustibles to fire the city, and perish in its ashes. He called the conflagration, created by American incendiaries, an interposition of Providence, to arrest the progress of British arms in the moment of success.

ALTHOUGH two Gazettes had been published, it was said, the ministers had not in either allotted a place to the most important paper which had appeared during the contest. Parliament was trifled with by the concealment of such a dispatch, and the king was either made to guide their proceedings, or give insincere promises. The proclamation was, in fact, a mere mockery: the departure of the commissioners having been purposely delayed till the declaration of independence frustrated their pacific proposals.

CHAP. posals. The only terms really intended were,  
 XXX. "Lay down your arms, and then we will do  
 1776. "just as we please:" the most cruel conqueror, Burke observed, could not say less; and if a conquest had been gained over the devil himself in hell, a smaller portion of liberality could not have been shewn.

THE ministry, declining to investigate critically, literally, or philologically, the passage in the declaration which gave rise to the present motion, defended themselves on each of the points urged by opposition with considerable address. The proclamation was not, as had been supposed, received with the dispatch from general Howe; but was left at Falmouth with dispatches of inferior importance, and being transmitted to the metropolis in the usual way, did not arrive till the Extraordinary Gazette was already published; nor did the ministers consider it of importance enough to claim a place in the Gazette; but it was not concealed, many copies having been affixed to the walls of New York, and dispersed through America. The king, in promising a revision of the obnoxious acts, spoke only as the head and mouth of the nation and the legislature; but the declaration of independence, rendered the parliamentary interference, proposed by the motion, utterly improper. Was it consistent with common sense to aim at obliging those, whose principal object was to render themselves free from all connection with Great Britain, as their superiors? The question of independency must be settled as a preliminary; if the Americans adhered to that, it would be vain to think of discussing any other. The right to tax could not be agitated as the means of reconciliation; nor would the restitution of  
 charters

charters give satisfaction to the American insurgents. They openly declared themselves as unwilling to submit to the terms of their charters, as to the Boston acts: while the spirit of independency remained unsubdued, resolutions or revisions would not be efficient means of conciliation. To treat, while they avowed their sovereignty and independency, or form legislative regulations for those who, both as subjects and independent states, had ever disputed the power and authority of parliamentary legislation, was impossible. Let them acknowledge the right, point out the constitutional abuse of it, and the grievances flowing from that abuse, no objection should be made to the proposed committee, or to the adoption of efficacious and speedy measures, not only for remedy of real grievances, but even, in some instances, for accommodating their prejudices. The Americans, it was observed, had no reason to wish for a continuance of their present government. The congress tyrannized over the people; their power and practice of punishment by imprisonment were utterly incompatible with every idea of freedom. The liberty of the press was annihilated; a printer, who dared to publish a sentiment or fact contrary to their system and interests, would be instantly ruined; nor was the freedom of private letters, or private conversation, tolerated. The success of the royal army might, it was rationally hoped, dissolve this horrible tyranny, and enable the oppressed Americans safely to avow their real opinions, and, without danger, return to their duty.

THE motion was complained of as a surprize, a sudden and unexpected manœuvre, no business

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Partial se-  
cession of  
opposition.

ness of consequence being expected before the recess; and it was rejected.\*

FROM this time many members of opposition, particularly the Rockingham party, withdrew from the house of commons whenever any question relative to America was to be discussed: to make their conduct more conspicuous, they generally attended the private business, and then, in a formal manner bowing to the chair, retired. Such secessions were not new; nor have they ever been known to produce any good effect; the act of retaining a seat in the senate, and yet ostentatiously refusing to fulfil any of its duties, is in itself of a nature to demand vindication or apology; the objections are broad and easy of comprehension, the justification, if valid as to political circumstances, is subject to many cavils, arising from the personal motives which may be imputed to individuals. In the present case, the measure wanted the respectability which results from unanimity; and the reasons advanced in its defence were not sufficient.—

“ All opposition to the measures of government,” it was said, “ particularly with respect to American affairs, was not only vain and fruitless, but from the overbearing force which supported the ministers in every question, it became worse; it became frivolous and contemptible. It was too degrading, to be the continual instruments of opposing the ineffective weapons of reason and argument, to the deaf insolence of an irresistible power, which had long determined on its conduct, without the smallest regard to either. It was

“ impossible to save a people against their will;  
 “ and the minority had for a succession of  
 “ years, repeatedly apprized and warned the  
 “ nation of the dangers attending the ruinous  
 “ measures then pursued, and of the fatal pre-  
 “ cipice that must terminate that mad career,  
 “ in which they were blindly and desperately  
 “ driven. The people, deluded by various arts,  
 “ and influenced by passion and prejudice, cor-  
 “ dially acquiesced in the opinions of admi-  
 “ nistration, and it was not consistent for  
 “ those who regarded their honest fame beyond  
 “ all other considerations, excepting their prin-  
 “ ciples and honour, to incur the odium of  
 “ their fellow citizens, by ineffectual efforts  
 “ to serve them. They would therefore, pre-  
 “ serving their principles still unshaken, re-  
 “ serve their activity for rational endeavours;  
 “ when the present delirium might be so far  
 “ allayed, either with the people or with the  
 “ ministers, as to afford room for its operating  
 “ with advantage.”<sup>d</sup> These pretences, how-  
 ever loftily sounded, bespeak only the rage  
 and mortification of a party disappointed in a  
 contest for power; if the measures pursued by  
 administration were successful and popular,  
 opposition was needless, but a formal secession,  
 marked neither wisdom nor magnanimity.  
 Removed from the senate, the proper sphere of  
 action, and true source of honourable distinc-  
 tion, the most eloquent and discerning lose  
 their pre-eminence, and become confounded  
 with the ignorant; the public rarely feel the  
 want of individuals so much, as to demand re-  
 luctant exertions; and no great body can be  
 expected to bend to a mode of conduct, which

<sup>d</sup> Annual Register for 1777, p. 49, 50. See also Burke's Letter to the Sheriffs of Bristol.

**CHAP.** seems the offspring of sullenness, caprice, or  
**XXX.** vanity. In the present instance, the seceders  
 1776. were extremely unfortunate : could they have foreseen the reverses attending the close of the campaign, they would not probably have absented themselves so early in the session ; they regarded only the present aspect of affairs ; had few adherents in England, and, from the course of the war, despaired of long retaining an ostensible party in America.

**Recess.** THE resolutions on the navy and army estimates were voted without much opposition.  
 13th Dec. and on the day appointed for a general fast, both houses adjourned for the Christmas recess.

**Attempt to burn the royal arsenals.** WHILE the attention of parliament was engaged in discussing the conduct of incendiaries in America, the prosperity of England was imminently endangered by an individual of that detestable description, instigated by American emissaries. A gloomy, unsocial, erratic adventurer, whose real name was James Aitken, but his common appellative John the Painter, after a long residence in America, went to Paris, and, it has been said, being introduced to Silas Dean, a minister from congress to the French court, received encouragement from him to undertake the destruction, by fire, of the dock-yards throughout England. This man had been long habituated to crime ; but his want of sociality, prevented him from being traced or betrayed, and thus secured him from punishment. Neither suspicion nor ordinary vigilance prevented the full execution of his plan, but his ignorance in the preparation of combustibles, some of which, after being safely deposited and lighted, failed in their effect. The rope-house at Portsmouth was, however, destroyed, and

7th Dec.

government being at once alarmed and astonished, pursued such measures that he was apprehended, convicted, and hung in chains. His confession proved his being employed by Silas Dean, and exposed the prevailing negligence, relative to those important arsenals, upon which the very existence of the British empire depends.\*

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1777.  
10th Mar.

THE first business which occasioned any debate of importance, was a bill brought in by the minister for enabling the king "to detain" and secure persons charged with, or suspected "of high treason, committed in North America, or on the high seas, or the crime of piracy." By this law, magistrates were empowered to commit such persons to any place appointed by the king, under his sign manual, and they were to be detained, without bail or mainprize, and not brought to trial or admitted to bail, without an order from the privy council. The progress of this bill was contested with a warmth and pertinacity proportioned to the magnitude of its objects, and the importance of the habeas corpus, that inestimable privilege, which it was intended to suspend. Lord North, on the motion for introducing it, observed, that during the war many prisoners had been made, who were in actual commission of high treason; and many might be taken in the same predicament, but perhaps, for want of evidence, could not be legally confined. It had been customary, on similar occasions of rebellion, or danger of invasion, to enable the king to

6th Feb.  
Bill for  
suspending  
the habeas  
corpus.

\* See Annual Register 1777, p. 243. And the trial at large of James Aiken, taken in short-hand by Joseph Gurney. A bill was, in the course of the session, brought into parliament for protection of private dock-yards from similar attempts: it occasioned a long debate on the nature of crime and punishment (13th May) but was dropped.

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seize suspicious individuals ; but ministers at present, did not demand a confidence so extensive ; there was no domestic rebellion ; nor any prospect of invasion ; but as the law stood it was not possible, officially, to apprehend the most suspected person ; prisoners made from the rebels, and in the act of piracy on the high seas, could only be legally confined in the common gaols, a mode which their numbers would render impracticable. It was necessary the crown should have a power of confining them like other prisoners of war.

10th Feb.

ON the second reading, Dunning endeavoured to excite distrust of the bill, by insinuating, that crown lawyers might extend its operations to persons who never saw America, nor perhaps the high seas. The power, endeavoured to be vested in the crown, was dictatorial, or strikingly similar to that exercised by the Roman dictators. No man could be exempt from punishment, because innocence would no longer afford protection. The bill would generate innumerable spies, informers, and false accusers ; and furnish the means of gratification, emolument, and safety, to the most profligate of the species ; while it would let loose, with impunity, the blackest and most horrid vices which disgraced the human mind. Justice would be bound as well as blind ; and it would be in the power of every revengeful minister, or mercenary villain, to satiate his revenge, or replenish his purse, at the expence of the best and most virtuous of men.

“ Who knows,” said Fox, “ but the ministers, “ in the fulness of their malice, may take “ into their heads that I have served on Long “ Island under general Washington ? What “ would it avail me, in such an event, to “ plead



plead an *alibi*; to assure my old friends, that I was, during the whole of the campaign, in England; that I was never in America, or on any other sea but between Dover and Calais; and that all my acts of piracy were committed on the mute creation? All this may be very true, says a minister, or a minister's understrapper, you are for the present suspected, that is sufficient. I know you are fond of Scotland; this is not the time for proofs; you may be, and very probably are innocent, this bill cares not whether you are guilty or innocent; I will send you under this sign manual, to study the Erse language in the Isle of Bute; and as soon as the operation of the bill is spent, you will be at liberty to return or go whither you please. You may then call on your accusers to prove their charges of treason in America, on the high seas, and of piracy; but they will laugh in your face, and tell you they never charged, they suspected you; and the act of parliament will serve as a complete plea in bar; it will answer a double end; it will be at once your redress, and our justification. Weakness, cruelty, suspicion, and credulity," he observed, "are almost always inseparable. Ministers were credulous in the extreme, because fearful, and they were fearful from a consciousness of their crimes. The bill included not only confinement, but the power of temporary banishment, even to the most remote, unhealthy, and pestiferous climate, within the wide circuit of his majesty's dominions."

THURLOW insisted, that the bill meant only to apprehend, commit, and confine, persons actually charged or suspected of high treason

CHAP. in America, or on the high seas, or piracy. It  
 XXX. was highly absurd and preposterous to suppose  
 1779. it was framed intentionally to reach dissatisfied  
 persons within this realm; though if it did  
 operate to that extent, he should hardly con-  
 sider it a fault.<sup>1</sup>

13th Feb.  
 Amended  
 in the  
 commit-  
 tee.

As the supporters of the bill urged the propriety of correcting the different clauses in a committee; several amendments were proposed in that stage of its progress. One was moved by Sir Grey Cooper, secretary to the treasury, which rendered the place and extent of the crime subjecting persons to the operations of the act, more definite and certain.

24th.

A PETITION was presented from the common council of London, praying that the bill might not pass, or at least might be prevented from extending to persons resident in Great Britain. A clause was introduced, excluding all minor acts of piracy<sup>2</sup> from the construction of the act; and, on the third reading, Dunning moved an additional clause, which was received with an amendment, and added as a rider, restricting the operations of the act to persons who were actually absent from the realm, or on the high seas at the time of committing their offences. These alterations were not adopted without violent debates; the members of opposition were anxious to obtain every qualifying explanation of the bill, though they strenuously resisted the whole principle; and the crown lawyers were not in perfect harmony in their opinions, respecting the constitutional ques-

29th.

<sup>1</sup> The motion for committing the bill was carried, 195 to 41.

<sup>2</sup> Such as trading and corresponding with pirates, furnishing them with stores, and several other transactions affected by sundry acts of parliament.

tion involved in its principle, or the precise value of the clauses given up or amended.<sup>b</sup>

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IN the house of lords no opposition was made; a protest, in four articles, signed by one peer (the earl of Abingdon) only, was entered on the journals.

1777.  
24th Feb.

No other act of importance was passed in this session relative to America, excepting one for enabling the lords of the admiralty to grant letters of marque and reprisal against vessels of that country: it occasioned no remarkable debate in either house: an amendment, proposed by lord Marchmont, for substituting the phrase, letters of permission for letters of marque, was readily adopted, as it removed the appearance of placing the Americans on the footing of alien enemies.

Act for  
issuing let-  
ters of  
marque.

11th Feb.

TOWARDS the close of the session lord Chatham, who had not before attended in his place, moved for an address, advising his majesty to take speedy and effectual measures for putting a period to the unnatural war with America, and terminating such hostilities on the only just and solid foundation; the removal of accumulated grievances. The house, at the request of lord Camden, was summoned for the express purpose of deliberating on this motion.

30th May.  
Lord  
Chatham's  
motion re-  
speeling  
America.

LORD CHATHAM began by observations on the critical emergency of the times, and prognosticated that, unless an end were put to the war, there was an end to the country. The Americans were called rebels; he did not mean to make their panegyric; but there was a time when they raised four regiments on their own account, and took Louisbourg from the veteran troops of France: their excesses had been great;

<sup>b</sup> The question on the third reading was carried by 112 to 35.

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but were extenuated by the erroneous and infatuated counsels which had closed the door to mercy and justice. He decried the efforts used to conquer the provincials: "You have ranfacked," he said, "every corner of Lower Saxony; but forty thousand German boors never can conquer ten times the number of British freemen: they may ravage; they cannot conquer. But what would you conquer? the map of America? What will you do out of the protection of your fleet? In the winter, if together, the troops are starving; and, if dispersed, cut off in detail. I am experienced in spring hopes and vernal promises; I know the boastings of ministers; but at last will come your equinoctial disappointment. They tell you that your army will be as strong as last year, when it was not strong enough; you have obtained nothing in America but stations, and have been three years teaching your opponents the art of war: they are apt scholars, and I will venture to affirm, that the American gentry will furnish officers fit to command the troops of all the European powers. You have employed a force too numerous for peace, too limited for war.

"I HAVE, at different times," he proceeded, "made different propositions, adapted to circumstances. The plan contained in my former bill, is now impracticable; but the motion I intend to propose may produce a respectable division in America, and unanimity at home. It will give America an option; she has yet had no option. You have said, lay down your arms, and she has given you the Spartan answer, 'come take.' Lord Chatham explained his plan to mean a redress of all grievances, and an acknowledg-

"ment

“ ment of the rights of the Americans to dis-  
 “ pose of their own money. This would be the  
 “ herald of peace ; this would open the way for  
 “ treaty ; this would shew parliament sincerely  
 “ disposed. Yet much must be left to treaty.  
 “ Should you conquer this people, you conquer  
 “ under the cannon of France ; under a masked  
 “ battery then ready to open. You are now at  
 “ the mercy of every little German chancery ;  
 “ and the pretensions of France will increase  
 “ daily, so as to become an avowed party in  
 “ either peace or war. We have tried for un-  
 “ conditional submission ; try what can be gain-  
 “ ed by unconditional redress. Less dignity  
 “ will be lost in the repeal, than in submitting  
 “ to the demands of Germans. We are the  
 “ aggressors ; we have invaded America, as  
 “ much as the Spanish armada invaded Eng-  
 “ land. Mercy cannot be injurious ; it will  
 “ seat the king where he ought to be, thrown  
 “ in the hearts of his people ; and millions at  
 “ home and abroad, now employed in obloquy  
 “ or revolt, will pray for him.” The present mo-  
 ment was the crisis, he observed, before France  
 was party to the treaty ; before the fate of the  
 country was decided. The French court was too  
 wise to lose the opportunity of effectually sepa-  
 rating America from the dominions of this king-  
 dom ; and whenever France or Spain entered into  
 any treaty with America, Great Britain must  
 immediately declare war against them. He  
 would be among the first to advise it, even if  
 we had but five ships of the line in our ports :  
 and such a treaty must and would shortly take  
 place, if pacification was delayed. War be-  
 tween France and Great Britain was not less  
 probable, because it had not yet been de-  
 clared : it would be folly in France to declare  
 it

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it now, while America gave full employment to our arms, and was pouring into the lap of France her wealth and produce; the benefit of which she was enjoying in peace. Were it practicable, by a long continued course of success, to conquer America, no benefit could be derived but from the good-will and pure affection of the inhabitants, which were not to be gained by force of arms, but by conciliation and justice.

IN a subsequent part of the debate, lord Chatham gave a more specific detail of his views. "I wish," he said, "for a repeal of every  
"oppressive act passed since 1763. I would  
"put our brethren in America precisely on  
"the same footing they stood at that period.  
"I would expect, that being left at liberty  
"to tax themselves, and dispose of their own  
"property, they would in return contribute  
"to the common burthens, according to their  
"means and abilities. I will move for a  
"bill of repeal, as the only means left to avert  
"that destruction which threatens to over-  
"whelm us. I shall no doubt hear it objected,  
"why should we concede? Has America done  
"any thing, on her part, to induce us to agree  
"to so large a ground of concession? I think  
"you should concede, having been the aggress-  
"sors from the beginning. It is the business  
"of this country to make the first overtures,  
"for I say again this country has been the  
"aggressor. You have made descents upon  
"their coasts; you have burnt their towns,  
"plundered their country, made war upon the  
"inhabitants, confiscated their property, pro-  
"scribed and imprisoned their persons. I do  
"therefore affirm, that instead of exacting un-  
"conditional submission from the colonies, we  
"should

“ should grant them unconditional redress; we have injured, we have endeavoured to enslave and oppress them. Upon this clear ground, instead of chastisement, they are entitled to redress, a first step towards which will be a repeal of those laws of which they complain. The people of America consider parliament the authors of their miseries, their affections are estranged from their sovereign; let then reparation come from the hands which inflicted the injuries; let conciliation succeed chastisement; and I maintain that parliament will again recover its authority; that his majesty will be once more enthroned in the hearts of his American subjects; and that your lordships, as contributing to so great, glorious, salutary, and benignant a work, will receive the prayers and benedictions of every part of the British empire.”

IN debating lord Chatham's proposition, the accustomed ground was repeatedly traversed by both parties; the lords who supported administration insisting, that the original aim of America was independence, which the adherents of lord Chatham as strongly denied; and the assertion advanced by them, that Great Britain was the original aggressor, was no less vigorously combated. Several collateral topics of discussion were introduced, which protracted the debate to an enormous length, particularly a censure on a passage in a recent sermon of the archbishop of York, which was animadverted on, and defended, with great heat.

LORD GOWER observed, that the motion held out nothing new, and was a mere repetition of lord Chatham's former sentiments. Similar propositions had been afterwards made by two noble dukes, and unless the house had changed its

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its opinions, for which he could see no reason, it must reject the present, as well as all the preceding motions. The idea respecting the conduct of France, taken in any of the various views in which his lordship had placed it, was most extraordinary, or rather most extravagant. "If we conquer America," he says, "we shall conquer it for France; if France should join America against us, and get the better, America, though successful, will nevertheless be conquered, and become a province or dependency of France: and though we neither conquer or are conquered, still America will be lost to England, and fall to our enemies and rivals." Such a motion, by exhibiting to foreign nations a picture of our pretended national imbecility, and the desperate situation of our affairs, would invite them to avail themselves of our weakness, distress, and divided councils, when they should see the great council of the nation alarmed by views of impending ruin, arising from the unsuccessful, fatal hostilities of an unnatural civil war.

LORD LYTTLETON was surprized at the timid despondent tone assumed by lord Chat-ham, in relation to the conduct and ultimate views of foreign powers; he whose fire, spirit, and zeal, for the honour and dignity of his country, had carried terror and conquest among surrounding nations; could such sentiments be reconciled to his former conduct? He who, when very young, inspired himself and the nation at large with the most exalted and heroic ideas; called on the people to assert their honour, and do themselves justice, in defiance of the conspiracies of every power in Europe. And how was the state of America calculated to make Great Britain despair of conquest?

Anarchy



Anarchy prevails; horrible acts of violence, treachery, cruelty, and injustice, are daily committed by the rebels on their loyal and dutiful brethren, merely because they would not join in the diabolical scheme of overthrowing all just and legal government; the laws trampled on, the course of justice interrupted or annihilated, government dissolved, magistrates imprisoned or banished, the faithful and obedient part of the people oppressed, despoiled of their property, suffering in dungeons, or obliged to fly their native land. To the horrors of war, the rebels had added the brutality of savages, and the treachery of cowards. These were the persons, and this was the cause, some of their lordships thought fit to espouse and defend. The opponents of administration were reminded of their predictions respecting the conduct of France; and their repeated assertions, that America had never thought of independence. Experience had verified the language of administration on both points. Lord Chatham had derided the absurdity of such ideas, as interference on the part of France, and the congress declaring the united colonies independent states. Other noble lords, on the same side, denied the least probability of such an event, and pledged themselves, if it should ever happen, that they would be the first and most zealous in endeavouring to compel them to return to their duty. The event has actually taken place, and what is their conduct? Instead of recommending vigorous measures; instead of supporting strenuous and decisive exertions of our whole strength, we are told that France does not mean to interfere; but lest she should, it is now proposed to offer a treaty with declared and open rebels. Our  
rights

**CHAP.** rights are to be abandoned or conceded, lest  
**XXX.** France should go to war when our strength and  
 1777. resources are weakened and exhausted. This  
 base and pusillanimous language, is not worthy  
 of attention.

**Rejected.** THE motion was negatived.<sup>1</sup>

**Debates on** THE supplies and taxes did not pass the  
**taxes and** house of commons without strenuous and ani-  
**supplies.** mated debates: all the members of opposition  
 attended, and the bargains and conduct of the  
 minister were vehemently arraigned. The  
 landgrave of Hesse, taking advantage of the  
 necessities of Great Britain, had revived, with  
 success, dormant and groundless claims for levy  
 and hospital monies during the last war. The  
 minister was reproached with improvidence  
 and profusion in his contracts, particularly  
 with having paid for putrid pork, and damaged  
 flour, a higher price than the same articles were  
 worth in their best state; and with having been  
 so egregiously duped in a contract for rum, as  
 to pay more than double its value.

**9th April.** LORD NORTH, while daily harassed by these  
**King's** objections, which even occasioned a desertion  
**message re-** of some of his most constant supporters; when  
**specting the** the nation was depressed and alarmed by intel-  
**arrears of** ligence of the disastrous events attending the  
**the civil** close of the campaign; when he had not yet  
**list.** intirely recovered from a severe illness; was  
 obliged to submit to the house a demand of  
 the greatest delicacy, and which he foresaw  
 must introduce the most unpleasant discussions.  
 The increasing load of debt on the civil list,  
 greatly augmented by numerous American  
 refugees, had long embarrassed the court; but  
 the circumstances of the times had prevented

an application to parliament. The poverty of the crown was now, however, become so disgraceful, that the minister could no longer decline presenting a message, informing the house that the arrears, to the fifth of January, amounted to upwards of six hundred thousand pounds, and appealing to their loyalty and affection to discharge this debt, and, at the same time, make further provision for supporting the dignity of the crown.

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THIS message was referred to a committee of supply, who were furnished with explanatory papers. A long debate occurred, on a motion by lord John Cavendish to discharge the order of reference. He objected to the accounts as defective, and to the expenditure as excessive. The accounts, he said, came unaccompanied by any voucher, or collateral or explanatory observation, that could give them an air of authenticity. The manner of fabricating them, and of stating the excess, helped to explain each other. The accounts merely announced the disbursements, without information to whom, or for what particular service; the excess was a necessary consequence of such a statement, and shewed that it arose, but not why it should be provided for. His lordship attempted to prove, by arithmetical estimates, that comparing sixteen years of the present, with the same period of the late reign; or taking an average of the expenditure of both reigns, making every allowance for increase of family, and advanced price of necessities, the fair expenditure of his majesty ought to be less by some thousand pounds a year, than that of his predecessor. The honour and dignity of the crown formed a common pretext for such applications as the present; and would

Debates in  
the com-  
mittee.  
16th April

of

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XXX.

1777.

of course pervade the ministerial language; but if the minister really consulted the honour and dignity of the crown, he would have applied to parliament earlier, or even annually, as the debt was incurred. The house might then have devised some mode of retrenching unnecessary expences; enquired into the state of the expenditure of the revenue; and, on discovering abuses, would have rectified them, or totally removed the cause. Dangerous consequences must arise from an augmentation of the civil list, and the consequent influence of the crown, already become much too powerful.

SIMILAR arguments and statements were advanced by other members of opposition, with such variations as marked the temper, character, or genius of each. Wilkes said, the nation cheerfully gave eight hundred thousand pounds for *the trappings of royalty*; the proposed augmentation was a violation of public faith; and it was cruel to fleece the people, when involved in a most expensive, as well as unnatural and ruinous civil war, and burthened with an enormous national debt. He reviewed the expences of all the kings, since the revolution, extolling their magnificence, compared with the want of splendour in the court of George III. He alluded to his own sufferings, by mentioning an article in the account of secret services, paid in 1763 to Samuel Martin, esq. and said he was himself plundered in one year of a thousand pounds in two fines. He descanted with asperity on the literary pensions bestowed on two jacobite doctors, Shebbeare and Johnson; on Hume for attacking, and on Beattie for defending the Christian faith. Thus was the public treasure lavished. He spoke with acrimonious harshness of the disagree-

disagreements in the royal family, contrasting the kindness of Louis XVI. to Monsieur and the comte d'Artois, with the conduct of the king towards the dukes of Gloucester and Cumberland; and, deriding the notion of consulting the dignity of the diadem and greatness of the sovereign, said, it reminded him of the observation of Philip IV, of Spain, when Louis XIV. was taking from the emperor all the towns in the Netherlands, "*Sa grandeur est comme celle des fossés, à proportion des terres, qu'on leur ôte.*"

BURKE asserted that nothing but a confidence in the fervility of the house, and a knowledge of their carelessness, could make the ministry desperate enough to assert that sufficient provision had not been made for the splendor of the crown. He objected to the argument drawn from the experience of the whole reign, that eight hundred thousand pounds was not sufficient for the civil list expences; because, if admitted, the propriety of every person's practice would be judged by the practice itself; a man's extravagance would become the measure of his supply, and because he had actually dissipated a large revenue, he ought to be furnished with a larger revenue to dissipate. This would establish a principle of public profusion; would even make it the interest of ministers to be prodigal, since their extravagance, instead of lessening, would be the certain means of increasing their estate.

Fox decried the accounts as a mere detail of arbitrary sums, perhaps arbitrarily set down. Such an account, even if truly stated, was of no use, unless to add mockery to contempt, and blend insult with derision.

THE members of opposition did not all agree

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in lord John Cavendish's motion: Wilkes proposed, and the opinion was sanctioned by others, that the house should go into a committee, with instructions to consider of the causes of the debts due on account of the civil list, and likewise what further provision might be necessary to support the splendor and dignity of the crown.

IN proposing an aid to the crown, the minister declared himself aware that he would be less engaged in reasoning, than in diminishing the force of arguments and assertions calculated to deprive him of popularity, which was to be proportionately gained by his opponents. He confessed the task disagreeable, taking it in the most favourable light; and when he last came on a similar errand, he little thought it would have fallen to his lot again; for several of his predecessors, much his superiors in abilities, had continued but a very short time in administration: but at length, said his lordship, such is the stability of government, that an administration can even outlive eight years! During the last four years, he said, the expenditure had undergone a considerable decrease, to the amount of nearly a hundred thousand pounds per annum. In the last year it had increased, on account of numerous American refugees, driven from their country or property for their loyalty and attachment to the crown and parliament of Great Britain, and left destitute of resource, or even of sustenance: they had augmented the civil list expences he believed to the amount of twenty-seven thousand pounds. The influence of the crown was not enlarged since the king's accession, but government had been strengthened by the wisdom and rectitude

rectitude of his majesty's councils, and the esteem and confidence of his subjects. The obligations were mutual, and justly merited; and if such an influence really existed, it would not be employed in abridging the liberties of the subjects, or in acts of oppression; but in securing and augmenting the prosperity, virtues, and happiness of the people.

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MR. ADAM, in a speech of considerable ability, shewed the meanness, ignominy, and disgrace to which Charles II. had been obliged to descend, from all which he might have been rescued if parliament would have relaxed their too rigid system of parsimony. The accounts were stated to be as perfect as could be furnished, and to afford every light necessary for judging of the subject: in former reigns similar requests had been granted without a requisition of accounts.

THE motion of lord John Cavendish was rejected,\* and the committee resolved to grant the required sum for discharging arrears, and to add to the civil list one hundred thousand pounds per annum. Supply granted.

ON bringing up the report of the committee, 18th April. the debate was resumed with great animation; but no novelty in argument occurred, nor any remarkable circumstance, except that the house was thrown into a temporary confusion by the ribaldry of Sawbridge, who said the deficiency might be accounted for, without having recourse to the increased price of the necessaries of life. The civil list had been employed in corrupting both houses; it had been spent in private as well as public pensions; in single bribes, and temporary gratuities. The civil list

\* 281 to 114.

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had been drained by as many different means as want suggested, or corruption was capable of devising or inventing. Although called to order, he refused to retract or qualify his expressions; but added, that some of the very debt which the minister applied to parliament to discharge, was squandered in hiring spies and informers, to ruin and distress innocent men; men in every light as loyal to the king, and as faithful to their country, as their persecutors would persuade the world they themselves were. Burke interposed, and by a happy mixture of argument and irony, brought the house to a degree of forbearance which induced them to hear these absurdities unmoved.<sup>1</sup>

21st April.

THE house directed the amount of arrears to be paid out of the sinking fund, and a bill was passed comprising all these objects.

Debate  
and protest  
in the lords.

THE king's message was discussed with no less warmth in the house of lords. The marquis of Rockingham recommended an amendment to the address; which, being rejected, was entered on the journals as a protest, and signed by fourteen peers.

7th May.  
Speech of  
Sir Fletcher  
Norton, on  
presenting  
the bill to  
the king.

ON presenting the bill for assent, the speaker of the house of commons observed to the king, that in a time of public distress, full of difficulty and danger, their constituents labouring under burthens almost too heavy to be borne, his faithful commons postponed all other business, and, with as much dispatch as the nature of their proceedings would admit, had not only granted a large present supply, but also a very great additional revenue; great beyond example; great beyond his majesty's

<sup>1</sup> There was a division on the second resolution; the numbers 231 to 109.



highest expence." " But all this, Sir, they  
 " have done, in a well grounded confidence,  
 " that you will apply wisely, what they have  
 " granted liberally ; and feeling, what every  
 " good subject must feel, with the greatest  
 " satisfaction, that under the direction of your  
 " majesty's wisdom, the affluence and grandeur  
 " of the sovereign will reflect dignity and  
 " honour on his people."

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FOR this speech the speaker received the  
 thanks of the house of commons, and was de-  
 fired to print it.

He is  
 thanked by  
 the house.

IN the course of the late debates, many al-  
 lusions had been made to the state of the king's  
 brothers, and an amendment was suggested by  
 Sir James Lowther, by which part of the sum  
 granted in augmentation of the civil list, would  
 be applied to their use : this proposal was over-  
 ruled as irregular, but after the act was passed,  
 he again brought it forward. The debate was  
 not interesting, as the motion was opposed  
 chiefly on the ground of its being indelicate  
 to interfere in the transactions of the royal fa-  
 mily, and it was disposed of by the previous  
 question ;<sup>a</sup> but in the course of debate, Mr.  
 Rigby alluded with pointed indignation to the  
 observations of the speaker, who, he said, had  
 grossly misrepresented the situation of the coun-  
 try, in a place, and in the presence of those where  
 nothing but truth should be heard. The senti-  
 ments attributed to the house of commons, were  
 totally foreign from their thoughts ; and, he  
 trusted, that before the house rose, it would be  
 proved, whether they coincided with the chair or

Debate on  
 the subject.  
 18th April.

9th May.

<sup>a</sup> Several members who took notes of this speech, wrote *wants*  
 instead of *expence*.

<sup>b</sup> 152 to 45.

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with him, who utterly disclaimed the observations delivered by the speaker in their name.

SIR FLETCHER NORTON appealed to the house; the speech and vote of thanks were read, and Fox moved, that the speaker did express, with just and proper energy, the zeal of the house for the support of the honour and dignity of the crown, in circumstances of great public charge. In introducing the motion he observed, that if it were negatived, the speaker could not retain the chair with reputation to himself, or be further serviceable in his station, after being publicly deserted, bullied, and disgraced. Sir Fletcher Norton himself adopted this opinion; assuring the house that he meant to deliver nothing but their sentiments, in which he thought himself justified by the time, the occasion, and the various concurrent circumstances which combined to stamp his observations with peculiar propriety. Conceiving, therefore, that he discharged his duty, and that the house had subsequently sanctioned his conduct by their approbation, he could not, if the present motion was rejected, remain in a situation where he could be no longer serviceable.

The speaker's conduct more decisively approved.

ALTHOUGH the attorney-general supported Mr. Rigby's opinion, the prosecution of the question, in the direction it must necessarily take, was not desirable to the friends of administration; a considerable portion of discussion was employed on the supposed assertion, that the supply exceeded the king's wants; a phrase which the speaker disclaimed; Mr. Rigby, in the course of debate, spoke in more moderate terms, claiming a right to utter his own sentiments freely, but denying any intention to make personal reflections on the chair. He attempted a compromise by means of an adjourn-

djournment, but this he afterwards withdrew : CHAP.  
Fox's motion was carried, and followed by XXX.  
one from serjeant Adair, renewing the thanks' 1777.  
of the house to their chief officer.

AMONG the other transactions of the session, 28th April.  
were a grant of three thousand pounds to the Grant to  
British Museum, and an act, which will ever the Mus-  
edound to the credit of the solicitor-general, um.  
for restraining, and subjecting to several Annuity  
important regulations, all grants of annuities. act.

IN presenting the bills to the king, at 6th June.  
the close of the session, the speaker again Close of  
addressed his majesty, stating the hope of the house, the session.  
that speedy means would be found to stop the  
ravages of war, which would otherwise be at-  
tended with consequences ruinous to the pro-  
sperity, perhaps dangerous to the safety of the  
country.

THE king expressed his approbation of the King's  
conduct of parliament, and thanked them for speech.  
the unquestionable proofs of the continued  
attachment to his person and government,  
their clear discernment of the true interests of  
the country, and steady perseverance in main-  
taining the rights of the legislature. He trusted  
in Divine Providence, that, by a well concerted  
and vigorous exertion of the great force put  
into his hands, the operations of the campaign  
would be blessed with such success, as might  
most effectually tend to the suppression of re-  
bellion, and re-establishment of the constitu-  
tional obedience, which all the subjects of a  
free state owe to the authority of law.

No effort to engage the attention of the State of  
public, or procure an indication of popular the public  
sentiment, on the subjects which engaged the mind.  
attention of the legislature, merits particular  
attention: all eyes seemed fixed on the centre,  
to which the great exertions of government

CHAP. were directed: with an anxiety proportioned  
 XXX. to the magnitude of the contest, the nation  
 1777. surveyed the employment of those preparations which the ministry had demanded with a confidence of ultimate success, and the parliament had granted with the cheerfulness of well founded hope.

State and  
 views of  
 foreign  
 powers  
 with respect  
 to Eng-  
 land.

In sanguinely predicting the interference of foreign powers in the dispute, the members of opposition uttered suppositions well founded in theory, and strongly supported by circumstances, though premature. France, towards which these suggestions most particularly pointed, gave sufficient indications of a wish to assist the revolted colonies, though her language was still pacific, and confidential, and her conduct, so far as it could be referred to the test of public acts, unexceptionable..

Soon after the declaration of independency, congress had dispatched Silas Dean, and subsequently Dr. Franklin, to Paris, for the purpose of negotiating for the assistance of France; they were not received in a public character, but permitted to reside in the capital; and as it was the prevailing French fashion to patronize the American revolt, they were introduced to, and courted by people of the first rank. The queen of France, at the head of an active and numerous party, anxiously awaited the moment for commencing hostilities; but her influence was not sufficient to remove the ministers, who feeling the true interest of the country, were unwilling, by engaging in war, to preclude the advantages which might be derived from neutrality. Some members of administration did not adopt the same views, but through ambition of directing the operations of a war, or desire of giving effect to  
 some

some untried projects of finance, countenanced as much as possible the rising spirit of partiality to America.

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1777.

THE king of Prussia, sacrificing every consideration of sound policy, and suppressing every emotion of gratitude, loudly declared himself the champion of America. He was ambitious to become the director of the French councils, and give energy to every hostile attempt against England. Those among the French ministry who entered into these views, were anxious to strengthen the alliance with Prussia, and weaken the effect of the royal marriage into the house of Austria, as they foresaw the impossibility of engaging the cabinet of Vienna in projects hostile to England. The partiality for this connection was daily growing weaker in both countries. The queen of France was foiled in her first attempt, that of replacing Choiseul in administration; a measure which would have led directly to a strong union against Prussia, and formidable to England, Holland, and Russia. The connection with Prussia was now therefore pursued with eagerness, and without fear, from the certainty, that during the life of the empress queen, at least, no hostility would be sought by Austria with France. Maria Theresa, weary of war, had an insurmountable repugnance to all measures which could tend to the infraction of peace; and her strong maternal feelings, rendered her peculiarly averse to hostilities with the house of Bourbon, into which five of her children were intermarried.

THUS, under an enforced necessity of maintaining pacific appearances, while the majority of the nation were eager for hostile measures, the conduct of France was replete with inconsistencies; many acts, both in that kingdom  
and

CHAP.  
XXX.  
17:7.

and the transatlantic colonies, afforded reasonable grounds of offence, while on every complaint, the government evinced a serious desire to allay the jealousies, and conciliate the goodwill of Great Britain. The American privateers found a ready sale for their captures in the French ports, as well in Europe, as in the West Indies. In France, some disguise and restraint were requisite, though no effectual impediment was enforced, but the people in the Islands permitted private sales, and fitted out privateers under American colours, and with American commissions, for the purpose of committing depredations on British property. An agent of congress, openly established at Martinico, not only facilitated these illicit proceedings, but laid the grounds for quarrels between the French and English merchants. The American privateers, increasing in audacity, infested the channel, insulted the coast of Great Britain and Ireland, and began to be received and saluted in the ports of France.\*

ONE of the effects of fashion in the consideration of the American contest, was the rage of adventuring, with which it inspired many of the young nobility of France. Among the most conspicuous of these instances was, that of the marquis de la Fayette: he was nephew to M. de Noailles, the French ambassador in London; had for some time resided with his uncle, and having availed himself of a familiar intercourse with some of the servants of government, to acquire a knowledge of the intended plan of operations for the ensuing campaign, suddenly withdrew to France, purchased a yacht, and on pretence of a voyage to Italy,

\* See Ramsay, vol. ii. p. 23. and all the histories.

failed to America, and joined the army under Washington.<sup>p</sup> But whatever might be the arguments or temptations which induced French officers to engage in these speculations, they must have been considerably mortified with their reception in the American army. They expected rank equivalent to that which they had held in the service of the French king, and congress inadvertently decreed that arrangement; but Washington soon demonstrated, that it could not take effect without displacing and disgusting all native officers. The French adventurers did not know the language, and were impatient at the manners of their new associates; the Americans viewed them with jealousy and disaffection; many returned disappointed to their native land, and even la Fayette was in danger of experiencing the same fate.<sup>q</sup>

If these circumstances, separately considered, were calculated to give uneasiness to the British government, the public conduct of France was always conciliatory, often humble. The ministry explained frankly the cause of large armaments then making in their ports, and gave assurances that they were only in pursuance of the family compact, for the assistance of Spain, who was involved in disputes with Portugal. The whole correspondence on this subject displays a disposition in France to avoid all occasions of offence, and somewhat of alarm lest Great Britain, by assisting Portugal, should render hostilities inevitable.

<sup>p</sup> History of lord North's administration, p. 277. La Fayette was not yet twenty, when he commenced his career with this act of treachery.

<sup>q</sup> See Washington's Letters, vol. ii. p. 197. 216. and for other statements relative to the French officers, the same vol. p. 13. 26. 32. 52, 54. 57. 69. 70. 75. 84. and 89.

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XXX.  
1777.  
March.

ON a forcible remonstrance from lord Stormont, the British ambassador, an order was issued, requiring all American vessels to quit the ports of France. This injunction, it is true, was frequently evaded,<sup>r</sup> nor was it perhaps ever expected to be rigidly enforced, but the public disavowal of the American cause was a satisfactory concession, and tended to remove the fears of immediate aggression, though prudence forbade a too confident security.

IN like manner the conduct of la Fayette was in public disavowed, and the court affected great displeasure;<sup>s</sup> it was not necessary, nor indeed becoming, to investigate strictly the sincerity of these appearances: the punishment or disgrace of an individual could not be important in a national contest, and it might be easily comprehended, that personal considerations and family connections would preserve an individual of his rank and fortune from open disgrace, even if the court really felt indignant at his proceedings.

ON the whole, making every allowance for the intriguing disposition of France; for her rivalry with Great Britain, and her desire to humble so prosperous a rival, it might be conjectured that she would see her own interest in avoiding a war, which Great Britain would certainly not court. The government of France was far from settled; the disorders of the late reign required a long interval to repair their effects on the finances; the king's darling project of forming a respectable naval force would be delayed if not frustrated, and all his benevolent projects of economy would be superseded.

<sup>r</sup> Ramsay, vol. ii. p. 24.

<sup>s</sup> Gibbon's *Posthumous Works*, vol. i. p. 515.



Penetrating politicians thought Louis had, by the recal of the ancient parliaments, purchased popularity at too high a rate ; and it required still less discernment to perceive that the suppression of the Mousquetaires diminished not only the splendor, but the real strength of the throne.

A CORDIAL attachment to the interests and welfare of Great Britain could not be expected from France ; but the most sagacious observers were of opinion, that France was sincere in her desire to avoid a general quarrel with Great Britain, though this disposition was attributed rather to a want of union and enterprize among the principal people, than to any well combined system of pacific politics. \* It was also the judgment of a profound observer, who was at this period in Paris, in the centre of information, with the best means of acquiring, and the greatest facilities of communicating it, that there was no room for apprehending a war with France. " It is much more pleasant, as well as " profitable," this elegant author observes, " to " view in safety the raging of the tempest, " occasionally to pick up some pieces of the " wreck, and to improve their trade, their agri- " culture, and their finances, while the two " countries are *lento collisa duello*. Far from " taking any step to put a speedy end to this " astonishing dispute, I should not be surprized " if next summer they were to lend their " cordial assistance to England, as to the weaker " party. " "

\* This was the observation of prince Kaunitz, the imperial prime minister, to Sir Robert Murray Keith, the British ambassador at Vienna : the important correspondence from which it is taken, has also furnished many other facts and observations in the above sketch of foreign affairs.

\* Gibbon's Posthumous Works, vol. i. p. 526.

## CHAPTER THE THIRTY-FIRST:

1776—1777.

*Extensive powers granted to Washington.—American oath of allegiance.—Washington's proclamation.—State of his army.—Supplies from France.—Expeditions—to Peek's Kill—Daubury—and other places.—American expedition to Sagg's Harbour.—Movement of Washington.—Of the British army.—Howe makes a feigned retreat.—Action near Quibble Town.—Howe evacuates the Jerseys.—Capture of general Prescott.—The British army embarks for the Delaware—Lands at the head of Elk.—Howe's proclamation.—Battle of Brandywine.—Surprise of general Wayne.—Capture of Philadelphia.—Strong defence of the Delaware.—Billingsport taken.—Action at German Town.—Attack on Red Bank.—Loss of the Augusta and Merlin.—The enemy's forts at length taken.—Washington encamps at White Marsh.—Huts his army at Valley Forge.—Sir William Howe fixes in winter quarters.—Campaign of the northern army.—Observations on the employment of savages.—Burgoyne arrives at Crown Point.—War feast.—Speech and proclamation.—Crown Point and Ticonderoga taken.—Pursuit of the enemy.—Delays and difficulties of Burgoyne's army.—Proclamation by Burgoyne and Schuyler.—Siege of Stanwix—raised.—Expedition to Bennington.—Defeat of colonel Baum—and Breymann.—Gates commands the Americans.—Burgoyne advances to Saratoga.—Battle of Stillwater.—The*

—The Americans destroy the transports. — Increasing difficulties of Burgoyne. — His lines attacked — he falls back to Saratoga — and surrenders by convention. — Proceedings of Sir Henry Clinton. — Takes forts Clinton and Montgomery. — The Americans burn their fleet. — Burning of Esopus. — Examination of Sir Henry Clinton's conduct with respect to a co-operation with Burgoyne.

**A**MONG all the difficulties encountered by Washington, none seems to have embarrassed him more than the restricted state of his authority: congress, vigilant and jealous, as well from the peculiarities of their situation, as from the habits of the members, were averse to grant such powers, as would enable their general to act with promptitude, vigour, and effect. Towards the close of the year 1776, when the affairs of the states were verging towards their most dangerous crisis, he urgently demanded authority to act without their immediate instructions, as the only means of avoiding ruinous delays. In making this demand, he found it necessary to conciliate esteem, and soften prejudice, by a vindication of his own personal character, and explanation of his conduct and views. "I can with truth declare," he observed, "that I have no lust after power, but wish, with as much fervency as any man upon this wide extended continent, for an opportunity of turning the sword into a plough-share. But my feelings, as an officer and a man, have been such as to force me to say, that no person ever had a greater choice of difficulties to contend with than I have. It may be thought," he added, "that I go  
" out

CHAP.  
XXXI.

1776.  
Extensive powers granted to Washington.

20th Dec.

## CHAP.

XXXI.

1776.

27th Dec.

He recom-  
mends an  
oath of al-  
legiance.  
5th Feb.  
1777.

“ out of the line of my duty to advise thus  
“ freely : a character to lose ; an estate to for-  
“ feit ; the inestimable blessings of liberty at  
“ stake ; and a life devoted ; must be my ex-  
“ cuse ! ” Congress, at length, when they  
had removed to Baltimore, invested him with  
powers more ample, than in his most sanguine  
moments he had presumed to wish.\*

As soon as success gave to Washington the  
slightest hope of re-establishing the almost ruin-  
ed cause of independence, he remonstrated with  
congress on the inattention by which they had  
lost a considerable cement to their own force,  
and afforded an opportunity of tendering the  
first oath of allegiance on behalf of the king.  
Many conscientious people were lost to the  
interest of congress for want of this necessary  
tie. They did not consider the association  
equally obligatory ; but would have submitted  
to any penalty rather than take the oath of

\* Washington's Letters, vol. i. p. 349. 351.

b This resolve is in these words :

“ That general Washington shall be, and he is hereby vested  
“ with full, ample, and complete powers, to raise and collect  
“ together, in the most speedy and effectual manner, from any or  
“ all of these united states, sixteen battalions of infantry, in ad-  
“ dition to those already voted by congress ; to appoint officers  
“ for the said battalions of infantry ; to raise, officer, and equip  
“ 3,000 light horse, three regiments of artillery, and a corps of  
“ engineers, and to establish their pay ; to apply to any of the states  
“ for such aid of the militia as he shall judge necessary ; to form such  
“ magazines of provisions, and in such places as he shall think  
“ proper ; to displace and appoint all officers under the rank of  
“ brigadier-general ; to fill up all vacancies in every other depart-  
“ ment in the American armies ; to take, wherever he may be,  
“ whatever he may want for the use of the army, if the inhabitants  
“ will not sell it, allowing a reasonable price for the same ; to  
“ arrest and confine persons who refuse to take the continental  
“ currency, or are otherwise disaffected to the American cause ;  
“ and return to the states of which they are citizens, their names,  
“ and the nature of their offences, together with the witnesses to  
“ prove them : that the foregoing powers be vested in general Wash-  
“ ington, for and during the term of six months, from the date  
“ hereof, unless sooner determined by congress.”

allegiance

allegiance to the king, had they been previously bound in the same manner to congress. He therefore strongly recommended that every state should establish some oath or affirmation of allegiance, to be tendered to all the inhabitants; and that those who refused it, should be outlawed.<sup>c</sup>

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IN conformity to these principles, he issued a proclamation, commanding and requiring those who, intimidated by threats, or deluded by promises, had signed a declaration of fidelity, taken oaths of fealty, and engaged not to bear arms against the king, to deliver up their certificates at head quarters, or at the quarters of the nearest general, and take an oath of allegiance to the United States of America.<sup>d</sup> Licence was, however, given to such as preferred the interest and protection of Great Britain, to withdraw with their families within the British lines.<sup>e</sup> The effects of this proclamation were instantaneous and extensive: the inhabitants of the Jerseys renounced the royal cause; several, in revenge, joined Washington, whilst others rendered equal service by supplying provisions and fuel, and conveying intelligence.

His proclamation.

NOTWITHSTANDING all these advantages, the American levies proceeded with discouraging tardiness; but Washington achieved as much as art and activity could effect, for the security and accommodation of a small force. He did not desert his tried maxim, of preferring the spade and pick-axe to military weapons;

State of his army.

<sup>c</sup> Washington's Letters, vol. ii. p. 25.

<sup>d</sup> An oath had already been prescribed 21st October 1776, for all persons holding commissions or offices under congress, by which they renounced allegiance to the king, and swore fealty to the United States. See Annual Register, 1777. p. 297.

<sup>e</sup> Ibid.

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Corps of  
loyal pro-  
vincials  
raised.

and, in the course of the winter, extended his position from Morristown to Woodbridge, distant only three miles from the British quarters at Amboy, adding to the strength and comforts of his situation by erecting forts, mills, and magazines, and harassing and insulting the British by skirmishing with their out-posts, and cutting off their supplies; all which was effected by a feeble and sickly army, not exceeding four thousand.<sup>f</sup>

THE negligence of Sir William Howe,<sup>g</sup> who, while he commanded so fine and numerous an army, quietly submitted to these indignities, has subjected him to animadversions and imputations which he vainly endeavoured to repel. But if his inaction was disgraceful, the period was not wholly unprofitable; as during that time Mr. Tryon, governor of New York, was assiduously and advantageously employed in raising corps of loyal provincials, among whom he received the rank of major-general. These troops were not, it is true, experienced or well disciplined; but they were, even in these respects, on a level with those raised for Washington, and the levies had the additional effect of creating alarm, and obliging congress to have recourse to severe measures. The dread felt by that body, and the orders they issued respecting the royalists in Somerset, Worcester, Maryland, New England, and New York, form, in fact, a severe censure on the conduct of Howe; for had he effected any capital stroke, or even continually harassed and alarmed the

<sup>f</sup> Washington's Letters, vol. ii. p. 37. dated 20th Feb. 1777.

<sup>g</sup> The knighthood of the Bath was conferred on this general the 23th of October 1776: two other ribbands of the same order were meritoriously bestowed on general (Sir Guy) Carleton, 6th July 1776, and general (Sir Henry) Clinton, 20th April 1777.

enemy by repeated assaults, while they were deficient in ammunition and recruits, the danger and inconvenience of the service would, in all probability, have prevented the accession of numbers, and caused a general defection of the American army; while the people in the provinces, would have exerted themselves in giving preponderance to the British cause, as the means of restoring tranquillity, which they, above all things, desired. Early in the spring, the hopes of the Americans were re-animated by the receipt of more than twenty thousand stand of arms, and a thousand barrels of gunpowder, from France.

The Americans supplied with arms from France.

THE manor of Courland, the most mountainous and inaccessible part of the tract occupied by Washington, was converted into a kind of citadel, where large quantities of provisions, forage, and stores were deposited; and about fifty miles from New York, up the North river, Peek's Kill served as a port to Courland manor, by which stores and provisions were received and conveyed to the army, or to the interior. A detachment of five hundred men, under colonel Bird, embarked in two transports at New York, to take possession of this place. On their approach the Americans, upwards of seven hundred, retreated with precipitation, burning the barracks and store-houses. This loss was incurred through a negligence of Washington's injunction, not to accumulate stores in positions near to, or easily accessible from the water.

23d Mar. Expeditions of the English.

To Peek's Kill.

ANOTHER expedition from New York, consisting of two thousand men, under the command of general Tryon, assisted by general Agnew and Sir William Erskine, was dispatched to seize or destroy stores collected at Danbury.

25th Apr. Danbury.

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26th. Apr.

27th.

28th.

They landed two hours before midnight, and reached their place of destination at day-break. The enemy, taken unawares, and unprepared for resistance, evacuated the town without opposition, and the British set fire to the stores; the conflagration of which was not completed till the ensuing morning.<sup>a</sup> During this interval, the Americans had collected a force from various quarters, and, under the command of general Arnold, intrenched themselves at the town of Ridgefield, to oppose the British force in their retreat. Though this resistance was unexpected, the entrenchments were carried with great spirit; Arnold's horse was shot under him, and while extricating himself, he was attacked with fixed bayonet by a soldier, whom he dispatched with a pistol. The English troops formed in an oblong square, and rested on their arms.

THE enemy, considerably reinforced during the night, assailed them in the morning in every direction, from houses and walls, and took possession of a stone bridge, and the ground commanding a pass beyond it, where, with the advantage of some field artillery, they presented a formidable front. The English were, however, enabled to avoid this pass, by fording the river three miles further up, but skirmishes were continued till they arrived within half a mile of the shipping. The detachment was now almost exhausted with fatigue; three days and nights had passed without repose, and several, unable to prosecute their march, had dropped

<sup>a</sup> The effects destroyed were 1600 barrels of pork and beef, 600 barrels of flour, upwards of 2000 barrels of wheat, rye, and Indian corn, a very considerable quantity of military cloathing, and 2000 tents; a loss which, from their scarcity, was severely felt by the Americans. In their return, the troops destroyed about 70 barrels of flour, and 112 hogheads of rum.



on the road, when the Americans were seen in two distinct bodies, posted to oppose their re-embarkation. General Erskine, at the head of four hundred men, selected from this enfeebled troop, attacked and put to flight, with considerable slaughter, the opposing columns, whose panic prevented their rallying, and using their means of annoyance during the remaining march and embarkation.

THIS expedition resembles, in many particulars, the affair of Lexington: the success with which it was attended, did not compensate for two hundred men and ten officers, killed and wounded. The loss of the enemy was much more considerable; and general Wooster, a veteran, who, at the age of seventy, exerted himself with a degree of spirit and alacrity more consistent with the meridian of youth, was numbered among the slain.

SEVERAL other slight enterprizes took place, attended with different degrees of success, but of so little importance, in a general view, that it is only necessary to mention the names without entering into particulars, respecting Bondwick, Woodbridge, and Piscataway.

THE Americans were in some measure revenged for their losses at Peek's Kill and Danbury, by the prosperous issue of an expedition to Sagg's harbour in Long Island, conducted by colonel Meigs, at the head of a hundred and seventy men, who, notwithstanding a considerable resistance, burned twelve brigs and sloops, destroyed a large quantity of forage and other necessaries, killed six men, and with ninety prisoners returned without loss. The celerity of this expedition was remarkable; for, besides the labour accomplished, the party tra-

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And other places.

12th and 19th April and 8th May.

24th May. American expedition to Sagg's harbour.

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Difficulty  
of recruit-  
ing their  
army.

versed a space of ninety miles by land and water, and returned within twenty-five hours.

ALTHOUGH congress had, in compliance with the suggestion of Washington, voted a permanent army, they did not find the expected facility in raising troops. Those employed in recruiting, through vanity or ignorance, made false reports of their success; the new levies could not, by the most urgent remonstrances, be prevailed on to quit, in the inclement season of winter, their domestic comforts, for the sake of performing an uncertain service in the camp. The luxuries enjoyed in the British lines, joined to the temptations of a large bounty offered by the general, occasioned many desertions, and inspired fears of more. Washington, though animated with hopes of ultimate success, thought it necessary to caution the congress, a body to whom such an injunction would appear intirely superfluous, to conceal the numbers of their army from the public: "Nothing but a good face," he said, "and false appearances, have enabled us hitherto to deceive the enemy respecting our strength."<sup>1</sup>

THE American general founded his flattering expectations on the increasing attachment of the troops; their progress in military discipline; the favour resulting to the cause from a protracted struggle, in which not to be defeated was to conquer; the hopes of effectual assistance from France; and the certainty that congress, considering the army their sole resource, would no longer be restrained by a mean and rigid policy, from affording encour-

<sup>1</sup> This letter is dated 21st May 1777. See Washington's Letters, vol. ii. p. 77. And for the other facts in the above paragraph, the same vol. p. 46. 55. 67. 87.

agement,

agement, and imparting all requisite powers. Congress had now learned to excite emulation, and recompense service by rewards and honorary notices. Funeral obsequies, and posthumous memorials, were decreed to Warren, Mercer, and Wooster: the exertions of Arnold at Danbury procured him some promotion, and the public donation of a caparisoned charger; and the exploit of Meigs was acknowledged by the gift of an elegant sword.

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THE advance of spring enabled congress to augment Washington's army to seven thousand two hundred and seventy-two men; a small number compared to the British force, but sufficiently cheering to the enterprising supporter of American independence, who, with less than half that number, had baffled and checked the very army which now opposed him, and raised the fortunes of his country from their lowest ebb. He removed from his encampment at Morristown to Middlebrook, extending his camp along several hills, which he strongly fortified with entrenchments and artillery. He had the additional advantages of perceiving, from his position, every movement of the British on the Brunswick Hills, of drawing supplies from a plentiful country in his rear, and of effecting, if necessary, a secure retreat over the Hudson or Delaware rivers.

9th June.  
Movement  
of Wash-  
ington.

SIR WILLIAM HOWE, who had hitherto neglected the obvious policy of attempting some enterprize against the foe, under pretence "that the green forage was not on the ground," at length led forth his troops as far as Somerset court house, but without a decided plan of operation. He might, if Washington's posi-

12th June.  
Motion of  
the British  
army.

\* Galloway's Letters to a Nobleman, p. 60.

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19th June.

Howe  
makes a  
feigned re-  
treat.

23d.

Action  
near Quib-  
ble Town.

26th.

tion was deemed unaffailable, have seized one of the communications from which the American drew his supplies, and afterwards risked a further attempt, or retired; but he made no effectual exertion, his troops carried with them victuals for only a few days, and speedily returned to Brunswick, burning several dwelling-houses in their retreat, and continually harassed and insulted by the American light troops.

DEEMING it impossible to force Washington's strong position, and failing in every attempt to provoke him to quit it, Howe endeavoured to lure him by a stratagem equally well conceived and executed, though unsuccessful in its result. He first relinquished Brunswick, and returned to Amboy, a manœuvre which deceived the Americans, and induced them to dispatch large bodies, under the command of generals Maxwell and Conway, and lord Sterling, to pursue him in his supposed retreat. The English general furthered the deception, by throwing a bridge across the channel to Staten Island, over which he passed his heavy cannon, and a small number of men. The pursuit was followed with great eagerness; and Washington, deluded by appearances, removed to Quibble Town, to co-operate with his other detachments. The British commander, considering this the moment of success, marched back his army by different routes, hoping to bring Washington to an engagement, to cut off his advanced parties, or, at least, to secure some passes in the mountains. For the last purpose, lord Cornwallis was dispatched with a considerable body: he fell in with a detachment of three thousand men, under Maxwell and lord Sterling, strongly situated, and well provided with artillery, put them

them to the rout, and pursued them to West-field; but Washington frustrated his scheme, by regaining his station on the hills, and securing the passes.

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ON this disappointment, Sir William Howe returned to Amboy, and crossing over with his whole force to Staten Island, evacuated the Jerseys.

28th June.  
Howe evacuated the Jerseys.

DURING the suspension of hostilities, which ensued from this event, a gallant and well-concerted enterprize procured the Americans the means of exchanging, for general Lee, an officer of equal rank. The head quarters of general Prescott, governor of Rhode Island, were on the West, near Narraganset Bay, a quarter of a mile from the sea, where he lay in culpable negligence, a mile distant from any body of troops, without patrols on the shore, and depending only on a guard-ship in the bay for security. Lieutenant-colonel Barton, apprized of these circumstances, set out from Providence, with some officers and men, in two boats, proceeded across the bay unperceived, landed about midnight, surprized the sentinel, seized the general in bed, and, without giving him time to put on his clothes, hurried him and his aid-de-camp on board, and effected his retreat unmolested, and, till out of reach, undiscovered.

29th.  
Capture of general Prescott.

10th July.

ALL the operations of general Howe had not hitherto tended to remove or qualify the disadvantageous impressions occasioned by his tardy commencement of the campaign; nor did his next exertion appear calculated to retrieve the disgrace sustained by the British arms in the evacuation of a province, once intirely subjected to their force. This retreat exhibited the preposterous sight of an unwieldy mass, moving with heavy solemnity,

The British army embarks for the Delaware.

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5th July.

30th.

24th Aug.  
Landed at  
the head of  
Elk.

28th.

29th.  
Howe's de-  
claration.

solemnity, and submitting to injuries and indignities from a smaller force, rather than use the exertions requisite to annihilate that force, or counteract the effects of its promptitude and activity. Contrary to the judgment of almost the whole army, the British troops, consisting of thirty-six battalions, and a regiment of light-horse, were, in the hottest period of the year, embarked in transports, and remained thus pent up five and twenty days before they reached the Capes of Delaware. The scheme of operation, which reason strongly pointed out, and which Washington himself most apprehended, was a junction with general Burgoyne in the North; this was not however intended: seventeen battalions, the new provincial corps, and a regiment of light-horse, under the command of general Clinton, were left at New York, and several battalions stationed at Rhode Island. Howe originally intended to proceed up the Delaware; but, receiving information that the navigation was impeded by the precautions of the enemy, he sailed to Chesapeak Bay. The periodical prevalence of southerly winds rendered this transit no less difficult than subject to delays; nor did the fleet, till after a tedious passage, enter the Chesapeak, and gain the head of Elk, where the troops were disembarked, and head quarters fixed at a village in the neighbourhood.

On landing, general Howe published a declaration, designed to remove the ill impressions made by reports of the conduct of his troops in the Jerseys, promising protection to all who should return to their homes; the observance of rigid discipline; and the severest

<sup>1</sup> See Washington's Letters, vol. ii. p. 125. et passim.

punishments on those who plundered or molested his majesty's well disposed subjects.

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As the intention of the British general to turn his arms against Philadelphia was no longer doubtful, Washington, whose force was augmented to fourteen thousand, used every effort, and resolved even to hazard an engagement in protection of the centre of the American empire. From the head of Elk, Howe proceeded to Iron-hill, dispersing the advanced guards of the enemy, and being joined by Grant and Knyphausen, the united force moved forward in two columns.

3d Sept.

8th.

THE Americans retired before the British force, till they gained a strong position under the cover of woods, with intervals of open ground on the opposite side of the Brandywine, a creek which runs into the Delaware at Wilmington, and which the British army must pass in their route to Philadelphia. At Chad's Ford, where the passage was likely to be attempted, batteries were erected and intrenchments formed. To this place general Knyphausen advanced with the second division, forced a detached body of the enemy, who had crossed the river, to repass it under cover of their batteries, and commenced a brisk cannonade. This manœuvre was only a feint, to withdraw the attention of the Americans from a more important and effective operation: lord Cornwallis, with one column of the army, by a circuitous route, crossed the forks of the Brandywine, and took the road to Delworth, leading on the right of the enemy. As soon as the success of his lordship's attempt became obvious, from the cannonade in that quarter, and the evident confusion in the provincial troops,

Knyphausen,

11th.  
Battle of  
Brandy-  
wine.

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Knyphausen, with his division, gallantly passed the ford, and carried the batteries.

GENERAL SULLIVAN, with ten thousand men, was dispatched by Washington to oppose lord Cornwallis: he took possession of the heights above Birmingham church; his left reaching towards the Brandywine; his artillery judiciously posted, and his flanks covered by woods. At four o'clock the British army began the attack, and with resistless impetuosity drove the enemy to their forests for refuge: here they were reinforced, and assumed a new post, but were again, after a desperate resistance, compelled to yield to the efforts of British valour. The rout was complete; the American army fled with precipitation, and in various directions, while the commander in chief, at the head of the corps he was enabled to keep together, escaped with his cannon and baggage to Chester, and passing by Derby to Philadelphia, for the purpose of recruiting his magazines and stores, crossed the Schuylkill, and proceeded to the Lancaster road. The loss of the provincials amounted to three hundred killed, six hundred wounded, and near four hundred prisoners; that of the British was a hundred slain, and four hundred wounded. In the evening, a party of British sent to Wilmington, took Mackenzie, governor of the Delaware state, out of his bed, and seized a shallop lying in the creek, loaded with the rich effects of the inhabitants, together with the public records of the county; a large quantity of public and private money; and all the papers and certificates belonging to the loan and treasury offices.

THE complete success of this day, was owing principally to the judicious manœuvres of Sir William Howe, who kept the enemy in a state of



of such uncertainty, with respect to his ultimate intentions, that no consistent plan of opposition could be formed. <sup>m</sup> Lord Cornwallis also executed his orders with promptitude and happy effect, so that no adequate disposition could be made for resisting his progress, and the troops he first encountered were defeated before they could be reinforced. In this battle the foreign volunteers were conspicuously engaged; la Fayette made his first military exertion in the American cause, and was wounded in the leg. <sup>o</sup>

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1777.

THE works for defence of Philadelphia were carried on with unremitting diligence, and, as a further protection, Washington directed meadows on Providence Island to be overflowed. <sup>o</sup> Howe advanced with caution, endeavouring, by frequent manœuvres, to distract the attention of the enemy, who constantly hovered before him, as if resolved to risk another engagement to save the city. Near Warren Tavern, on the Lancaster road, both parties drew up in order of battle; but a violent storm of rain, which lasted a whole day and night, prevented the encounter, and the Americans, finding their ammunition spoilt by the weather, withdrew to a place of safety. Sir William Howe, thus dis-

Efforts of  
the Americans to de-  
fend Phi-  
ladelphia.

12th Sept.

<sup>m</sup> See Washington's Letters, vol. ii. p. 167.

<sup>o</sup> Idem, p. 168. Sir William Howe has been reproached, perhaps somewhat captiously, with having neglected to make the utmost possible advantage of the results of this day. Washington himself does not appear to have been of this opinion, and those writers who censure the British general with the greatest asperity, allow, that although his troops were in general in good health and spirits, the horses were in a most miserable condition: but even the men, so long confined in transports in a hot season, could not immediately undertake such great exertions, as a rapid pursuit of the discomfited enemy would have required. See Galloway's Letters to a Nobleman, on the conduct of the war, p. 74; copied by Stedman, vol. i. p. 293. See Washington's Letters, on the days ensuing the engagement.

• Washington's Letters, vol. ii. p. 168.

appointed,

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appointed, marched towards the Swedes ford ; the Americans again made a delusive shew of opposition, which he disregarding, moved towards Reading. Washington, alarmed for the stores, took a new position, and left the British general in undisturbed possession of the roads leading to Philadelphia.

26th Sept.  
Surprize of  
general  
Wayne.

WHEN Howe was preparing to proceed for this city, he received information that a party of fifteen hundred men, under general Wayne, was concealed in the woods, for the purpose of harassing his rear ; and dispatched Major-general Grey to surprize them, which he effected in a most officer-like manner. To prevent untimely alarm, and confine his men to the use of the bayonet, the flints were taken from their pieces : the out-posts were carried without noise, three hundred were killed, and a hundred captured ; the remainder escaping with the loss of all their baggage.

Capture of  
Philadel-  
phia.

THE receipt of information by general Howe, at a time when Washington could not obtain the least intelligence of the movements of the English, proves decisively the unpopularity of the American cause even in the immediate seat of their government. General Howe, passing the Schuylkill with his whole army, proceeded to German Town, and, on the ensuing day, lord Cornwallis took undisputed possession of Philadelphia. Congress, who had resumed their sittings in the city, were again obliged to fly, first to Lancaster, and afterwards to York Town.

23d Sept.  
26th.  
27th.

THE non-resistance of the Americans on this occasion, must be imputed to their total want of information with respect to the movements of general Howe ; to the sagacity of his manœuvres,

nœuvres, which enabled him to gain so much ground in advance of the enemy, that it was in vain for Washington to attempt overtaking his rear ; to the judicious employment of his time since the battle of Brandywine, which kept the Americans harassed with perpetual marching ; and to the inability of that army to attempt any energetic enterprize from their miserable condition, which extended even to a want of shoes, upwards of a thousand having performed several day's duty intirely bare-foot. \*

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ALTHOUGH the capture of Philadelphia was objected to as a measure more suited to the close, than the commencement of a campaign, as the defence of it would require an army ;<sup>†</sup> yet the possession of that city and of German Town was of great importance, as it facilitated a communication between the northern and southern provinces, and if the Delaware were opened, between the army and navy.

By the advice of Franklin, the Americans had used extraordinary means to render the Delaware unnavigable, and the possession of Philadelphia of no advantage. Thirteen galleys, two floating batteries, two zebeques, one brig, one ship, besides a number of armed boats, fire-ships, and rafts, were constructed or employed for this purpose. The Americans had also built a fort, called Mifflin, and raised a considerable battery on Mud Island, which is admirably situated for the erection of works to annoy shipping in ascending the Delaware. It lies near the middle of the river, about seven miles

Strong defence of the Delaware.

\* See Washington's Letters, vol. ii. p. 173.

† This fact justified Franklin's observation, that Sir William Howe had not taken Philadelphia ; but Philadelphia had taken Sir William Howe. Ramsay, vol. ii. p. 14.

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below Philadelphia: no vessel of burthen can come up but by the main ship channel, which passes close to Mud Island, and is very narrow for more than a mile below. Opposite fort Mifflin is a height called Red Bank, overlooking the river and the neighbouring country, on which a respectable battery was erected. Between these two fortresses, which are half a mile asunder, the American naval armament made their harbour of retreat. Two ranges of chevaux de frise were also sunk in the channel, consisting of large pieces of timber, strongly framed together, in the manner usual for the foundation of wharfs in deep water. Several large points of barbed iron, projecting down the river, were annexed to the upper parts of these chevaux de frise, and the whole was sunk with stones, so as to be about four feet under the water at low tide. Their prodigious weight and strength, could not fail to effect the destruction of any vessel which came upon them. Thirty of these machines were sunk three hundred yards below fort Mifflin, stretching in a diagonal line across the channel. The only open passage between two piers, lying close to the fort, was secured by a strong boom, and could not be approached but in a direct line to the battery. Another fortification was erected on a high bank on the Jersey shore, called Billingsport, and opposite to this another range of chevaux de frise was deposited, leaving only a narrow and shallow channel on the one side. There was also a temporary battery of two heavy cannon at the mouth of Mantua Creek, about the midway from Red Bank to Billingsport.

1st Oct.  
Billings-  
port taken.

A DETACHMENT under colonel Sterling, crossed the Delaware, and taking possession of  
Billingsport

Billingsport without opposition, enabled captain Hammond, of the Roebuck, partially to remove the lower line of chevaux de frise; but the two upper lines still remained, with the forts which defended them, in possession of the Americans. Such was the position of affairs when lord Howe, after a boisterous passage, arrived with his fleet from the Elk river, and anchored on the western shore from the town of Newcastle down to Reedy Island.

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At this period, Washington having gained intelligence, through two intercepted letters, of the expedition against Billingsport, and received reinforcements of fifteen hundred men from the forts in the islands, by way of Peek's Kill, and one thousand from Virginia, decamped at seven in the evening from Skippack Creek, distant about seventeen miles, and at dawn of day attacked the fortieth regiment, posted at the head of German Town, and obliged them to retreat. The commanding officer, lieutenant-colonel Musgrave, placed five companies in a large stone house in the village fronting the enemy, thus arresting their career, while the British troops got under arms. Washington surrounded this house with a brigade, and four pieces of cannon, but Musgrave refused to surrender, and from the windows did considerable execution till assistance arrived. The Americans were soon defeated, and compelled to retreat; which by favour of a thick fog they effected with all their artillery: their loss amounted to fourteen hundred killed, wounded, and prisoners; that of the British to six hundred, including general Agnew and colonel Bird. Washington was guilty of an egregious error in delaying his progress to besiege the stone house: if he had left a corps to

Action at  
German  
Town.

3d Oct.  
4th.

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1777.

Attack on  
Red Bank.

observe it, and proceeded with his main force the total defeat of the English army was extremely probable.

THE grand object of freeing the navigation of the Delaware was eagerly pursued by the English, and no less vigorously opposed by the enemy. Washington, despairing of making another effectual attack on the British force, detached large reinforcements to the garrisons, and encouraged exertion by liberal promises of reward. Since the capture of Billingsport the Americans had negligently been permitted to fortify Red Bank, which was now attacked by a detachment under count Donop, a brave and high spirited German officer. He advanced to the assault through a most tremendous fire, not only from the works but from the galleys and floating batteries on the river; drove the enemy from an extensive outwork, and compelled them to take shelter in the redoubt, which for want of scaling ladders could not be forced; and it was owing to this unpardonable neglect that this resolute band had the mortification of seeing the fruits of their gallantry elude their grasp. The brave Donop, extended on the earth, his thigh fractured by a musket shot, could not accompany his troops in their retreat, which was no less perilous than their onset: he fell into the hands of the enemy, and expired in a few days.

Loss of  
the Augus-  
ta and  
Merlin.

23d.

THE loss of land forces in killed and wounded was about four hundred; but this was not the whole amount of the disaster. Several sloops of war were ordered to move up the river to assist in the attack; two of them, the *Augusta* and *Merlin*, ran aground; on the following morning, during an attack from the enemy, the *Augusta* took fire and blew up with a few

a few of the crew ; and all efforts to float the Merlin failing in their effect, she was abandoned and burnt.

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PREPARATIONS for reducing Mud Island proceeded slowly, on account of the natural impediments; and when they were finished, some days elapsed before the fleet could co-operate in the attack. At length, a vigorous cannonade, in every direction, compelled the enemy to retire; the redoubt at Red Bank was abandoned on the approach of lord Cornwallis; the greater part of the American vessels were burnt; the chevaux de frise were with difficulty weighed, and the Delaware at last opened.

The enemy's forts at length taken.

15th to 17th Nov.

WASHINGTON being reinforced by four thousand men from the northern army, encamped at White Marsh, an advantageous station, about fourteen miles from Philadelphia. General Howe, in hopes of bringing him to an engagement, quitted Philadelphia, and hovered for several days about the American camp, forcing their outposts, and endeavouring by every manœuvre to urge them to action, but finding at length all his efforts unavailing, he returned to the city, and Washington, unwilling to relinquish his strong position, suffered the rear of the English to retire un molested.

Washington encamped at White Marsh.

4th to 9th Dec.

At the close of the year, Washington removed from White Marsh to Valley Forge, where he took up his winter quarters. He preferred this situation to a more comfortable and convenient residence in Lancaster, York, or Carlisle, because it afforded him better means of repressing the disposition of the country to desert the cause of congress, and narrowed the influence of the British commanders to the very spot of their residence.

Huts his army at Valley Forge.

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His troops were in a state of such deplorable misery, that their march from one place of encampment to the other, might be traced by the blood which their bare feet left in the snow, and hundreds were without blankets. It conveys a strong instance of Washington's influence over these men, that he not only induced them to brave with him the inclemency of a whole winter, but to undertake the difficult and unusual task of building huts for their residence, as a substitute for tents: nor is it less honourable to the character of this general, that once only on an urgent necessity, he ventured to supply the wants of his troops, by a compulsory requisition: he took this step with infinite regret, and testified, without delay, his repugnance ever again to practice a similar expedient.

Sir William Howe retires into winter quarters.

ON the part of the British general, the transactions of the campaign might be considered glorious. He began late, and is accused of not extracting the utmost advantage from his successes; but he gained two brilliant victories in the field, drove the enemy before him, took the city which was the seat of government, and repeatedly braved the American army to a new conflict; yet the British cause was not advanced; the rival army maintained a position within eighteen miles of the city, and all Howe's advantages were reduced to the acquisition of comfortable winter quarters in Philadelphia.

Campaign of the Canadian army.

GENERAL BURGOYNE conducted the campaign in the North: his appointment was inauspicious, as it occasioned a meritorious and esteemed officer, Sir Guy Carleton, to resign

See Washington's Letters, vol. ii. p. 222.

his



his government in disgust. From this expedition, and the prosperous situation of affairs at the end of the last season, the highest expectations were formed : a body of seven thousand one hundred and seventy-three veteran troops, exclusive of a corps of artillery, abundantly supplied, and led by select and experienced officers, was sent from England ; and vast quantities of military stores were furnished for the use of Canadians who should enter the British service.

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SEVERAL nations of savages, on the back settlements and borders of the Western lakes, joined this army, a transaction which was severely censured in print, and in the British senate. In the declaration of independence the American congress made similar complaints, but without sufficient reason. The employment of subsidiary forces in any war, foreign or civil, is a practice in which all nations concur, and against which, in general, no arguments are advanced, except such as arise from prejudice and party heat. The Indians had been engaged in former wars by the Americans, the French and the English, without exception or reproach. But in the present case, it was said that the Americans being our brethren, and the Indians untutored and remorseless savages, they ought not to have been retained as the allies of Britain. From reiterated wrongs, from cruelties and injuries, which degrade those who practise them far more than merely following the impulses of uncultivated nature, these savages were become the inveterate and implacable foes of the American colonists. The earliest accounts from the American settlers were replete with narratives of wars between them and the natives, with accounts of efforts to cajole them into subjection, and of massacres

Observations on the employment of savages.

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which ensued from their endeavours to maintain undisturbed possession of their own territories. The force and purse of Great Britain had often been exerted in defending the colonies against these savages; and the Americans, with wicked policy, called in, for their subjugation, an ally more effective and dreadful than the musket or the sword—the small-pox; with which contagion they contrived periodically to infect these ignorant people.\* A state of hostility was therefore natural between the Americans and the savages, and no more was necessary than for Great Britain to withdraw her forces from protecting the colonies, to incline them to take up arms. Their ferocity in victory was more than counterbalanced by their unskilfulness in conflict; and perhaps was grossly exaggerated, in order to furnish popular topics of declamation, and give foundation for the accusation urged against the king in the declaration of congress.

IN this mode of considering the subject, perhaps the use of such auxiliaries might be justified in the abstract; but in fact the Americans had no right to complain, for they first associated the savages with them in attacking the English. None of these people were engaged in the king's service, till the action at the Cedars in 1776; whereas in the campaign of the preceding year, a body of Indians was brought down against his majesty's troops in New England, and the Northern provinces. The committee of Carolina, early in the same year, sent a deputation to the Cherokees, not merely to engage them to take up arms, but also to invite the assassination of an offensive

\* Tucker's Tract, v. Dedication, p. vi.

individual. Early in 1776, an attack was also made on the Isle of Tybee by Indians, and Americans disguised like them, who with their habit adopted their manners, and scalped several mariners and a ship's carpenter.\* In fact, it appears from incontrovertible evidence, that from the first moment of resolving on hostilities, the Americans were anxious to employ the Indians on their side; that they maintained an active intercourse with them, by means of missionaries, and when they found at last, that the English, having more resources, and a greater facility in making presents, could more effectually attach the Indians to their cause, they reluctantly gave up the attempt, and contented themselves with requiring only their friendship and neutrality.

As it was Burgoyne's interest to keep his regular troops as much as possible together, the inhabitants of Canada were obliged to furnish men sufficient to occupy the woods on the frontiers, prevent desertion, procure intelligence, and intercept all communication between the enemy and the malecontents in the province. They were also required to provide men for the completion of the fortifications at Sorel, St. John's, and Isle aux Noix, and horses for the carriage of provisions, artillery, and stores, and were employed in repairing the roads which were destroyed by these preparations.

HAVING completed these arrangements, Burgoyne departed from St. John's, preceded by a naval force, under commodore Lutwych,

Burgoyne's preparations.

16th June. He arrives at Crown Point.

\* Answer to the declaration of the American congress, p. 108.

† Washington's Letters, vol. ii. p. 48. 274. See also a very candid account of all the transactions between the insurgents, the British, and the savages, in Ramsay's History of the American Revolution, vol. ii. c. xviii.

**CHAP.** which the enemy could not oppose; and the  
**XXXI.** troops being landed without resistance, were  
 encamped at and near Crown Point.

1777.

War feast.

29th June.  
 Proclamation.

IN this position, the general gave a war feast to the Indians, accompanied with an exhortation to abstain from cruelty, and issued a proclamation, somewhat pompous and florid, but in its general tenor sufficiently moderate. It displayed the motives by which Great Britain was impelled to take up arms, described in animated terms the tyranny, cruelty, and hypocrisy with which, under pretence of securing liberty, and promoting the cause of religion, the congress oppressed the people of America. It promised encouragement and employment to those who would arm in the British cause, protection to the domestic, industrious, infirm, and even to the timid, provided they would remain at home, and offer no impediment to the progress or supplies of the army; and engaged that payment in solid coin, at an equitable rate, should be made for all provisions brought to the camp. The health, discipline, and valour of the troops were descanted on in boastful phrase; the celerity and certainty of destruction by the Indian forces, were exhibited in a figurative style, analogous to their mode of oratory; and the vengeance of the state was denounced against those who, notwithstanding the conciliatory endeavours of the general, should still continue infected with the frenzy of hostility. "The messengers of justice, and of wrath," he said, "await them in the field; and devastation, famine, and every concomitant horror, that a reluctant, but indispensable prosecution of military duty must occasion, will bar the way to their return." As Burgoyne's force  
 con-

consisted of British and German regiments, with light troops, composed of Indians and Canadians, the object of this verbose proclamation was, at once to stimulate general exertion in a cause felt only by the British corps as a matter of national interest, and to alarm the enemy, on account of the probable consequences of an Indian attack, however restrained by the general's regulations, and the promises of their chiefs.

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THE Americans, since they had obtained possession of Ticonderoga and Crown Point, had increased the strength of the fortifications, and extended the means of defence by works on Mount Independence, which they had united to Ticonderoga by a strong bridge of twenty-two sunk piers. Had these fortifications been sufficiently manned, they could long have withstood all the efforts of the British army; but general St. Clair had only three thousand four hundred and forty-six Americans, including nine hundred militia, badly equipped and worse armed, for the defence of positions which required three times that number.

Fortifications of Crown Point and Ticonderoga.

ON his arrival at Crown Point, Burgoyne issued orders to his army, in which he told them that the services required were critical and conspicuous; occasions might occur, in which nor difficulty, nor labour, nor life, were to be regarded; but the army must not retreat. His first object being the capture of Ticonderoga, in a few days he had nearly surrounded the works of that fortress, by the German regiments under general Reidesel, and of Mount Independence with the British; while general Philips erected a battery on Sugar Loaf Hill, which in a great degree commanded both, though not nearer than sixteen hundred yards.

30th June.  
They are captured.

The

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5th. July.  
Pursuit of  
the enemy.

6th.

The Americans, for want of numbers, had not been able to occupy this height. Thus circumstanced, St. Clair called a council of War; and his officers unanimously agreeing that their whole force could not, even if on constant duty, prevent the capture of the place, a retreat was effected by night towards Skenesborough, the baggage, provisions, and stores being dispatched in batteaux. When the dawn enabled the British forces to discern this unexpected event, a pursuit was commenced; commodore Lutwych removed some ponderous, but imperfect obstructions sunk in the water; and major Carter of the British artillery, with gun-boats manned as in the preceding year, overtook part of the enemy's vessels at Skenesborough, captured five, and obliged them to destroy all their preparations at that place. Burgoyne advanced with the main body to South Bay, which the enemy evacuated, setting fire to their mills, works, and store-houses.

7th.  
Action between  
general Frazer  
and colonel  
Francis.

BRIGADIER-GENERAL FRAZER, being detached to pursue the fugitives by land from Mount Independence, overtook their rear, consisting of fifteen hundred chosen troops, under the command of colonel Francis, and commenced an engagement near Huberton, though greatly inferior in numbers: the arrival of some Germans under general Reidesel, who, by a feint, made his force seem greater than it really was, decided the day; the Americans precipitately fled; their commander, with several other officers, and two hundred men, were killed; a similar number captured, and six hundred are supposed to have died of their wounds undiscovered in the woods. Another division of the garrison was pursued by colonel Hill,

Hill, who routed them with great slaughter, compelling them to retreat to the heights of Fort Edward, after setting fire to Fort Anne. On the defeat of colonel Francis, St. Clair, after a fatiguing march, joined general Schuyler at Fort Edward, where the whole American force, including militia, did not exceed four thousand four hundred men;\* and if the country, within a reasonable distance, could have been reckoned upon for the subsistence of an army, Burgoyne might have followed his successes, and effectually prevented the formation of any American corps, to check the progress of his troops to New York, unless Washington moved against him. But as the obtaining of necessaries could not be rendered certain, his sole dependence was on supplies of salt provisions from England, brought through Canada, and over the lakes Champlain and George, with infinite labour.

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12th July.

PURSUING his route to Albany, by the road leading from Skenesborough to Hudson's river, Burgoyne experienced inconceivable difficulties and delays. The distance was only a few miles; but nature and the efforts of the enemy had clogged it with accumulated obstacles. The Americans, under the direction of general Schuyler, felled large trees from a continued forest on both sides of the road, and into Wood Creek, so as to fall across with their branches interwoven. The face of the country being broken with creeks and marshes, they had no less than forty bridges to construct, one of which was over a morass, two miles in extent. This difficult march could not be avoided in

Delays and difficulties of Burgoyne's army.

\* St. Clair was tried by a court-martial for cowardice, incapacity, and treachery in evacuating Ticonderoga, but honourably acquitted.

passing

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24th to  
29th July.The Americans re-  
cruit their  
forces.10th July.  
Proclama-  
tion by  
Burgoyne;13th.  
and Schuy-  
ler.

passing from Skenesborough to Ticonderoga. It was not possible to proceed by the side of lake George, (there being no road for thirty-six miles) and boats must have been drawn for the army over land by men, from Saw-mill Creek on lake Champlain, into lake George, a distance of nearly two miles. This decided Burgoyne to proceed in two columns, the troops in general passing by Skenesborough, while the small corps, for which boats could be got into lake George, took that route, covered by some artillery in gun-boats. The Americans had a force of that kind on the lake, but finding it insufficient for resistance, destroyed it as the British advanced.

THIS slow progress afforded the Americans time to recruit their forces, and revive enthusiasm. The discomfited and retreating army was reduced to two thousand seven hundred men; but, placed between the inhabitants and the British general, they formed a point of rendezvous, and abated the panic of the people; their exertions verified the observation of St. Clair on abandoning Ticonderoga, that he had lost a post, but saved a state.' Burgoyne having issued a proclamation, requiring deputations of ten persons from each township to attend him at Skenesborough, Schuyler published a counter-proclamation, reciting with exaggerations the violences committed by the British army in New Jersey, exhorting the people not to attend to the promises of the general, on pain of being considered traitors, and commanding the militia to join him without delay. These demands were more than complied with; an universal alacrity prevailed; the formalities of convening, draughting, and

7 See his letter to congress, Remembrancer, vol. v. p. 357.

appointing



appointing officers were dispensed with; and numbers flocked in with their arms, on the mere persuasion of general danger. The employment of so large an Indian force, without letting them use their naturally cruel mode of warfare, and the consequent appearance of exaggeration in displaying its terrors, contributed to this effect in the minds of the Americans, while the Indians, deprived of plunder and scalps by Burgoyne's injunctions, gradually deserted when no more presents were expected; and, as some were fifteen hundred miles distant from home, an early retreat was necessary to reach their residence before the upper lakes were frozen.

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THE New England states being very populous, an army poured in from the woods and mountains as well as the towns, which, by reinforcements from other provinces, soon amounted to thirteen thousand men: inflamed by daily declamations against British and Indian cruelty,\* and animated with the hope

\* The principal instance of Indian cruelty, and which was copiously descanted on both in America and England, was the story of Miss Macrea. This unfortunate event, divested of all rhetorical and party appendages, is thus related by Ramsay: (History of the American Revolution, v. ii. p. 37.) "This young lady, in the innocence of youth, and bloom of beauty; the daughter of a steady loyalist, and engaged to be married to a British officer, was, on the very day of her intended nuptials, massacred by the savage auxiliaries attached to the British army. Mr. Jones, her lover, from an anxiety for her safety, engaged some Indians to remove her from among the Americans, and promised to reward the person who should bring her safe to him, with a barrel of rum. Two of the Indians who had conveyed her some distance, on the way to her intended husband, disputed which of them should present her to Mr. Jones. Both were anxious for the reward. One of them killed her with his tomahawk, to prevent the other from receiving it. Burgoyne obliged the Indians to deliver up the murderer, and threatened to put him to death. His life was only spared upon the Indians agreeing to terms, which the general thought would be more efficacious than an execution, in preventing similar mischiefs."

that

CHAP. that the royal army, by pushing forward  
 XXXI. through a country destitute of provisions  
 1777. would, in the end, be incapable of advancing  
 or retreating, for want of supplies.

Siege of  
 Stanwix.

6th Aug.

WHEN Burgoyne quitted Canada, brigadier-general St. Leger was detached with two hundred British, two hundred American loyalists, and a number of German chassieurs, to meet four hundred Indians, making up a force of about a thousand men. He proceeded by the river St. Lawrence, and crossing lake Ontario, between Niagara and Oswego, invested Fort Stanwix with this force, and eight light field pieces, not being able to carry a besieging artillery, and hoping to succeed by an assault, or the terror of the Indians. A party of militia sent to raise the siege, under the command of general Harkimer, were defeated by the Indians in a very gallant action, but they lost a great many of their warriors, and the garrison, unawed by the failure of this attempt, and undaunted by insinuations of the ungovernable ferocity of the Indians, refused to surrender. Two enterprising officers, lieutenant-colonel Willett, and lieutenant Stockwell, passing by night, undiscovered, through the works of the besiegers, imparted to Schuyler the situation of the fort. A body for its relief had already been dispatched under general Arnold; but before their arrival St. Leger had relinquished the attempt. A person deputed from the garrison alarmed the Indians by accounts of the vast force which was coming to attack them; and made such a deep impression on this part of St. Leger's army, that part of them decamped, and the rest threatened to follow, unless the British commander would retreat. St. Leger, thus deserted by great part of

22d Aug.

of his force, was obliged to abandon his operations with such precipitancy, that the tents and considerable quantities of stores fell into the hands of the garrison. The Indians, whose barbarities, unrestrained by the severest injunctions, and reported with malignant exaggerations, had been highly prejudicial to the British cause, disappointed of other plunder, began pillaging the baggage and provisions of the British troops. Such was the termination of an enterprize from which Burgoyne expected a diversion in the first instance of the enemy's force, and finally an addition to his own by a junction with general St. Leger, at the point where the Mohawk river falls into the Hudson's, between Saratoga and Albany.

DURING this attempt upon Fort Stanwix, Burgoyne conceived that a rapid move forward would be productive of general advantages; but the difficulty of ensuring provisions, and the want of ox-teams, carriages, and other necessities, making that a most hazardous undertaking, he was induced to send a party for the purpose of obtaining a supply from the enemy's stores near Bennington. Deluded by erroneous statements of the amicable dispositions of the country, he detached a force consisting only of six hundred men. The Germans were selected for this purpose, as the country was equally favourable for their employment in this as any other detached operation from the main force, and general Reidesel's own dismounted regiment of dragoons formed a part of the force in order to procure horses, as Burgoyne had no other cavalry. The whole was commanded by colonel Baum. On the second day of his march, after obtaining some slight successes, he was informed that the enemy were assembling in

Expedition  
to Ben-  
nington.

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Defeat of  
Colonel  
Baum;

and Brey-  
man.

in great force from New Hampshire and the borders of Connecticut, for the defence of Bennington. He therefore halted at Walloon Creek, and after taking the best position in his power at St. Creik's Mills near Bennington, dispatched a messenger to apprize Burgoyne of his situation. A body of five hundred German grenadiers and light infantry was sent to his succour, under lieutenant colonel Breyman; but owing to bad roads, and other impediments, this corps did not advance twenty-five miles in thirty hours: and before their arrival, Starke, an American general, who was proceeding with troops from New Hampshire and Massachusetts Bay, to reinforce Schuyler, deviating from his route, joined colonel Warner at Bennington. Baum, attacked by their united forces, made a vigorous defence, endured a galling fire of musketry for near an hour, and three times drove the enemy from commanding ground; but their numbers continually augmenting, and the colonel's force being decreased by the desertion of the Indians and other irregular corps, the Germans were at length broke and driven into the woods, leaving their commander mortally wounded on the field. The victors immediately advanced to the attack of Breyman, who expended all his ammunition in a gallant resistance, and was then compelled to seek safety by retreating to the main army, which advanced to receive him at Batten Hill. The loss in these two actions was six hundred men. The misfortune was principally owing to the accidental passing of general Starke's corps, and the difficulties which prevented Breyman from reaching Baum before he was attacked, by which they were defeated separately. It has been objected to Burgoyne that he sent German regiments on  
this

this business. The truths of their close formation unfitting them for wood fighting, and their being heavily armed, are unquestionable; but the Germans formed half the army, and were growing jealous at not being confided in for detached duties. Their dragoons were sent from England to mount themselves for service, from which it appears that they were originally selected to act in the most woody part of the country; though their services were on this occasion unfortunately misapplied by the general. Necessity probably occasioned the whole disaster. Ministers could dispatch no other troops but Germans, and Burgoyne was compelled to employ them; but an army, composed of different nations and interests, could not be relied on for exertions in proportion to its numbers.

THIS misfortune, and the failure of St. Leger's operations, formed the leading features in the ruin of Burgoyne's expedition, and he heard of both nearly at the same time. The expedition against Bennington proved that the Brunswickers could not well be employed separately, and the Americans felt less apprehension at that superiority of discipline which in an open country would have given the Germans a decided advantage. A party of American loyalists, on their way to join Burgoyne, attached themselves to Baum's corps, and were destroyed with it, which prevented, in a great measure, similar attempts to join the royal army. The Canadians and Indians who effected their retreat from Baum and Breyman's corps, detailed with exaggeration the valour of the Americans who had driven them back, and dispirited their countrymen who had not been in action, so that a very extensive defection

Effects of  
these dis-  
asters.

**CHAP. XXXI.** took place among the Indians, and the Canadian boatmen and drivers employed with the army took every opportunity to return home, although it was known that many were killed by the Indian deserters, who thus obtained a scalp to exhibit as a trophy.\*

Gates commands the Americans.

THE Americans on the other hand, unused to success for a long period, felt its full force, and flocked to the standard of general Gates, whom congress had appointed to arrest the progress of the British and German forces.

Burgoyne crosses Hudson's River.

BURGOYNE, who had crossed the Hudson's river by a bridge formed of felled trees, cut in lengths and fastened together, fell back upon Duer's House to cover the convoy of provisions from Canada, and having no other resource in contemplation, except the co-operation of general Howe's army, sent an officer to Albany for intelligence.

13th Sept. advances to Saratoga.

HAVING by immense labour collected a month's salt provisions, Burgoyne, under all these discouragements, determined to advance, according to instructions which he conceived to be so peremptory, and connected with the general operations of the king's forces in America, that he did not even attempt to shelter himself under the opinion of a council of war, but again crossed the Hudson's, and took post on the heights of Saratoga, giving up all communication with his magazines in Canada.

\* The manner of obtaining these barbarous trophies is no object of consideration among the Indians, cunning being as much respected as valour by a people whose subsistence depends principally on hunting. For this reason the rewards which Burgoyne gave to the Indians for living prisoners, bore no estimation in comparison with their scalps, and great disgust was occasioned by restricting them in this point; at least it was made a strong ground for quitting him; so that while he was abused by the Americans for cruelty, the Indians deserted him for the want of it, and thus he suffered the usual inconvenience which attends half measures.

AFTER passing some days in repairing roads, or approaching the American forces, Burgoyne's army again advanced in several columns, the grenadiers, light infantry, ninth, twentieth, twenty-first, twenty-fourth, and sixty-second British regiments on the right, with their artillery, taking two roads on the heights, and through the woods, to Freeman's Farm. The German regiments of Rhetz, Specht, Reidefel, and Hesse Hanau, infantry, with Breyman's grenadiers and chaffeurs, and part of the forty-seventh British regiment, followed the great route to Albany by the river side, for the security of the baggage and provisions floated down in boats, or drawn in carriages on this, the only good road.

OF the five hundred Indians originally with the army, not more than fifty now remained who were attached to the British column on the right, with two hundred American loyalists, and eighty Canadian light infantry.

ABOUT noon the Americans under Arnold, who, the preceding day, had fired upon some stragglers, attacked the British corps with great spirit, and a severe conflict continued until dusk, when Phillips, who commanded the left column, brought up the Germans to join in a general charge, which was completely successful, the Americans being driven within their lines. This advantage was, however, dearly purchased, most of the artillery-men were killed at their guns, and the sixty-second regiment lost more than two thirds of its effective soldiers; the other British corps also suffered in a great proportion, and in the course of this day Burgoyne's force sustained a loss of more than six hundred men.

THE Americans certainly lost an equal number, but they had now tried their strength with

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 1777. every nation opposed to them, and Burgoyne being obliged to halt, for the collection and care of his wounded, produced the effect of a defeat, and encouraged a spirit of enthusiasm throughout the whole of the New England states, which Gates soon felt by reinforcements of every description, many persons even bringing their own provisions, as well as ammunition, to his army.

18th Sept. **The Americans destroy the transports.** A FURTHER misfortune had befallen Burgoyne, on the day preceding this action, the Americans having secretly detached a corps to his rear, surprised three companies of the fifty-third regiment, and destroyed the boats on lake George, which had been employed in the conveyance of provisions; and though unequal in numbers, and wanting artillery for the capture of Ticonderoga, an attempt was made upon it, as well as Diamond Island, in the middle of the lake, where there was a depôt of stores for the British army.

Thus, in fact, was the retreat of Burgoyne effectually prevented; and with a superior army in his front, he judged it prudent to wait events and intelligence from the southward, strengthening the position which he had taken after the action of the 19th of September, between Freeman's Farm and Still Water.

3d Oct. **Increasing difficulties of Burgoyne.**

FINDING his difficulties daily augmenting, his numbers diminished to less than six thousand, and reduced to half the usual allowance of provisions, the forage exhausted, horses perishing for want, and no apparent prospect of relief, Burgoyne resolved on a desperate attempt to dislodge the enemy from their post on the left. In order to cannonade them out of their position, he advanced with fifteen hundred men; but this detachment had scarcely formed with-

7th. **His attempt to extricate himself.**

in



in half a mile of the enemy's intrenchments, when they were suddenly attacked by a superior force under Arnold, and obliged to retreat to their camp with the loss of six pieces of cannon. They had hardly gained the lines, when a furious assault was made on them by the Americans, which was repulsed in the English quarter, and Arnold wounded; but the German intrenchments were carried, Colonel Breyman killed, about two hundred prisoners taken, and general Frazer mortally wounded.

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His lines  
attacked.

Thus critically situated, Burgoyne changed his position, with great ability and celerity, in the night after the action; the enemy consequently made a new disposition, but although greatly superior in numbers, and elated with success, prudently declined an engagement, in the hopes of surrounding the British army. Burgoyne, perceiving this intention, fell back in two days march by Dovegot House to Saratoga, unopposed by the enemy, breaking the roads and bridges in his retreat. Being unable to remove the wounded, who were very numerous, for want of carriages, he left them in tents, under the care of Dr. Hayes, as head of the medical department, with assistants equally well chosen, and orders to send out a flag of truce, conveying a recommendation of them to the humanity of general Gates and his army, in all of which general Burgoyne's expectations were most perfectly realised. Thus disembarassed, he halted at Saratoga, precluded from a retreat to lake George, or Skenesborough, by a corps of Americans, collected in force on the opposite side of Hudson's river; which equally prevented an endeavour once thought of to retire in the night to Fort Edward, and wait events. This march was in some measure arranged, each soldier being

Changes  
his position.

8th Oct.  
Falls back  
to Saratoga.

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being directed to carry a few days provisions on his back, but it was afterwards given up, when it was discovered that the heights of Fort Edward, and every other communication with Canada, was occupied by the Americans, and that, even in the event of successfully reaching Fort George, the army must surrender for want of provisions or boats to cross the lake, which had been destroyed by the Americans, in their expedition on the 18th of September, to prevent his retreat to Ticonderoga.

14th Oct.  
Calls a  
council of  
war.

ENFEEBLED by daily losses, his provisions reduced to eight day's subsistence, and numbers of his German soldiers being enticed to desert and become settlers, Burgoyne called a council of war, at which, not only field officers, but captains assisted; and it was unanimously resolved to enter into a convention with Gates, for surrender of the army. The convention, after some discussions, was adjusted, and considering the increasing force and advantageous situation of the Americans, the terms

Arranges a  
conven-  
tion.

16th Oct.

were unexceptionable. The troops were to march out of their intrenchments with the honours of war to a certain distance, where they were to leave their arms and artillery: they were to have a free passage to Great Britain in transports from Boston, on condition of not serving in America again during the war, unless exchanged. The remaining articles related only to the march of the troops to New England, the return of the Canadians to their homes, and the treatment of the other officers and soldiers, until embarked for Europe.<sup>b</sup>

GATES

<sup>b</sup> Burgoyne insisted on the word convention, instead of capitulation, being used, in order to assimilate it to the treaty of Closterseven

**GATES** having every thing to hope from his present success, and from speedily reinforcing Washington's army, suffered his original draft of articles to be modified, so as to prevent a further effusion of blood, and spare as much as possible the feelings of Burgoyne's troops. At the moment of their surrender, every circumstance was avoided which could be construed into an appearance of triumph. The Americans remained in their lines till the British and German regiments had piled their arms; the captive generals were received with respect and kindness; a number of the principal officers of both armies met at general Gates' quarters, and seemed to forget, in social and convivial pleasures, that they had been enemies. The soldiery received rations of fresh provisions from the American commissaries, and proceeded instantly on their march to Boston, having no communication with the American troops, for fear of disputes.\*

**NUMEROUS** complaints, and contradictory allegations and inferences, necessarily arose from the conduct and issue of this affair. A

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Modera-  
tion of  
Gates.

Surrender  
of the Bri-  
tish army.

Proceed-  
ing of  
Clinton.

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in the seven years war, (1756 to 1763) entered into by the Duke of Cumberland with a view to saving the disgrace of a common surrender, and by preventing all idea of the troops being prisoners to any power which might afterwards join the Americans, he hoped to get them employed, so as to enable Great Britain to send an equal number of men to America in the spring.

\* The number of men surrendered was 5752, of whom 1200, being Canadian volunteers, were by the articles permitted to return: 528 were left in the hospital when Burgoyne began his retreat to Saratoga; and it is computed that in the other actions, from the 6th of July to the time of capitulation, the loss in killed, wounded, prisoners, and deserters, was 2933. The artillery and stores captured, consisted of 35 brass cannons and mortars, and 7000 stand of arms, besides the military chest, large quantities of ordnance stores, cloathing for 7000 provincials, tents, and other articles. The papers laid before parliament illustrative of this campaign, in all its parts, are published in the parliamentary register.

CO-

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1777.

Sept.  
Expedition  
up the  
North  
river.

Takes  
Forts  
Clinton  
and Mont-  
gomery.

5th Oct.

co-operation was expected from Sir William Howe, which he was unable to effect in consequence of his march to Philadelphia. Sir Henry Clinton was afterwards solicited to assist, but no blame attaches to him. This general was stationed at New York with a small force, limited, in consequence of a misunderstanding between him and Howe, to a bare sufficiency for defence, and under an express prohibition to undertake any operation which could endanger the city. He received, at a late season, a reinforcement of seventeen hundred recruits from Europe, which enabled him to commence an expedition up the North river, for the purpose of conquering some forts which prevented the passage of British vessels to Albany, and of opening a communication with Burgoyne, when he should have succeeded in his enterprize, of which at that period he had not intimated a doubt.

THREE thousand men were convoyed by commodore Hotham to Verplanks Point, which lord Rawdon, aid-de-camp to Clinton, had been dispatched to reconnoitre in a frigate, but had not been able to approach sufficiently near to ascertain the practicability of landing. The disembarkation was effected without resistance; and Putnam, deceived by the feint, hastened to occupy the passes on the eastern shore, with two thousand men, drawn principally from the forts, convinced that Clinton intended pushing through the eastern highlands to join Burgoyne. The British general, at day-break, passed over to Stoney Point, on the West side of the river, with two thousand one hundred men, leaving the remainder to defend Verplank's. They marched across the Donerberg, a steep mountain, which overhangs the river, and where, as the path only admitted three men abreast, a  
small

small guard could have impeded their progress. The Americans had neglected this precaution from a confidence that no attempt would be made; the troops passed, and assailed at the same moment Fort Montgomery and Fort Clinton, divided from each other only by a Creek called Poplop's Kill. Colonel Campbell commanded the attack on Fort Montgomery, which, not being strongly fortified, was soon taken without any loss worthy of notice, except that of the brave leader of the division.

FORT CLINTON was built on a rocky elevation, and could be approached only over a pass, between a lake and a precipice, covered with felled trees, and commanded by ten pieces of artillery. It was necessary to attack both the forts nearly at the same time, and to delay the attack on Fort Clinton till the engagement at Fort Montgomery should be judged to have become serious. Night rendered the movements of the troops less exposed, and they proceeded in total silence, under a tremendous fire, to the foot of the work, where they pushed each other up into the embrasures. After a short conflict the rampart was cleared; the Americans, retiring behind the esplanade, fired a last volley, and laid down their arms. Notwithstanding this provocation, the assailants shewed a dignified moderation in victory: not a man was slain but those who fell in the struggle on the ramparts. One hundred and forty British troops were killed and wounded; among the former were captain Stewart, major Skill, and count Grabowsky, a Polish volunteer, who in his last moments sent his sword to lord Rawdon, as a testimony that he died in a manner not unworthy the partner of his dangers.

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1777.

The Americans  
burn their  
fleet.

THE Americans had in the river an armed force, consisting of two ships, two gallies, and an armed sloop, for the protection of which a maffy boom, consisting of huge rafts of timber connected by cables, and an iron chain weighing upwards of fifty tons, were stretched across the river from Fort Montgomery to a mount called St. Anthony's Nose. This bulwark effectually secured the ships from attack by water; but when the forts were taken, their safety was at an end. The Captains silently slipped their cables in the dark; but the wind frustrating their attempt to escape, they fired the vessels with all their sails set.

Various  
detached  
expedi-  
tions.

30th Oct.  
Burning of  
Esopus.

FORT CONSTITUTION was, immediately on the capture of Forts Montgomery and Clinton, destroyed by its commandant; and major general Tryon demolished a new settlement called Continental Village, containing barracks for fifteen hundred men. A flying squadron, under Sir James Wallace, ascending the river, succeeded in burning a great number of American vessels. A military detachment, under general Vaughan, landed at Esopus Creek, and after a slight resistance destroyed two batteries and an armed galley; the general then continued his march to the town, which he wantonly burned to ashes, with a great collection of stores and provisions. This expedition did important injury to the American interest: the troops returned in safety to New York.

Howe's  
orders.

When Sir Henry Clinton was commencing this spirited undertaking, he wrote to general Howe, imparting his intentions, with his notions of their importance, but without disguising his opinion that the attempt on the forts was desperate, though it might be tried without endangering

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dangering New York. Howe, alarmed at the vigour displayed by Washington, in the attack on German Town, discouraged Clinton's project, and ordered him, unless speedy success was certain, to desist, and dispatch the troops intended to be so employed, to his assistance at Philadelphia. This letter, had it been received in time, would have prevented the execution of Clinton's plan. When he had taken the two forts, he was a hundred and thirty-six miles distant from Burgoyne: he had, soon after his departure from New York, received a letter, requesting him to make a diversion, which the operation he was then engaged in was well calculated to effect; but Burgoyne having yet met with no check, did not solicit aid. The day after the capture of the forts, an officer in disguise arrived; but he only represented, that if Burgoyne did not hear of co-operation by the tenth of October, he should be obliged, by the fear of wanting provisions, to retire to Fort Edward. General Clinton would then have advanced to his relief, but found it impracticable to remove the impediments in the river, and secure the requisite store of provisions within the time. He had already commissioned general Vaughan to proceed with seventeen hundred men as high as his pilots could carry him, to co-operate with Burgoyne, and even join him if necessary. General Vaughan had advanced a hundred miles; he was still forty distant from Albany, and must have traversed sixty more to reach Burgoyne; but soon after the destruction of Esopus, he wrote to Sir Henry Clinton that he could obtain no certain intelligence, though what he did learn, filled him with apprehension. Burgoyne's surrender had then already

Clinton's  
intelli-  
gence from  
Burgoyne.

6th Oct.

19th.

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taken place. Had Clinton endeavoured to move forward, Putnam was in sufficient force to frustrate the attempt, and Gates's army, flushed with success, had no immediate operation to occupy them after Burgoyne's surrender. He therefore executed all that was possible, according to the state of his information, and the extent of his force, in making the diversion, which he expected would have covered the general's retreat to Ticonderoga; but he could not take the forts, penetrate to Albany, and afterwards maintain the communication; and Burgoyne's want of provisions must have obliged him to surrender without a force sufficient to open the country for supplies<sup>d</sup>.

<sup>d</sup> In this chapter, besides the papers published by authority of parliament, the histories, and the periodical works, I have consulted the pamphlets of sir William Howe, general Burgoyne, Mr. Galloway, and many anonymous writers, and have been assisted by highly valuable private information.



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## APPENDIX.

### PRECIS of Letters relative to the interference of France between Russia and the Porte.

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*Lord Stormont, ambassador at Paris, to the Secretary of State.*

March, 1773.

**H**IS long conversation with duc d'Anguillon on Tuesday 30th March. The duke read to him part of a dispatch from M. Durand, dated 3d March, dwelt long on the ambitious views of Russia, her demands on the Porte, and her aiming to reign despotically in the North by regulating the government of Sweden, and by attacking that kingdom in concert with Denmark—that France could not tamely look on, and see her most ancient ally treated in that manner. Must support Sweden, if attacked, being bound thereto by every tie of interest and honour. Lord Stormont answered, that much depended on the mode of supporting Sweden, and that there was one particular mode Great Britain could not receive with indifference—that the king wished to avoid whatever could disturb the good harmony, and his lordship hoped France would avoid the only *pierre d'achoppement* in the way. The duke said we always backed our friendly professions with a declaration which insisted on France giving up her honour, by abandoning her old ally threatened with destruction, and that France could not do that. On lord Stormont's perceiving that the duke seemed to hope we would not carry things to extremity, his lordship explained fully and clearly, that a French fleet in the Baltic, must draw a British one  
thither

thither too——proposed that France might give other succours—that if the two fleets went to the Baltic, the French fleet would be, in effect, no succour to Sweden. That neutrality on both sides would answer the same purpose. No, says the duke, it will not answer one great purpose, (viz.) the saving the honour of France. Lord Stormont fully explained that he had never said, that the British fleet that would follow the French fleet would attack it, but could not say what accidents would happen from two fleets in the same seas—thought he left the duke thoroughly persuaded of our being resolved on what we had often declared, but he feared France was gone too far to recede. If they see us upon our guard, and either keep pace or get before them, will operate more strongly than any declaration.

(Private.) Paris, 4th April.

A COUNCIL had been held at Versailles 28th March, in which the duke declared that Sweden demanded and pressed for the promised succours; he was answered that he might arrange matters with the comptrollers general; he replied that Sweden would not accept a subsidy, but insisted on a *secours de force*. This was strongly objected to by some members, who were of opinion that other great powers would not look on such a step with indifference, and it might lead to a general war. The duke persisted in his opinion, said that a fleet of fourteen sail might be equipped in a month; that England would not oppose that step, and Holland would assist. The French king was out of humour, and the members, after declaring their sentiments, said no more.—Duke's opinion prevailed, and orders were sent immediately to Brest, for arming twelve ships of the line and two frigates, on board which were to be seven thousand sailors. This was so much above the usual complement, that it was supposed to include officers and soldiers under the name of sailors. He was informed early that morning, the 4th of April, that the armament at Brest would not take place, but that an armament was ordered immediately at Toulon, for twelve or thirteen ships, capable of being ready very soon, under pretence of exercising the sailors.

His

His informer expressly added, that the seven thousand sailors at Brest were not countermanded.

(Private.)

Paris, 7th April, 1772.

DUKE, in the conference of the sixth instant, said that lord Stormont might consider the armament at Toulon as certain, and mention it as such to his court, that orders were actually sent; and then added, *ce sera une flotte d'évolution, come nous en avons eu l'année passée*. Long reasonings on both sides—lord Stormont with a proper firmness declared, that though he had not in the former discourse mentioned the Mediterranean, yet the argument he had before made use of, applied full as strongly to the Mediterranean as to the Baltic, and on asking the duke if he seriously meant, that he should say the fleet was only meant for evolutions, he replied that he meant it, but that it was indeed possible, *qu'elle passeroit au secours de la Suède*.

(Private.)

Paris, 21st April, 1773.

LORD STORMONT had heard that in a council held the 12th of April, the duke had given a candid and fair report of their conversations, and that the resolution of the council was unanimous, by which he hoped it was a moderate one. That towards the end of the week, which must be about the 15th or 16th, it was reported about Paris, that the armament at Toulon was suspended or considerably reduced—this was confirmed on the Sunday evening the eighteenth. On the 20th he saw the duke, who said, in a careless manner, *aussi avons nous donné ordre de suspendre l'armement de Toulon*; he then said, that two frigates only would be sent to the Archipelago, and three ships of the line to Brest, to which department they belonged. The other nine ships and the frigates destined for the *flotte d'évolution* would be suspended till the latter end of the summer, when he hoped the fitting of it out would cause no sensation, that M. de Guines had orders to give this intelligence. He added, that the sailors that were to have been raised

raised and sent to Toulon, were countermanded: That those actually arrived there, belonging to Provence and Languedoc, were ordered back; those from Bourdeaux would be employed to navigate the three ships from Brest. On the same day he told some of the foreign ministers, that the armament was suspended till July.

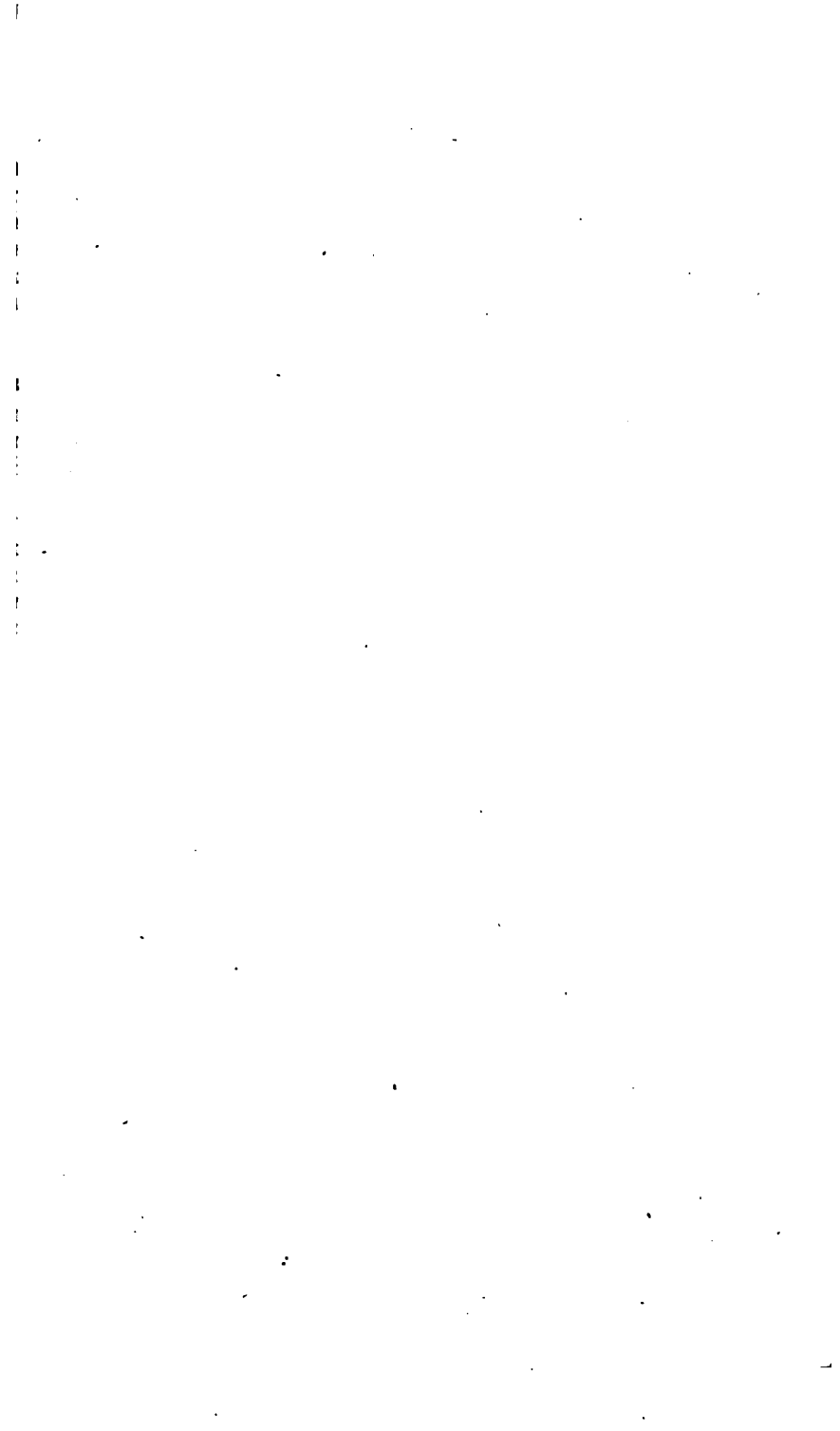
27th April, 1773.

LORD STORMONT had a conference with the duke on the 26th April; begun by saying, so, my lord, you are I find making a considerable armament. His lordship answered that that armament had been ordered in consequence of the armament at Toulon, *et que leurs demarches regleroient les notres*; this was thrown out in order to give him a reasonable expectation, that the late change in their resolutions might produce a similar one in ours. Lord Stormont submits whether it may not be adviseable, as they seem disposed gently to drop the design, to let them do it in their own way.

Paris, 30th April and 1st May, 1773.

HAD a conference with the duke, 30th April, to clear up the *mal entendu*. The result was, the duke still declared that the armament was suspended; that what he had said, and what count de Guines had written, was in effect the same. That as they never armed any ship in the harbour, the saying that their ships would remain in the harbour, was saying that they would not be armed.—He added that he had seen the orders given by M. de Boyne, which were explicit, not to arm *jusqu' à nouvel ordre*; repeated what he had said on the 20th April, about the destination of the sailors, and added, that that very day (30th April) M. de Boyne had observed to him, that it might be better to countermand the baking of the biscuit, and meant to give orders accordingly.

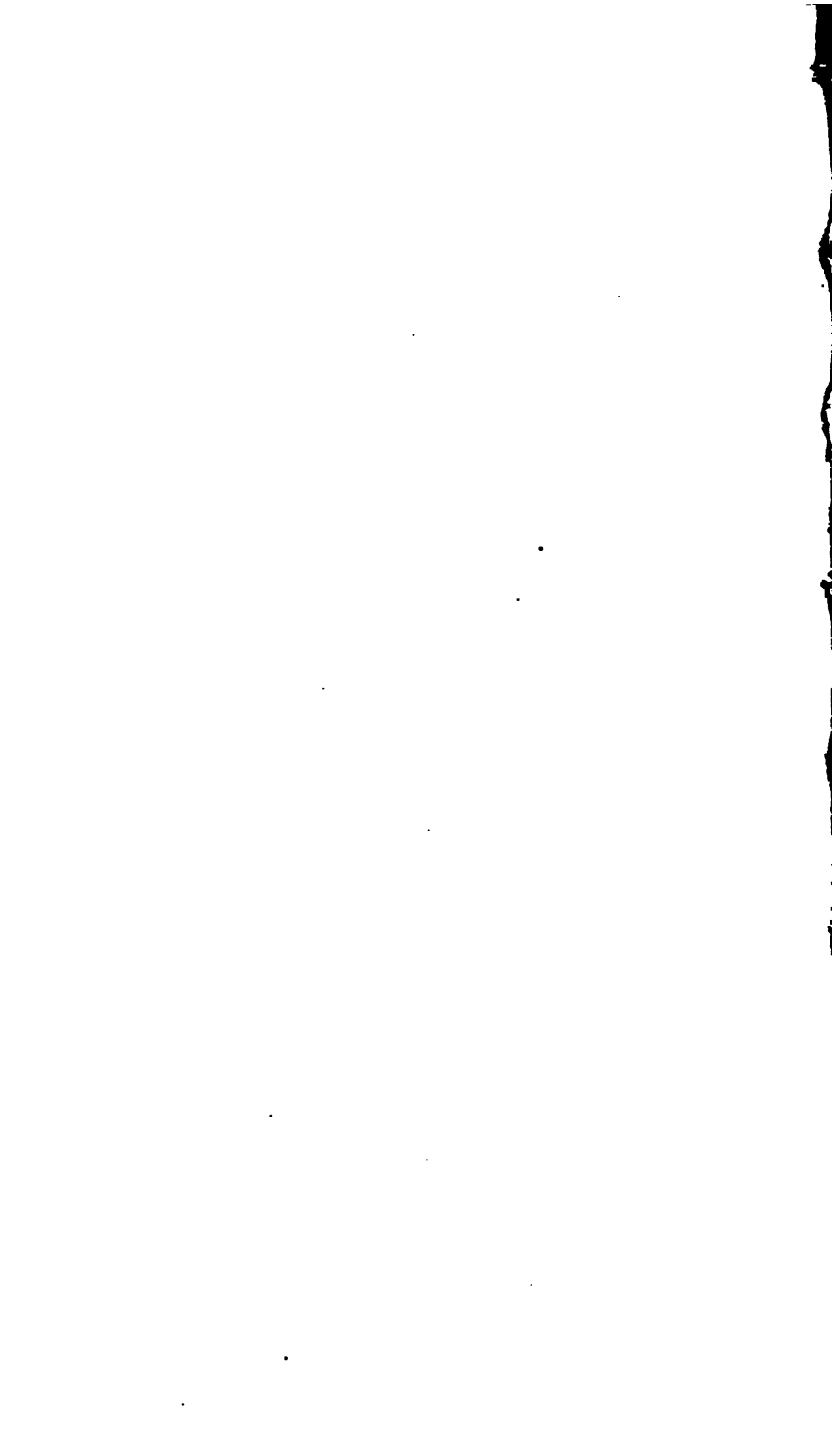
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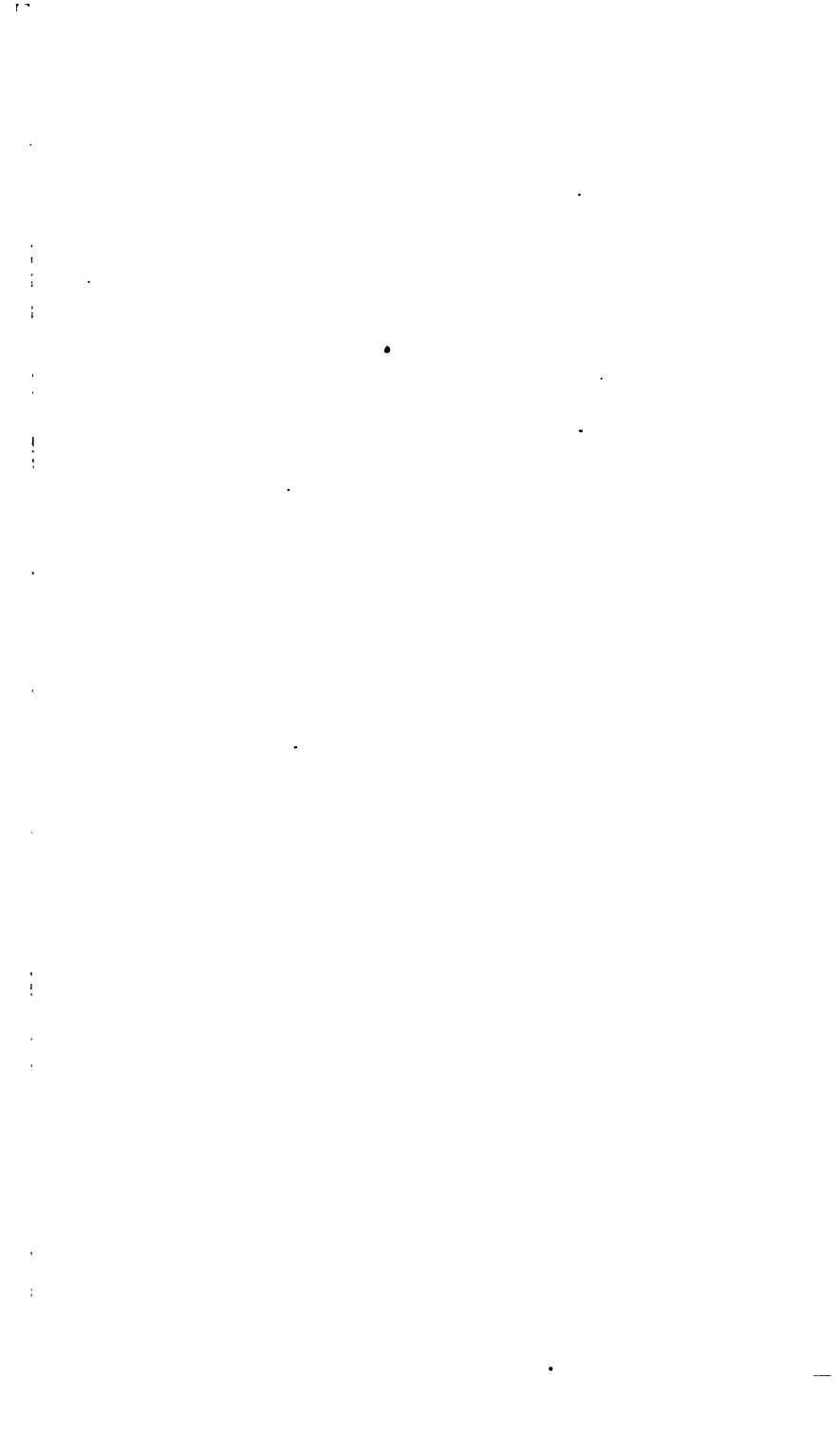
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1. **Introduction**

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